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POLICY

COUNTRY AND INTERCOUNTRY PROGRAMMES AND PROJECTS

Resources taken into account for programming

Note by the Administrator

Summary

The country and intercountry programmes covering years of the third IPF cycle which were approved by the Governing Council at its sessions in June 1981 and May 1982 were all prepared taking into account resources for programming calculated at 80 per cent of the illustrative IPFs for 1982-1986. The same is true of programmes being submitted to the Council at its special meeting in February 1983. Following the decision to reduce 1982-1986 programme levels to 55 per cent of the illustrative IPFs, this paper shows the revised resource framework for the programmes already approved and for those being submitted to the February meeting. The Council is requested to take note of the actions taken and of the reduced resource levels for these programmes.

1. By its decision 80/30, operative paragraph 4(a), the Governing Council decided that, if mobilization of resources fell short of the target for the third IPF cycle, "...there would be a flat across-the-board percentage reduction in the IPFs of all countries in supersession of any criteria that may interfere with the share of the respective countries;". 1/ In operative paragraph 4(b), this principle was extended also "...to other uses of financial resources...subject to the Administrator making a more precise estimate of the UNDP administrative budget in the light of resources that may become available;". 2/

2. By the same decision, operative paragraph 7(b), the Governing Council authorized the Administrator "to work out the IPFs for each country which shall be available to such countries for programming purposes on the basis of the estimate of resources resulting from the discussions referred to in paragraph (a) above, including, if necessary, the application of the provisions of paragraph 4(a) above, and to notify each country accordingly;". 3/

3. In August 1980, the Administrator issued instructions which required that for country and intercountry programmes to be submitted to the June 1981 session of the Governing Council, IPF resources to be taken into account for programming in respect of 1982-1986 should not exceed 80 per cent of the illustrative IPF for 1982-1986.

4. By decision 81/16, 4/ operative paragraphs 3(a) - (c), the Governing Council confirmed the third cycle country, intercountry and unallocated illustrative indicative planning figures as approved by the Governing Council in its decision 80/30 and approved some new and revised third cycle illustrative IPFs. It also reiterated the requirement that expenditures must be always contained within the financial resources available at any given time, so as to preserve the financial integrity of the Programme.

5. Country and intercountry programmes submitted to the Governing Council in June 1981 and May 1982 were all prepared with resources for programming calculated 80 per cent of the illustrative IPFs for 1982-1986. However, the Administrator informed the Governing Council, at its June 1982 session, that current resource projections would allow UNDP to deliver only approximately 60 per cent of the 1982-1986 illustrative IPFs, and that he had, therefore, taken measures to reduce the 1982 and 1983 IPF programmes to levels commensurate with projected resources for these years.

6. Since then, the situation has deteriorated further, with anticipated voluntary contributions for 1983 estimated to show little or no increase, compared to 1982. Projected resources would now allow a delivery of only approximately 55 per cent of the illustrative IPFs for 1982-1986. The Administrator has, therefore, decided to limit the resources to be taken into account for programming to this level. In view of the lengthy consultations and sectoral reviews that have taken place in the preparation of the country programmes now submitted to the Council for approval, and considering that in many cases these programmes have been formally endorsed at the Cabinet level, the Administrator has decided not to attempt to renegotiate these programmes. Instead, he has chosen to present to the Council the attached tables which demonstrate the impact of the resource reductions on the country programmes for the third IPF cycle, approved in June 1981 and May 1982, and on those submitted for approval to the February 1983 special meeting of the Council.

7. In addition, in accordance with current instructions, the country programmes now under preparation for submission to the Governing Council in June 1983 are based on resources amounting to 80 per cent of the illustrative IPFs for 1982-1986. Due to the advanced stage of preparation of many of these programmes, it has not been feasible to revise their resources base. They will, therefore, be presented to the Council together with a note similar to this, showing the resource implications of the reduction in the programme levels.

8. The attached tables show the resources taken into account, based on 80 and 55 per cent of the illustrative IPFs for 1982-1986 respectively, compared to the amounts programmed for ongoing and new projects and the amounts that have been earmarked by sector.

9. For those programmes that were approved in 1981 and 1982, it is likely that commitments for ongoing projects have since increased and that additional commitments have been made for new projects. Therefore, although, in most cases, reductions can be achieved through cancelling sectoral earmarkings and eliminating proposals for new projects, there are some countries where ongoing projects may also be affected if alternative financing cannot be arranged through cost sharing. Needless to say, these measures will remove the flexibility built into the programmes through the principle of programming by objectives. Further, from a substantive point of view, the advantages of continuous programming will largely be lost and, with it, the ability to respond to changing development needs.

10. Although this note is primarily intended to keep the Council informed about the consequences of these reductions, the Administrator would appreciate the Council taking note of the actions which he has taken based on the imperative need to safeguard the financial integrity of the Programme as directed by the Council.

Notes

1/ See Official Records of the Economic and Social Council, 1980, Supplement No. 12 (E/1980/42/Rev.1).

2/ Ibid.

3/ Ibid.

4/ Ibid. 1981, Supplement No. 11 (E/1981/61/Rev.1).

Technical note for tables 1-3

Resources presented in country programmes

IPF: Where the programme period coincides with the IPF period (1982-1986) the amount reflected here is 80 per cent of the illustrative IPF, sometimes adjusted for an estimated balance of IPF resources from the second IPF cycle.

Where the programme period differs from the IPF period, adjustment has been made for programming levels, in effect at that time, for non-coinciding years.

Other: Project or programme cost sharing agreed or under negotiation, Special Measures Fund for Least Developed Countries or provision for adequate programming.

Current projection of resources

IPF: 55 per cent of illustrative IPF for 1982-1986 adjusted for any balance from second cycle and/or expenditures or programming levels for years different from IPF period.

Other: As shown in the country programmes, except for the elimination of provision for adequate programming.

Programmed resources in country programmes

As shown in the country programmes.

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Table 1: Resources for programming in third IPF cycle country programmes approved at Governing Council twenty-eight session compared with current projection of IPF resources and with programmed resources in country programmes (US\$ '000)

Country	Country prog. period	Resources presented in CP			Current projection of resources			Programmed resources in CP				Difference projected vs. programmed resources
		IPF ^{a/}	Other	Total	IPF ^{b/}	Other	Total	Ongoing projects	New projects	Earmarked for future activities	TOTAL	
Bangladesh	July 1980- June 1985	146 000	29 000	175 000	118 886	-	118 886	46 000	14 000		170 000	(51 114)
Bhutan	1981-85	26 132	-	26 132	21 149	-	21 149	3 900	15 051	5 100	24 051	(2 902)
Bulgaria	1982-86	4 800	-	4 800	3 809	-	3 809	3 645	1 155	-	4 800	(991)
Congo	1981-86	10 365	6 110	16 475	7 119	3 975	11 094	4 080	10 965	-	15 045	(3 951)
Cuba	1982-86	16 400	-	16 400	11 781	-	11 781	7 983	7 490	927	16 400	(4 619)
Egypt	1982-86	41 800	-	41 800	29 374	-	29 374	16 834	23 658	1 308	41 800	(12 426)
Kenya	1982-86	41 600	-	41 600	31 175	-	31 175	14 159	27 441	-	41 600	(10 425)
Maldives	1982-96	4 850	728	5 578	3 186	-	3 186	3 672	1 728	178	5 578	(2 392)
Mauritius	1982-86	5 600	-	5 600	3 882	-	3 882	610	4 990	-	5 600	
Nepal	July 1980-85	70 927	40 185	111 112	53 350	26 000	79 350	12 512	58 482	40 118	111 112	(31 762)
Philippines	1982-86	36 800	9 200	46 000	28 458	-	28 458	12 700	13 100	11 000	36 800	(8 342)
Poland	1982-86	4 800	-	4 800	3 923	-	3 923	610	4 990	-	5 600	(1 677)
Rwanda	1982-86	34 000	-	34 000	21 830	-	21 830	24 903	6 450	2 647	34 000	(12 170)
Viet Nam	1982-86	94 400	-	94 400	75 684	-	75 684	1 090	90 410	-	91 500	(15 816)
Regional	1982-86	226 000	-	226 000	155 777	-	155 777	100 000	66 000	60 000	226 000	(70 223)

a/ Based on 80 per cent of illustrative 1982-1986 IPFs.

b/ Based on 55 per cent of illustrative 1982-1986 IPFs and adjusted for any balance from second cycle.

Table 2: Resources for programming in country programmes approved by Governing Council in May 1982 compared with current projection of IPP resources and with programmed resources in country programmes (US\$ 1000)

Country	CP Period	Resources presented in CP			Current projection of resources			Programmed resources in CP			Difference projected vs. programmed resources	
		IPP	Other	Total	IPP	b/ Other	Total	Ongoing projects	New Projects	earmarked for future activities		Total
AFRICA REGION												
Angola	1982-86	33 200	3 576	36 776	21 650	258	21 888	10 459	10 905	15 154	36 518	(14 650)
Botswana	1982-86	6 800	1 700	8 500	4 515	1 700	6 015	4 440	1 557	-	5 997	16
Burundi	1982-86	6 125	1 765	7 890	24 065	-	24 065	7 591	29 577	922	37 890	(13 827)
Comoros	1982-86	9 805	-	9 805	7 346	-	7 346	4 920	3 669	1 224	9 805	(2 457)
Gabon	1982-86	4 485	8 586	13 069	2 784	8 586	11 370	1 844	7 076	4 149	13 069	(1 699)
Guinea	1982-86	35 005	-	35 005	25 952	-	25 952	12 625	20 855	-	35 460	(9 528)
Guinea-Bissau	1982-86	15 552	-	15 552	10 964	-	10 964	3 990	10 199	-	14 099	(3 155)
Lesotho	1982-86	17 059	-	17 059	12 050	-	12 050	6 975	1 431	8 643	17 047	(4 997)
Madagascar	1982-86	38 225	-	38 225	28 365	-	28 365	5 946	30 115	-	36 061	(7 698)
Malawi	1982-86	45 174	-	45 174	30 702	-	30 702	20 464	18 090	-	38 494	(7 792)
Mozambique	1982-86	60 000	8 700	68 700	40 645	-	40 645	17 827	35 995	10 704	66 589	(25 946)
Seychelles	1982-86	1 280	900	1 780	1 790	500	1 290	365	917	500	1 780	(490)
Senegal	1982-86	35 700	-	35 700	23 452	-	23 452	22 080	12 351	-	34 431	(10 979)
U.R. Tanzania	1982-86	55 100	8 058	63 158	36 026	8 058	44 064	10 257	36 606	-	46 862	(2 799)
Zaire	1982-86	61 200	324	61 524	44 117	324	44 441	16 424	20 770	18 221	55 415	(10 974)
Zambia	1982-86	15 700	-	15 700	10 805	-	10 805	9 808	8 829	4 852	15 489	(4 684)
Zimbabwe	1982-84	15 974	-	15 974	10 758	-	10 758	3 295	8 510	-	11 805	(1 065)
Regional	1982-86	206 200	-	206 200	137 208	-	137 208	132 570	59 595	-	192 565	(55 357)
ARAB STATES												
Bahrain	1982-86	2 000	5 000	7 000	1 414	5 000	6 414	2 962	3 581	-	6 543	71
Democratic Yemen	1982-86	15 870	1 725	15 595	9 676	-	9 676	1 128	14 467	-	15 595	(5 919)
Djibouti	1982-86	5 695	-	5 695	4 551	-	4 551	2 657	1 217	-	3 874	(677)
Iraq	1982-86	14 000	-	14 000	10 235	-	10 235	5 958	9 960	-	15 898	(5 665)
Jordan	1982-86	13 250	-	13 250	8 556	-	8 556	3 197	12 041	-	15 298	(6 682)
Libyan Arab Jam.	1982-86	4 200	25 378	29 578	1 725	25 378	27 101	154	29 225	-	29 577	(2 276)
Morocco	1982-86	3 200	-	3 200	16 001	-	16 001	5 979	15 791	30	21 600	(5 599)
Oman	1982-86	12 251	1 718	13 969	8 351	-	8 351	4 869	1 760	-	11 629	(1 208)
Tunisia	1982-86	800	26 616	27 416	440	26 616	27 056	4 187	8 017	1 765	13 969	(5 618)
United Arab Emirates	1982-86	-	-	-	-	-	-	6 580	20 556	-	26 916	140
EUROPE												
Albania	1982-86	12 579	-	12 579	9 965	-	9 965	109	11 470	1 000	12 579	(2 616)
Czechoslovakia	1982-86	3 120	-	3 120	2 502	-	2 502	419	1 350	531	2 100	(516)
Hungary	1982-86	2 175	-	2 175	1 597	-	1 597	475	1 870	775	3 120	(818)
Malta	1982-86	3 200	955	4 155	2 261	955	3 194	956	858	-	1 774	(177)
Portugal	1982-86	6 300	-	6 300	4 468	-	4 468	408	3 435	-	3 841	(647)
Romania	1982-86	15 500	6 900	22 000	10 050	6 000	16 050	254	5 400	500	5 954	(1 426)
Turkey	1982-86	7 212	-	7 212	5 471	-	5 471	8 170	9 250	2 600	20 000	(5 990)
Yugoslavia	1982-86	14 360	-	14 360	10 437	-	10 437	3 049	2 201	858	6 088	(617)
Regional	1982-86	-	-	-	-	-	-	-	-	-	-	-

a/ Based on 80 per cent of illustrative 1982-1986 IPP.

b/ Based on 55 per cent of illustrative 1982-1986 IPP and adjusted for any balance from second cycle.

Table 2 (Cont'd)

Country	OP period	Resources presented in CP			Current projection of resources			Programmed resources in CP			Differences projected vs. Programmed resources	
		IPF a/	Other	Total	IPF b/	Other	Total	Ongoing projects	New projects	Benchmarked for future activities		
ASIA AND PACIFIC												
Burma	1982-85	65 350	13 076	78 426	50 788	-	50 788	11 260	65 180	-	76 440	(25 652)
China	1982-86	92 920	26 980	119 900	61 712	-	61 712	13 000	72 000	34 900	119 900	(58 188)
Cook Islands	1983-86	820	55	875	476	55	531	352	-	325	875	(344)
Fiji	1982-85	2 988	100	3 088	2 581	100	2 681	1 787	191	1 641	3 029	(698)
Malaysia	1982-86	12 641	1 621	14 262	9 124	1 621	10 745	4 085	8 691	1 041	12 714	(2 029)
Pakistan	1982-86	98 150	-	98 150	68 833	-	68 833	36 150	36 150	53 000	89 150	(20 317)
Sri Lanka	1983-86	3 200	-	3 200	1 841	-	1 841	1 333	174	1 659	3 200	(1 359)
Singapore	1982-84	4 982	-	4 982	4 441	-	4 441	1 639	2 525	-	4 162	279
Solomon Islands	1982-86	3 270	-	3 270	2 525	-	2 525	905	1 245	638	2 766	(461)
Thailand	1982-86	34 945	-	34 945	24 788	-	24 788	10 600	24 500	-	34 900	(10 112)
LATIN AMERICA												
Antigua and Barbuda												
Antigua	1982-86	1 742	-	1 742	1 260	-	1 260	736	376	500	1 632	(372)
Argentina	1982-86	16 000	2 000	18 000	11 178	2 000	13 178	1 275	12 097	4 630	18 000	(4 822)
Bahamas	1982-86	1 805	510	2 315	1 369	510	1 879	735	1 164	-	1 899	(20)
Barbados	1982-86	2 050	-	2 050	1 535	-	1 535	869	1 099	-	1 968	(437)
Bermuda	1982-86	440	100	540	316	100	416	123	-	20	443	273
Brazil	1982-86	24 000	12 000	36 000	16 054	12 000	28 054	7 022	26 778	-	33 800	(17 746)
British Virgin Is.	1982-86	240	100	340	149	100	249	300	-	-	300	(51)
Caribbean Mtdl.-Is.	1982-86	3 613	-	3 613	2 776	-	2 776	657	2 085	800	3 542	(766)
Cayman Islands	1982-86	448	34	482	374	34	408	30	423	-	473	(45)
Chile	1982-86	18 111	20	18 131	12 910	20	12 930	5 356	-	10 904	16 340	(3 410)
Colombia	1982-86	1 804	220	2 024	1 276	220	1 496	1 185	577	192	1 954	(458)
Dominican Republic	1982-86	9 500	378	9 878	6 269	378	6 647	631	5 672	2 375	9 678	(5 051)
Ecuador	1982-86	12 000	5 100	17 100	8 633	5 100	13 733	5 156	5 673	209	11 098	2 695
Guatemala	1982-86	1 757	-	1 757	1 209	-	1 209	432	1 005	245	1 680	(421)
Honduras	1982-86	6 638	-	6 638	4 713	-	4 713	1 342	4 800	-	6 142	(1 429)
Haiti	1982-86	26 650	586	27 236	17 013	586	17 599	4 509	8 020	3 457	24 765	(1 813)
Jamaica	1982-86	12 600	12	12 612	8 304	12	8 316	2 500	22 141	1 706	24 641	(4 046)
Mexico	1982-86	6 000	400	6 400	4 229	400	4 629	1 457	3 054	1 706	6 197	(1 968)
Nicaragua	1982-86	15 300	1 445	16 745	10 064	1 445	11 509	9 968	6 475	-	16 441	(1 992)
Netherlands Antilles	1982-86	467	-	467	293	-	293	39	399	29	467	(174)
Panama	1982-86	1 200	1 000	2 200	895	1 000	1 895	1 350	9 243	870	2 200	(307)
Paraguay	1982-86	5 000	6 232	11 232	4 103	6 232	10 335	357	9 243	870	9 600	755
Peru	1982-86	7 800	3 010	10 810	5 375	3 010	8 385	1 623	8 691	8 268	9 891	(1 506)
St. Kitts-Nevis	1982-86	19 400	3 978	23 378	13 124	3 978	17 102	4 819	18 178	-	22 997	(3 595)
St. Lucia	1982-86	1 128	-	1 128	855	-	855	50	1 039	-	1 089	(234)
St. Vincent and the Grenadines	1982-86	1 724	170	1 894	1 195	170	1 365	445	436	918	1 799	(436)
Turks + Caicos Is	1982-86	2 925	-	2 925	2 389	-	2 389	799	1 089	900	2 788	(399)
Venezuela	1982-86	680	-	680	440	-	440	49	631	240	680	(240)
		8 000	11 054	19 054	5 576	11 054	16 630	9 924	9 413	140	15 477	1 153

a/ Based on 80 per cent of illustrative 1982-1986 IPFs.

b/ Based on 55 per cent of illustrative 1982-1986 IPFs and adjusted for any balance from second cycle.

Table 3: Resources for programming in third IPF cycle country programmes submitted for approval to February 1983 meeting of Governing Council compared with current projection of resources and with programmed resources in CP (\$'000)

Country	Programme period	Resources presented in CP			Current projection of resources			Programmed resources in CP			Difference projected and programmed resources	
		IPF a/	Other	Total	IPF b/	Other	Total	Ongoing Projects	New Projects	Marked for future activities		TOTAL
AFRICA												
Cape Verde	1983-86	7 506	500	8 006	4 694	500	5 194	1 826	5 366	500	7 692	(2 498)
Ethiopia	1983-86	74 594	965	75 559	45 637	965	46 602	40 784	32 200	2 575	75 559	(48 777)
Gambia	1983-86	8 573	-	8 573	5 011	-	5 011	1 177	5 818	1 578	8 575	(5 562)
Mali	1983-86	42 338	-	42 338	26 088	-	26 088	18 336	15 489	6 750	40 575	(14 487)
Mauritania	1983-86	15 178	-	15 178	9 053	-	9 053	3 611	6 760	3 650	14 021	(4 968)
Niger	1983-86	29 544	-	29 544	18 294	-	18 294	9 710	8 047	7 505	25 662	(7 368)
Nigeria	1983-86	58 250	9 165	67 415	24 480	9 165	33 645	18 227	27 144	6 072	46 125	(12 480)
Senegal	1983-86	21 177	-	21 177	12 927	-	12 927	5 834	8 882	6 072	20 787	(7 860)
Sierra Leone	1983-86	20 530	-	20 530	12 465	-	12 465	13 266	4 955	1 050	19 271	(6 806)
Sao Tome + Principe	1983-86	1 266	300	1 566	766	300	1 066	220	860	300	1 480	(714)
Togo	1983-86	14 191	-	14 191	8 754	-	8 754	4 059	6 901	3 191	14 191	(5 437)
Upper Volta	1983-86	36 875	486	37 361	25 125	486	25 611	16 957	14 915	5 562	35 412	(11 005)
ASIA AND PACIFIC												
Dem. Peop. Rep. Korea	1983-86	18 588	-	18 588	12 201	-	12 201	4 555	519	12 045	16 899	(4 698)
Republic of Korea	1983-86	15 729	-	15 729	11 229	-	11 229	1 010	14 719	-	15 729	(4 500)
Monegalia	1983-86	7 457	-	7 457	4 977	-	4 977	2 127	5 145	-	7 272	(2 315)
Papua New Guinea	1983-86	8 143	24	8 167	4 768	24	4 792	2 849	1 698	3 513	7 860	(5 068)
Tonga	1983-86	1 161	-	1 161	698	-	698	768	350	65	1 161	(465)
Vanuatu	1983-86	1 251	-	1 251	751	-	751	558	255	485	1 074	(325)
ARAB STATES												
Algeria	1983-86	12 795	25 213	36 008	7 795	25 213	31 008	11 318	24 088	-	35 406	(4 398)
Kuwait	1983-86	-	7 926	7 926	-	7 926	7 926	5 101	2 825	-	7 925	0
Saudi Arabia	1983-86	6 759	253 799	260 558	4 259	253 799	258 058	42 770	197 070	-	259 840	(1 802)
Sudan	1983-86	30 408	-	30 408	15 785	-	15 785	14 258	8 704	-	22 962	(7 179)
Yemen	1983-86	17 765	49 400	67 165	10 217	49 400	59 617	6 108	15 326	45 144	64 578	(4 961)
EUROPE												
Greece	1983-86	4 286	-	4 286	2 786	-	2 786	1 707	2 150	429	4 286	(1 500)
LATIN AMERICA												
Uruguay	1983-86	6 285	2 292	8 575	3 785	2 292	6 075	4 837	3 758	-	8 575	(2 500)
Regional	1982-86	56 560	12 012	68 572	37 435	12 012	49 447	24 440	4 546	33 586	62 572	(13 125)

a/ Based on 80 per cent of illustrative 1982-1986 IPFs.

b/ Based on 55 per cent of illustrative 1982-1986 IPFs and adjusted for any balance from second cycle.