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SUPPORT

PROGRAMME IMPLEMENTATION

SPECIAL PROGRAMMES OF ASSISTANCE

Assistance to the Palestinian People

Report of the Administrator

Summary

In this report, the Administrator reviews developments in the Programme of Assistance to the Palestinian People since the thirty-third session of the Governing Council in June 1986.

I. PROGRAMME DELIVERY - 1980 TO 1986

1. During the thirty-third session of the Governing Council in June 1986, members expressed satisfaction that the UNDP Programme of Assistance to the Palestinian People had become a leading element in economic and social development efforts in the West Bank and the Gaza Strip. Since achieving operational status in the latter part of 1980, the Programme had succeeded in formulating projects requiring allocations in the full amount of the funding made available by the Council from Special Programme Resources (\$3.5 million for the second cycle and \$6 million for the third cycle (1982-1986)). On the basis of assurances from the Administration that additional third cycle funding from Special Programme Resources could be fully committed in the form of approved project documents by the end of 1986, the Council decided to approve a further allocation of \$4 million for the third cycle for a total of \$10 million. The additional funding was in fact fully committed by the end of 1986. Annex I shows the distribution of funds by project as of March 1987, as well as information concerning projects undertaken by other United Nations organizations through the administrative and management facilities of the UNDP Office in Jerusalem.

2. The Council was also informed at its thirty-third session that the speed of the project approval effort was being matched by substantially increased project deliveries, as measured by actual expenditures.

3. These were relatively modest during the early years of the Programme, amounting to less than \$1 million per year until 1985. At that time, the difficult process of establishing the foundations for the Programme and developing the unprecedented programming and management policies and procedures required by the unique circumstances in the occupied territories had reached an advanced stage. This permitted deliveries to rise well over the \$1 million dollar mark in 1985 and to escalate to more than \$4 million in 1986.

II. FOURTH CYCLE PLANNING - 1987 TO 1991

4. At its organizational meeting in February 1986, the Governing Council approved an allocation from Special Programme Resources to the Programme of Assistance for the fourth cycle in the amount of \$8 million. Advanced project formulation plans ensure that these funds will be fully and quickly committed to specific activities of highest priority in the revised and updated project pipeline, described in Section III below, which totals well over \$56 million. It is therefore evident that the Programme of Assistance is poised to expand UNDP efforts well beyond their present level, subject only to (a) approval of project work plans by the parties directly concerned; and (b) availability of additional funding.

5. Since the Council and the parties concerned have signified on numerous occasions the desire for enhanced project activities to the maximum degree possible and have consistently voiced approval for the modus operandi, goals, and achievements of the Programme of Assistance, the Administrator has little doubt that funding restrictions represent the only impediment to widened scope and

greatly enhanced impact on the conditions of life for Palestinians of the West Bank and Gaza.

6. Although appeals by the Governing Council and the General Assembly for special voluntary contributions from Governments and inter-governmental funds and institutions have not resulted in large-scale contributions beyond those already reported to the Council (\$1 million each from the United States Agency for International Development (USAID) and the Arab Gulf Programme for the United Nations Organizations (AGFUND)), continuous efforts are being made to engender such additional support. Cost-sharing arrangements for larger-scale projects have evoked considerable interest among potential donors and the Programme of Assistance is prepared to formulate joint participation arrangements to meet specific requests in any particular sector or subsector.

III. PIPELINE OF POTENTIAL PROJECTS

7. At its thirty-third session, the Council was provided with information on the initial project pipeline for the fourth cycle (document DP/1986/22, Annex II). This listing, which was presented in tentative form at that time, has now been substantially modified and enlarged, following extensive consultations with the parties directly concerned and more detailed project formulation work by the UNDP Office in Jerusalem.

8. The results are contained in Annex II. The pipeline has been augmented by the inclusion of additional projects, project goals have been made more precise and heavier emphasis has been placed on projects designed to improve the economic situation in the territories with concomitant increases in employment opportunities and import-substitution industries.

9. A troubling factor for the Administrator is that the total now shown for the pipeline has risen to \$56.7 million, an amount bearing no relationship to the modest amount of \$8 million currently available for expenditures in the period from 1987 to 1991. While substantial changes in project concepts and their costing are bound to take place as actual project formulation work proceeds, and while the cost estimates shown are admittedly only indicative at this stage, there is little doubt that even after the most rigorous review, UNDP will be faced with challenges which can be met programmatically and operationally, but which will cost perhaps five times more than can be funded.

10. While it may seem unrealistic to formulate a pipeline that so dramatically exceeds perceived financing possibilities, the Administrator considers the continuing exploration of all avenues for using UNDP expertise to be fundamental because of the special position of the organization in this complex situation. All of the project concepts contained in the pipeline lie within the existing capacity of the UNDP machinery, all are fully endorsed by the parties directly concerned and all can be translated into operational projects within a relatively short period of time.

11. As in the past, those projects which promise the most beneficial and immediate results will be implemented within the funds available. Other projects will come on line as additional funding is secured, whether through subsequent allocations, special voluntary contributions, cost-sharing arrangements or financing by other organizations, including those of the United Nations family.

ANNEX I

PROGRAMME OF ASSISTANCE TO THE PALESTINIAN PEOPLE

Status of project funding - March 1987

<u>Completed projects</u>	\$
PAL/79/002 - Specialized Training in Industrial Management	103 888
PAL/79/003 - Promotion of Pre-primary Education	255 460
PAL/79/005 - Promotion of Technical and Vocational Education	377 222
PAL/79/008 - Development and Strengthening of Health Institutions	619 220
PAL/79/009 - Specialized Training Programme in Agricultural Development	173 664
PAL/79/014 - Training in Housing	57 856
PAL/79/016 - Youth Programme	70 119
PAL/79/017 - Women's Institutions	147 903
PAL/79/018 - Children's Institutions	431 088
PAL/83/002 - Medical Services Training Centre	155 307
PAL/83/006 - Development of Health Institutions II	393 977
	2 785 704
<u>Projects under implementation</u>	
PAL/79/001 - Identification of Social and Economic Needs of the Palestinian People (Project Support)	834 334
PAL/79/007 - Health Manpower Development	859 891
PAL/79/010 - Agricultural Training Centres (Syrian Arab Republic) <u>1</u> /	381 000
PAL/79/013 - Industrial Development (Olive Oil)	330 000
PAL/83/001 - Specialized Training in Anaesthesiology	511 120
PAL/83/003 - Sewage Disposal and Effluent Recycling <u>2</u> / Northern Region	1 573 449
PAL/83/004 - Development and Strengthening of Agricultural Educational Institution at El Aroub	75 000
	/...

	\$
PAL/83/005 - Assistance to the Fishermen in the Gaza Strip	725 000
PAL/85/002 - Project Preparation for the Social and Economic Needs of the Palestinian People (Consultants)	23 821
PAL/85/003 - Strengthening of Agricultural and Hydrology Labs	63 500
PAL/85/004 - Recycling of Gaza City Effluents	1 520 000
PAL/86/001 - Strengthening of Educational Institutions	1 450 000
PAL/86/003 - Development of Glass and Ceramics Engineering Technology	350 000
PAL/86/004 - Development and Strengthening of Health Institutions III	1 135 630
PAL/86/005 - Promotion of Technical and Vocational Training II	225 000
PAL/86/006 - Assistance to the Municipalities	292 000
PAL/86/007 - Improvement of Water Supply Systems - Villages and Rural Areas	868 000
PAL/87/001 - Technical and Administrative Programme Support	342 000
	<hr/> 11 559 745

Projects financed by United Nations system organizations

(a) World Health Organization (WHO)

PAL/85/001 - WHO Collaborating Centre in Primary Health Care Research - West Bank	194 250
PAL/85/005 - WHO Collaborating Centre in Primary Health Care Research - Gaza Strip	106 050
PAL/86/002 - WHO Collaborating Centre in Manpower Development Aspects of Primary Health Care Research	199 500
PAL/86/008 - Support to WHO Collaborating Centres for Studies Related to Material Health and Family Planning	91 035
	<hr/> 590 835

(b) <u>United Nations Fund for Population Activities (UNFPA)</u>	\$
RMI/86/P05 - Demographic and Socio-Economic Training - 6 fellowships	133 200
(c) <u>International Labour Organisation (ILO) 3/</u>	
Training of Trainers	45 713
Specialized Training in Industrial Management	89 525
Management of Training Institutions	78 000
Policy and Consultancy Activities for Small-scale Industries	103 664
External Occupational Safety and Health Training	<u>35 400</u>
	352 242

Notes

1/ Being implemented by the Food and Agriculture Organization of the United Nations (FAO) in the Syrian Arab Republic.

2/ The project budget amounts to \$3,573,449. The UNDP allocation is \$1,573,449, the balance being contributed by AGFUND and USAID (\$1 million each).

3/ All these activities were carried out at the ILO International Centre for Advanced Technical and Vocational Training in Turin.

ANNEX II

PROGRAMME OF ASSISTANCE TO THE PALESTINIAN PEOPLE
PROJECT PIPELINE (1987-1991)

(The asterisk indicates a potential project requiring cost-sharing by other organizations, institutions or Governments)

Natural ResourcesNotional figure

\$

Water Supply: Villages and Rural Areas - West Bank

3 000 000*

Provision of accessible and clean drinking water supplies through construction of water reservoirs, installation of water networks and improvement of existing wells. UNDP has initiated implementation of projects in 22 villages, but more than 100 villages and rural areas require assistance urgently.

Drinking Water Facilities - Gaza Strip

300 000

The water situation in the Gaza Strip is very alarming. The supply is diminishing and available water is highly saline and contains chloride. A pre-feasibility and feasibility study is proposed to study methods for conserving and treating water and for exploring new water sources.

AgricultureSprinkler and Drip Irrigation for Citrus Groves - Gaza

250 000

Introduction of sprinklers and drip irrigation methods to citrus groves in order to conserve diminishing quantities of water.

Wadi Fara'a Irrigation: Lateral Piping

250 000

Installation of lateral piping connecting the main Jiflik canal to individual farms, as an extension of a regional project financed largely by the Arab Fund for Economic and Social Development.

	<u>Notional figure</u>
	\$
<u>Bee Keeping - Pilot Apiaries</u>	50 000
Feasibility study on apiary possibilities in the Gaza Strip with emphasis on commercial production of honey; pilot projects to be financed on the basis of positive indications.	
<u>Pilot Nursery - Vegetable Seedlings</u>	100 000
Experimentation with nursery production of vegetable and fruit seedlings of different varieties for distribution to small-scale farmers.	
<u>Development of Poultry Farm (Pilot Project)</u>	100 000
Experimentation with poultry production, setting up of a 10,000 unit pilot poultry farm in Gaza Strip.	
<u>Development of Rainfed Cultivation including Reforestation</u>	400 000
Assist West Bank farmers in improving rainfed cultivation and in reforesting hilly slopes and tops of mountains to prevent erosion.	
<u>Irrigation of Auja Area</u>	150 000
Develop the Auja spring and construct distribution systems for irrigation of 6,000 dunums. (A dunum equals approximately one acre.)	
<u>Sheep Development - Pilot Project</u>	400 000
Develop sheep breeding techniques and explore production and marketing of products.	
<u>Fisheries Development - West Bank</u>	200 000
Develop non-existent fisheries industry in the West Bank by means of aquaculture. Conduct pre-feasibility study and feasibility studies to determine viability.	
<u>Breeding of Cows and Marketing of Products</u>	500 000
Introduce modern methods for breeding cows and develop the production of dairy products and their marketing.	

	<u>Notional figure</u>
	\$
<u>Irrigation of Jilfik Area</u>	100 000
<p>Rehabilitation of artesian well in the Jiflik area to permit the irrigation of 700 dunums of land for the cultivation of citrus and vegetables.</p>	
<u>Industry</u>	
<u>Industrial Zone - Gaza</u>	2 500 000*
<p>Feasibility study on the establishment of an industrial zone to assist small-scale industries and workshops.</p>	
<u>Specialized Training in Industrial Management</u>	250 000
<p>Courses designed to provide owners, managers, accountants and other professionals with specialized training in developing and managing small- and medium-scale businesses; as in previous project, to be carried out at the ILO International Centre for Advanced Technical and Vocational Training in Turin.</p>	
<u>Development of Drip Irrigation Equipment</u>	250 000
<p>Feasibility study to develop, manufacture and market drip irrigation equipment to contribute to conservation of dwindling water supplies.</p>	
<u>Packing, Grading and Storage Facilities for Food Products</u>	250 000
<p>Feasibility study to improve the marketing aspect of vegetables, milk and citrus products with the introduction of proper packing, grading and storage methods and facilities.</p>	
<u>Food Processing</u>	250 000
<p>Detailed feasibility study to establish the viability of a food processing plant for the processing and marketing of various fruits, vegetables, fish, meat and other items.</p>	

Notional figure

\$

Identification and Development of Small-scale Industries 2 000 000*

Feasibility and development work to establish small-scale industries for the production and marketing of different kinds of goods, with emphasis on the creation of employment opportunities.

Development of Industries 2 000 000*

Detailed feasibility studies for establishing larger-scale manufacturing industries and processing plants in plastic sheeting, tomato processing, wool processing, leather goods, paint, soap and citrus which will improve the economy of the territories and alleviate unemployment.

Human Settlements

Assistance to Municipalities 3 000 000*

Provision of special machinery and equipment to municipalities facing urgent needs not covered by other financing sources.

Development of slaughterhouses 3 000 000*

Development of new slaughterhouses in the West Bank and replacement of existing unhygienic and uneconomic facilities.

Development of Commercial Centres 2 000 000*

Construction of commercial centres to provide space for establishing small businesses and shops.

Health

Village Clinics 2 000 000*

Establishment of 10- to 15-bed clinics in remote villages and training of local health workers to provide on-site health services.

	<u>Notional figure</u>
	\$
<u>Ambulance Services</u>	1 000 000*
Establishment of emergency ambulance services staffed by qualified paramedical personnel to cover areas currently unserved in the West Bank and Gaza.	
<u>Development of Health Institutions, Phase III</u>	2 500 000
As in the two previous projects, provide urgently needed specialized medical equipment to health institutions and community health clinics.	
<u>Construction of Sewage Systems</u>	20 000 000*
Construct necessary systems in the West Bank and Gaza to eliminate environmental pollution in and around populated centres and also provide additional water for irrigation.	
<u>Development of Training Centres for Medical Technicians</u>	2 500 000
Expand existing health training centres to provide advanced training for medical technicians, specialized nurses and paramedical personnel.	
<u>Medical Specialization Fellowships</u>	500 000
Continue to provide fellowships to general practitioners for specialization in medical fields where such specialists are needed.	
<u>Education</u>	
<u>Strengthening of Educational Institutions (Construction of Schools)</u>	1 500 000*
An extension of a previous project, designed to improve educational facilities and alleviate overcrowding through construction of additional classrooms in congested cities as well as remote villages.	
<u>Teacher Training</u>	100 000
Establish, in co-operation with UNRWA, computer courses for the benefit of UNRWA and other teachers.	

Notional figure

\$

College of Agriculture - Hebron University

500 000

Develop and establish a college of agriculture attached to the University of Hebron, the first in the territories.

Agricultural Vocational Training

2 500 000

Strengthening of agricultural development through short-term training as well as specialized skill training programmes.

Fellowships in Trade and Marketing

250 000*

In anticipation of the opening of European markets to the products of the territories, training will be provided in trade and marketing.

Training of Tourist Guides

250 000

Given the importance of tourism to the territories, along with the shortage of guides, training will be provided through local institutes.

Employment

Women's Institute

1 000 000

Sponsorship of a centre to provide women with technical specialized training such as home economics, nutrition, kindergarten and family life, social work, decoration and interior design and public information, including publications, in order to increase job opportunities, meet demands for skilled personnel and provide a focus for women's support groups.

Manual Trades - Vocational Training

500 000

Establishment of specialized courses in carpentry, electricity and plumbing, similar to previous UNDP courses.

Notional figure

\$

Upgrading and Retraining of Professional Personnel

300 000

Develop and sponsor courses for retraining of professional technical personnel in the field of Engineering and Science.

TOTAL

56 700 000
