Thirty-sixth session
5-30 June 1989, New York
Item 4 (d) (i) of the provisional agenda

PROGRAMME IMPLEMENTATION

SPECIAL PROGRAMMES

Assistance to national liberation movements recognized in its area by the Organization of African Unity

Report of the Administrator

SUMMARY

By its decision 88/23 of 1 July 1988, the Governing Council requested the Administrator to continue to assist with maximum efficiency and flexibility the national liberation movements (NLMs) recognized in its area by the Organization of African Unity (OAU) to ensure that the assistance extended to them will be guided by the provisions of the first programme proposal for assistance to national liberation movements, 1987-1991, and to report to the Council at its thirty-sixth session in 1989 on the implementation of this assistance as well as on the major trends and features thereof.

In the present report the Administrator informs the Council of the assistance given to NLMs during 1988 with a view to ensuring the implementation, timely delivery and effective monitoring of this assistance, within the priorities and guidelines identified and presented in the first programme proposal.
I. NATURE OF UNDP ASSISTANCE

1. During 1988 the United Nations Development Programme (UNDP) continued to extend to the national liberation movements (NLMs) recognized in its area by the Organization of African Unity (OAU) technical assistance within the priorities set forth in the first programme proposal for assistance to national liberation movements, 1987-1991. Although assistance in such areas as promotion of women and mechanical repair and maintenance services was identified and formulated, the main emphasis of the programme continued to be placed on activities intended to:

(a) Promote professional expertise and overall human resources development, through formal education and other types of training, aimed at assisting the individuals sponsored by NLMs in preparing themselves for eventual technical, managerial and administrative responsibilities in their countries of origin when conditions permit them to return there as full-fledged citizens;

(b) Foster among followers of NLMs a degree of self-reliance in countries of asylum in such areas of day-to-day existence as the administration and management of community services, including educational and health services, vocational trades and crafts, and agriculture and food production to enable them to develop their present communities, on the one hand, and, on the other, to prepare themselves for eventual gainful employment and civic responsibility in their countries of origin.

2. The beneficiaries of UNDP assistance to NLMs continued to be the same three as in previous years, namely, the South West Africa People's Organization (SWAPO) of Namibia, the African National Congress of South Africa (ANC) and the Pan Africanist Congress of Azania (PAC).

II. SIGNIFICANT FEATURES OF PROGRAMME IMPLEMENTATION

3. Following the approval of the first programme proposal for assistance to national liberation movements, 1987-1991, 29 projects have been identified and included in the programme. Eighteen approved projects were operational and being implemented during 1988, and the active pipeline consisted of 10 projects in various phases of formulation and approval.

4. In the light of the developments in respect of Namibia's independence, due consideration was given during the latter part of 1988 to the concept of transition of development assistance given to SWAPO. Preliminary guidelines and basic principles were considered to facilitate the rephasing and relocation of project activities from the present host countries of SWAPO to an independent Namibia.

5. In addition to the more traditional assistance to NLMs in education and professional training, two projects aiming at co-ordination of development assistance were implemented in 1988. One of them assists SWAPO to establish and effectively run an aid co-ordination and management unit. Similar activities are also planned for the other two liberation movements. The main objective of the second project in this category is to promote the participation of SWAPO women in the development planning and implementation of development projects.
6. New project proposals were also formulated in the area of mechanical repairs and maintenance. These activities, mainly as support functions, include a considerable amount of appropriate training and it is expected that with the achievement of the set objectives, the maintenance of technical equipment of NLMs will be mainly undertaken by the NLM personnel, thus enabling allocation of NLM indicative planning figure (IPF) funds to other relevant areas.

III. ASSISTANCE RENDERED TO NATIONAL LIBERATION MOVEMENTS IN 1988

7. A total of 18 projects were operational under the IPF funding for NLMs during 1988. Eight of these projects had SWAPO as beneficiary, while ANC and PAC had three ongoing projects each. Four projects covered all three NLMs. The total UNDP commitments under the NLM IPF amounted to $US 11,301,000.

8. Of the total of 18 projects, 8 were in the education sector, representing a combined commitment of $4.7 million. Four projects with a total funding of $1.8 million dealt with planning, programming and aid co-ordination. Funding of $1.8 million was allocated among three projects in food production, and two projects with a total allocation of $3.1 million were geared to training and supporting health personnel of NLMs. One preparatory assistance project of $15,000 was helping in the formulation of projects for NLMs in the maintenance and repair of mechanical equipment.

9. Out of the active pipeline of 10 projects, 6 are with ANC, 2 with SWAPO and 2 with PAC. The estimated resources for the pipeline projects amount to $3.5 million.

10. The new focus of the pipeline programme is on maintenance and repair activities. Three projects belong to this category with a provisional total funding of $710,000. Health services are covered by three projects amounting to $800,000. Educational support is being given by two projects, totalling $1.14 million. Both are new phases of previously ongoing activities. Development aid co-ordination and food production are represented by one project each in the pipeline programme with tentative allocations of $500,000 and $400,000, respectively.

11. It is envisaged that the total pipeline programme allocation will be increased from the provisional figure of $3.5 million, once the formulation and approval process for the projects is completed.

A. Joint assistance to all three liberation movements

12. During 1988 four projects continued to benefit the three NLMS jointly. Three are executed by UNDP/Office for Project Services (OPS) and one by the United Nations Industrial Development Organization (UNIDO). The IPF funds allocated to the joint assistance to all three NLMs amount to $3.1 million.
13. Project NLM/86/001, "Programming Monitoring and Evaluation of Assistance to NLMs", provided the three NLMs with consultancies in the area of evaluation of agricultural activities in the NLM programme, and in the assessment and monitoring of the programme activities. During the latter half of the year consultant services were also provided for monitoring and programming, at the field level, the assistance extended to SWAPO. The total budget of the project amounts to $377,000.

14. Under project NLM/86/002, "Training of Health Personnel of the NLMs", funding was provided for 95 students from the three NLMs to participate in training in selected medical schools and institutions in the United Republic of Tanzania. It is planned that this project, with a total UNDP contribution of $2.48 million, will continue until the end of 1991. During 1988 30 students successfully completed their studies, and it is envisaged that approximately 50 new students will start their studies in 1989.

15. The third project, NLM/87/001, continued to finance the participation of one representative from each NLM to the sessions of the Governing Council of UNDP. The funds allocated to this project total $16,000.

B. Assistance to ANC

16. All three ongoing ANC projects are executed by the United Nations Educational, Scientific and Cultural Organization (UNESCO) and they support the education sector of the ANC organization. The total IPF allocation amounts to $1.6 million.

17. During 1988, project ANC/86/002, "Post-Secondary Education and Professional Training", assisted 29 ANC students in their studies in universities and technical and other professional learning institutions, mainly in the host countries of the southern Africa subregion. The total UNDP contribution from IPF funds is $192,000.

18. The Solomon Mahlangu Freedom College at Mazimbu in the United Republic of Tanzania received technical assistance and support under project ANC/86/003. Altogether more than 700 students study there at pre-school, primary and secondary levels. The UNDP contribution to this multi-donor project totals $1.2 million.

19. Almost 100 ANC youths were supported by the UNDP-funded project ANC/86/006, "Primary and Secondary Education for ANC Students", during 1988. They have been enrolled in established primary and secondary schools in their countries of asylum. The total approved project budget is $289,000.

20. The ANC educational projects are expected to continue throughout the fourth UNDP programming cycle, 1987-1991. However, during 1988, projects in other economic sectors were discussed with ANC. Requests for assistance and proposals were received for six projects which represent more than half of the total number of the active NLM IPF pipeline. Two of the proposed new projects are still in the education sector, where as the others represent a variety of other priority areas identified in the first programme proposal for assistance to NLMs, namely, health service support, development aid co-ordination, livestock production, and repair and maintenance services. The estimated total UNDP contribution to the new ANC project amounts to $2.8 million.
C. Assistance to PAC

21. The ongoing PAC programme consists of two projects in the education sector and one in food production. Both education projects are executed by UNDP/OPS while the food production project is being executed by the Food and Agriculture Organization of the United Nations (FAO). The total UNDP contribution towards the PAC programme amounts to $1.2 million.

22. Project PAC/87/001, "Assistance in Primary and Secondary Education", supports the basic education of 90 PAC youths in established schools in their countries of asylum. The project budget totals $368,000.

23. Project PAC/86/002, "Assistance in Post-Secondary Education and Professional Training" with a UNDP budget of $182,000, supports 20 PAC students in their advanced studies in the institutions for higher learning in the countries of the southern Africa subregion. Five students completed their studies successfully during 1988.

24. The FAO-executed project PAC/86/001 continued to support the food production at Masuguru-Kitonga in the United Republic of Tanzania. The main project inputs include technical expertise of one agronomist and one United Nations volunteer livestock production expert. The project activities aim at self-sufficiency in food production at Masuguru-Kitonga, both in staple and vegetable production and in livestock and small animal production for the PAC settlement. The total approved UNDP budget is $642,000.

25. The planned new assistance to PAC, identified and under formulation during 1988, widens the scope of the UNDP-funded PAC programme from mainly educational projects to activities in the health sector and in mechanical repair and maintenance services. Two projects were included in the active NLM/PAC pipeline in 1988 with a preliminary earmarking of $155,000.

D. Assistance to SWAPO

26. The number of UNDP-funded projects under the UNDP/SWP programme was eight. Four projects were executed by UNDP/OPS with a total contribution of $2.2 million. These projects were all in different sectors: health services, food production, teachers' training and aid co-ordination.

27. The SWAPO health services support project, SWP/85/001, provided assistance to SWAPO settlements in Zambia and Angola. The main input included direct personnel support, medical supplies and equipment as well as on-the-job training. The UNDP contribution for the three first years, including 1988, amounts to $459,000. The project was evaluated in 1988, and it was consequently recommended to extend the project for one additional year.

28. Project SWP/86/004, "Food Production at Cuacra", with a total budget of $273,000, is aimed at securing a supply of agricultural food products to the United Nations Vocational Training Centre for Namibia in Cuacra. The inputs include advisory services of an agronomist, who was identified and recruited in 1988.

/...
29. The training of SWAPO teachers was supported by project SWP/87/001, with a total UNDP contribution of $311,000.

30. The large-scale project SWP/87/002, "External Aid Management and Administration", has a total budget of $1.03 million. The objective is to train 24 SWAPO students to form the core staff of their external aid co-ordination unit, which eventually would form part of the planning ministry of an independent Namibia. During 1988, these students attended an intensive eight-month training course at the Institute of Finance and Management in the United Republic of Tanzania. One third of these students are expected to enrol in advanced studies while their 16 colleagues will start working in the new unit established also during 1988. At the end of the year SWAPO requested assistance to train an additional 24 students in related areas to become the planning advisers for the technical ministries of Namibia.

31. Three SWAPO projects were executed by the United Nations Educational, Scientific and Cultural Organization (UNESCO), with a total UNDP contribution of $2.3 million. Two of these projects, SWP/86/001 and SWP/86/002, were directly supporting the education of SWAPO students in Angola and Zambia. Both projects provide the SWAPO settlements with teacher support, teaching materials, fellowships and assistance to participate in seminars. Altogether more than 5,300 Namibian children attend the schools that are being supported by these two projects.

32. The third UNESCO-executed project, SWP/86/005 - "Promotion of Women's Participation in Development" - has a total approved budget of $91,000. The project aims at strengthening the capability of the SWAPO Women's Council to participate in the planning and implementation of development programmes. The main outputs will include 10 Namibian women who will have completed a nine-month women's leadership course, and 25 Namibian women who will have completed a three-week seminar on planning, management and evaluation of women's projects. The project also extended training during 1988 to 180 Namibian women literacy teachers and provided remedial courses in English, mathematics and general knowledge for 125 Namibian women workers.

33. The ongoing SWAPO project, SWP/86/004 - "Food production at Cuacra" - is intended to contribute to the self-sufficiency of the SWAPO settlement in Kwanza-Sul in the production of staple food that can be grown locally. The approved project budget is $851,000. The project's implementation has had a slower than expected start, and in light of the evolution of the political situation leading to Namibian independence it is envisaged that the funds approved for the project may be reallocated for other related activities.

34. There were two SWAPO projects in the active pipeline at the end of 1988. One was the extension of the OPS-executed health service, project SWP/85/001, with a tentative earmarking of $270,000. The other pipeline project was SWP/88/001, "Maintenance and Mechanical Repair Services", with an earmarking of $350,000. This project proposal was under technical assessment at the end of 1988.

35. Details of resource utilization of the programme of assistance to NLMs during 1988 are given in table 2 (see annex II). A separate section of table 2 indicates
the residual adjustments to the totals, owing to the inclusion of 11 projects that are operationally but not yet financially closed.

IV. RECOMMENDATION OF THE ADMINISTRATOR

36. In the light of the foregoing, the Administrator recommends that, taking note of the report and of the steps that have been put into effect to increase the efficiency and effectiveness of UNDP assistance to NLMs, the Governing Council authorize the Administrator to:

(a) Continue to assist with the maximum efficiency and flexibility possible within the mandate of UNDP the NLMs recognized in its area by OAU;

(b) Ensure that the assistance to be given during the remainder of the fourth programming cycle shall continue to be guided by the provisions of the first programme proposal for UNDP assistance to NLMs approved by the Governing Council at its thirty-fourth session;

(c) Review the ongoing NLM programme in respect of the SWAPO component in order to maximize the amount of funding that could be transferred to the technical assistance programme in an independent Namibia, without disrupting the implementation of ongoing projects;

(d) Undertake necessary consultations to plan and implement an orderly winding down and transfer to Namibia of those projects for which Namibians are the beneficiaries;

(e) Ensure that during the transitional period leading to the independence of Namibia, use of resources from the NLM IPF shall be governed by the principle of impartiality in accordance with the United Nations plan for the implementation of Security Council resolution 435 (1978) of 29 September 1978;

(f) Report to the Governing Council at its thirty-sixth session and subsequent sessions on trends, developments and the effectiveness of this assistance, as well as relevant issues pertaining to its implementation and management.
ANNEX I

Table 1. Programme resource information

(US dollars)

1. **Resource**

<table>
<thead>
<tr>
<th>Resource</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>IPF resources for fourth cycle</td>
<td>11 528 000 a/</td>
</tr>
<tr>
<td>IPF carry-over from third cycle</td>
<td>6 234 000</td>
</tr>
<tr>
<td>Total available resources</td>
<td>17 762 000</td>
</tr>
</tbody>
</table>

2. **Commitments as at 31 December 1988**

<table>
<thead>
<tr>
<th>Commitment</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prior year expenditures (1987)</td>
<td>1 781 000</td>
</tr>
<tr>
<td>Current year commitments (1988)</td>
<td>3 545 000</td>
</tr>
<tr>
<td>Future commitments (1989-1991)</td>
<td>5 975 000</td>
</tr>
<tr>
<td>Total commitments</td>
<td>11 301 000</td>
</tr>
<tr>
<td>Earmarked for new projects</td>
<td>3 545 000</td>
</tr>
<tr>
<td>Total programmed resources</td>
<td>14 846 000</td>
</tr>
</tbody>
</table>

3. **Balance of resources available for programming**

<table>
<thead>
<tr>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2 916 000</td>
</tr>
</tbody>
</table>

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a/ This amount includes 75 per cent of the additional IPF resources according to Governing Council decision 88/31 of 1 July 1988. The remaining 25 per cent will be available in 1990.
### ANNEX II

#### Table 2. Programme resource utilization

<table>
<thead>
<tr>
<th>Project number and title</th>
<th>Actual expenditures 1987</th>
<th>1988</th>
<th>1998 (US dollars)</th>
<th>Total (US dollars)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>I. ONGOING PROJECTS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>A. Joint assistance to all NLMS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>NLM/86/001 - Programming, Monitoring and Evaluation of Assistance to NLMs</td>
<td>114 000</td>
<td>93 000</td>
<td>170 000</td>
<td>377 000</td>
</tr>
<tr>
<td>NLM/86/002 - Training of Health Personnel of NLMs</td>
<td>318 000</td>
<td>496 000</td>
<td>1 777 000</td>
<td>2 591 000</td>
</tr>
<tr>
<td>NLM/87/001 - Representation of NLMS to Sessions of the Governing Council</td>
<td>8 000</td>
<td>33 000</td>
<td>75 000</td>
<td>116 000</td>
</tr>
<tr>
<td>NLM/88/001 - Preparatory Assistance for NLM Repair and Maintenance Projects</td>
<td></td>
<td>15 000</td>
<td></td>
<td>15 000</td>
</tr>
<tr>
<td><strong>SUBTOTAL, NLM</strong></td>
<td>440 000</td>
<td>637 000</td>
<td>2 022 000</td>
<td>3 099 000</td>
</tr>
<tr>
<td><strong>B. African National Congress of South Africa (ANC)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>ANC/86/002 - Post-Secondary Education and Professional Training</td>
<td>26 000</td>
<td>43 000</td>
<td>123 000</td>
<td>192 000</td>
</tr>
</tbody>
</table>
### Table 2 (continued)

<table>
<thead>
<tr>
<th>Project number and title</th>
<th>1987</th>
<th>1988</th>
<th>Future years</th>
<th>Total (US dollars)</th>
</tr>
</thead>
<tbody>
<tr>
<td>ANC/86/003 - Assistance to SOMAFCO</td>
<td>261 000</td>
<td>302 000</td>
<td>601 000</td>
<td>1 164 000</td>
</tr>
<tr>
<td>ANC/86/006 - Primary and Secondary Education for ANC Students</td>
<td>41 000</td>
<td>69 000</td>
<td>179 000</td>
<td>289 000</td>
</tr>
<tr>
<td>SUBTOTAL, ANC</td>
<td>328 000</td>
<td>414 000</td>
<td>903 000</td>
<td>1 645 000</td>
</tr>
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</table>

#### C. Pan Africanist Congress of Azania (PAC)

<table>
<thead>
<tr>
<th>Project number and title</th>
<th>1987</th>
<th>1988</th>
<th>Future years</th>
<th>Total (US dollars)</th>
</tr>
</thead>
<tbody>
<tr>
<td>PAC/86/001 - Food Production at Masuguru</td>
<td>107 000</td>
<td>315 000</td>
<td>220 000</td>
<td>642 000</td>
</tr>
<tr>
<td>PAC/86/002 - Assistance in Post-Secondary Education and Professional Training</td>
<td>39 000</td>
<td>143 000</td>
<td>-</td>
<td>182 000</td>
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<tr>
<td>PAC/87/001 - Assistance in Primary and Secondary Education</td>
<td>88 000</td>
<td>67 000</td>
<td>213 000</td>
<td>368 000</td>
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<tr>
<td>SUBTOTAL, PAC</td>
<td>234 000</td>
<td>525 000</td>
<td>433 000</td>
<td>1 192 000</td>
</tr>
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</table>

#### D. South West Africa People's Organization (SWAPO)

<table>
<thead>
<tr>
<th>Project number and title</th>
<th>1987</th>
<th>1988</th>
<th>Future years</th>
<th>Total (US dollars)</th>
</tr>
</thead>
<tbody>
<tr>
<td>SWP/85/001 - Support in Community Health Services</td>
<td>341 000</td>
<td>118 000</td>
<td>-</td>
<td>459 000</td>
</tr>
<tr>
<td>SWP/86/001 - Namibia Education Centres, Kwanza-Sul</td>
<td>189 000</td>
<td>217 000</td>
<td>641 000</td>
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</tbody>
</table>
### Table 2 (continued)

<table>
<thead>
<tr>
<th>Project number and title</th>
<th>Actual Expenditures</th>
<th>Approved budget</th>
<th>Future years</th>
<th>Total</th>
</tr>
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<tbody>
<tr>
<td></td>
<td>1987</td>
<td>1988</td>
<td>676 000</td>
<td>1 124 000</td>
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<tr>
<td><strong>SWP/86/002 -</strong> Namibia Education Centre, Nyango</td>
<td>175 000</td>
<td>273 000</td>
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<tr>
<td><strong>SWP/86/003 -</strong> Agricultural Production, Kwanza-Sul</td>
<td>-</td>
<td>439 000</td>
<td>412 000</td>
<td>851 000</td>
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<tr>
<td><strong>SWP/86/004 -</strong> Food production at Cuacra</td>
<td>2 000</td>
<td>172 000</td>
<td>99 000</td>
<td>273 000</td>
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<tr>
<td><strong>SWP/86/005 -</strong> Promotion of Women's Participation in Development</td>
<td>91 000</td>
<td>-</td>
<td>-</td>
<td>91 000</td>
</tr>
<tr>
<td><strong>SWP/87/001 -</strong> Training of SWAPO Teachers</td>
<td>-</td>
<td>292 000</td>
<td>19 000</td>
<td>311 000</td>
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<tr>
<td><strong>SWP/87/002 -</strong> External Aid Management and Administration</td>
<td>11 000</td>
<td>417 000</td>
<td>770 000</td>
<td>1 198 000</td>
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<td>SUBTOTAL, SWP</td>
<td>809 000</td>
<td>1 928 000</td>
<td>2 617 000</td>
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<tr>
<td><strong>SUBTOTAL, ALL ONGOING NLM PROJECTS</strong></td>
<td>1 811 000</td>
<td>3 504 000</td>
<td>5 975 000</td>
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II. OPERATIONALLY CLOSED PROJECTS

<table>
<thead>
<tr>
<th>Project number</th>
<th>1987</th>
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<th>Total</th>
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<tr>
<td>NLM/81/001</td>
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<td>21 000</td>
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<tr>
<td>ANC/84/001</td>
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<td>ANC/84/003</td>
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<td>38 000</td>
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<td>PAC/82/001</td>
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### Table 2 (continued)

<table>
<thead>
<tr>
<th>Project number and title</th>
<th>Actual Expenditures (US dollars)</th>
<th>Approved budget (US dollars)</th>
<th>Future years</th>
<th>Total (US dollars)</th>
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<tbody>
<tr>
<td>PAC/82/004</td>
<td>2 000</td>
<td>7 000</td>
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<td>9 000</td>
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<td>SWP/82/003</td>
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<td>7 000</td>
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<tr>
<td>SWP/85/004</td>
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<td>4 000</td>
</tr>
<tr>
<td><strong>SUBTOTAL, ALL OPERATIONALLY CLOSED NLM PROJECTS</strong></td>
<td><strong>-30 000</strong></td>
<td><strong>41 000</strong></td>
<td></td>
<td><strong>11 000</strong></td>
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<tr>
<td><strong>TOTAL, ALL NLM PROJECTS</strong></td>
<td><strong>1 781 000</strong></td>
<td><strong>3 545 000</strong></td>
<td><strong>5 975 000</strong></td>
<td><strong>11 301 000</strong></td>
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