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POLICY

UNITED NATIONS FUND FOR POPULATION ACTIVITIES

Proposed prototype for a future UNFPA budget format

Summary

This document presents the outline of a revised budget format which is proposed for the UNFPA biennial budget estimates. The Executive Director's proposal is in response to the Governing Council's request at its thirty-second session to present a prototype for an improved format of future budgets, taking into account the comments made in the Budgetary and Finance Committee during the thirty-second session of the Council. The introduction describes the background of the proposal, followed by a chapter which explains the main ideas of the proposed budget format. The annex contains a mock-up. Data for 1986-1987 as approved by the Council at the thirty-second session are included for illustration purposes only. No proposals with regard to budget content are included in the document, which follows the budget organization of UNDP but takes into account necessary deviations to reflect UNFPA's own structure and circumstances.

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INTRODUCTION

- 1. At its thirty-second session by decision 85/20 II the Governing Council requested the Executive Director, inter alia, to follow the guidelines used by the United Nations Development Programme (UNDP) when presenting the financial and budgetary situation of the Fund. In particular, the Council requested that the Fund use identical parameters and designations, where feasible, for the presentation of basic financial and budgetary data and to present to the Council at its thirty-third session a prototype for an improved format of future budgets, taking into account the comments made in the Budgetary and Finance Committee during the thirty-second session of the Council.
- 2. In response to the Council's request, the Executive Director presents in the annex to this document an outline of a revised budget format which he proposes to utilize in future presentations, subject to the Council's approval. All figures presented in the various tables are for purposes of illustration only. sections of the proposed prototype utilize the budget estimates for the 1986-1987 biennium, as approved by the Governing Council at its thirty-second session, and compare them with the expenditures established for the 1984-1985 biennium. As recommended by the Advisory Committee on Administrative and Budgetary Questions (ACABQ), the prototype also includes for illustrative purposes a comparison of volume and cost changes between the two bienniums. In order to reflect as clearly as possible increases and decreases due to changes in work requirements of the organizational units of the Fund, volume changes are included by object of expenditure category. Where applicable, increases and decreases due to cost factors such as inflationary increases and statutory increases of staff entitlements are also included when the impact on the estimated requirements is considered significant. No proposals with regard to budget content are included in the prototype of the proposed budget format. Proposals for the establishment of temporary posts and revised appropriations for the 1986-1987 biennium are presented separately in document DP/1986/74.

DESIGN OF THE PROPOSED BUDGET PROTOTYPE

- 3. The budget prototype includes redesigned staffing tables for all programmes of the regular biennial budget. Budget posts and costs are included only for the purpose of illustration. Changes between the 1984-1985 and 1986-1987 bienniums are illustrated by incorporating the posts approved by the Governing Council at its thirty-second session (decision 85/20 I, para. 6(c)). The Executive Director reports on the filling of the newly established posts at headquarters and in the field in document DP/1986/43.
- 4. The presentation includes staffing tables for all organizational units. The levels of the approved posts for the 1986-1987 biennium are included and reflect the introduction of the seven-grade structure for the General Service staff in New York. The results of the implementation of the reclassification of Professional posts authorized by the Governing Council at its thirty-second session are also shown.

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- 5. This budget prototype introduces a section on the resources available to UNFPA from both voluntary contributions under the UNFPA account and from contributions under trust funds for multi-bilateral population programmes and other population activities. In the introductory part of the prototype, data are provided on the estimated levels for both regular resources and contributions to trust funds. Projected income earned by UNFPA from the management of projects funded by trust funds would be included in a financial summary section of the budget and the planned utilization of such income would be outlined in the corresponding section of the new format.
- UNFPA administrative budget ratios have in the past been presented to the Governing Council in the administration and programme support services budget. To derive this ratio, UNFPA has compared its headquarters budget to total income projections, while adjustments in the ratio have been made to allow for the inclusion of the budgets of the offices of the UNFPA deputy representatives. revised budget format would continue to use ratios to compare the administrative and programme support services budget to total income as a measure of resource distribution for administrative and programme support costs. It should be noted, however, that the ratio of the biennial administrative and programme support services budget to the total biennial expenditure (i.e. programme and administrative and programme support services budget) is not, in the case of UNFPA, a good indication of the UNFPA overhead required to deliver programmes since the biennial administrative and programme support services budget includes costs for programmes III and IV which are directly linked to the planning, development, implementation and evaluation of country programmes. Furthermore, UNFPA does not include in its total expenditure elements of cost-sharing programme costs, as is commonly done by other organizations that compare administrative expenditures to total expenditures. A ratio of the overhead required to deliver programmes would exclude all directly identifiable programme support costs of a substantive nature in the field of population and would limit the overhead to only administrative costs of a "housekeeping" nature comparable to those of other organizations in the United Nations system.
- Beginning in 1982, the experience of direct funding and monitoring of Government-executed projects by UNFPA resulted in a considerable increase in administrative and operational support work-load and costs. Provisions to cover these overhead costs were not included in the headquarters administrative budget but were charged to programme funds. These operational support costs were absorbed by UNFPA by charging an amount equivalent to 5 per cent of the total expenditure of Government-executed projects in each country. Credits earned by UNFPA were utilized to cover headquarters posts not included in the administrative and programme support services budget and consequently were reported as project expenditures. The Executive Director proposes to include these credits in the new budget format. Table 2 of the prototype shows the credits earned during the period 1982-1985. Furthermore, in line with the practices of other organizations of the United Nations system, the Executive Director proposes to assess a 5 per cent charge to the UNFPA field projects for the procurement services rendered by the Procurement Unit at headquarters. Both the foreseen credits from overheads to Government-executed projects and from charges for procurement services would be included in the new budget format.

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- 8. In addition to the overhead credits mentioned above, UNFPA realizes a miscellaneous income equivalent to 5 per cent of the final expenditure of projects financed by trust funds. This income earned outside of the UNFPA Account would be reported and budgeted in the new budget format. Table 4 shows the total programme expenditure of trust funds and the support costs paid to UNFPA since their inception.
- 9. The Executive Director proposes to utilize the overhead credits and the miscellaneous income mentioned above to cover the costs of temporary posts and their related costs. In document DP/1986/74, the Executive Director sets forth his recommendation concerning the inclusion of a limited number of temporary posts into the revised administrative and programme support services budget for the biennium 1986-1987. The expenditure incurred against these overhead credits would no longer be reported as project costs but as overhead costs of the organization. The overall resources allocated to the biennial administrative and programme support services budget would be summarized as shown in paragraph 13 of the annex.
- 10. The annex to this document introduces the mock-up of the proposed revised budget format. To illustrate the presentation, approved 1986-1987 budget estimates are included throughout the chapter. No proposals with regard to budget content are included as the presentation is limited to the format only. The mock-up includes a proposed table of contents, which follows the budget organization of UNDP but takes into account necessary deviations to reflect UNFPA's own structure and circumstances. The mock-up is organized into four chapters: (a) an introduction, (b) a consolidated view of the proposed biennial budget estimates along with a proposed draft Governing Council decision, (c) a detailed presentation of the estimates by organizational unit and (d) a chapter on personnel costs for programme support activities not included in the biennial administrative and programme support services budget, which is included for information purposes only.
- 11. To conform with guidelines established regarding the number of pages of documents submitted to the Governing Council, the overall number of pages of DP/1986/44 has been limited to 24 pages. As a result, tables 10 through 16 of the annex are similar in format and not shown but are available. These tables follow the format of table 9 of the annex and were prepared for each organizational unit of UNFPA. Table 19 shows the summary of field programme support budgets by regions, which were not integrated into the biennial budget. Data in the same format, although not included in the annex, were prepared and are available on a country by country basis for all regions.

Annex

MOCK-UP OF THE PROPOSED BIENNIAL BUDGET FOR ADMINISTRATIVE AND PROGRAMME SUPPORT SERVICES

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INTRODUCTION

1. The "Introduction" to the revised budget format would present in a concise fashion any general background information required for consideration of the Executive Director's biennial administrative and programme support services budget proposals. The chapter would include an overview of the budget presentation, a description of the methodology used in the budget formulation process and a financial summary with reference to the resource distribution for administration and programme support.

A. Overview

2. The "Overview" section would highlight the main issues involved in the biennial budget proposals. Its objective would be to present the Executive Director's major themes and proposals in a clear and succinct description. Reference would be made to major policy issues having a budgetary impact for which the Executive Director requires Governing Council approval. The "overview" would include replies and comments on major issues raised previously by the Governing Council or by ACABQ. In this section, the Executive Director would summarize, as needed, his proposals on such items as: (a) total administrative and programme support costs; (b) redeployment of posts; (c) integration of project posts into the regular biennial budget; (d) reclassification proposals; (e) requests for new posts; (f) changes in organizational structure and nomenclature; (g) performance ratios and cost comparisons; and (h) treatment of overhead.

B. Methodology

- 3. This section would explain the methodology used to prepare the estimates of the biennial administrative and programme support services budget. It is proposed that the methodology currently employed continue to be used. In general, the approach to the preparation of biennial estimates follows standard United Nations budgetary practices. These have been adopted by UNDP and, as required, modified by UNFPA to suit its own circumstances. In general terms, the approach involves the following:
- (a) Each programme of the biennial budget groups organizational units of the Fund according to the way in which each contributes to the implementation of the mandate of UNFPA. Using the expenditure estimates for the base period (for example, 1984-1985) and the requirements of each organizational unit for the following biennium (the 1986-1987 biennium in this case), real value increases and decreases would be calculated and designated as volume changes;
- (b) Starting with the 1984-1985 price levels, cost factors would be added to the estimated volume changes in requirements in order to reflect changes in the money value of the various objects of expenditure in the budget. These money value changes normally would include inflationary adjustments, as well as changes arising from statutory (mandatory) administrative decisions in the United Nations common system affecting personnel costs;

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- (c) Calculation of estimates for the cost of the UNFPA field offices, although not strictly a component of the biennial administrative and programme support services budget, follows a methodology parallel to the one used by UNDP for the budgeting of the UNDP field network, which is included as part of the UNDP biennial budget. Estimates for the costs of UNFPA deputy representative offices are prepared by the UNDP resident representative in co-operation with the UNFPA deputy representative. Salary costs and common staff costs of internationally-recruited personnel are calculated at headquarters post-adjustment levels projected by UNDP;
- (d) Inflation factors are taken into account at projected rates equal to those used by the United Nations for New York and Geneva for most object of expenditure categories. Exceptions are made where the Executive Director considers other rates applicable, such as rental and maintenance of premises where UNFPA must reflect its own contractual arrangements.

C. Financial summary

- 4. The narrative would introduce a summary of the UNFPA resource situation as anticipated by the Executive Director for the period of the biennium under consideration. Major issues concerning the value of actual income from contributions would be discussed in light of currency fluctuations and other factors that might affect the forecasted levels. The narrative would be supported by tables indicating the total resources available to UNFPA for both its regular programme and for multi-bilaterally funded activities. Annual data for a 10-year period would illustrate major trends in income and expenditure. The actual liquidity position of the Fund would be presented in conjunction with information on the status of reserves. Cross-references would be made to the document on the annual financial review, which is intended to present more detailed financial information than that contained in the budget document.
- 5. Table 1 and figure 1 (income and expenditure trends for 1975-1985) would appear in the financial summary section. The information is proposed to be presented as shown below.
- 6. Figure 1 presents the same information in graph form, depicting the cyclical nature of UNFPA income and expenditures. The status of reserves includes both the revenue reserve and the operational reserve and reflects the total liquidity position of the Fund. Year-end revenue reserves comprise unallocated funds and unspent allocations for the period 1975-1980. Unallocated funds became available when UNFPA changed from a system of full funding to a system of annual funding in January 1973. Since 1980, the Fund has not carried any unallocated funds and the revenue reserve comprises unspent allocations only.

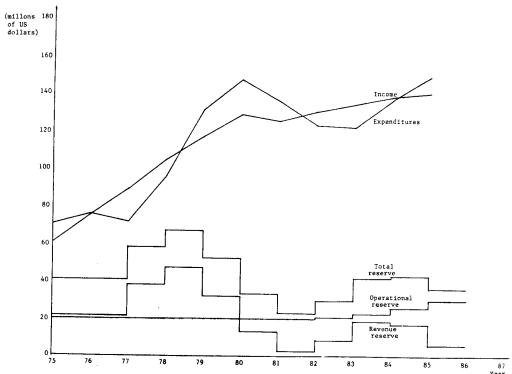
Table 1. <u>Income, expenditures and reserves for 1975-1985</u>
(Millions of US dollars)

		1	Resource		Reserves				
Year	Total Total expenditure	surplus (deficit)	Revenue <u>b</u> /	Operational reserve C	Total reserves				
1975	61.0	71.2	(10.2)	21.7	20.0	41.7			
1976	75.1	75.8	(0.7)	21.1	20.0	41.1			
1977	89.1	72.1	17.0	38.0	20.0	58.0			
1978	104.8	95.7	9.1	47.1	20.0	67.1			
1979	117.1	131.6	(14.5)	32.6	20.0	52.6			
1980	128.7	147.5	(18.8)	13.8	20.0	33.8			
1981	125.5	136.4	(10.9)	3.0	20.0	23.0			
1982	130.9	123.7	7.2	9.0	21.0	30.0			
1983	134.7	122.6	12.1	19.2	23.0	42.2			
1984	138.6	137.2	1.4	17.5	26.0	43.5			
1985	141.3 ₫/	148.6	(7.3)	6.2	30.0	36.2			

a/ Total income includes contributions, interest and miscellaneous income.

d/ Provisional.

Figure 1. Income and expenditure trends, 1975-1985 and status of reserves



 $[\]underline{b}'$ Year-end revenue reserve includes both unallocated funds and unspent allocations adjusted for surplus or deficit in resources and transfers to the operational reserve.

E' The operational reserve was established by the Governing Council in January 1973 at the \$20 million level. By decision 81/7 III, paragraph 5, the Governing Council requested UNFPA to increase the operational reserve annually to reach a level equivalent to 25 per cent of contributions by 1989.

- 7. Table 2 indicates historical administrative budget expenditures for headquarters and for programme costs. In the context of UNFPA financial regulation 7.3, all resources available to UNFPA after provision is made for the biennial administrative budget are designated as programme resources. They include agency support costs and, until the end of 1985, expenditures for the UNFPA deputy representatives' offices. Starting in the 1986-1987 biennium, the costs of 33 UNFPA deputy representative posts and nine international programme officers are part of the biennial administrative and programme support services budget. In addition, headquarters posts financed from overhead, which were reported as project expenditures until the end of 1985, will be reported as overhead expenditures in the biennium 1986-1987. The revised budget format would include this information.
- 8. Table 3 shows administrative budget ratios as percentages of both total income and total expenditure. Historically, UNFPA has compared its headquarters budget to total income projections as a measure of resource utilization for administrative and programme support purposes. The cost of the UNFPA deputy representative offices in the field, although reported as programme costs, have been added to administrative and programme support costs in order to ensure that these ratios reflect the total programme support costs. It is proposed that the revised budget format continue to compare the biennial administrative and programme support services budget plus the field costs to total income as a measure of the resources allocated for administrative and programme support services. The total field cost (UNFPA deputy representative offices and programme support services units) are shown in section III below for information purposes only.
- 9. In addition to contributions to the UNFPA Account, UNFPA has received contributions to finance projects under trust funds. These resources have covered the requirements of multi-bilateral population programmes and projects and other population activities. Table 4 shows resources made available to UNFPA on the trust fund arrangements during the period 1976-1985. Expenditures against these resources include an overhead charge representing 5 per cent of programme expenditure reimbursed to UNFPA for support costs. This income generated by the management of trust funds would be reported to the Governing Council in this financial summary under the column headed "support costs paid to UNFPA" and be treated as extrabudgetary income to the biennial administrative and programme support services budget.

Table 2. Headquarters administrative expenditures as compared
to programme expenditures, 1975-1985
(Millions of US dollars)

Headquarters administrative Year expenditures	DRSAP office expenditures	Agency overhead	Govtexecuted projects overhead	Project costs	Total expenditure:	
1975	3.1	1.5	1.7	_	64.9	71.2
1976	3.6	2.0	3.0		67.2	75.8
1977	4.0	2.0	1.6	_	J	72.1
1978	4.6	2.5	i.7	f _	86.9	95.7
1979	5.4	3,7	2.6	1 _	119.9	131.6
1980	6.8	4.8	4.2	_	131.7	147.5
1981	9.5	4.8	4.5	_	117.6	136.4
1982	10.7	4.6	6.7	1.1	100.6	123.7
1983	11.7	4.5	5.9	i.5	99.6	122.6
1984 b/	11.8	4.7	5.5	1.9	113.3	137.2
1985 ª/	12.7	4.6	7.5	1.5	122.3	148.6

Table 3. Total administrative and programme support expenditures as a percentage of total income and total expenditure

		(1) Total	(2)	(3)
Year	Total income	headquarters & field offices expenditures	Column (1) as a percentage of total income	Column (1) as a percentage of total expenditues
1975 1976 1977 1978 1979 1980 1981 1982 1983 1984 1985 <u>a</u> /	61.0 75.1 89.1 104.8 117.1 128.7 125.5 130.9 134.7 138.6 141.3	4.6 5.6 6.0 7.1 9.1 11.6 14.3 15.3 15.6 16.5	7.5 7.5 6.7 6.8 7.8 9.0 11.4 11.7 11.6 11.9	6.5 7.4 8.3 7.4 6.9 7.9 10.5 12.4 12.7 12.0

Table 4. Income and expenditures under UNFPA trust funds (US dollars)

Year	Total income (contributions plus interest)	Programme expenditures	Support costs paid to UNFPA	Total expenditures
1976 1977 1978 1979 1980 1981 1982 1983 1984	563 063 865 679 55 657 2 325 011 3 648 382 2 960 730 5 910 333 6 667 597 4 909 782 6 134 056	237 355 152 567 922 045 1 469 111 1 988 632 3 683 072 3 815 664 5 542 752 6 469 096 6 252 616	8 925 2 619 47 558 57 036 62 279 124 976 115 095 97 876 132 245 141 635	246 280 155 186 969 603 1 526 147 2 050 911 3 808 048 3 930 759 5 640 628 6 601 341 6 294 251

a/ Provisional.

 $[\]underline{b}\prime$ Initial year of the first biennial budget for administrative and programme support services.

I. THE 1986-1987 BIENNIAL BUDGET ESTIMATES

A. Summary of the biennial budget estimates

- 10. The purpose of this section of the revised budget format would be to provide a consolidated view of both the budget estimates and the staffing patterns of the organization. The presentation of the biennial budget summary would include the breakdown of the estimates by programme and organizational unit at the macro level. Volume changes and cost analyses would be presented by object of expenditure for all items of the consolidated budget. Staffing patterns of the consolidated budget would be shown for each programme.
- 11. The introductory narrative would highlight the major features of each programme including: (a) growth patterns indicating proposed increases due to new activities resulting in work-load increases; (b) increases due to inflation and to statutory changes; (c) growth and redeployment, if any, of posts among programmes of the budget; (d) substantial changes in organizational units' requirements reflecting redistribution of budgetary provisions among programmes; (e) alternative sources of funding for posts to be covered by credits from overhead; and (f) any other major topic that would help the reader clearly to understand and assess the budget proposal.
- 12. For the headquarters component of the biennial budget, organizational units are grouped in three programmes: (a) Executive direction and management (Programme I); (b) Administration and information support services (Programme II); and (c) Programme planning, appraisal and monitoring (Programme III). The cost of the UNFPA Deputy Representative and Senior Adviser on Population (DRSAP) posts and the International Programme Officer (IPO) posts established in the biennial budget for 1986-1987 (decision 85/20, para. 6) are budgeted separately in fourth programme, entitled "Field programme support".
- 13. The overall resources for the administrative and programme support services budget would be as shown in table 5. The total resources would include the credits from overhead charges to Government-executed projects and from charges to the UNFPA field projects for the procurement services rendered by the Procurement Unit at headquarters, as well as miscellaneous income paid by trust funds for management of projects financed by trust funds. The overall use of resources for the biennial budget would be the following:

Use of resources for the biennial administrative and programme support budget

1986-1987

- 1. Gross appropriations (Gross of overhead credits and miscellaneous income paid by trust funds) \underline{a} /
- 2. Less:
 - 2.1 Credits from overhead charges to Government-executed projects (5 per cent of final expenditure)
 - 2.2 Credits from overhead charges to UNFPA projects for procurement services (5 per cent of purchase orders processed)
 - 2.3 Extrabudgetary income from management of projects financed by trust funds (5 per cent of final expenditure)
- 3. Net appropriations
- 14. The utilization of total UNFPA resources would be summarized as follows:

Use of total UNFPA resources

1986-1987

- 1. Project costs
- 2. Agency support costs and overhead
 - 2.1 Support costs paid to United Nations executing agencies and regional commissions
 - 2.2 Overhead charges to Government-executed projects for support services
 - 2.3 Overhead charges to UNFPA projects for procurement services by the UNFPA Procurement Unit
- 3. Net appropriations for the biennial budget (Net of overhead credits and miscellaneous income from trust funds)
- 4. Total UNFPA resources (1 + 2 + 3)
- 15. The utilization of resources from under UNFPA trust funds would be reported as follows:

Use of resources from UNFPA trust funds

1986-1987

- 1. Funds available for project costs
- 2. Plus:

Support costs to be paid to UNFPA

3. Total resources of UNFPA trust funds

a/ For the 1986-1987 biennium, salaries are calculated net of staff assessment in conformity with the UNFPA Financial Rules. This also follows the practice implemented by UNDP with the Governing Council's approval.

Table 5. Approved estimates for 1986-1987 and approved allotments and expenditures for 1984-1985 by programme objective (Thousands of US dollars)

	1984-	1985 alloh	ments	1	986-1987 net		I
	Approved	Cost	Revised	Volume	Cost	Total	Total
Programme/division	allotments	increase	expendi tures	increase	increase	increase	Estimates
I. Executive direction & management Office of the Executive Director	3 109.4	_	3 109.4	64.5	553.5	618.0	3 727.4
·	3 109.4	-	3 109.4	64.5	553.5	618.0	3 727.4
II. Administration and information support services Administration and Finance Division Information and External Relations	6 894.6	- .	6 894.6	910.1	1 348.2	2 258.3	9 152.9
Division	1 361.4	-	1 361.4	(16.5)	346.7	330.2	1 691.6
	8 256.0	-	8 256.0	893.6	1 694.9	2 588.5	10 844.5
III. Programme planning, appraisal and monitoring Programme Division Policy & Evaluation Division Technical and Planning Division	8 188.9 2 642.6 2 380.8	- - -	8 188.9 2 642.6 2 380.8	398.9 320.7 538.5	l 676.2 495.2 512.2	2 075.1 815.9 1 050.7	10 264.0 3 458.5 3 431.5
	13 212.3	-	13 212.3	1 258.1	2 683.6	3 941.7	17 154.0
IV. Field programme support DRSAPs and IPOs	-		-	4 917.7 4 917.7	-	4 917.7 4 917.7	4 917.7 4 917.7
Grand total	24 577.6		24 577.6	7 134.0	4 932.1	12 066.1	36 643.7
Less: Credits from overhead and mi	iscellaneous	income				1984-1985 estimates	1986-1987 estimates

Table 6. Approved headquarters and field staffing for the biennium 1986-1987 for programmes 1, 11, 111 and 1V

Post level	Progra 1984- 1985	mme ! 1986- 1987	Progra 1984- 1985	mme 11 1986- 1987	Progra 1984- 1985	mme 1986- 1987	Programme IV 1986–1987	To 1984- 1985	tal 1986- 1987
Professional category and above									
usg	1	1	-	-	-	-	-	1	J
ASG	2	2	-	-	-	-	-	2	2
D-2	-	-	-	1	2	2	-	2	3
D-1	1	1	2	1	7	8	-	10	10
P-5	2	2	2	5	10	19	39	14	65
P-4	2	1	4	5	11	18	-	17	24
P-3	2	2	5	4	12	15	3	19	24
P-1/P-2	1	2	3	3	14	J	-	18	6
Subtotal	11	11	16	19	56	63	42	83	135
General Service category									
G-6/G-7	-	3	-	17	-	12	-	-	32
Other levels	12	8	27	11	44	32		83	51
Subtotal	12	11	27	28	44	44	-	83	83
Grand total	23	22	43	47	100	107	42	166	218

Table 7. Detailed approved estimates for 1986-1987 and approved allotments and expenditures for 1984-1985 by object of expenditure category

(Thousands of US dollars)

	1984-	1985 allota	nents	l	1986-1987	net	
	Approved	Cost	Revised	Volume	Cost	Total	Total
Objects of expenditure	allotments	increase	expenditures	increase	increase	increase	estimates
Salaries and wages		1					
Established posts	10 917.0	_	10 917.0	4 449.0	2 531.1	6 980.1	17 897.1
Consultants	235.0	-	235.0	(34.0)	34.0	= .	235.0
Temporary assistance Overtime	152.0	_	152.0 107.0	14.9	43.1	58.0 22.1	210.0
Temporary posts	-	_	1 -	_	1 _	l -	-
0	11 411.0		11 411.0	4 429.9	2 630.3	7 060.2	18 471.2
Common staff costs Dependency allowance	253.0	l _	253.0	99.7	50.6	150.3	403.3
Assignment allowance	19.0	-	19.0	269.4	12.0	281.4	300.4
Representation allowance	23.0	-	23.0	-	2.0	2.0	25.0
Contribution-pension	2 283.7	-	2 283.7	910.4	333.9	1 244.3	3 528.0
Contribution-medical Education grant	293.7 233.0	_	293.7	63.0 192.5	156.3	219.3	513.0
Home leave	335.1		233.0 335.1	382.6	42.0 63.6	234.5 446.2	467.5 781.3
Travel on appointment,	,,,,,	_),,,,	,02.0	1 07.0	440.2	/61.3
transfer and separation	227.9	-	227.9	62.3	(76.1)	(13.8)	214.1
Installation allowance	40.0	-	40.0	-	6.0	6.0	46.0
Reimbursement of	1 231.6	i	1 271 6	110.0	415.5	.,, .	. 705 1
income taxes Staff training	42.7		1 231.6 42.7	118.0	415.5	533.5	1 765.1
Other common staff costs	90.0	_	90.0	_	12.7	13.7	90.0
	5 072.7	-	5 072.7	2 097.9	1 025.1	3 123.0	8 195.7
Travel on official business							
Travel of staff	798.1		798.1	11.9	139.3	151.2	949.3
Permanent equipment							
Office furniture and		1				İ	l
equipment	82.0	-	82.0	-	8.0	8.0	90.0
Office automation	100.0		100.0	400.0	30.0	430.0	530.0
	182.0		182.0	400.0	38.0	438.0	620.0
Other general expenses		j				l	I
Contractual translation	10.7	-	10.7		2.3	2.3	13.0
Contractual printing Computer services	158.8 139.0	_	158.8 139.0	2.4 10.2	23.8	26.2 31.0	185.0 170.0
External audit	69.1	_	69.1	10.2	8.2	8.2	77.3
Rental and maintenance	5711	l]		0.2	l "	· ''·'
of premises	2 818.0	-	2 818.0	_	682.0	682.0	3 500.0
Communications	653.4	-	653.4	34.7	106.7	141.4	794.8
Hospitality Rental and maintenance	25.0	-	25.0	3.0	5.0	8.0	33.0
of office equipment	196.4	_	196.4	95.1	50.5	145.6	342.0
Office supplies and	,,,,,,	1	1,201	,,,,,	1 ,0.,	177.0	742.0
services	172.2	-	172.2	47.5	30.5	78.0	250.2
Library books and periodicals	44.9	_	44.9	1.4	7.7	9.1	54.0
p 0, 10 at 10 at 1	4 287.5	_	4 287.5	194.3	937.5	1 131.8	5 419.3
United Nations/UNDP					777.7	1 151.0	2 412.2
subvention					1		
United Nations		-		-	-	-	-
UNDP	2 826.3		2 826.3		161.9	161.9	2 988.2
	2 826.3		2 826.3	-	161.9	161.9	2 988.2
Grand total	24 577.6	-	24 577.6	7 134.0	4 932.1	12 066.1	36 643.7
			•		•	1984-1985	1986-1987
Lava							estimates
Less:						estimates	4211W9162
Credits from overhead and mis	cellaneous in	come					
Total costs							

B. Draft appropriation decision for the proposed budget prototype

16. It is recommended that the Governing Council approve the budget estimates as submitted and record such approval by adopting the following decision:

The Governing Council,

<u>Having considered</u> the 1986-1987 biennial budget estimates for administrative and programme support services of the United Nations Fund for Population Activities,

Approves appropriations in the amount of \$36,643,669 gross to be allocated from the resources indicated below to finance the 1986-1987 biennial budget, and resolves that the overhead credits and miscellaneous income estimates in the amount of \$..... shall be used to offset the gross appropriations resulting in net appropriations of \$..... as indicated below:

	<u>Regular</u> (Thousan	<u>biennial bud</u> ds of US doll	<u>get</u> ars)
Programme	Gross appropriation	Estimated	Net appropriation
Executive Direction and Management Administration and information	3 727.4		
support services Programme planning, appraisal and	10 844.6		
monitoring	17 154.1		
Field programme support	4 917.6		
Total appropriations	36 643.7		

II. BIENNIAL BUDGET ESTIMATES BY ORGANIZATIONAL UNITS WITHIN PROGRAMMES

- 17. The narrative of this proposed chapter would describe in detail the estimates and staff requirements of each organizational unit. The estimates would be presented by object of expenditure and would compare the biennium under consideration with the prior biennium in terms of real increase or decreases, denominated volume changes and cost increases, comprising inflationary and statutory changes.
- 18. Staffing requirements would be shown by grade level for all categories of staff for each organizational unit. The revised format would introduce information on the proposed temporary posts for both categories, those financed by resources from the biennial administrative and programme support services budget and those covered from funds generated by management of trust funds.
- 19. A narrative describing the administrative and programme support requirements of each unit would follow the staffing tables. This narrative would briefly describe, inter alia, functional activities, staff proposals in terms of both integration of project posts, if any, or establishment of new permanent or temporary posts. As required, justification would be included for all items reflecting changes from the prior biennium, including proposed utilization of consultants, overtime and temporary assistance. Official travel volume increases would be justified in terms of demands placed on UNFPA for participation in official regional and global meetings, field missions, discussions with Governments, including fund-raising, as well as other official trips related to the overall programme management responsibilities of the organization.

Table 8. Summary of total administrative budget proposals for the biennium: Programmes I, II, III and IV

A. <u>Cost estimates summary</u> (Thousands of US dollars)

	1984-	1985 expendi	tures	<u> </u>	1986-1987	net	
	Approved	Cost	Revised	Volume	Cost	Total	Total
Objects of expenditure	allotments	increase	expenditures	increase	increase	increase	estimate
Salaries	I		1	l		Ì	1
Salaries (net)	10 917.0	-	10 917.0	4 449.0	2 531.1	6 980.1	17 897.
Consultants	235.0	-	235.0	(34.0)	34.0	-	235.0
Temporary assistance	152.0	-	152.0	14.9	43.1	58.0	210.0
Overtime	107.0	-	107.0	-	22.1	22.1	129.
Temporary posts	<u> </u>						<u> </u>
Subtotal	11 411.0	_	11 411.0	4 429.9	2 630.3	7 060.2	18 471.2
Common staff costs	5 072.7	-	5 072.7	2 097.9	1 025.1	3 123.0	8 195.7
Travel of staff	798.1	-	798.1	11.9	139.3	151.2	949.
General expenses Rental & maintenance							
of premises	2 818.0	-	2 818.0	-	682.0	682.0	3 500.0
Communications Rental & maintenance	653.4	-	653.4	34.7	106.7	141.4	794.8
of office equipment	196.4	_	196.4	95.1	50.5	145.6	342.0
Office automation	100.0	-	100.0	400.0	30.0	430.0	530.0
Subvention	2 826.3	-	2 826.3	_	161.9	161.9	2 988.2
Misc. oper. expenses	701.7	-	701.7	64.5	106.3	170.8	872.5
Subtotal	7 295.8	-	7 295.8	594.3	1 137.4	1 731.7	9 027.5
Total	24 577.6	-	24 577.6	7 134.0	4 932.1	12 066.1	36 643.7
						1984-1985	1986-1987
Less:						estimates	estimates
Credits from overhead an	d miscellaneous	income					
Total costs							

B. Staffing requirements summary

				Tempora				
		ped posts	Budget		Extrabu		Tota	
Level	1984-1985	1986-1987	1984-1985	1986-1987	1984-1985	1986-1987	1984-1985	1986-198
Professional category and above								
USG ASG D-2 D-1 P-5 P-4 P-3 P-1/P-2	1 2 2 10 14 17 19 18	1 2 3 10 65 24 24 6						
Total	83	135						
General Service category								
Principal level Other levels	83	32 51						
Total	83	83						•
Grand total	166	218						

C. <u>Narrative</u>

Table 9 . Programme 1. Executive direction and management*

A. Cost estimates
(Thousands of US dollars)

	1984-	985 expendi	tures		1986-1987	net	
	Approved	Cost	Revised	Volume	Cost	Total	Total
Objects of expenditure	allotments	increase	expenditures	increase	increase	increase	estimates
Salaries					007.6	207.6	1 989.0
Salaries (net)	1 705.4	-	1 705.4	7	283.6 34.0	283.6 65.0	235.0
Consultants	170.0	-	170.0 18.0	31.0	4.7	4.7	22.7
Temporary assistance	18.0	-	14.0	_	2.4	2.4	16.4
Overtime Temporary posts	14.0	_	14.0	_			- 1
Subtotal	1 907.4	_	1 907.4	31.0	324.7	355.7	2 263.1
Common staff costs	743.9		743.9	_	83.6	83.6	827.5
Travel of staff	208.2	_	208.2	11.9	83.1	95.0	303.2
General expenses							İ
Rental & maintenance	i				40.5	40.5	255.5
of premises	207.0	-	207.0	15.9	48.5	48.5 25.0	55.4
Communications	30.4	-	30.4	15.9	9.1	25.0	1 77.4
Rental & maintenance	4.0	1	4.0	1.9	2.0	3.9	7.9
of office equipment	4.0	1 -	4.0	l '.''		1 -	
Office automation Subvention	1 _	1 -	1 -	_	-] -	-
Misc. oper. expenses	8.5	_	8.5	3.8	2.5	6.3	14.8
Subtotal	249.9	-	249.9	21.6	62.1	83.7	333.6
Total	3 109.4		3 109.4	64.5	553.5	618.0	3 727.4

B. Staffing requirements

				Temporal	y posts			
	Established posts		Budgetary		Extrabuc		Total	
Level	1984-1985	1986-1987	1984-1985	1986-1987	1984-1985	1986-1987	1984-1985	1986-1987
Professional category and above								
USG ASG D-I P-5 P-4 P-3 P-I/P-2	1 2 1 2 2 2	 2 1 2 1 2 2						
Total	11	11						
General Service category								
Principal level Other levels	- 12	3 8						
Total	12	11						
Grand total	23	22					<u> </u>	<u> </u>

C. Narrative

 $[\]stackrel{*}{-}$ Because tables 10 through 16 are similar in format, they are not shown, but are available.

Table 17. Programme IV. Field programme support integrated in the biennial budget

A. <u>Cost estimates</u> (Thousands of US dollars)

	1984-	1985 expendi	tures		1986-1987 net					
	Approved	Cost	Revised	Volume	Cost	Total	Total			
Objects of expenditure	allotments	increase	expenditures	increase	increase	increase	estimates			
Salaries	į	l								
Salaries (net)	-	-] -	3 245.0	i -	3 245.0	3 245.			
Consultants	-	-	- 1	-	_	1 -				
Temporary assistance	-	-		-	_	l -	-			
Overtime		-	-	-	-	-	-			
Temporary posts	<u> </u>									
Subtotal				3 245.0		3 245.0	3 245.0			
Common staff costs			_	1 672.7	_	1 672.7	1 672.7			
Travel of staff	_	-	-	_	_	_				
General expenses Rental & maintenance										
of premises	- 1			-	-	-	_			
Communications Rental & maintenance	-		-	-	-	-	-			
of office equipment	- 1			-	-	-	-			
Office automation	-		-	-	-	-	-			
Subvention Misc. oper. expenses	-	-	-	-	-	-	-			
				-			 			
Subtotal			-	-						
Total			_	4 917.7	_	4 917.7	4 917.7			

B.I. Summary of staffing requirements of field offices integrated into the biennial budget

	Established posts				Temporary posts						
				Budgeta		Extrabudgetary			Total		
Level	1984-1985	1986	1987	1984-1985	1986-1987	1984-1985	1986	1987	19841985	1986	1987
Deputy representative and senior adviser on population											
P-5	-	17	33								
Total		17	33								
International programme officer											
P-5 P-3	- -	6 3	6 3								
Total	-	9	9								
Grand total	-	26	42								

Table 17 (continued)

B.2. Deputy representative and senior adviser on population

Region/country	Year of int	tegration evel
•	1986	1987
Africa (sub-Saharan) Burkina Faso Cameroon Côte d'Ivoire Ethiopia Kenya Madagascar Mozambique Nigeria Senegal United Republic of Tanzania Zambia Zimbabwe	P-5 P-5 P-5 P-5 P-5 P-5	P-5 P-5 P-5 P-5
Asia and the Pacific Bangladesh China Fiji India Indonesia Nepal Pakistan Philippines Sri Lanka Thailand Viet Nam	P-5 P-5 P-5 P-5	P-5 P-5 P-5 P-5 P-5 P-5 P-5
Latin America and the Caribbean Brazil Jamaica Mexico Peru	P-5 P-5 P-5	P-5
Middle East and the Mediterranean Egypt Morocco Somalia Sudan Tunisia Turkey	P-5 P-5 P-5	P-5 P-5 P-5

B.3. Programme development officer/international programme officer

Region/country	Year of integration and level 1986
Africa Botswana Burundi Congo Ghana Togo Zaire	P-3 P-5 P-5 P-5 P-5 P-5 P-3
Asia and the Pacific Afghanistan Malaysia	P-5 P-5
Middle East and the Mediterranean Democratic Yemen	P-3

III. PROGRAMME SUPPORT ACTIVITIES

A. <u>Headquarters programme support budgets</u>

20. In this section of the budget document, the Executive Director would inform the Council on the status of headquarters programme support budgets financed with project funds. In document DP/1986/42, the Executive Director is submitting to the Council its thirty-third session, as requested in decision 85/20 I, paragraph 5, draft guidelines for determining project-related and administration-related personnel expenditures. Paragraph 40 of document DP/1986/42 proposes a number of criteria for determining what constitutes a project in connection with headquarters assignments. The employment of project personnel under the 200 series of Staff Rules would be justified in this context to enable UNFPA to deal with many situations which arise in implementing the organization's broad mandate.

B. Field programme support

- 21. With respect to the cost of field offices, this chapter would include a section for information purposes on the budget estimates and staffing pattern of the field establishment not included in the biennial administrative and programme support services budget.
- 22. Annexes to the budget would provide detailed estimates for each field office as well as staffing tables by grade level. It should be noted however, that in document DP/1986/42 (paras. 26, 31 and 35) the Executive Director states that on the basis of the criteria set out in that document for distinguishing between project-funded posts and posts to be included in the biennial administrative and programme support services budget, expenditures related to Professional and locally recruited personnel and support costs, which continue to be budgeted as project costs, should in principle be transferred to the administrative and programme support services budget on the same basis as the UNFPA deputy representative posts, a transfer which the Governing Council approved in decision 85/20 I, paragraph 6. Should the Governing Council approve the guidelines proposed by the Executive Director in document DP/1986/42, the transfer of these remaining posts and support costs will be effected in the presentation of the 1988-1989 biennial budget for administrative and programme support costs.

Table 18. Field programme support

A. <u>Cost estimates</u> (Thousands of US dollars)

Main objects of expenditure	1986-1987 estimates	1984-1985 estimates
Salaries (net) including common staff costs	8 866.6	10 591.7
Travel of staff	1 249.9	1 204.1
General expenses Expendable equipment EDP equipment Vehicles Non-expendable equipment Rental and maintenance of premises Operation and maintenance of equipment	272.3 300.0 191.0 322.0 951.1	201.1 26.0 280.3 276.7 671.5
Others	704.7	640.8
Total	13 399.6	14 330.6

B. Staffing requirements

Level	Established posts
International programme officer	9
Subtotal	9
Local national officer	40
National programme assistant/national finance assistant	60
National clerical and secretarial staff	100
Others	89
Subtotal	289
Grand total	298

Total Estimates 1986/1987	Total estimates 1984-1985	Middle East & Mediterranean 1984-1985 1986-1987	Latin America and the Caribbean 1984-1985 1986-1987	Asia and the Pacific 1984/1985 1986/1987	Africa (sub-Saharan) 1984-1985 1986-1987	Region	
8 866 569	10 591 675	2 021 327 1 810 347	1 330 849 1 245 907	4 259 567 3 352 976	2 979 932 2 457 339	Salaries	
1 249 884	1 204 040	224 268 131 742	131 122 187 796	414 918 464 690	433 732 465 656	Travel of staff	
272 257	201 111	21 631 41 573	21 524 36 261	74 966 103 322	82 990 91 101	Expendable equipment	
300 000	26 000	50 000	50 000	26 000 100 000	100 000	EDP equipment	
191 045	280 321	40 096 44 253	48 801	59 069 87 692	132 355 59 100	Vehicles	
321 957	276 725	47 574 60 483	30 510 50 506	85 483 103 760	113 158 107 208	Non exp. equipment	General expenses
951 097	671 493	183 399 221 679	134 795 192 137	168 736 221 074	184 563 316 207	Rental and maintenance of premises	enses
542 030	438 422	78 249 92 514	47 551 60 646	139 593 170 613	173 029 218 257	Operation & maintenance of equipment	
704 675	640 845	106 072 130 065	117 633 100 853	220 924 248 953	196 216 224 804	Other	
3 283 061	2 534 917	477 021 640 567	400 814 490 403	774 771 1 035 414	882 311 1 116 677	Total general expenses	
13 399 514	14 330 632	2 722 616 2 582 656	1 862 785 1 924 106	5 449 256 4 853 080	4 295 975 4 039 672	Total	

Table 19. Field programme support budgeted

Table 20. Local field staffing requirements for the biennium 1986-1987

UNFPA deputy representatives' offices

	Local staff							
Region/country	IPO	NO	NPA NAF	NSC	Other	Total		
Africa (sub-Saharan) Burkina Faso Cameroon Côte d'Ivoire Ethiopia Kenya Madagascar Mozambique Nigeria Senegal United Republic of Tanzania Zambia Zimbabwe	- 1 - - 1	1 1 1 1 1	1 2 - 1 1 1 3 - 1	1 1 1 1 2 3 2 1 1	2 1 1 3 3 1 2 1	453446857333		
Subtotal	2	6	12	16	19	55		
Asia and the Pacific Bangladesh China Fiji India Indonesia Nepal Pakistan Philippines Sri Lanka Thailand Viet Nam	1 2 2 - - 1 - 1	2 - 1 1 2 1 1	4 -2 22 22 31 12 -	5 1* 2 3 3 4 3 1 2 4 1*	11 - 1 3 3 7 5 1 1 2	23 3 7 9 15 13 4 5 8 2		
Subtotal	7	9	19	29	33	97		
Latin America and the Caribbean Brazil Jamaica Mexico Peru	- - - -	- 1 1 -	- - - 1	1 2 2 1	1 1 1	2 4 4 3		
Subtotal	-	2	1	6	4	13		
Middle East and Mediterranean Egypt Morocco Somalia Sudan Tunisia Turkey	- - - - -	1 2 - 1 -	1 1 - 1 2 1	2 2 1 1 1 2	3 1 1 1 2	7 6 2 4 5		
Subtotal	_	4	6	9	9	28		
Grand Total	9	21	38	60	65	193		

IPO: International programme officer.

NO: National officer.

NPA: National programme assistant.

NAF: National administrative or finance assistant.

NSC: Secretarial and clerical staff.

OTH: Other staff.

* Field level staff.

Table 21. Local field staffing requirements for the biennium 1986-1987

Programme support units

	Local staff				
Region/ccuntry	NO	NPA NAF	NSC	Other	Total
Africa (sub-Saharan)					
Benin	1	-	1	_	2
Botswana	I –	-	1	1	2
Burundi.	=	1	1	1	3
Congo	1 1	-	ī	ī	1 1
Ghana Lesotho		- 1 1		1 -	1 4
Liberia	1	i	1 1	1	4
Malawi	1 1 1	-	1	-	2
Mali	1	- 2 1	ī	-	2
Mauritania Mauritius	_	2	2 1		4
Niger	ī	_	i	_	2
Rwanda	li	_	1	_	2
Sierra Leone	-	1	2	2	5
Swaziland	-	2	l –	2 1 1	223141422422253323
Togo	-	1	1	1 1] 3
Uganda Zaire	_	ī	1	1	1 2
Subtotal.	8	12	17	10	47
	-	1 12		10	
Asia and the Pacific	1		١,		
Afghanistan	-	-	1	2	3
Burma Malaysia	-	2	2 1	ī	2 4
Samoa	_	2 1	li	li	3
Republic of Korea		2	1	Ī	4
Subto(1).		5	6	5	16
Latin America and the Caribbean				ł	
Bolivia	1	-	-	-	1
Colombia	ī	-	1	-	2
Cuba Dominisan Republic	j -	-	1 2 1 1	-	1 2
Ecuadoc	_	- 2 1	1	ī	1 %
El Salvador		ĩ	ī	-	3
Guatema :a	1 1 1	-	1	- 2	2
Haiti	1 1	- 1	1	2	4
Honduras Nicaragua	1	-	- 1	_	1 2 1 2 4 3 2 4 1 2
Panama			1		í
Paraguay		1	ī		2
Subtotal	7	4	11	3	25
Middle East and the Mediterranean					
Algeria	1	-	1	-	2
Democratic Yemen	1 1	1	1 1	1	4
Jordan Syrian Arab Republic	1	_	2 1	1 3	4 5
Syrian Arab Republic Yemen	-	_	i	1	5 2
Subtotal	4	1	6	6	17
Grand total	19	22	40	24	105

NO: National officer.

NPA: National programme assistant. NAF: National administrative or finance assistant.

NSC: Secretarial and clerical staff.

OTH: Other staff.