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COUNTRY AND INTERCOUNTRY PROGRAMMES AND PROJECTS

Consideration and approval of country programmes

SECOND COUNTRY PROGRAMME FOR
PORTUGAL

UNDP assistance requested by the Government of Portugal
for the period 1982-1986

Illustrative IPF for 1982-1986: \$4,000,000.

INTRODUCTION

1. The country programme has been formulated by the Cabinet for External Economic Co-operation of the Ministry of Finance and Planning, after consultation with sectoral Ministries and Departments, and in close co-ordination throughout with the UNDP European Office. Organizations of the United Nations system advised on specific sector proposals, either through visits by headquarters' staff or through project personnel stationed in Portugal.
2. The third programming cycle, 1982-1986, of UNDP coincides with the Medium-Term Development Plan now being prepared by the Government.
3. A significant cost sharing contribution, initially established at \$0.9 million, is proposed by the Government in order to supplement the \$4 million illustrative IPF, of which 80 per cent (\$3.2 million) has been taken into account for programming at this time. Consequently, a total of \$4.1 million is currently taken into consideration for programming. (See in Annex: Financial Summary). In implementing the

Note: In accordance with decision 81/15, adopted by the Governing Council on 27 June 1981 (E/1981/61/Rev.1, Annex I), the second country programme for Portugal is being submitted to the Council without an accompanying note by the Administrator.

The previous country programme for Portugal and the accompanying notes by the Administrator were issued under the document symbols DP/GC/POR/R.1 and DP/GC/POR/R.1/RECOMMENDATION, respectively.

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programme, however, the Government, UNDP and, as appropriate, executing agencies will consult regarding ways and means of incrementing the resources available by additional cost sharing or other arrangements.

4. The Government defined the following criteria which have been taken into account in the programme:

a) Continuation and strengthening of those on-going activities which have achieved, or are likely to achieve, the most significant results in relation to priority development sectors;

b) Activities relevant to the integration of Portugal in the European Economic Communities (EEC); and

c) Development of structures likely to favour tripartite co-operation between Portugal, African countries and the United Nations development system.

UNDP TECHNICAL CO-OPERATION ENVISAGED IN SUPPORT OF NATIONAL DEVELOPMENT PRIORITIES

Development objectives

5. In accordance with the criteria mentioned in paragraph 4, and to support the basic priorities of the Medium-Term Plan, the objectives of the activities to be included in the country programme are as follows:

a) To improve living conditions and reduce unemployment;

b) To support the poorest segments of the population in the fields of professional training and health;

c) To diminish geographical imbalances through regional development policies and a general zoning pattern scheme;

d) To reinforce and modernize the productive economic structures; and

e) To correct the negative effects of economic development by protecting the quality of the environment.

6. Major emphasis, in terms of priority development sectors, is placed on land and water use (approximately 40 per cent of programme resources) with activities aimed at pollution control, conservation, evaluation of groundwater resources for domestic potable supply, and the implementation of a National Water Resources Plan. The improvement of agricultural production through strengthening of extension services and pest control is foreseen.

7. The integration of Portugal into the European Economic Community presents a number of goals to be reached and standards to be maintained. These involve such regional concerns as weather forecasting; air quality; attaining international standards in vocational training, management and employment policies; strengthening co-operative development and export promotion; and upgrading national postal and civil aviation services.

Ongoing activities

8. Consequently, it is planned to continue the following activities already begun under the 1977-1981 programme:

- a) Drainage and Soil Conservation in the Alentejo Region to support the goal of increased yields of cereals and forage;
- b) Rural Extension to increase agricultural productivity and rural income levels by the development of human resources engaged in agriculture;
- c) Assistance to the Co-operative Sector to create an economically-viable and socially-oriented co-operative sector within the economy, thereby facilitating adjustment to the new situation that will arise with entry into the EEC;
- d) Assistance to the Co-ordination Authority in support of actions relating to entry into the EEC, to establishment of tripartite co-operation with African countries, and to maximum use of development assistance available from the United Nations system and other sources;
- e) Business Management Training in support of the economic development strategy defined by the Government;
- f) Environmental Study of the Tejo Estuary to improve understanding of the basic physical, chemical and biological processes taking place in the estuary, in order to preserve water quality;
- g) Management of Air Quality in Special Regions to develop and implement policy for the control of pollution sources in the Lisbon, Oporto, Estarreja, Barreiro-Seixal and Sines regions, and to support application and supervision of air quality control to meet EEC standards;
- h) Basic Sanitation to improve water distribution and purification and drainage infrastructure, and to develop training in sanitary engineering in co-operation with universities and the National School of Public Health;
- i) Export Promotion to prepare for entry into EEC through training and information, pre-adhesion studies, and market studies for priority products; and
- j) Strengthening of Weather Forecasting to improve the use of automatic radar network and satellite data, to enhance the competitive position of Portugal vis-à-vis EEC nations in such basic sectors as agriculture and fisheries, and to develop technical and scientific exchange with other European countries.

New activities

9. The country programme will include the following new activities:

- a) Integrated Pest Control to improve productivity and profitability of such important crops as cereals; to reintroduce such crops as sugar-beets and cotton, and to improve environmental protection;

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- b) Assistance in Labour and Employment to study the implications of entry into the EEC, as well as to assist in the start-up of the new Institute for Vocational Training and Employment, particularly in the training of handicapped workers and the establishment of an audio-visual centre;
- c) Pollution Control and Water Quality of the Tejo River to develop a national programme for the Tejo Estuary, apply EEC guidelines for water quality, develop a system for recouping costs of control from the originations of pollution, strengthen co-operation with Spain, and increase transfer of technology for management of industrial effluents;
- d) Evaluation of Groundwater Resources for Domestic Supply to improve access to drinking water in support of the aims of the United Nations International Drinking Water Supply and Sanitation Decade;
- e) National Water Resources Plan to establish development and conservation policies, create a data base for planning purposes, use mathematical models for the permanent analysis of water resources, prepare water resource development projects, and train staff.
- f) Establishment of a Postal Commercial Function, including adoption of a marketing policy and training of managers and supervisors, in support of Portuguese entry into EEC and development of tripartite co-operation with African countries;
- g) Assistance in Civil Aviation to establish an efficient Flight Safety Inspection Unit, responsible for policy, regulations and inspection of all air navigation activities in Portuguese air-space and in international air-space under Portuguese jurisdiction; and
- h) Spatial Development Studies relating to the effect of the localization of economic activities and goods and of human mobility for planning purposes with particular reference to the impact of Portuguese integration into the EEC.

10. It should be noted that the timing of the implementation of the activities detailed above will be subject to the availability of IPF and national resources.

Annex

FINANCIAL SUMMARY

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A. Resources

(a) IPF and other resources	
(i) Illustrative IPF for programme period	4 000 000
(ii) Carry-over from previous IPF cycles	-
(iii) Other resources	932 950
(b) Provision for adequate programming	-
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TOTAL	4 932 950
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B. Use of resources

(a) Programmed	
(i) Ongoing projects	408 200
(ii) New projects and new phases included in the country programme	3 432 750
(iii) Earmarked for specific objectives and activities for which projects are to be worked out (continuous programming at a later stage)	-
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Subtotal	3 840 950
(b) Reserve	292 000
(c) Unprogrammed balance ^{a/}	800 000
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TOTAL	4 932 950
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C. Financial distribution of programme, by sector

<u>Sector</u> ^{b/}	<u>Ongoing projects</u>	<u>New projects</u>	<u>Sectoral earmarkings</u>	<u>TOTAL</u>
	\$	\$	\$	\$
02 General Development		190 000		190 000
03 Natural Resources	180 200	1 082 250		1 262 450
04 Agriculture	68 000	342 000		410 000
05 Industry		575 000		575 000
06 Transport and Communication		647 500		647 500
07 International Trade		196 000		196 000
10 Health	50 000			50 000
12 Labour		400 000		400 000
16 Science and Technology	110 000			110 000
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GRAND TOTAL	408 200	3 432 750		3 840 950
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a/ Representing 20 per cent of the illustrative IPF which has not been taken into account for programming in accordance with the Administrator's instructions contained in UNDP/PROG/FIELD/111; UNDP/PROG/HQTRS/126.

b/ According to ACC classification.

