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POLICY

UNITED NATIONS POPULATION FUND

Audit Reports

Summary

This document contains extracts from the financial statements of executing agencies relating to the funds allocated to them by the United Nations Population Fund as at 31 December 1989. In addition, it contains the comments of the Executive Director concerning the report of the United Nations Board of Auditors on the UNFPA Financial Statements for the year ended 31 December 1989. It contains a detailed progress report on steps taken to implement previous recommendations of the Board of Auditors in response to General Assembly resolution 45/235, paragraph 13(a), of 21 December 1990.

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Introduction

1. In accordance with Governing Council decision 90/36, paragraph 6, adopted at its thirty-seventh session, on 22 June 1990, and General Assembly resolution 45/235 of 21 December 1990 adopted at its forty-fifth session, the Executive Director wishes to bring to the attention of the Council the UNFPA Financial Report and Audited Financial Statements for the year ended 31 December 1989 and the Report of the Board of Auditors (Official Records of the General Assembly, Forty-fifth Session, Supplement No. 5G (A/45/5/Add. 7)). This document also provides, in response to paragraph 13(a) of General Assembly resolution 45/235, a detailed progress report on steps taken to implement previous recommendations of the Board of Auditors.

2. This document contains extracts from the financial statements of executing agencies relating to the funds allocated to them by UNFPA for the year ended 31 December 1989. They are submitted in accordance with UNFPA Financial Regulation 17.1 (b), together with a summary of the status of funds submitted by the executing agencies as at 31 December 1989. Any necessary adjustments introduced in the audited accounts of the executing agencies after the preparation of the UNFPA financial statements for 1989 (document A/45/5/Add.7) have been taken into account.

A. Board of Auditors' qualification of opinion on the UNFPA financial statements for the year ended 31 December 1989

3. The UNFPA financial statements for the year ended 31 December 1989 incorporate the financial information obtained from executing agencies in their 1989 annual accounts. However, as of 30 April 1989, the date of submission of UNFPA 1989 accounts to the Board of Auditors, the status of the audited financial information received from the executing agencies was as follows (excerpted from A/45/5/Add.7, para. 4):

(a) Audited statements were provided by the following executing agencies:

United Nations Educational, Scientific and Cultural Organization (UNESCO)
World Health Organization (WHO)

(b) Statements as submitted for audit were provided by the following executing agencies:

United Nations Children's Fund (UNICEF)
United Nations Development Programme/Office of Project Services (UNDP/OPS)

(c) In respect of the following executing agencies, the UNFPA financial statements incorporate the information contained in the agencies' financial statements for the biennium 1988-1989:

United Nations
United Nations Environment Programme (UNEP)
Economic Commission for Africa (ECA)
Economic Commission for Europe (ECE)
Economic Commission for Latin America and the Caribbean (ECLAC)
Economic and Social Commission for Asia and the Pacific (ESCAP)
Economic and Social Commission for Western Asia (ESCWA)
International Labour Organisation (ILO)
Food and Agriculture Organization of the United Nations (FAO)
United Nations Industrial Development Organization (UNIDO)

4. The United Nations Board of Auditors noted in its report on the UNFPA financial statements for the year ended 31 December 1989 that the financial position and operations of the organization as at the end of the year were fairly presented -- except for the following matters, which the Board cited as grounds for qualifying its opinion (paras. 41 to 58, A/45/5/Add.7):

Programme expenditure executed by the United Nations executing agencies

5. As in previous years, the Board of Auditors relied on the work of the External Auditors of the United Nations executing agencies to gather adequate audit evidence regarding programme expenditures reported by executing agencies to UNFPA. However, at the time the Board was required to issue its opinion on the UNFPA accounts, it could not comment on the fairness of \$99.2 million of programme expenditures and programme support costs presented in the financial statements of the United Nations executing agencies, owing to the absence of audited financial reports from United Nations executing agencies at the time of the completion of the audit of UNFPA, with the exception of WHO (A/45/5/Add.7, paras. 43 and 44). The audited status of funds statement of UNESCO was not received until after the auditors had completed the audit. Consequently, the Board maintained that the qualification of the audit opinion expressed on the 1988 financial statements should stand.

Programme expenditure executed by Governments

6. The Board of Auditors was unable to issue an opinion on programme expenditure executed by Governments. The reasons for this are two-fold:

(a) At the close of the audit, only \$7.3 million (33 per cent) of \$22.4 million of government-executed expenditure was supported by year-end financial reports. Furthermore, of those projects which had submitted year-end expenditure information, only \$2.4 million (10.7 per cent of government-executed project expenditure) had been audited by independent auditors (A/45/5/Add.7, para. 47);

(b) The Board was unable to reconcile the expenditure reported in the status of funds reports submitted by Governments with the expenditure reported in the UNFPA general ledger, "since the latter does not allow differentiation as to whether expenditures were executed by the Government or by UNFPA" (A/45/5/Add.7, para. 49).

Programme expenditure executed by intergovernmental institutions and other agencies, including non-governmental organizations

7. The Board of Auditors qualified its opinion regarding this category of expenditure for the following two reasons:

(a) Remittances amounting to \$19.8 million were recorded for the execution of projects by non-governmental organizations (NGOs) during 1989. However, at the close of the audit, only \$0.9 million (4.5 per cent) of these remittances were audited by independent auditors (A/45/5/Add.7, para. 50);

(b) Programme expenditure by non-governmental organizations included outstanding advances made to these organizations that remained unspent at year-end. The Board stated that "as a result, the actual amount of expenditure reported as executed . . . in the Statement [of income and expenditure for the year ended 31 December 1989] cannot be ascertained" (A/45/5/Add.7, paras. 50 to 54).

B. Actions taken by the Administration

8. The Executive Director is bringing to the attention of the Council a detailed progress report on steps taken to implement previous recommendations of the Board of Auditors in response to General Assembly resolution 45/235, paragraph 13(a), of 21 December 1990.

Programme expenditure executed by the United Nations executing agencies

9. At its thirty-seventh session in June 1990, the Governing Council approved in decision 90/36, paragraph 7, "revisions to the financial regulations of the United Nations Population Fund as proposed by the Executive Director in her report on this subject (DP/1990/86), allowing the Executive Director to submit audited financial statements of the United Nations Population Fund to the General Assembly and the Governing Council, through the Advisory Committee on Administrative and Budgetary Questions, on a biennial basis, beginning with the biennium 1990-1991". Subsequently, at its forty-fifth session, the General Assembly approved the changes in the UNFPA financial procedures recommended by the Governing Council (resolution 45/235, para. 6). The submission of the financial statements of UNFPA on a biennial basis will correct the situation that gave rise to the qualification of the audit on this matter, provided that audit certificates from the auditors of the executing agencies are received prior to the completion of the UNFPA biennial audit.

Programme expenditure executed by Governments

10. UNFPA has been a pioneer in the implementation of the modality of Government execution, recognizing that operationally Governments ought to exercise complete responsibility for their own programmes and projects. UNFPA has continued its efforts to identify and develop national expertise and promote greater use of national experts and institutions, with due regard to issues of accountability, both technical and financial.

11. In consultation with the Governments concerned, UNFPA has continued to make efforts to ensure compliance with the requirements of financial reporting and auditing of government-executed projects. In their capacities as executing agencies of UNFPA-financed projects, Governments are responsible for maintaining accounting books and records that clearly identify the receipt and disbursement of UNFPA project funds. Governments serving as executing agencies have the same status and responsibilities as any other executing agency and thus are accountable to the Executive Director of UNFPA for all funds provided to them for government-executed projects. In many projects, the Government assumes financial responsibility for executing the local cost component, whereas UNFPA or a United Nations specialized agency or a non-governmental organization designated as co-executing agency with the Government provides technical and administrative backstopping for other components of the project. Fiduciary responsibility for payments effected by field offices on behalf of government-executed projects rests with the UNFPA Representative. Furthermore, fiduciary responsibility for payments effected by field offices on behalf of Governments rests with UNFPA itself.

12. Of the 346 projects executed by Governments during 1989, the Board observed that year-end financial reports were received for only 39, and that of these 39 only 15 reports, accounting for \$2.4 million (10.7 per cent of government-executed project expenditure), were duly audited by independent auditors. However, the Executive Director wishes to bring to the attention of the Council the considerable effort that has been made to improve this situation. Among the most noteworthy of these efforts are:

(a) UNFPA has organized field consultations to devise the best strategies for implementing improved government-execution financial reporting policies and procedures;

(b) UNFPA headquarters has dispatched detailed instructions, in the form of memoranda and circulars, to field offices reminding UNFPA Representatives to stress to the Governments concerned the importance of remitting the audited expenditure reports to UNFPA on a timely basis;

(c) The Fund has held briefing sessions at headquarters to keep UNFPA Representatives and Country Directors abreast of UNFPA's financial policies and procedures, with emphasis on government-executed projects;

(d) UNFPA has developed a comprehensive manual concerning the accounting, financial reporting, and auditing policies and procedures for government-executed projects. The manual, which was recently distributed, in draft, to UNFPA field offices, aims at simplifying various reporting procedures;

(e) The Fund has acquired a micro-computer software package -- the government-execution audit information system (GEXAIS) -- which, effective 1991, will be used to help monitor the compliance of Governments acting as executing agency for UNFPA-financed projects in fulfilling their auditing responsibilities.

13. As a result of the measures taken, as of the date of this report, UNFPA has received certified year-end financial reports for 1989 for 135 projects (18 in Africa, 64 in Asia and the Pacific, 30 in the Arab States and Europe, and 23 in Latin America and the Caribbean). Of those received, 113 project financial reports, constituting government-executed expenditure amounting to \$11.1 million (77.6 per cent the funds spent directly by the Governments) were audited by independent auditors.

14. Up to the close of its audit exercise, as noted above, the Board of Auditors found that a relatively small proportion, \$2.4 million or 10.7 per cent, of government expenditures had been audited. It should be noted, however, that of the total expenditure of \$22.4 million reported as government-executed project expenditures only \$14.3 million of this amount was actually spent directly by the Governments themselves from funds advanced by UNFPA. The remaining \$8.1 million was disbursed as direct payments by the offices of the UNFPA Representatives on behalf of Governments. The proportion of project expenditures audited by Governments was, therefore, actually higher than that reported by the Board, constituting 16.8 per cent of expenditures incurred directly by Governments.

15. The Executive Director believes that the reason for the apparent discrepancy in the calculation can be traced to the wording of Financial Regulations 15.1, 15.2, 15.3 and 17.2, by which UNFPA mandated that Governments designated as executing agency maintain accounts and submit annual audited financial reports with respect to funds obtained from, "or through", UNFPA. The Board of Auditors interpreted the words "or through" in the regulations to mean that Governments are also responsible for reporting and certifying expenditure incurred directly by the office of the UNFPA Representative on their behalf. The Executive Director thus proposed in document DP/1990/86 (paras. 11 and 12), and the Governing Council adopted at its thirty-seventh session (decision 90/36, para. 7), an amendment to the regulations deleting the words "or through" from the text of the aforementioned regulations. This change in the language of the Fund's financial regulations makes it clear that Governments are only responsible for the financial reporting and auditing of funds directly advanced to them by UNFPA and disbursed by them for implementation of UNFPA assistance to a project.

16. The Board of Auditors also noted that "there were long delays in the clearance of unspent advances", and as a consequence, the level of funds held by Governments was considered high. The Executive Director, however, wishes to point out that the level of outstanding advances has been significantly reduced. As at 31 December 1989, of the advances totalling \$27.4 million which had been made to Governments during 1988 and 1989, \$9.0 million remained unspent, as reflected in the statement of assets and liabilities for the year (A/45/5/Add.7, Statement II). (Annex III of this report shows a country-by-country analysis of the balance of outstanding advances to Governments as at 31 December 1989.) Furthermore, as of 31 December 1990, of the

\$50.7 million that has been advanced to Governments since 1 January 1988, only \$6.6 million remains unspent (see also DP/1991/38, Annex II).

17. In addition to the steps outlined above, the Executive Director is proposing to take further measures to help ensure full compliance with the requirement for financial reporting and auditing of government-executed projects. Among these measures are:

(a) The Executive Director is submitting to the Governing Council, at this session, a proposal requesting the Governing Council to authorize the establishment of an independent Internal Audit Unit to, *inter alia*, monitor the level of audit compliance of government-executed projects (see document DP/1991/36, para. 28).

(b) The Executive Director is presenting to the Governing Council, at this session, proposals aimed at strengthening the capacity of the UNFPA field offices to meet additional demands arising from the government-execution of UNFPA-financed projects. The proposal of the Executive Director includes the establishment of 89 new local posts, including 18 National Programme Officers (6 in sub-Saharan Africa, 3 in Arab States, 4 in Asia and the Pacific and 5 in Latin America and the Caribbean) and 20 administrative/programme assistants (12 in sub-Saharan Africa, 3 in Arab States and 5 in Asia and the Pacific) (document DP/1991/36, para. 27).

(c) UNFPA will continue its efforts to provide orientation and training on UNFPA's policies and procedures for UNFPA and government staff, so as to enhance their competence in dealing with Governments' financial reporting and auditing responsibilities with respect to UNFPA-financed projects (see, for example, document DP/1991/36, paras. 48-51).

18. The increase in the number of government-executed projects, and the attendant need to systematically process information from such projects (as well as from those projects being executed by NGOs, intergovernmental institutions and other agencies, see below), has had a significant impact on the accounting and financial monitoring workload of UNFPA. Although the Fund has taken the significant steps mentioned above to help ensure increased accountability and control over such modes of project execution, it should be noted that without the full cooperation of the Governments, the Board of Auditors qualification concerning the lack of audit evidence of Governments' expenditures may remain.

Programme expenditure executed by non-governmental organizations, intergovernmental institutions and other agencies

19. The financial reporting and auditing procedures for UNFPA-funded projects executed by non-governmental organizations, intergovernmental organizations and other agencies requires that at the end of each year a financial statement of the expenditures be submitted to UNFPA, together with audit evidence of such expenditure certified by an independent auditor recognized as such by the national authorities. From the start of its operations in 1969 until December 1990, UNFPA reported expenditures of projects executed by non-governmental organizations on the basis of cash remittances advanced by UNFPA to the organizations concerned. Beginning in January 1991 onwards, NGO-executed expenditures have been reported on the basis of expenditure statements furnished by the organization concerned.

20. In 1989, UNFPA reported expenditures of \$19.8 million (12.6 per cent of total programme expenditures) by non-governmental organizations, intergovernmental institutions and other agencies executing UNFPA-financed projects (A/45/5/Add.7, Statement I). The Board of Auditors reported that of the projects it examined using this mode of project execution, remittances of only \$0.9 million (4.6 per cent) was audited by independent auditors as required by the UNFPA Financial Regulations and Rules.

21. The Executive Director wishes to bring to the attention of the Council that, in 1989, a total of 83 non-governmental organizations, intergovernmental institutions and other agencies received funds from UNFPA for the execution of projects (Annex IV). As of the date of the preparation of this report, audit reports for 45 of these organizations had been received, accounting for \$14.7 million, or 74.2 per cent of the total expenditures of \$19.8 million reported by these organizations for the year-ended 31 December 1989.
22. The Executive Director also wishes to point out that, with effect from January 1991, UNFPA's policy is to reimburse certain organizations for the costs of independent audits when such organizations are unable to comply with UNFPA's audit requirements owing to financial constraints. The decision to make such a reimbursement is made after having taken into account the amount of the approved project budget, the nature of the project, the location of the recipient and previous experience with the organization.
23. Finally, the United Nations Board of Auditors, in its observations on the Fund's 1989 financial statements, reiterated its view that "the recording of expenditure has a fundamental flaw, since the concept of expenditure includes not only disbursements and unliquidated obligations, but also outstanding advances" (A/45/5/Add.7, para. 51). In order to rectify this shortcoming in the accounting procedure, UNFPA has established, effective from January 1991, operating fund accounts for all projects executed by non-governmental organizations. Under this arrangement, advances to these organizations are no longer charged directly to the projects, but to an operating fund account which has been set up for that purpose. Expenditure will be recorded only on submission of reports of expenditure against the advances for that project. Any balance of advances not cleared at the year-end closure of accounts will be recorded as an amount receivable from the organization concerned. UNFPA has drafted and distributed formal procedures on the financial reporting and auditing requirements of projects executed by non-governmental organizations.
24. This change in procedure has, however, serious consequences on the workload of the UNFPA Finance Branch. Consequently, the Executive Director is submitting to the Governing Council at this session a proposal to increase the staffing of the pertinent section of the Finance Branch by one Finance Assistant (document DP/1991/36, para. 35) in order to strengthen the Fund's accounting systems for this mode of project execution.
25. The Executive Director will make an oral report to the Council at its thirty-eighth session on corrective measures and other actions taken in respect of other audit observations contained in the report of the Board of Auditors.

Annex I

Summary of the status of funds of the executing agencies at 31 December 1989 (regular resources)

(US dollars)

OPERATING FUND STATEMENT	UN	ECE	ESCAP	ECLAC	ECA	ESCWA	ILO	TOTAL
Balance as at 31 December 1988	(11,191,048)	131,361	(747,097)	(73,995)	(527,077)	(80,374)	(953,743)	(13,441,973)
Add: Cash drawing from UNFPA	27,451,819	430,000	2,962,655	2,375,000	4,064,000	725,000	12,017,227	50,025,701
Miscellaneous income	126,474	0	0	0	95,298	11,790	(70,654)	162,908
Deduct: Expenditure for 1989	16,387,245 31,417,104	561,361 328,141	2,215,558 2,567,843	2,301,005 2,325,760	3,632,221 4,020,965	656,416 1,043,414	10,992,830 11,646,048	36,746,636 53,349,275
Balance as at 31 December 1989	(15,029,859)	233,220	(352,285)	(24,755)	(388,744)	(386,998)	(653,218)	(16,602,639)
Represented by: Cash at bank & on hand	0	245,498	208,870	0	157,533	0	614,100	1,226,001
Accounts receivable	276,927	0	0	244,822	56,368	0	248,097	826,214
Deduct: Accounts payable	276,927	245,498	208,870	244,822	213,901	0	862,197	2,052,215
Unliquidated obligations	3,336,765 11,970,021	0 12,278	67,319 493,836	0 269,577	340,142 262,503	233,116 153,882	541,199 974,216	4,518,541 14,136,313
Balance as at 31 December 1989	15,306,786	12,278	561,155	269,577	602,645	386,998	1,515,415	18,654,854
Balance as at 31 December 1989	(15,029,859)	233,220	(352,285)	(24,755)	(388,744)	(386,998)	(653,218)	(16,602,639)
STATEMENT OF UNSPENT ALLOCATIONS								
Balance as at 31 December 1988	33,945,263	452,672	3,216,676	1,881,077	5,770,039	950,757	18,139,058	64,355,542
Add: Net allocations issued in 1989	41,880,796	694,321	2,805,114	5,015,546	2,775,465	18,903	14,333,309	67,523,454
Deduct: Allocations issued for future years	75,826,059 40,823,788	1,146,993 843,401	6,021,790 3,680,762	6,896,623 4,822,573	8,545,504 4,523,153	969,660 0	32,472,367 20,485,025	131,878,996 75,178,702
Allocations issued for 1989	31,501,796	303,592	2,341,028	2,074,050	4,022,351	969,660	11,987,342	53,199,819
Deduct: Allocations utilized in 1989	27,800,744	290,390	2,272,427	2,058,195	3,569,340	923,375	10,306,237	47,220,708
Balance of unspent allocations for current year	3,701,052	13,202	68,601	15,855	453,011	46,285	1,681,105	5,979,111
Add: Allocations issued for future years	40,823,788	843,401	3,680,762	4,822,573	4,523,153	0	20,485,025	75,178,702
Balance of unspent allocations as at 31 December 1989	44,524,840	856,603	3,749,363	4,838,428	4,976,164	46,285	22,166,130	81,157,813

Note: This statement is a summary of the individual financial statements submitted by the executing agencies (excluding trust funds) and does not represent a consolidated statement in accordance with normal accounting procedures.

Annex I (continued)

Summary of the status of funds of the executing agencies at 31 December 1989 (regular resources)

(US dollars)

OPERATING FUND STATEMENT	FAO	UNEP	UNESCO	WHO	UNICEF	UNIDO	UNDP/OPS	TOTAL
Balance as at 31 December 1988	520,614	(19,210)	(2,989,057)	(5,854,241)	(57,239)	(3,852)	0	(8,402,985)
Add: Cash drawing from UNFPA	5,810,426	97,814	9,497,481	28,500,000	83,000	0	1,224,108	45,212,829
Miscellaneous income	0	0	(2,489)	7,326	0	0	0	4,837
	6,331,040	78,604	6,505,935	22,653,085	25,761	(3,852)	1,224,108	36,814,681
Deduct: Expenditure for 1989	4,093,236	85,091	11,080,280	29,198,890	(417)	1,938	1,224,108	45,683,126
Balance as at 31 December 1989	2,237,804	(6,487)	(4,574,345)	(6,545,805)	26,178	(5,790)	0	(8,868,445)
			173,157					
Represented by: Cash at bank & on hand	3,285,915	0	7,970	0	26,178	0	0	3,320,063
Accounts receivable	0	4,621	631,195	1,512,925	0	0	143,799	2,292,540
	3,285,915	4,621	639,165	1,512,925	26,178	0	143,799	5,612,603
Deduct: Accounts payable	0	8,806	1,538,176	0	0	5,790	0	1,552,772
Unliquidated obligations	1,048,111	2,302	3,675,334	8,231,887	0	0	143,799	13,101,433
	1,048,111	11,108	5,213,510	8,231,887	0	5,790	143,799	14,654,205
Balance as at 31 December 1989	2,237,804	(6,487)	(4,574,345)	(6,718,962)	26,178	(5,790)	0	(9,041,602)
STATEMENT OF UNSPENT ALLOCATIONS								
Balance as at 31 December 1988	6,673,627	267,630	20,407,913	38,557,596	12,507	4,866	1,660,313	67,584,452
Add: Net allocations issued in 1989	6,639,728	(2,050)	12,197,158	20,544,078	107,303	(2,928)	1,601,880	41,085,169
	13,313,355	265,580	32,605,071	59,101,674	119,810	1,938	3,262,193	108,669,621
Deduct: Allocations issued for future years	9,209,676	172,435	20,461,971	30,730,543	130,072	0	1,604,393	62,309,090
	4,103,679	93,145	12,143,100	28,363,743	(10,262)	1,715	1,657,800	46,352,920
Deduct: Allocations utilized in 1989	3,665,974	85,091	9,866,571	26,242,381	(417)	1,715	1,105,082	40,966,397
Balance of unspent allocations for current year	437,705	8,054	2,276,529	2,121,362	(9,845)	0	552,718	5,386,523
Add: Allocations issued for future years	9,209,676	172,435	20,461,971	30,730,543	130,072	0	1,604,393	62,309,090
Balance of unspent allocations as at 31 December 1989	9,647,381	180,489	22,738,500	32,851,905	120,227	0	2,157,111	67,695,613

Annex I (continued)

Summary of the status of funds of the executing agencies at 31 December 1989 (regular resources)

(US dollars)

OPERATING FUND STATEMENT	GOV'T	UNFPA	NGOs	TOTAL	TOTAL (PAGE 1)	TOTAL (PAGE 2)	GRAND TOTAL
Balance as at 31 December 1988	(404,464)	(16,957,892)	(132,150)	(17,494,506)	(13,441,973)	(8,402,985)	(39,339,464)
Add: Cash drawing from UNFPA	21,741,176	29,984,006	19,860,484	71,585,666	50,025,701	45,212,829	166,824,196
Miscellaneous income				0	162,908	4,837	167,745
Deduct: Expenditure for 1989	21,336,712	13,026,114	19,728,334	54,091,160	36,746,636	36,814,681	127,652,477
	23,419,319	27,958,579	20,935,438	72,313,336	53,349,275	45,683,126	171,345,737
Balance as at 31 December 1989	(2,082,607)	(14,932,465)	(1,207,104)	(18,222,176)	(16,602,639)	(8,868,445)	(43,693,260)
Represented by: Cash at bank & on hand	0	0	0	0	1,226,001	3,320,063	4,546,064
Accounts receivable	0	0	0	0	826,214	2,292,540	3,118,754
Deduct: Accounts payable	0	0	0	0	2,052,215	5,612,603	7,664,818
Unliquidated obligations	1,039,109	13,944,617	59,026	15,042,752	4,518,541	1,552,772	6,071,313
					14,136,313	13,101,433	42,280,498
	1,039,109	13,944,617	59,026	15,042,752	18,654,854	14,654,205	48,351,811
Balance as at 31 December 1989	(1,039,109)	(13,944,617)	(59,026)	(15,042,752)	(16,602,639)	(9,041,602)	(40,686,993)
STATEMENT OF UNSPENT ALLOCATIONS							
Balance as at 31 December 1988	50,483,515	33,386,926	20,863,707	104,734,148	64,355,542	67,584,452	236,674,142
Add: Net allocations issued in 1989	26,034,131	38,970,991	26,150,767	91,155,889	67,523,454	41,085,169	199,764,512
Deduct: Allocations issued for future years	76,517,646	72,357,917	47,014,474	195,890,037	131,878,996	108,669,621	436,438,654
	42,248,467	31,837,982	27,112,629	101,199,078	75,178,702	62,309,090	238,686,870
Allocations issued for 1989	34,269,179	40,519,935	19,901,845	94,690,959	53,199,819	46,352,920	194,243,698
Deduct: Allocations utilized in 1989	22,375,821	26,970,731	19,787,360	69,133,912	47,220,708	40,966,397	157,321,017
Balance of unspent allocations for current year	11,893,358	13,549,204	114,485	25,557,047	5,979,111	5,386,523	36,922,681
Add: Allocations issued for future years	42,248,467	31,837,982	27,112,629	101,199,078	75,178,702	62,309,090	238,686,870
Balance of unspent allocations as at 31 December 1989	54,141,825	45,387,186	27,227,114	126,756,125	81,157,813	67,695,613	275,609,551

Annex II

Summary of the status of funds of the executing agencies at 31 December 1989 (trust funds)

(US dollars)

OPERATING FUND STATEMENT - TRUST FUNDS	UN	UNDP/OPS	WHO	ILO	UNESCO	FAO	GOVT	UNFPA	NGOs	TOTAL
Balance as at 31 December 1988	(370,209)	0	0	(3,285)	0	204,238	0	(769,516)	0	(938,772)
Add: Cash drawing from UNFPA	0	0	0	437,773	27,519	370,105	199,779	2,470,982	1,210,768	4,716,926
Miscellaneous income	0	0	0	0	0	0	0	0	0	0
Deduct: Expenditure for 1989	(370,209) 1,036,336	0 0	0 173,157	434,488 466,450	27,519 27,519	574,343 365,455	199,779 199,779	1,701,466 2,732,575	1,210,768 1,210,768	3,778,154 6,212,039
Balance as at 31 December 1989	(1,406,545)	0	(173,157)	(31,962)	0	208,888	0	(1,031,109)	0	(2,433,885)
Represented by: Cash at bank & on hand	0	0	0	0	0	349,531	0	0	0	349,531
Accounts receivable	0	0	0	0	24,570	0	0	0	0	24,570
Deduct: Accounts payable	0	0	0	0	24,570	349,531	0	0	0	374,101
Unliquidated obligations	1,170,823 235,722	0 0	118,964 54,193	0 31,962	3,166 21,404	0 140,643	0 0	0 1,031,109	0 0	1,292,953 1,515,033
	1,406,545	0	173,157	31,962	24,570	140,643	0	1,031,109	0	2,807,986
Balance as at 31 December 1989	(1,406,545)	0	(173,157)	(31,962)	0	208,888	0	(1,031,109)	0	(2,433,885)
STATEMENT OF UNSPENT ALLOCATIONS										
Balance as at 31 December 1988	1,185,865	22,895	242,002	524,873	107,983	1,279,915	686,418	2,837,183	1,352,211	8,239,345
Add: Net allocations issued in 1989	531,431	0	1,021,740	802,871	105,644	48,379	1,995,635	5,565,433	1,126,457	11,197,590
Deduct: Allocations issued for future years	1,717,296 622,832	22,895 0	1,263,742 850,897	1,327,744 808,335	213,627 134,200	1,328,294 1,023,319	2,682,053 1,228,182	8,402,616 3,678,848	2,478,668 873,156	19,436,935 9,219,769
Allocations issued for 1989	1,094,464	22,895	412,845	519,409	79,427	304,975	1,453,871	4,723,768	1,605,512	10,217,166
Deduct: Allocations utilized in 1989	917,112	0	153,236	412,788	24,353	323,786	191,534	2,612,113	1,193,273	5,828,195
Balance of unspent allocations for current year	177,352	22,895	259,609	106,621	55,074	(18,811)	1,262,337	2,111,655	412,239	4,388,971
Add: Allocations issued for future years	622,832	0	850,897	808,335	134,200	1,023,319	1,228,182	3,678,848	873,156	9,219,769
Balance of unspent allocations as at 31 December 1989	800,184	22,895	1,110,506	914,956	189,274	1,004,508	2,490,519	5,790,503	1,285,395	13,608,740

Note: This statement is a summary of the individual financial statements submitted by the executing agencies and does not represent a consolidated statement in accordance with normal accounting procedures.

Annex III

Status of funds advanced to Governments for the year ended 31 December 1989
(US dollars)

Region/Country	Balance of Advances at 1 Jan. 1989	Advances by UNFPA during 1989	Expenditure reported by Governments against advances during 1989	Outstanding balance of advances at 31 Dec. 1989
<u>Africa</u>				
Benin	19,555	0	0	19,555
Botswana	0	16,661	6,438	10,222
Burkina Faso	21,194	0	18,619	2,575
Burundi	0	22,552	317	22,235
Comoros	28,337	37,912	94,454	(28,206)
Cote d'Ivoire	111,716	0	111,716	0
Ethiopia	49,247	246,222	156,240	139,229
Ghana	0	3,662	0	3,662
Kenya	252,760	492,560	381,210	364,110
Liberia	0	45,621	0	45,621
Madagascar	47,505	44,095	83,505	8,279
Mali	97,643	97,990	144,715	50,918
Mauritania	15,342	45,493	15,342	45,493
Mauritius	9,239	4,150	12,509	880
Malawi	167,366	103,470	83,907	186,929
Nigeria	316,811	235,668	64,959	487,520
Rwanda	55,000	124,494	55,000	124,494
Senegal	39,150	397,291	21,508	414,932
Seychelles	21,550	0	0	21,550
Sierra Leone	4,339	0	0	4,339
Tanzania, United Republic of	265,076	255,978	0	521,053
Zambia	17,906	10,000	17,906	10,000
Regional total:	<u>1,539,736</u>	<u>2,183,818</u>	<u>1,268,162</u>	<u>2,455,392</u>
<u>Arab States and Europe *</u>				
Egypt	328,050	268,569	388,399	208,220
Jordan	97,296	313,712	88,249	322,759
Morocco	58,250	601,748	510,997	149,001
Sudan	7,750	9,825	0	17,575
Syrian Arab Republic	65,914	18,800	5,361	79,353
Tunisia	23,771	222,196	173,212	72,755
Yemen	11,563	132,790	53,510	90,844
Bulgaria	0	34,069	0	34,069
Hungary	30,460	64,325	48,000	46,785
Malta	0	100,000	54,043	45,957
Poland	0	78,195	60,472	17,723
Portugal	15,017	89,470	16,959	87,528
Turkey	<u>67,393</u>	<u>94,107</u>	<u>137,725</u>	<u>23,775</u>
Regional total:	705,463	2,027,807	1,536,925	1,196,345

* Formerly Middle East and the Mediterranean and Europe

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Annex III (continued)

Status of funds advanced to Governments for the year ended 31 December 1989
(US dollars)

Region/Country	Balance of Advances at 1 Jan. 1989	Advances by UNFPA during 1989	Expenditure reported by Governments against advances during 1989	Outstanding balance of advances at 31 Dec. 1989
<u>Asia and the Pacific</u>				
Bangladesh	863,825	1,018,192	936,894	945,123
Fiji	33,962	12,191	31,757	14,395
India	1,377,172	905,882	2,011,936	271,117
Indonesia	2,435,107	2,164,382	4,436,835	162,654
Kiribati	9,596	4,653	9,317	4,932
Lao People's Democratic Republic	146,590	56,439	203,029	0
Malaysia	106,426	405,717	289,121	223,023
Marshall Islands	0	99,990	99,990	0
Micronesia	0	1,629	0	1,629
Nepal	302,335	1,070,268	259,214	1,113,390
Pakistan	422,844	499,336	758,664	163,517
Philippines	501,955	164,873	460,789	206,039
Papua New Guinea	27,812	5,489	23,426	9,875
Republic of Korea	28,313	37,521	20,486	45,348
Sri Lanka	5,958	15,890	4,324	17,524
Thailand	19,636	733,202	488,595	264,242
Tonga	3,013	0	3,013	0
Trust Terr. Pacific	64,090	0	64,090	0
Vanuatu	17,317	1,980	10,444	8,853
Viet Nam	70,137	116,610	157,065	29,682
Regional total:	<u>6,436,087</u>	<u>7,314,245</u>	<u>10,268,989</u>	<u>3,481,343</u>
<u>Latin America and the Caribbean</u>				
Brazil	0	124,812	0	124,812
Dominican Republic	(615)	615	0	(0)
Ecuador	52,600	116,728	74,873	94,455
El Salvador	0	276,397	26,769	249,627
Guatemala	0	74,013	0	74,013
Guyana	0	14,400	0	14,400
Jamaica	232,551	0	0	232,551
Mexico	1,048,071	967,213	1,065,723	949,561
Paraguay	0	115,615	28,337	87,279
Uruguay	49,024	36,334	80,597	4,761
Regional total:	<u>1,381,630</u>	<u>1,726,127</u>	<u>1,276,298</u>	<u>1,831,458</u>
Grand total:	<u>10,062,916</u>	<u>13,251,996</u>	<u>14,350,375</u>	<u>8,964,538</u>

Annex IV

Status of audited financial reports on non-governmental organizations, intergovernmental institutions and other agencies for the year ended 31 December 1989

(US dollars)

Name of Organization/Institution	Amount Remitted (Advances)	Amounts Audited	Date of Audit
Agences Francais de Lutte Contre le Sida	50,000	0	-
Alan Guttmacher Institute	50,000	0	March 1990
Angie Brooks International Trust Fund	1,000	0	-
Arab Gulf Programme for the United Nations Development Organizations	100,000	0	-
Archbishopric of Quito	2,989	0	-
Asia & Oceania Federation of Obstetrics & Gynaecology	15,200	15,200	March 1990
Asian Forum of Parliamentarians on Population & Development	138,460	0	-
Asian Institute of Management	7,500	0	-
Asian Urban Information Center of Kobe	104,300	104,340	June 1990
Asociacion Mexicana de Estudios de Poblacion	15,245	-	-
Associazione Italiana Popolazione e Sviluppo	30,526	0	-
Association of Family Lay Workers	36,269	0	-
Association for Voluntary Surgical Contraception, Inc. (AVSC)	176,047	176,047	July 1990
AURAT Publication and Information Service Foundation	46,914	0	-
Australian National University	580,250	580,250	May 1990
Cayetano Heredia University	6,688	0	-
Center for Development Studies	544,823	0	-
Center for Population Communications - International (CPC-I)	95,315	0	-
The Centre for Development and Population Activities (CEDPA)	478,654	478,654	May 1990
Columbia University	59,039	0	-
Colegio de Mexico	50,639	0	-
Committee for Int'l Cooperation in Nat'l Research in Demography (CICRED)	200,419	200,419	April 1990
Commonwealth Secretariat	25,000	0	-
Deutsche Gesellschaft fuer die Vereinten Nationen	23,641	0	-
Family Care International	190,445	190,445	July 1990
Federacao Nacional dos Jornalistas Profissionais	20,780	0	-
Global Committee of Parliamentarians on Population and Development	150,000	50,000	October 1990
Hebrew University	41,190	41,190	January 90
Indian Association for the Study of Population	42,000	42,000	September 1990
Institute of Social Studies	388,028	388,028	September 1990
Inter-African Committee	173,900	173,900	April 1990
Inter-American Parliamentarian Group on Population	245,288	245,288	July 1990
Inter Press Service (IPS)	408,000	408,000	May 1990
International Association for Maternal & Neonatal Health (IAMANEH)	20,000	0	-
International Confederation of Christian Family Movements	15,000	15,000	March 1990
International Council of Voluntary Agencies	4,800	4,800	October 1990
International Council on the Management of Population Programmes	350,562	350,562	March 1990
International Federation for Family Life Promotion (IFFLP)	58,010	58,010	April 1990
International Geographical Union	13,000	13,000	March 1990
International Institute for Vital Registration and Statistics (IIVRS)	84,407	84,407	March 1990
International Organization for Chemical Sciences in Development	65,750	65,750	March 1990
International Organization of Consumers Unions	15,000	15,000	October 1990
International Planned Parenthood Federation (IPPF)	2,169,212	447,215	July 1990
International Statistical Institute (ISI)	74,133	0	-
International Union for the Scientific Study of Population (IUSSP)	420,000	420,000	June 1990

Annex IV (continued)

Status of audited financial reports on non-governmental organizations, intergovernmental institutions and other agencies for the year ended 31 December 1989

(US dollars)

Name of Organization/Institution	Amount Remitted (Advances)	Amounts Audited	Date of Audit Report
International Union for the Conservation of Nature & Natural Resources *	136,965	0	-
J. E. Austin Associates	52,140	0	-
Japanese Organization for International Cooperation in Family Planning	1,863,964	1,863,964	September 1990
John Snow, Inc. (JSI)	22,077	0	-
Johns Hopkins Program for International Education in Health	19,230	19,230	July 1990
Mainichi Shimbun	96,200	0	-
Management Sciences for Health	6,215	0	-
New Internationalist Publications	158,200	0	-
Non-Governmental Liaison Service (Geneva)	10,000	0	-
Peruvian Women's Centre "Floran Tristan"	857	0	-
Planned Parenthood of New York City, Margaret Sanger Center	744,337	0	-
Population Communication	6,000	6,000	April 1990
Population Concern	10,000	0	-
The Population Council	1,939,701	1,939,701	October 1990
Population Crisis Committee	257,054	257,054	April 1990
The Population Institute	320,000	320,000	September 1990
Press Foundation of Asia	114,200	114,200	March 1990
Prince Leopold Institute for Tropical Medicine	50,000	0	-
Program for the Introduction & Adaptation of Contraceptive Technology (PIACT)	2,640,167	2,640,167	May 1990
Programme of Support and Extension in Maternal Child Care	14,475	0	-
Royal Tropical Institute	144,138	0	-
Social Development Center	40,856	40,856	August 1990
Sociedad Civil Bem-Estar Familiar No Brasil	321,170	0	-
Society for International Development	79,000	79,000	September 1990
Soqosoqo Vakamarama	46,744	46,744	July 1990
South Pacific Commission	1,039,284	1,039,284	June 1990
United Nations High Commissioner for Refugees (UNHCR)	30,897	0	-
Universite Catholique de Louvain	517,635	517,635	April 1990
Universite de Montreal	78,519	78,519	May 1990
Universite Laval de Quebec	43,678	43,678	September 1990
Universite Libre de Bruxelles (ULB)	860,920	860,920	June 1990
University of Michigan	49,740	0	-
World Association of Girl Guides and Girl Scouts	15,000	15,000	March 1990
World Assembly of Youth (WAY)	85,950	85,950	November 1990
World Bank	94,200	0	-
World Population Foundation	114,022	114,022	May 1990
Worldwatch Institute	50,000	50,000	June 1990
Youth for Development and Cooperation	5,000	0	-
Grand Total	19,866,958	14,699,429	

* Subsequently renamed The World Conservation Union