



**Governing Council
of the
United Nations
Development Programme**

Distr.
GENERAL

DP/1987/35
23 March 1987

ORIGINAL: ENGLISH

Thirty-fourth session
26 May-19 June 1987, New York
Item 6 of the provisional agenda
UNFPA

SUPPORT

UNITED NATIONS FUND FOR POPULATION ACTIVITIES

STATUS OF FINANCIAL IMPLEMENTATION OF GOVERNING COUNCIL-APPROVED
UNFPA COUNTRY PROGRAMMES AND PROJECTS

Report of the Executive Director

SUMMARY

This report of the Executive Director on the status of financial implementation of Governing Council-approved UNFPA country programmes and projects is prepared in response to decision 84/21 III, paragraph 2, of the Governing Council at its thirty-first session. It contains details on expenditures and allocations to these programmes and projects by year as well as by region and country, showing the amounts still to be allocated under Governing Council approvals. This document is submitted to the Council for its information.

INTRODUCTION

1. At its thirtieth session, the Governing Council in decision 83/17 I, paragraph 19, requested the Executive Director to submit a report to the Council at its thirty-first session on Governing Council approvals by country, giving the period covered, total commitment, expenditures of past years and current allocations. In compliance with this request, the Executive Director provided the required information to the Council at its thirty-first session in a document entitled "Report of the Executive Director on the status of financial implementation of Governing Council-approved UNFPA country programmes and projects" (DP/1984/32).

2. At its thirty-first session, the Council expressed its appreciation for the report provided by the Executive Director and requested, in decision 84/21 III, paragraph 2, that similar reports be provided in future years. The Executive Director herewith presents the third update of this document which should be read in conjunction with the work plan for 1988-1991 and request for approval authority (DP/1987/34), also being submitted to the Governing Council at its thirty-fourth session.

3. In view of the concern of the Council about the timeliness of allocations that are based upon Council approval, this report is structured according to the date of approval by the Council and not according to geographic criteria. Thus, information is provided on (a) those country programmes and projects approved by the Council at its thirtieth, thirty-first, thirty-second and thirty-third sessions; and (b) those submitted to the present session. All tables are presented at the end of this document.

I. COUNTRY PROGRAMMES AND PROJECTS APPROVED BY THE GOVERNING COUNCIL AT OR PRIOR TO ITS TWENTY-EIGHTH SESSION

4. All country programmes and projects approved by the Council at its twenty-eighth session and prior to that date which by the end of 1981 had not received their allocations in full were subject to the review and reassessment of the UNFPA programme for the period 1982-1985 (DP/1982/28), submitted by the Executive Director to the Governing Council at its twenty-ninth session. As explained in the final report on the review and reassessment (DP/1986/35), all these country programmes and projects have come to an end in December 1985. For many of the countries concerned, new country programmes have been developed by UNFPA and approved by the Council since its thirtieth session. These new country programmes subsumed outstanding balances, if any, of the country programmes under the review and reassessment. Thus, UNFPA has no more commitments to countries which are based upon Council approvals at or before its twenty-eighth session.

5. At its twenty-ninth session, the Governing Council did not approve any new country programmes or projects of UNFPA.

II. COUNTRY PROGRAMMES AND PROJECTS APPROVED BY THE
COUNCIL AT ITS THIRTIETH, THIRTY-FIRST,
THIRTY-SECOND AND THIRTY-THIRD SESSIONS

6. At its thirtieth session, the Governing Council approved five country programmes and projects in sub-Saharan Africa totalling \$9.9 million. The Council also approved a new country programme in Thailand amounting to \$5.9 million. The status of allocations to these programmes and projects is contained in table A.1. The country programme for Malawi has been allocated in full and according to schedule. A new country programme for Malawi being submitted to the thirty-fourth session of the Council is contained in table B. The country programmes for Niger and Thailand have come to an end in December 1986. New programmes for these countries, which subsume balances from the prior programmes, are submitted to the thirty-fourth session of the Council and contained in table B. The project in Zaire came to an end in December 1986 without a balance. A new country programme for Zaire was approved by the Council at its thirty-third session and is contained in table A.4. Thus, two country programmes approved by the Council at its thirtieth session, for Benin and for Zimbabwe, have not yet received their allocations in full, since, as originally intended, they will last till June 1988. Their combined balance at the end of December 1986 was \$3.4 million.
7. At its thirty-first session, the Governing Council approved seven country programmes and projects in sub-Saharan Africa, Asia and the Pacific and Latin America and the Caribbean amounting to \$75 million. The status of allocations to these programmes and projects is contained in table A.2. At the end of December 1986 their total outstanding balance was \$37 million. For the reasons mentioned in paragraphs 9 to 12 below, the country programme for China is expected to last six years, instead of the intended five years.
8. At its thirty-second session, the Governing Council approved 10 country programmes and projects in sub-Saharan Africa, Asia and the Pacific and Latin America and the Caribbean amounting to \$131.4 million. The status of allocations to these programmes and projects is contained in table A.3. At the end of December 1986 their total outstanding balance was \$108.1 million. For the reasons mentioned in paragraphs 9 to 12 below, the country programmes and projects for Bangladesh, Brazil, India and Indonesia are expected to last longer than originally intended.
9. At its thirty-third session, the Governing Council approved seven country programmes in sub-Saharan Africa, Asia and the Pacific and the Middle East and Mediterranean. These seven country programmes had been submitted by UNFPA at two different levels: \$57 million and \$41 million. This approach was based upon a similar approach in UNFPA's work plan for 1987-1990 (DP/1986/35, paras. 28-31). At the time of the writing of last year's work plan and at the thirty-third session of the Governing Council, it was uncertain whether or not the United States Government, traditionally UNFPA's largest donor, would contribute to UNFPA in 1986 and in future years. Consequently, the work plan for 1987-1990 foresaw two different income scenarios, one with and one without a significant contribution from the United States Government, and, thus, two different funding scenarios. These two funding scenarios were reflected in the two different funding levels of

the country programmes submitted to the thirty-third session of the Council. The Council, in its decision 86/34 V, paragraph 1, approved the country programmes as set forth in the recommendation by the Executive Director (DP/1986/L.8) and included in the work plan of the Fund for 1987-1990 and authorized the Executive Director to determine the level of assistance depending upon the availability of resources. In late August 1986, the United States Government made known that it had decided not to contribute to UNFPA in 1986. At the time this is being written no decision by the United States Government as to whether or not it would make a voluntary contribution to UNFPA in support of its 1987 programme was known or had been announced. For reasons of cautious planning, UNFPA has chosen not to include a United States contribution in 1987 in its income and programme planning projections. Consequently, the Executive Director is making allocations to the country programmes which had been approved by the Council in 1986 at a higher and at a lower level at the lower level of commitment. Thus, table A.4 shows a commitment of UNFPA based upon Council approvals at its thirty-third session of \$41 million with a balance at the end of December 1986 of \$36.8 million.

10. On the basis of the decision of the Executive Director to develop two funding levels for all country programmes submitted to the thirty-third and thirty-fourth sessions of the Council, but to commit UNFPA only at the lower level unless and until additional resources become available, the question came up as to how those country programmes and projects should be treated which were approved by the Council at its thirtieth, thirty-first and thirty-second sessions, i.e., at a time when the United States Government still contributed approximately 25 per cent of UNFPA's annual income. In this regard, the Executive Director observes that in 1986 all countries were affected through reduced allocations, those with a large programme over-proportionately compared to those with a small programme.

11. For the years 1987 and beyond the decision to be taken will affect 19 countries with a total balance at the end of December 1986 of \$148.5 million (totals of tables A.1, A.2 and A.3). The Executive Director further observes that of this balance \$126.3 million (or 85 per cent) refer to five countries (Bangladesh, Brazil, China, India and Indonesia). By region, the breakdown of the balance is as follows: nine countries in sub-Saharan Africa have a total balance of \$14.9 million; five countries in Asia have a total balance of \$118.5 million (ranging from India with \$54.2 million to Viet Nam with \$3.2 million); and five countries in Latin America and the Caribbean have a total balance of \$15.1 million, of which Brazil alone has a balance of \$11 million.

12. In line with Council decision 86/34 I, paragraph 1, urging the Executive Director to give increased attention to the countries in sub-Saharan Africa, the Executive Director has decided to allocate the balances of the nine sub-Saharan African countries at the full level and in accordance with the originally intended schedule, provided each country concerned has a sufficient absorptive capacity. Similarly, he has decided to make no significant reduction in the allocation of the balance of Viet Nam or of those four Latin American countries with small balances (ranging from Nicaragua with \$0.7 million to Peru with \$1.4 million). Thus, the required reductions in allocations will affect mainly programmes in Brazil and China (which started in 1985) and in Bangladesh, India and Indonesia (which started in 1986). However, in lieu of reducing the commitment of UNFPA, the Executive

Director intends to extend the duration of these five country programmes, which were originally intended to last five years each, by one or two years. Should UNFPA's funding situation improve, allocations to these five countries would speed up and allocations to all country programmes with two funding levels would be increased up to the higher of the two funding levels. If and to the extent this is not the case, the Executive Director will seek to cover the shortfall from other sources, including multi-bilateral sources.

13. A summary of commitments, expenditures, allocations and balances for all country programmes and projects approved by the Council at its thirty-third session and prior to that date is contained in table A. Details by year, region and country are contained in tables A.1-A.4. The total balance at the end of December 1986 amounted to \$185.3 million.

III. SUBMISSIONS OF PROPOSED COUNTRY PROGRAMMES TO THE COUNCIL AT ITS THIRTY-FOURTH SESSION

14. UNFPA is submitting 31 proposed country programmes for approval by the Council at its thirty-fourth session, all of which are intended to be completed by the end of 1990 or 1991. These 31 country programmes (21 in sub-Saharan Africa, 3 in Asia and the Pacific, 1 in Latin America and 6 in the Middle East and Mediterranean) are submitted, with the exception of Thailand, at two funding levels, which total \$151 million at the higher level and \$107.8 million at the lower level. The lower level, which is contained in table B, shall constitute UNFPA's commitment. As stated in the individual submissions, UNFPA will provide the balance of up to \$43.2 million, as its funding situation permits. If and to the extent this is not the case, UNFPA will seek to cover the shortfall from other sources, including multi-bilateral sources.

15. If these new submissions are approved, the total commitment of UNFPA will amount to \$293.1 million, broken down by geographic area as shown in table C.

Table A. Summary of status of allocations to country programmes and projects approved by the Council in 1983, 1984, 1985 and 1986 (Millions of US dollars)

(1)	(2)	(3a)	(3b)	(3c)	(3d)	(4)	(5)
Year of Council approval	Amount	Expenditure 1983	Expenditure 1984	Expenditure 1985	Allocation 1986	Total 1983-1986	Balance as of 31 Dec. 1986
1983	15.8	2.1	3.0	2.9	3.3	11.3	3.4 ^{a/}
1984	75.0	-	2.2	18.3	17.5	38.0	37.0
1985	131.4	-	-	3.3	20.0	23.3	108.1
1986	41.0	-	-	-	4.2	4.2	36.8
Total	263.2	2.1	5.2	24.5	45.0	76.8	185.3^{a/}

^{a/} Balances have been adjusted to account for allocations above the original amount and for subsumed amounts in subsequently approved programmes.

Table A.1. Status of allocations to country programmes and projects approved by the Governing Council in 1983
(Millions of US dollars)

(1)	(2)	(3)	(4a)	(4b)	(4c)	(4d)	(5)	(6)	
Region and country	Intended duration in years	Starting date	Amount	Expenditure 1983	Expenditure 1984	Expenditure 1985	Allocation 1986	Total 1983-1986	Balance
<u>Africa</u> (sub-Saharan)									
Benin (P)	5	July 1983	2.4	0.2	0.2	0.2 ^{a/}	0.2 ^{a/}	0.8	1.6
Malawi (P)	4	July 1983	1.0	0.1	0.2	0.1 ^{a/}	0.7	1.1	0.0 ^{b/}
Niger (P)	5	July 1983	2.1	0.1	0.2	0.2	0.6	1.1	0.0 ^{c/}
Zaire (P) *	3	Jan. 1983	0.9	0.2	0.4	0.1	0.2 ^{a/}	0.9	0.0 ^{d/}
Zimbabwe (P)	5	July 1983	3.5	0.1	0.5	0.5 ^{a/}	0.6	1.7	1.8
Subtotal			9.9	0.7	1.5	1.1	2.3	5.6	3.4 ^{e/}
<u>Asia and the Pacific</u>									
Thailand	4	Jan. 1983	5.9	1.4	1.5	1.8	1.0	5.7	0.0 ^{f/}
Subtotal			5.9	1.4	1.5	1.8	1.0	5.7	0.0 ^{e/}
Total			15.8	2.1	3.0	2.9	3.3	11.3	3.4^{e/}

(P) Priority country designated in accordance with Governing Council decision 82/20.

* Represents project approval.

^{a/} Rounding adjustment.

^{b/} This programme was completed in December 1986. A new programme for Malawi, which started in January 1987, is submitted to the Council at its thirty-fourth session and is included in Table B. The negative balance of \$0.1 is not shown.

^{c/} This programme ended in December 1986. A new programme for Niger, which started in January 1987, is submitted to the Council at its thirty-fourth session. It subsumes the balance of \$1.0 million and is included in Table B.

^{d/} This project ended in December 1986. A new country programme for Zaire was approved by the Council at its thirty-third session and is contained in Table A.4.

^{e/} Balances adjusted to account for subsumed amounts.

^{f/} This programme ended in December 1986. A new programme for Thailand, which started in January 1987, is submitted to the Council at its thirty-fourth session. It subsumes the balance of \$0.2 million and is included in Table B.

Table A.2. Status of allocations to country programmes and projects approved by the Governing Council in 1984
(Millions of US dollars)

	(1)	(2)	(3)	(4a)	(4b)	(4c)	(5)	(6)
Region and country	Intended duration in years	Starting date	Amount	Expenditure 1984	Expenditure 1985	Allocation 1986	Total 1984-1986	Balance
<u>Africa (sub-Saharan)</u>								
Central African Republic (P)	5	July 1984	2.2	0.1	0.2	0.2	0.5	1.7
Togo	5	July 1984	1.5	0.1	0.4	0.3	0.8	0.7
Zambia (P)	5	July 1984	1.8	0.1	0.4	0.6	1.1	0.7
Subtotal			5.5	0.3	1.0	1.1	2.4	3.1
<u>Asia and the Pacific</u>								
China (P)	5 ^{a/}	Jan. 1985	50.0	-	11.6	10.0 ^{b/}	21.6 ^{b/}	28.4
Viet Nam (P)	4	Jan. 1984	14.0	1.2	4.8	4.8	10.8	3.2
Subtotal			64.0	1.2	16.4	14.8	32.4	31.6
<u>Latin America and the Caribbean</u>								
Dominican Republic *	4	July 1984	2.1	0.3	0.4	0.5	1.2	0.9
Peru	4	July 1984	3.4	0.4	0.5 ^{c/}	1.1 ^{c/}	2.0 ^{c/}	1.4
Subtotal			5.5	0.7	0.9	1.6	3.2	2.3
Total			75.0	2.2	18.3	17.5	38.0	37.0

(P) Priority country designated in accordance with Governing Council decision 82/20.

* Represents project approval.

^{a/} Approval predicated on basis of higher income assumptions. Since such contributions have not materialized, the duration of this programme will be lengthened.

^{b/} Includes \$23,759 in 1985, and \$149,156 in 1986 from Norway, and also \$15,000 in 1985 and \$85,000 in 1986 contributions in-kind from Norway through multi-bilateral arrangements.

^{c/} Includes \$12,977 in 1985 and \$57,530 in 1986 from Norway through multi-bilateral arrangements. In addition assistance from Italy is provided through multi-bilateral arrangements.

Table A.3. Status of allocations to country programmes and projects approved by the Governing Council in 1985
(Millions of US dollars)

	(1)	(2)	(3)	(4a)	(4b)	(5)	(6)
Region and country	Intended duration in years	Starting date	Amount	Expenditure 1985	Allocation 1986	Total 1985-1986	Balance
<u>Africa</u> <u>(sub-Saharan)</u>							
Côte d'Ivoire	4	July 1985	1.7	0.2	0.4	0.6	1.1
Ghana (P)	4	Jan. 1985	3.0	0.3	0.3	0.6	2.4
Sierra Leone (P)	4	July 1985	2.8	0.3	0.6	0.9	1.9
Uganda (P)	4	July 1985	3.5	0.1	0.4	0.5	3.0
Subtotal			11.0	0.9	1.7	2.6	8.4
<u>Asia and the Pacific</u>							
Bangladesh (P)	5 ^a / _a	Jan. 1986	20.0	-	2.7 ^b / _b	2.7 ^b / _b	17.3
India (P)	5 ^a / _a	Jan. 1986	63.8	-	9.6	9.6	54.2
Indonesia (P)	5 ^a / _a	Jan. 1986	18.0	-	2.6	2.6	15.4
Subtotal			101.8	-	14.9	14.9	86.9
<u>Latin America and Caribbean</u>							
Brazil *	5 ^a / _a	Jan. 1985	15.0	2.0	2.0	4.0	11.0
Cuba	4	Jan. 1986	2.4	-	1.3	1.3	1.1
Micaragua *	4	Jan. 1985	1.2	0.4	0.1	0.5	0.7
Subtotal			18.6	2.4	3.4	5.8	12.8
Total			131.4	3.3	20.0	23.3	108.1

(P) Priority country designated in accordance with Governing Council decision 82/20.

* Represents project approval.

^a/ Approval predicated on basis of higher income assumptions. Since such contributions have not materialized, the duration of these programmes will be lengthened.

^b/ Includes \$158,805 in 1986 from the Netherlands and \$118,276 in 1986 from Canada through multi-bilateral arrangements.

Table A.4. Status of allocations to country programmes and projects approved by the Governing Council in 1986
 (Millions of US dollars)

	(1)	(2)	(3)	(4)	(5)
Region and country	Intended duration in years	Starting date	Amount ^{a/}	Allocation 1986	Balance
<u>Africa (sub-Saharan)</u>					
Mozambique (P)	5	Jan. 1986	4.0	1.6	2.4
Zaire (P)	5	Jan. 1986	5.0	0.3	4.7
Subtotal			9.0	1.9	7.1
<u>Asia and the Pacific</u>					
Dem. People's Republic of Korea	4	Jan. 1986	2.2	0.3	1.9
Pakistan (P)	5	Jan. 1987	15.0	-	15.0
Subtotal			17.2	0.3	16.9
<u>Middle East and Mediterranean</u>					
Egypt (P)	5	Jan. 1986	8.3	1.0	7.3
Jordan	4	Jan. 1986	3.3	0.5	2.8
Syrian Arab Republic	4	Jan. 1986	3.2	0.5	2.7
Subtotal			14.8	2.0	12.8
Total			41.0	4.2	36.8

(P) Priority country designated in accordance with Governing Council decision 82/20.

^{a/} Higher approval levels predicated on the basis of higher income assumptions are not applicable. The amounts were Mozambique \$6.0 million, Zaire \$7.5 million, Pakistan \$20.0 million, Egypt \$13.3 million, Jordan \$4.0 million and the Syrian Arab Republic \$4.0 million.

Table B. New submissions, 1987

(Millions of US dollars)

	(1)	(2)	(3)
Region and country	Intended duration in years	Starting date	Amount
<u>Africa (sub-Saharan)</u>			
Angola (P)	4	Jan. 1987	2.6
Botswana	5	Jan. 1987	1.2
Burkina Faso (P)	4	Jan. 1987	3.0
Burundi (P)	5	Jan. 1987	3.0
Cameroon	4	Jan. 1987	1.6
Congo	4	Jan. 1987	1.2
Ethiopia (P)	5	Jan. 1987	6.3
Gambia (P)	5	Jan. 1987	1.6
Guinea (P)	4	Jan. 1987	2.4
Guinea-Bissau	4	Jan. 1987	1.3
Kenya (P)	5	Jan. 1987	6.0
Liberia (P)	5	Jan. 1987	1.9
Madagascar (P)	4	Jan. 1987	3.0
Malawi (P)	4	Jan. 1987	2.2
Mali (P)	4	Jan. 1987	2.8
Mauritania (P)	4	Jan. 1987	1.9
Niger (P)	4	Jan. 1987	2.7
Nigeria	5	Jan. 1987	0.0
Rwanda (P)	5	Jan. 1987	3.0
Senegal (P)	4	Jan. 1987	2.8
United Republic of Tanzania (P)	5	Jan. 1987	5.5
Subtotal			66.0
<u>Asia and the Pacific</u>			
Malaysia	5	Jan. 1987	1.9
Sri Lanka (P)	5	Jan. 1987	3.8
Thailand	5	Jan. 1987	5.5
Subtotal			11.2

	(1)	(2)	(3)
Region and country	Intended duration in years	Starting date	Amount
<u>Latin America and the Caribbean</u>			
Honduras	5	Jan. 1987	2.3
Subtotal			2.3
<u>Middle East and Mediterranean</u>			
Democratic Yemen (P)	5	Jan. 1987	3.5
Morocco	5	Jan. 1987	8.0
Somalia (P)	5	Jan. 1987	4.0
Sudan (P)	5	Jan. 1987	6.0
Tunisia	5	Jan. 1987	3.0
Yemen (P)	5	Jan. 1987	3.8
Subtotal			28.3
Total			107.8

(P) Priority country designated in accordance with Governing Council decision 82/20.

Table C. Balance of UNFPA commitments based upon country programmes and projects approved by the Council up to its thirty-fourth session
 (Millions of US dollars)

Region	Council decisions up to 1986 (tables A.1 - A.4)	Submissions to the Council in 1987 (table B)	Total
Africa (sub-Saharan)	22.0	66.0	88.0
Asia and the Pacific	135.4	11.2	146.6
Latin America and the Caribbean	15.1	2.3	17.4
Middle East and Mediterranean	12.8	28.3	41.1
Total	185.3	107.8	293.1

