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UNITED NATIONS FUND FOR POPULATION ACTIVITIES
PROPOSED PROJECTS AND PROGRAMMES

Recommendation by the Executive Director

Assistance to the Government of Zambia

Support of a population programme

Proposed UNFPA assistance:	\$ 1 829 000
Estimated value of the Government's contribution:	To be determined
Duration:	Five years
Estimated starting date:	July 1984
Executing agencies:	Government of Zambia United Nations International Labour Organisation (ILO) United Nations Educational, Scientific and Cultural Organization (UNESCO) World Health Organization (WHO) National Commission for Development (NCD)
Government co-operating agency:	

ZAMBIA

Demographic Facts

Population by sex		Population density (/sq. km.)	8
Total (in 1000)	5,648	Average annual change	
Male (in 1000)	2,805	Population increase (in 1000)	203
Female (in 1000)	2,843	Births (in 1000)	296
Sex ratio (/ 100 females)	98.7	Deaths (in 1000)	93
Population in year 2000 (in 1000)	11,237	Net migration (in 1000)	0
Population by age group		Rate of annual change	
Age 0-14 (in 1000)	2,651	Population change total (%)	3.31
Age 15-64 (in 1000)	2,848	Urban (%)	6.2
Age 65+ (in 1000)	149	Rural (%)	0.8
Age 0-14 (percentage)	46.9	Crude birth rate (/1000)	48.1
Age 15-64 (percentage)	50.4	Crude death rate (/1000)	15.1
Age 65+ (percentage)	2.6	Natural increase (/1000)	33.1
Age indicators		Net migration (/1000)	0.0
Median age	16.5	Fertility and mortality	
Dependency: age 0-14	93.1	Total fertility rate	6.76
Dependency: age 65+	5.2	Completed family size	N/A
Dependency: total	98.3	Gross reproduction rate	3.33
Youth: 15-24 (in 1000)	1,061	Net reproduction rate	2.51
Women: 15-49 (in 1000)	1,248	General fertility rate (/1000)	219
Urban-rural population		Child-woman ratio	872
Urban population (in 1000)	2,416	Infant mortality rate (/1000)	101
Rural population (in 1000)	3,232	Life expectancy: male	49.6
Per cent urban (%)	42.77	Life expectancy: female	53.1
Per cent rural (%)	57.23	Life expectancy: total	51.3
Population density (/ hectare of		GNP per capita	
arable land	0.73	(U.S. dollars, 1981)	600

Sources: Area and population density on arable land: derived from Food and Agriculture Organization of the United Nations, FAO Production Yearbook 1980; Gross national product per capita: World Bank, World Development Report 1983; Completed family size: International Statistical Institute, "Birth Histories", in Comparative Studies No. 17, (Voorburg, 1982) by Noreen Goldman and John Hobcraft; all other data: Population Division, United Nations Department of International Economic and Social Affairs, Demographic Indicators by Countries As Assessed in 1982 (computer printout, 1 November 1983) - "population by sex" through "population density (/sq. km.)" as of 1980, and "average annual change" through "life expectancy: total" as of 1980-85.

I. SUMMARY

1. UNFPA proposes to support a programme in the amount of \$1,829,000 over the five-year period 1984 to 1988, to assist the Government of Zambia, a priority country for UNFPA assistance, in achieving its population and development objectives. The proposed programme, which is based on the findings and recommendations of a Needs Assessment Mission that visited Zambia in August 1981, includes assistance to conclude ongoing projects in the areas of population and family life education in the organized sector and population census data analysis as well as for new projects in the field of formal and non-formal population education and communication, women's programmes, population dynamics and basic data collection and analysis. UNFPA would support advisory services, fellowships and local training activities, study tours, expendable and non-expendable equipment, workshops and seminars.
2. The implementation of the maternal and child health and family planning project approved by the Governing Council at its twenty-sixth session in June 1979 (Decision 79/28, I, paragraph 2) would continue. The unallocated balance of \$1,071,000 of this approval would be made available in the period covered by the proposed country programme. Total UNFPA support to be provided over the five-year period would amount therefore to \$2.9 million, including the proposed assistance.

II. BACKGROUND

3. Zambia has a total area of 752,612 square kilometers. The United Nations estimates the population at 6,232,000 (1983). The population is growing at an average annual rate of 3.31 per cent.
4. The economy has long depended on copper but the Government is promoting agricultural development as a way of deterring migration from the countryside to the urban centres. The annual per capita gross national product for 1981 is estimated by the World Bank at \$600. In addition to agricultural development activities and the provision of social services for the rural population, the Government has recently been giving high priority to maternal and child health programmes, including attention to the consequences of unregulated pregnancies on the health of mothers and children.

UNFPA assistance to date

5. UNFPA is supporting a large-scale project to strengthen the capability of Government health services to deliver maternal and child health and family planning programmes. The project was approved in 1979 by the Governing Council in the amount of \$2,090,000 and implementation began in that year with family health education activities which culminated in the establishment of a Health Education Unit within the Ministry of Health. Nationals, who were trained in health education at the professional and sub-professional levels, now form the core of the staff in the Health Education Unit. The implementation of the medical component of the project began in 1981, upon the assumption of duties by the medical advisor. Major activities implemented since 1981 include basic and refresher courses for paramedical staff of the static service delivery points

in the various provinces. Of the 600 paramedical personnel needed to cover a countrywide network of maternal and child health family planning service delivery clinics, the project has trained 240; the training programme is continuing. Family planning services have been introduced in clinics with trained personnel. This service complements the activities of the Planned Parenthood Association of Zambia. Support provided to this large-scale project has not kept pace with the allocation schedule envisioned in the Governing Council document on the review and reassessment of UNFPA programmes (DP/1982/28). This situation has occurred primarily because it has taken longer than expected to put into place the various project elements for full-scale operations.

6. The continuation of UNFPA assistance to the maternal and child health and family planning project would enable the Government to continue its paramedical training programme and to further institutionalize the management of the project in an integrated manner with the other activities of Zambia's primary health care programme. Support would be provided for advisory services in the area of training and programme management including fellowships for key professional staff. UNFPA would support the provision of basic equipment for clinics as they become operational as well as contraceptives. UNFPA assistance to the project since its inception is to be evaluated this year.

7. In other areas, Zambia received UNFPA assistance to conduct a population census in August 1981 and data processing activities are nearing completion. Support which would be given to initiate data analytical work would include advisory services and training activities. A national seminar would be supported to disseminate the findings of the census and to enlist the use of the data for development planning purposes. The second phase of a family life education project for the rank and file of the Zambia Trade Union Movement began in 1983. The first phase was concluded in 1982 and it resulted in the preparation of a training manual in family life education as well as general population and family life reading materials. Two fellowships in family life education and communication were implemented and the Ministry of Labour has established a population and family welfare unit to manage project activities. The second phase under implementation consists principally of series of campaigns at different levels of the organized sector on the subject of population and family life education. Short-term consultancies, local training programmes and equipment would also be supported by UNFPA.

8. Cumulative UNFPA assistance through 1983 for concluded and ongoing activities totals \$3,684,370.

9. Other multilateral population-related assistance to Zambia has included technical and/or financial support from WHO, UNICEF, WFP, FAO, UNDP and the World Bank for data collection activities, for various primary health programmes and for manpower development. Bilateral assistance for the upgrading of health facilities, the training of nationals and the provision of advisory services has been given by the Governments of the United States, Denmark, Canada, the United Kingdom and the Federal Republic of Germany. International non-governmental organisations that are active in Zambia include the Family Planning International Assistance, the International Planned Parenthood Federation, the International

Alliance of Women and The Pathfinder Fund.

III. THE PROGRAMME

Needs Assessment Mission, 1981

10. The Needs Assessment Mission that visited Zambia in August 1981 recommended that assistance be provided in various population areas. Specific activities which were recommended include the following:

(a) The continuation of support to the maternal and child health and family planning programme, with activities to be directed at the population in the rural areas. The training of paramedical staff should continue as well as the efforts to identify and train traditional birth attendants in health education, motivation for child spacing and follow-up on mothers and children in their community. Support should also be given to strengthen evaluation and monitoring and supervisory activities;

(b) Population education and communication and training activities within the formal and non-formal educational programmes should be strengthened. Efforts should be made to introduce a population education pilot project at several levels in the educational system. Extension workers in the sectoral ministries should be trained in population and family life education and interpersonal communication skills. Family life education materials and audio-visual aids should be developed to reflect national conditions. In this regard, the sectoral ministries should be encouraged to pool their human and material resources towards the setting up of a central unit for materials development, dissemination and evaluation;

(c) Assistance in the area of data collection and analysis should address the strengthening of the Population and Demography Section of the Central Office of Statistics through training of nationals at the professional and sub-professional levels. Support should also be given to improving the co-ordination between data producers and users as an important channel for utilizing available data in the development planning process;

(d) Support should be given to introduce formal instruction in demography at the Faculty of Social Sciences of the University of Zambia. Assistance in terms of advisory services, fellowships and the provision of library and teaching aids should be supported. In the context of this assistance, support could be given to a programme of population, policy-oriented research with the sectoral Ministries;

(e) Assistance should be provided to the national women's organization for activities concerning women and development, family life education and communication campaigns, workshops and study tour to exchange experiences concerning women activities with other countries.

11. The five-year programme of support for which UNFPA now requests approval in the amount of \$1,829,000 has the components indicated below and, together with the ongoing maternal and child health and family planning project, provides a comprehensive population programme of assistance to Zambia.

Population and family life education and communication

12. UNFPA proposes to allocate a total of \$751,500 to three projects in this programme area.

13. Family life education in the organized sector. UNFPA initiated preliminary activities in support of the second phase of this project in 1983 and more funds would be required to implement activities through 1985. UNFPA assistance totalling \$218,500 would fund consultancies, fellowship and local training seminars as well as the production and dissemination of instructional and general reading materials on the subject of population and family life. The ILO would be the executing agency.

14. Population education. UNFPA would assist the Government to develop and introduce a population education curriculum for the formal sector in collaboration with the Ministry of Education. UNFPA assistance amounting to \$300,000 would support awareness-creating workshops, seminars, study tours, advisory expertise in population curriculum development, local and fellowship training programmes, audio-visual materials and the provision of equipment. The proposed executing agency is UNESCO.

15. Population communication. UNFPA would support efforts to pool the human and material resources of the sectoral Ministries for the purpose of integrating population messages into their informational activities. UNFPA assistance totalling \$233,000 would support consultancies, local and fellowship training activities, and the provision of non-expendable equipment. The proposed executing agency is UNESCO.

Basic data collection and analysis

16. UNFPA proposes to allocate a total of \$411,000 to two projects in this programme area.

17. Support to census data analysis. UNFPA has initiated activities in support of this project and more funds would be required to conclude activities some time in 1985. UNFPA assistance totalling \$180,000 would support advisory expertise in demographic analysis, local training activities and a national seminar to disseminate the findings of the census exercise and to enlist support for utilizing the data for planning purposes. The United Nations would be the executing agency.

18. Support to civil registration. UNFPA proposes to support advisory services to enable the Government to upgrade and strengthen its civil registration system on a pilot basis. Funds in the amount of \$231,000 would be provided for advisory expertise, local training, fellowships, study tour and equipment. The United Nations would be the executing agency.

Population dynamics

19. UNFPA proposes to allocate \$596,500 to five projects in this programme area.

20. Demographic training. UNFPA proposes to assist the Government through the University of Zambia to introduce demography courses into the curriculum for the social science students. UNFPA assistance totalling \$341,500 would cover advisory services, fellowships, books and equipment. Population research as might be needed by the sectoral Ministries would be encouraged as well as collaboration with the Central Statistical Office. The United Nations would be the executing agency.
21. Middle-level demographic training. Support in the amount of \$30,000 would be provided for training of sub-professional staff of the Central Statistical Office and their colleagues in the sectoral Ministries in demography and data utilization for planning. This project would be implemented by the Government in collaboration with the University of Zambia and relevant United Nations agencies.
22. Population and development planning. UNFPA proposes to assist the Government in the development of a strategy for the use of population data in the development planning process. UNFPA assistance totalling \$164,500 would cover advisory services, fellowship and local training activities and equipment. ILO would be the executing agency.
23. Law and population. UNFPA proposes to provide assistance in the amount of \$30,500 to the University of Zambia and the Ministry of Justice in support of a study of population-related laws which would develop recommendations for revising such laws in so far as they are inconsistent with Government policies or present obstacles to the implementation of the Government's population programmes. UNFPA assistance would cover consultancies, expendable items and the holding of a workshop to disseminate the findings and the recommendations of the project.
24. Population and Development Seminar for Parliamentarians. UNFPA proposes to support a seminar for parliamentarians as part of the efforts to create population and development awareness among legislators. The Seminar would seek to enlist their more active support for population programme especially in the rural areas. Funds in the amount of \$30,000 would be provided for a technical consultancy, the workshop itself and for expendable items. In implementing the Seminar, the Government would be encouraged to collaborate with non-governmental organizations, the University of Zambia, and relevant United Nations agencies.

Special programmes

25. UNFPA proposes to allocate \$70,000 to population programme activities involving women. Funds would be utilized for workshops and seminars to draw attention to the special concerns of women in regard to social and economic development, fertility, infant and maternal mortality and to enlist national and community support for sustained programmes to address such concerns. Study tours are also envisaged.
26. The programme will be monitored according to the revised "UNFPA Instructions on an Integrated System for Monitoring the Implementation of Country Programmes and Country Projects" (UNFPA/RR/78/23 dated 15 September 1978). Although the "Instructions" emphasize distinct components of the monitoring system (progress reports, tripartite reviews, annual country reviews, final reports), it also includes reporting by the UNFPA deputy representative to headquarters in order to

identify problems at an early stage.

27. The proposed UNFPA contribution, subject to availability of funds, is as follows:

PROGRAMME AREA

<u>Unallocated balance of previous approval</u>	\$
Maternal and child health and family planning	1 071 000
<u>New assistance</u>	\$
Population and family life education and communication	751 500
Basic data collection and analysis	411 000
Population dynamics	596 500
Women's activities	70 000
Sub-total	1 829 000
Total	2 900 000

28. As of June 1984, the status of the new programmes, excluding the ongoing Governing Council approved maternal and child health and family planning project, is expected to be as follows:

	\$
Approved and allocated	500 000
Approved for allocation pending Governing Council decision	558 000
Pending	771 000
Total	1 829 000

IV. RECOMMENDATION

29. The Executive Director recommends that the Governing Council:

(a) Approve the assistance to Zambia in the amount of \$1,829,000 for a five-year period; and

(b) Authorize the Executive Director to make the appropriate arrangements with the Government of Zambia and with the executing agencies.
