DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO
THE DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 4 (b). Measures to be taken concerning the documentation
of the Governing Council

The Governing Council,

1. Takes note of the Administrator's note on the replies to the survey of
Governing Council members to ascertain the usefulness of documents issued for the
thirty-first session as requested in operative paragraph 4 of its decision 84/5;

2. Requests members of the Governing Council, who have not yet done so, to
respond to the Administrator's questionnaire on this subject, so that the Governing
Council may continue to examine this matter at its thirty-third session;

3. Reaffirms its previous decisions 79/33 (operative paras. 4 (a)-4 (d)) and
83/40 (operative paras. 1 and 5) with respect to the preparation and timely
distribution of documents of the Governing Council;

4. Decides to continue the practice established in operative paragraph 4 of
decision 83/40 and to allocate up to $200,000 per biennium for the editing,
translation, typing and production of documents for the Governing Council with a
view to circulating documents to delegations at the earliest possible time.
DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO THE
DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 8 (c). United Nations Financing System for Science
and Technology for Development (UNFSSTD)

The Governing Council,

Having considered the report of the Administrator on the United Nations Financing System for Science and Technology for Development (DP/1985/49),

Taking note of the Administrator's statement on this subject in which he, inter alia, referred to the critical financial situation of the Financing System and recent intergovernmental efforts to deal with this serious problem, including resolution 4 (vii) recently adopted by the Intergovernmental Committee on Science and Technology for Development,

1. Approves the two projects contained in documents DP/STD/PROJECTS/REC/3 and DP/STD/PROJECTS/REC/4;

2. Requests the Administrator to keep the members of the Governing Council informed on developments with respect to the matters mentioned in the second preambular paragraph above.
DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO THE DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 8 (c). United Nations Financing System for Science and Technology for Development (UNFSSTD)

Corrigendum

Operative paragraph 2 should read

2. Calls upon the Administrator to render the fullest assistance to the Secretary-General in carrying out the responsibilities entrusted to him by the Intergovernmental Committee on Science and Technology for Development in its resolution 5 (vii) and in implementing the action decided upon by the General Assembly at its fortieth session regarding the Financing System.
DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO THE DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 8 (h) United Nations Special Fund for Land-locked Developing Countries

The Governing Council,

Having considered the report of the Administrator on the United Nations Special Fund for Land-locked Developing Countries (DP/1985/53),

Concurring with regret with the Administrator's conclusion that the Fund will cease to be viable during the biennium 1985-1986,

1. Recommends to the United Nations General Assembly that, in the absence of any prospect for increased contributions to the Fund, steps should be taken to dissolve the fund in an orderly manner;

2. Further recommends to the United Nations General Assembly that the Fund should be declared closed for further contributions with effect from 1 January 1986 and that, following completion of all activities in respect of projects approved by that date, any uncommitted resources should be transferred to the general resources of UNDP.
DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO
THE DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 4 (a). Human Resources Development

The Governing Council,

Bearing in mind that the financial flows required for the expansion of human capacities and skills in many developing countries have not kept pace with capital investment and have not been accorded sufficient priority in official development assistance,

Recognizing the need to enhance the vital role of human resources in the development process and to improve the design of projects and programmes to take greater account of human resources needs,

Reaffirming the critical role of technical co-operation in the building of human resources in developing countries and the contribution of the United Nations Development Programme to that effect,

1. Welcomes the emphasis placed by the Administrator on the importance of strengthening the human factor in development and the establishment by him of a task force in the United Nations Development Programme to advise him on measures to be taken to that effect;

2. Endorses the course of action set out in the report of the Administrator (DP/1985/22) and in his introductory statement for a series of workshops to be undertaken in the coming months as part of an intensive, world-wide process to promote human resources development;

3. Appeals to Governments to lend their full support to these endeavours in order to ensure that the crucial role of human resources building receives the attention it deserves at the national and international levels.
Draft decisions on matters referred by the Plenary to the Drafting Group

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 4 (b) (vii). Strengthening the response to the crisis in Africa

The Governing Council,

Recalling its decision 84/18 concerning the economic and social crisis in Africa,

Taking note of General Assembly resolution 39/29 concerning the critical situation in Africa, and the decision of the Organization of African Unity of November 1984;

Welcoming the Secretary-General's decision to establish the Office for Emergency Operations in Africa, his appointment of the Administrator of the United Nations Development Programme in his personal capacity as its Director and the Office's initial actions,

Recognizing with deep concern the persistent and continuing nature of the economic and social crisis in Africa and the necessity for the United Nations Development Programme and all other parts of the international community to respond to and assist African countries to fulfil both their critical short-term needs as well as their legitimate aspirations to achieve rehabilitation, stabilization and development in the medium- and longer-terms,

Taking note with satisfaction of the report of the Administrator (DP/1985/26) on the United Nations Development Programme's activities in the African region
during the past year, including measures, particularly at the field level, to strengthen the effectiveness of the round-table process, to co-ordinate emergency planning and relief efforts and to orient United Nations Development Programme-financed programmes of assistance so that they will respond better to the emergency and longer-term priorities of African countries,

Also taking note of the Administrator's report on the strengthening of field offices in Africa (DP/1985/16),

Recognizing the increased responsibilities and volume of the work-load of the resident representative and field offices, exacerbated by the current economic and social crisis in the African region, inter alia, for achieving higher quality and relevance in their traditional activities; for assisting Governments to improve planning, to conduct aid co-ordination activities and to implement the improved round-table process; for helping to mobilize additional resources; and for strengthening government capacity with respect to the programming and delivery of emergency aid to the affected countries,

Noting its decision taken at the present session on aid co-ordination,

1. Invites the Administrator to intensify and make more effective the central role of the Programme and the resident representative as initiator and co-ordinator of the United Nations system's response and as a key facilitator of the international community's reaction to the short-term and longer-term technical co-operation requirements of African countries which arise from both the critical economic situation and longer-term development objectives;

2. Requests the Administrator to take steps to continue to strengthen the United Nations Development Programme's assistance to African Governments, at their request, to reinforce their management capacities, particularly related to the planning and co-ordination of aid; and to help African Governments to establish national strategies, plans and policies which adequately reflect their rehabilitation, reconstruction and development requirements;

3. Further requests the Administrator to strengthen the United Nations Development Programme's assistance to African Governments, at their request, to conduct systematically the necessary assessments of technical co-operation requirements and to help them to establish national programmes for priority human resources development and technical co-operation, which can serve, inter alia, as a basis for strengthening public sector management and also improving the country programmes of United Nations Development Programme-financed assistance during the fourth programming cycle as well as the framework for more co-ordinated and more effective technical co-operation from all aid partners;

4. Encourages the Administrator to continue to take measures, in conjunction with recipient Governments and the executing agencies, to orient the approved and prospective United Nations Development Programme-supported programmes so that they are most relevant and fully co-ordinated and have the greatest impact on African countries' priority needs;
5. **Urges** Governments, organizations of the United Nations system and other aid partners of the African countries to make better use, as appropriate, of the co-ordination and facilitating functions of the resident co-ordinator and of the capacity of the United Nations Development Programme in the co-ordination and effective linkage of technical co-operation programmes;

6. **Requests** the Administrator to ensure that all the parts of the United Nations Development Programme under his responsibility continue to play an integrated, strong and supportive role *vis-à-vis* the Office for Emergency Operations in Africa and that, in turn, with regard to both short-term and long-term co-operation, that Office is making the best possible use of the capacity, mandates and central role of the resident co-ordinator and the United Nations Development Programme field network in all countries in sub-Saharan Africa affected by the emergency situation;

7. **Supports** the Administrator's proposals for strengthening the capacity of field offices in sub-Saharan Africa.
DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY
TO THE DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 7. United Nations technical co-operation activities

The Governing Council,

Taking note with appreciation of the report of the Secretary-General on United Nations technical co-operation activities (DP/1985/43 and Add.1-3), and recalling its decision 84/22 of 29 June 1984,

1. Commends the Department of Technical Co-operation for Development of the United Nations Secretariat for reducing its administrative costs and for continuing to improve its processes and procedures, thereby increasing the efficiency and effectiveness in the delivery of its services to developing countries despite the sharp reductions in staff over the past two years;

2. Notes with concern, however, that fundamental constraints external to the Department have yet to be addressed, in order to place the Department on a firmer financial footing and to enable it to restore the critical mass of staffing indispensable to the maintenance of its operational efficiency and to realize its further potential as a unique channel of technology in key economic and social sectors;

3. Reiterates accordingly its request that necessary action be completed, in pursuance of General Assembly resolution 32/197 of 20 December 1977, with regard to the clustering in a single organizational entity of all technical, managerial and operational capabilities related to technical co-operation activities, and
recommends that the Department be given the degree of flexibility required for administrative, financial and personnel matters which will increase the Department's comparative advantages as an executing agency;

4. **Endorses** the major role of the Department in setting into place a Special Action Programme for Africa to improve the administrative and managerial capabilities in the field of public administration and finance, as reflected in Economic and Social Council resolution 1985/10 adopted on 28 May 1985, and draws attention to the need for a greater concentration of resources on administrative and management improvement programmes;

5. **Reaffirms** in this connection its support for the programme of work of the Department under the Regular Programme of Technical Co-operation and the use of this source of financing, *inter alia*, to support the country programming exercise, as welcomed in its decision 79/22, and to cover on a cost-sharing and reimburseable basis the cost of project identification, appraisal and formulation;

6. **Requests again** financial and funding institutions to take full account of the Department's special competence, experience and operational capabilities during the various phases of the project cycle in order to eliminate unnecessary overlap and, in light of the establishment of a Project Development Facility within the United Nations Development Programme, to avoid duplication of function that could increase overall costs.
DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO THE DRAFTING GROUP

Working paper by the Chairman of the Drafting Group

Addendum

Agenda item 6. United Nations Fund for Population Activities

The Governing Council,

I

Recalling paragraphs 2 and 3 of General Assembly resolution 3019 (XXVII) of 18 December 1972, concerning the role of the Governing Council of the United Nations Development Programme relating to the United Nations Fund for Population Activities,

Continuing to underscore the importance of the human rights and voluntary aspects of family planning for all couples and individuals, as embodied in the World Population Plan of Action, a/ the recommendations for the further implementation of the World Plan of Action, b/ the Mexico City Declaration on

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Population and Development, c/ the Universal Declaration of Human Rights d/ and other international declarations and strategies adopted by the United Nations,

Affirming that it is the policy of the Fund, in accordance with its own family planning guidelines and the various declarations and strategies cited in the paragraph above, not to provide assistance for abortions, abortion services or abortion-related equipment and supplies,

Taking into account the views expressed by delegations during consideration of agenda item 6,


2. Notes with satisfaction the increase in resources contributed to the Fund in 1984, expresses its appreciation to all donors to the United Nations Fund for Population Activities and urges all countries that are able to do so to increase their contributions in 1985 and future years and also urges all Governments to make their contribution payments as early as possible;

3. Authorizes the Executive Director to request the convening of a special session of the Governing Council at any time prior to the next regularly-scheduled session of the Council, should, in his opinion, developments in regard to the Fund's resource situation and the necessity for reprogramming of available resources warrant it;

4. Notes with satisfaction the relative proportions of assistance allocated to the priority programme areas outlined in Governing Council decision 81/7 I, paragraph 3, of 23 June 1981, and particularly the increase in the percentage of total programme resources allocated to family planning, as reflected in the annual report of the Executive Director of the United Nations Fund for Population Activities for 1984 (DP/1985/28 (Parts I and II)) and expresses the hope that the present proportions will be maintained, keeping in mind the current needs of some individual countries for support in lower priority work plan categories and the role of women in population activities;

5. Also notes with satisfaction the increase in 1984, as noted in the report of the Executive Director on the activities of the Fund in 1984 (DP/1985/28 (Parts I and II)), in the proportion of assistance from the Fund to priority countries, reiterates its goal of devoting up to two thirds of country programme assistance to the priority countries for population assistance from the Fund and recalls its request as outlined in decision 83/17 I, paragraph 4 for a report by

\[c/\] Ibid., chap. I.A.

\[d/\] General Assembly resolution 217 A (III).
the Executive Director to be presented to the Council at its thirty-third session on the experience gained by the Fund in using the present set of criteria for selecting priority countries;

6. Notes with appreciation the Fund's increased attention to the role and status of women and requests that the Fund further strengthen its activities directed both to special women's projects and to the role of women in all population programmes and activities;

7. Further notes that the project implementation rate in 1984 remained at about the same level as in 1983 as reflected in the report of the Executive Director on the activities of the Fund in 1984 (DP/1985/28 (Parts I and II)) and in the report of the Executive Director on progress achieved in improving the project implementation rate and on obstacles to, and measures to be taken towards, improving programme and project implementation and monitoring (DP/1985/33), and also notes with satisfaction the Fund's intention to address the need for further developing and strengthening the system of monitoring and evaluation and for the feed-back of the results into its policies and programmes, and requests the Executive Director to strengthen the Fund's efforts to improve the qualitative implementation of projects and to strengthen the capacity of Governments to implement their population policies and programmes;

8. Expresses its appreciation for the progress report on the extent to which the various regional and interregional demographic training and research centres have incorporated the principles related to funding and programming, contained in document DP/1985/28 (Part I), and taking into account the request of the Executive Director that the Council consider the importance of training in the whole spectrum of population activities, requests the Executive Director to provide a report on this subject to the Council at its thirty-third session, describing the variety of UNFPA-funded training programmes, incorporating into this document a report on the various regional and interregional demographic training and research centres and the steps taken to transfer responsibilities for the activities of IFORD and RIPS as requested in Governing Council decision 84/21 I, paragraph 7 and 84/21 V, paragraph 4.

9. Also expresses its appreciation for the report on the evaluations undertaken by the Fund in 1984 as outlined in DP/1985/28 (Part II) and recalls its decision 83/17 I, para. 7 calling for a report to the Council at its thirty-third session on the comparative results of past evaluations according to major work plan categories, including activities related to women, and also including results of different kinds of evaluations undertaken in connection with UNFPA-funded projects; taking into account the views expressed by several delegations,

10. Approves UNFPA assistance to the large-scale country programmes or projects, as set forth in the recommendation by the Executive Director (DP/1985/L.7) and included in the work plan for 1986-1989, subject to availability of resources;
In Ghana (DP/FPA/PROJECTS/REC/16) in the amount of $3 million;
In the Ivory Coast (DP/FPA/PROJECTS/REC/17) in the amount of $1.7 million;
In Sierra Leone (DP/FPA/PROJECTS/REC/18) in the amount of $2.8 million;
In Uganda (DP/FPA/PROJECTS/REC/19) in the amount of $3.5 million;
In Bangladesh (DP/FPA/PROJECTS/REC/25) in the amount of $20 million;
In India (DP/FPA/PROJECTS/REC/24) in the amount of $63.8 million;
In Indonesia (DP/FPA/PROJECTS/REC/23) in the amount of $18 million;
In Brazil (DP/FPA/PROJECTS/REC/22) in the amount of $15 million;
In Cuba (DP/FPA/PROJECTS/REC/21) in the amount of $2.4 million;
In Nicaragua (DP/FPA/PROJECTS/REC/20) in the amount of $1.2 million with the balance of a total of $6 million as described in (DP/FPA/PROJECTS/REC/20) to be provided from other sources.

II

Taking note of the reports of the Executive Director on a problem-oriented analysis of the Fund's experience in the family planning area (DP/1985/31), on the use of incentives and disincentives in family planning programmes (DP/1985/32) and on the results of the recommendations of the Policy and Co-ordination Committee of the WHO Special Programme of Research, Development and Research Training in Human Reproduction (WHO/HRP) together with a recommendation for the level of UNFPA funding for WHO/HRP for the period 1986-1989 (DP/1985/34),

Recognizing the sovereignty of nations in the formulation, adoption and implementation of their population policies, consistent with basic human rights and responsibilities of individuals, couples and families,

1. Confirms that all activities undertaken by the Fund should be consistent with the provisions of the World Population Plan of Action, the Mexico City Declaration on Population and Development and the recommendations for the further implementation of the Plan, that all couples and individuals have the basic right to decide freely and responsibly the number and spacing of their children and to have the information, education and means to do so, and that policies concerning the family and programmes of incentives and disincentives should be neither coercive nor discriminatory and should be consistent with internationally recognized human rights as well as with changing individual and cultural values;
2. Requests the Executive Director to continue to pursue improvement in the design, management, monitoring and evaluation of family planning programmes and projects;

3. Takes note with satisfaction of the greater co-ordination of international efforts in the field of contraceptive research, as outlined in document DP/1985/34;

4. Approves the allocation by UNFPA of an additional $500,000 to the World Health Organization's Special Programme for Research, Development and Research Training in Human Reproduction for 1985, for a total of $2.5 million for 1985, and decides that the Fund's allocations to the Special Programme should be increased, if resources increase and funds are available, to the level of $2.75 million for 1986, $3 million for 1987, $3.25 million for 1988, and $3.5 million for 1989;

III

Expressing satisfaction with the outcome of the International Conference on Population, 1984, the recommendations adopted for the further implementation of the World Population Plan of Action and the Mexico City Declaration on Population and Development,

Recalling General Assembly resolution 39/228 of 18 December 1984,

Further recalling Economic and Social Council resolution 1985/4 of 28 May 1985, particularly paragraph 4 thereof, in which the Council invited the Secretary-General to avail himself of the advice of members of, inter alia, the Governing Council of the United Nations Development Programme in carrying out the task entrusted to him in paragraph 13 of General Assembly resolution 39/228,

Recalling also its decision 84/21 IV, in which it, inter alia, invited the Secretary-General, pursuant to the International Conference on Population, to take into account the views of the Governing Council in the study and examination of ways and means to ensure the more effective delivery of population assistance by the United Nations system,

Taking note of the report of the Executive Director on the implications of the recommendations of the International Conference on Population, 1984, for the activities of UNFPA (DP/1985/37 and Add.1),

1. Requests the Executive Director to continue to concentrate the Fund's assistance in its core areas, such as family planning; information, communication and education; basic data collection and analysis, and so on;

2. Further requests the Executive Director to circulate to all members of the Governing Council as soon as it is available the report of the Secretary-General regarding the relevant recommendations in particular recommendation 83, for further implementation of the World Population Plan of Action concerning the role of international co-operation;
IV

Taking note of the update of the review and reassessment of the programme of the United Nations Fund for Population Activities and the work plan for 1986-1989 and request for approval authority, as contained in the report of the Executive Director (DP/1985/35), as well as the report of the Executive Director on the status of financial implementation of Governing Council-approved UNFPA country programmes and projects (DP/1985/36),

1. Approves the update of the review and reassessment contained in the report of the Executive Director, as well as the work plan for 1986-1989, on the understanding that the Executive Director will limit approval of projects to available resources, and also approves net additional approval authority, in accordance with the work plan, in the following amounts:

   (a) For 1986, an additional $40.3 million, to bring the total for 1986 to 100 per cent of the 1986 level, or $154.3 million;

   (b) For 1987, an additional $39.7 million, to bring the total for 1987 to 75 per cent of the 1986 level, or $115.7 million;

   (c) For 1988, an additional $39.1 million, to bring the total for 1988 to 50 per cent of the 1986 level, or $77.1 million;

   (d) For 1989, $39.6 million, or 25 per cent of the 1986 level;

2. Expresses its satisfaction with the proportional distribution of allocations between country and intercountry activities achieved in 1984, and recalls its requests as outlined in decision 84/21 I, paragraph 8 for a report to be presented to the Council at its thirty-third session clarifying the definition of intercountry activities and reviewing the possibility of a revision of the definition and the target.