



**Governing Council  
of the  
United Nations  
Development Programme**

DP/1984/WP/1  
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**DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY TO THE  
DRAFTING GROUP**

Working paper by the Chairman of the Drafting Group

1. By its decisions 81/37 and 83/42, the Governing Council agreed that the Drafting Group would elaborate and finalize draft decisions on items referred to it by the plenary for the ultimate adoption of such draft decisions by the Council. All draft decisions formulated by the Drafting Group having financial implications would have to be referred to the BFC before action is taken by the Council. The Council may also assign the Drafting Group other specific tasks, as required.
2. By its decision 84/1, section IV, the Council confirmed the principles contained in section III of its decision 83/1 which shall guide the deliberations of the Drafting Group. It was thereby agreed inter alia that the Chairman of the Drafting Group would circulate working papers containing preliminary draft decisions prepared, at his request, by the secretariat to facilitate the work of the Drafting Group. The Chairman is hereby circulating a working paper with draft texts. Other draft texts will be circulated, as appropriate, in addenda to this document.
3. It should be emphasized that this working papers does not pre-empt the submission of draft decisions by the delegations on the subject contained in it. In cases where both delegations and the Chairman have circulated draft texts, precedence will be given to texts of delegations, as decided by the Council.

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**Governing Council  
of the  
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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

Measures to be taken to meet the changing  
technical co-operation requirements of  
developing countries  
(Agenda item 3)

1. This addendum contains a preliminary draft decision on the policy review item on the Council's agenda, entitled "Measures to be taken to Meet the Changing Technical Co-operation Requirements of Developing Countries". In accordance with the decision taken by the Council at its 13th plenary meeting on Friday, 15 June 1984, this preliminary draft decision was prepared by the Administrator and is circulated in the name of the President of the Governing Council.
2. It may be recalled that the Council agreed that this draft decision would initially be taken up by the Drafting Group, without precluding the possibility, however, that at a later stage this draft decision might be taken up and finalized by a separate negotiating group, should this prove to be necessary.
3. The revised draft decision reads as follows (changes and amendments have been underlined):

The Governing Council,

Reaffirming the critical role of technical co-operation in promoting self-reliance and building human resources in developing countries and the unique contribution of UNDP to this effort,

Reaffirming also the central and co-ordinating role of the United Nations Development Programme as the leading body for technical co-operation within the framework of the United Nations,

Recognizing the importance of ensuring that the technical co-operation activities of the United Nations system remain responsive to changing development needs and are geared to the specific requirements of individual countries,

Recognizing also the necessity to continue the examination of ways in which the provision of technical co-operation by UNDP in addressing those needs can be made more effective,

Recalling General Assembly resolutions 2688 (XXV) of 11 December 1970 on the capacity of the United Nations development system and 3405 (XXX) of 28 November 1975 on the new dimensions in technical co-operation, together with their annexes,

Recalling also General Assembly resolution 35/56 of 5 December 1980 stressing, inter alia, the important role to be played by technical co-operation in the International Development Strategy for the Third United Nations Development Decade,

Recalling further General Assembly resolutions 32/197 of 20 December 1977 on the restructuring of the economic and social sectors of the United Nations system and 35/81 of 5 December 1980 on a comprehensive policy review of operational activities for development, and General Assembly resolution 37/226 of 20 December 1982 on operational activities for development of the United Nations system and the role of UNDP therein,

Sharing the deep concern expressed by Governments and by the Administrator of UNDP that UNDP be adequately financed and equipped to meet the changing technical co-operation requirements of developing countries,

Taking note of the report of the Administrator on measures to be taken to meet the changing technical co-operation requirements of developing countries (DP/1984/4) and the relevant parts of DP/1984/5, the Annual Report of the Administrator for 1983, and the comments of Governments thereon,

former  
I/1 and  
II/1

1. Notes the Administrator's findings on the continuing need for technical co-operation and on the changing requirements for such co-operation which call for new measures and adaptations on the part of UNDP.

former  
I/1.

2. Stresses the importance of maintaining a balanced approach in meeting such needs and the necessity of enhanced effectiveness in the programming and implementation process.

former  
I/2.

3. Affirms the necessity to maintain the capacity of UNDP for flexible responses to meet changing needs in a widely varying set of local conditions and in this regard to enhance the "continuous programming" concept as an effective means of capturing and responding to changing technical co-operation needs of a country;

former

4. Urges all organizations of the United Nations system to co-operate with UNDP in making effective use of the country programming process as a frame of reference for all technical co-operation;

I/3.

5. Requests the Administrator to assist governments, at their request, in utilizing the country programming process as an instrument for the assessment and planning of over-all technical co-operation needs so that it may facilitate co-ordinated provision of external assistance;

- former I/4. 6. Encourages Governments, when preparing their country programmes, to continue taking into account the global themes and priorities elaborated and expressed in various intergovernmental resolutions as they relate to their national plans;
- former I/5. 7. Further encourages Governments to consider the advisability of bringing together smaller projects into "umbrella projects" to reduce the administrative work-load entailed in managing larger numbers of smaller projects and to gain in programming impact;
- former I/6. 8. Invites the executing agencies to continue to improve their policies and procedures to ensure that their accumulated technical knowledge is fully accessible to Governments irrespective of project execution arrangements;
- former I/7. 9. Welcomes the increased co-operation between UNDP, the World Bank and regional development banks in accordance with paragraph 23 of General Assembly resolution 38/171; and urges these organizations to continue their close collaboration, especially with respect to country and sectoral analysis, and the programming of technical co-operation;
- former I/8. 10. Reaffirms the importance of pre-investment and investment support activities as an integral part of UNDP technical co-operation;
- former I/9. 11. Welcomes the expanded role being played by the UNDP field office network in the management and support services being placed at the disposal of recipient and donor countries alike, as well as the increasingly important role of these offices in resource mobilization.
- former I/2. 12. Endorses the Administrator's view that the more advanced developing countries in particular continue to require multilateral technical co-operation from UNDP in such areas as high-technology, monetary and fiscal policy administration and in other areas where changing economic and social circumstances make new demands;

- former II/3. 13. Urges UNDP to continue expanding and adapting its services and assistance to low-income developing countries;
14. Expresses its satisfaction with the efforts of UNDP in assisting the least developed countries in the preparation of Round Table meetings as called for by the Substantive New Programme of Action for the 1980s for the Least Developed Countries and urges the Administrator to pay special attention to the follow-up to Round Table Meetings;
- former II/4. 15. Invites the Administrator to consider ways in which Governments can be assisted in the strengthening of their central planning and co-ordination authorities;
- former II/5. 16. Welcomes the emphasis placed by the Administrator on grassroots approaches for development and on increasingly tapping the potential of non-governmental organizations within the context of country programming and project execution, without prejudice to the role of Governments in UNDP technical co-operation;
- former II/5. 17. Welcomes further the Administrator's initiatives in broadening UNDP's collaboration with the private sector, strictly in accordance with the priorities set by recipient Governments and expressly at their wish and with their consent.
18. Stresses the importance of covering both the short-term and long-term needs of developing countries for skilled manpower and requests the Administrator to review proposals for addressing this need, including the proposal for a human resources facility put forward during the thirty-first session of the Governing Council.

- former  
III/1. 19. Recognizes the increasing concern of donor and recipient Governments alike in more effective country-level co-ordination of external assistance of all kinds and recognizing as well that the structure and resources of UNDP can be used as a basis for an expanded co-ordinating role by UNDP in the whole process of technical co-operation;
- former  
III/2. 20. Recommends that, in accordance with priorities set by the Government and in consultation with its central planning and co-ordinating authorities, the UNDP country programming process be used as a frame of reference for the co-ordination of operational activities at the country level under the over-all responsibility of the Resident Co-ordinator and with full use of the facilities of the UNDP network, in order to facilitate the task of the host country in co-ordinating external assistance, achieve improved coherence of action, reduce administrative overhead costs and avoid duplication of effort.
- former  
III/3. 21. Appeals to Governments and participating organizations of the United Nations system to join with UNDP in its efforts to bring about wider and more effective development co-operation at the country level in accordance with the wishes of the host Government; and
22. Requests the Administrator to undertake further steps to strengthen the co-ordination capabilities of the UNDP field offices and to report thereon to the next session of the Governing Council.



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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

Annual Report of the Administrator  
(Agenda item 4(a))

The Governing Council,

Having considered the Annual Report of the Administrator for  
1983 (DP/1984/5 and Add.1-5),

Taking into account the views expressed thereon during the  
thirty-first session of the Governing Council,

1. Welcomes the steps taken by the Administrator to improve  
Programme effectiveness, including in particular the enhanced  
services being extended by UNDP field offices at the country level;
2. Takes note with appreciation of the vigorous implementation  
by the Administrator of the provisions of Governing Council decision  
83/5 stemming from the work of the Intersessional Committee of the  
Whole; and
3. Encourages the Administrator in his efforts to mobilize  
additional resources for technical co-operation at the country level.





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DRAFT DECISIONS ON MATTERS REFERRED BY  
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Addendum

Annual Report of the Administrator  
(Agenda item 4 (a))

Corrigendum

Add the following operative paragraph

4. Requests the Administrator to conduct a survey of Governing Council Members to ascertain the usefulness of documents issued for the thirty-first session ("essential", "useful", "non-essential"), the results of the survey to be used as a basis for a discussion of documentation at the thirty-second session in 1985.



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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Annual Report of the Administrator for 1983  
Report of the Joint Inspection Unit of the UNDP Office  
for Projects Execution (OPE)  
(Agenda item 4(a))

The Governing Council,

Having considered the report of the Joint Inspection Unit on the  
Office for Projects Execution of the United Nations Development Programme  
(OPE) (JIU/REP/83/9),

Taking note of the comments of the Administrator, in document  
DP/1984/8, of the other organizations of the United Nations System in  
document DP/1984/74, and of the Secretary-General in document A/39/80/Add.1,

Recalling paragraphs 38 - 42 of General Assembly resolution 2688 (XXV)  
of 11 December 1970 on the responsibility of the Administrator in consultation  
with Governments to select the agent by which Programme assistance to each  
project will be implemented,

Recalling further the Administrator's full responsibility and accountability  
for all phases and aspects of the implementation of the Programme,

1. Does not accept Recommendation 1 made by the Unit;
2. Accepts Recommendation 2 made by the Unit;

3. Welcomes the Administrator's announcement on the principle of partnership and on providing the best possible service to developing countries;
4. Reaffirms that the Office of Projects Execution has been established with the full approval of the Council in recognition of the need of the Administrator to have at his disposal an appropriate instrument for providing direct project services to Governments;
5. Approves the continued use of the Office for Projects Execution as an agent for the implementation of projects where the Administrator decides in consultation with the Government that the expertise or services required are such that the delivery of service through the Office for Projects Execution will best serve the interests of the country concerned; and
6. Requests the Administrator to pursue vigorously the goal of self-reliance as expressed in the Governing Council decision on the New Dimensions for Technical Co-operation of 25 June 1975 and endorsed by the General Assembly by resolution 3405 (XXX) by promoting the modality of government execution and the innovative use of the Office of Projects Execution as a co-operating organization.



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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

The Economic and Social Crisis in Africa  
(Agenda items 4(a) and 4(c))

The Governing Council,

Recognizing with deep concern the economic and social crisis in Africa, aggravated, inter alia, by recent years of severe climatic conditions,

Recognizing further the serious consequences directly affecting a large part of the African population as well as the prospects for economic growth, development and the attainment of self-reliance,

Conscious of the particular burdens and severe difficulties faced by most African Governments, and, as a result, of their need for appropriate, intensive and sustained co-operation with and support from UNDP, other multilateral and bilateral aid partners, and the international community,

Taking note with appreciation of the Secretary-General's special initiatives undertaken in response to the economic and social crisis in Africa and of the close collaboration and support provided to the Secretary-General by the Administrator in this regard,

Taking note also of the Administrator's report on the implementation of

selected country programmes in the Africa region, 1983 (DP/1984/22) and of his comments on this subject in his introductory statement,

Taking note further of document DP on UNDP activities in the Africa region during the past year, as well as on the outlook for those activities,

1. Reaffirms the importance of the central co-ordinating role of UNDP in assisting African Governments to meet their urgent needs as well as their medium-term and long-term technical co-operation development requirements;
2. Urges Member Governments, organizations of the United Nations development system and multilateral programmes to make use, as appropriate, of the capacity of the Resident Co-ordinator and the UNDP field network for the improvement of the co-ordination of technical co-operation activity at the country level;
3. Invites the Administrator to continue to assist Governments, at their request, in strengthening their national planning and co-ordination capabilities;
4. Further invites the Administrator to continue his efforts at closer collaboration with the World Bank and with other organizations of the United Nations development system, in such areas as programming and co-ordinating assistance flows, resource mobilization and development of priority activities which could help alleviate the current economic and social crisis in Africa;
5. Notes with appreciation the increasing effectiveness with which round-table conferences of donors have been organized with UNDP assistance in the Africa region in order to increase the flow of development resources and to improve aid co-ordination and requests

the Administrator to provide all possible support to future round-table conferences and to follow-up activities including the donor consultations which are being undertaken by an increasing number of African countries;

6. Urges donor countries to support the efforts of African countries, through UNDP and such other funds and programmes under the Administrator's authority as the United Nations Sudano-Sahelian Office, the United Nations Capital Development Fund and the United Nations Volunteers, to plan and implement development projects and longer-term development programmes designed to deal with the consequences of drought, famine, the shortfall of internal and external financial resources, as well as other aspects of the current economic and social crisis in Africa;

7. Urges all multilateral and bilateral aid partners, including non-governmental organizations, to consider supporting priority development projects related to the economic and social crisis in Africa through co-financing and other cost-sharing arrangements with UNDP;

8. Requests the Administrator to take all appropriate measures to effectively support the ICARA II Conference and, if so requested, to assist in the elaboration and implementation of developmental projects included in the Conference's programme;

9. Supports the Administrator's initiative to channel on an immediate and exceptional basis an increased number of United Nations volunteers to the most severely affected countries in Africa, to augment their indigenous infrastructure with technical personnel to handle the material assistance being provided from a variety of sources to face the current situation of economic crisis;

10. Endorses the Administrator's intention to review the capacity of

additional workload arising from the evolving circumstances and increased responsibilities which were not foreseen at the time of the Headquarters and Field Office Staffing Survey, and to present to the Council at its thirty-second session recommendations on how field offices in Africa may be better equipped to cope with the realities of the current economic and social crisis in Africa; and

11. Notes with appreciation the speedy action taken by the Administrator to implement General Assembly resolution 38/201, paragraph 1(a), the major part of the funds under which has been applied, in accordance with that resolution, to finance urgently needed projects in countries affected by famine and malnutrition in Africa.



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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Pre-investment Activities

(Agenda item 4(b)(ii))

The Governing Council,

Having considered the Progress Report of the Administrator on pre-investment activities (DP/1984/11),

Reiterating its invitation to Governments, to give due priority to pre-investment activities in their country programming,

(a) Notes the progress made in financing feasibility studies from the special account of \$1 million from Special Programme Resources;

(b) Endorses the efforts of the Administrator and the Agencies to increase pre-investment activities under the co-operative arrangements;

(c) Takes note of the relationships established between UNDP and sources of development finance to promote complementarity of programming and follow-up investment to UNDP assisted pre-investment activities and requests the Administrator to intensify such relationships and consider broadening their scope to include other sources of finance; and



(d) Notes the progress under the training programmes in pre-investment at the Economic Development Institute of the World Bank for staff of UNDP and United Nations System Organizations and at the Asian Development Bank for UNDP staff and host Government counterparts and requests the Administrator to continue such training.



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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Mid-term review of the third programming cycle, 1982-1986  
(Agenda item 5(a))

The Governing Council,

Having considered the report of the Administrator on the mid-term review of the third programming cycle (DP/1984/20 and Add.1),

1. Notes the Administrator's review of the voluntary contributions experience, noting in particular that voluntary contributions over the past four years increased, on the average, by 7.2 per cent annually in pledged currencies but declined, on the average, by 1.2 per cent annually expressed in US dollars;

2. Also notes the Administrator's projection of resumed growth in voluntary contributions for the years 1985 and 1986, although at a level far below the one envisaged for the cycle;

3. Urges all countries who are in a position to do so, to increase their contributions to the Programme to achieve adequate real growth of the resources of the Programme during the remaining years of the third programming cycle;

4. Takes note with appreciation of the Administrator's actions to maintain the Programme within available financial resources and thus

safeguard the financial integrity of the Programme, including the actions taken to reduce the staffing and other administrative costs to a level commensurate with the lower level of the Programme;

5. Furthermore takes note with satisfaction of the increasing amounts of cost sharing by recipient Governments and third parties which in many programmes have offset the unavoidable reductions in programming levels;

6. Decides that no meaningful general review of IPFs can be made under the current resource situation, nor is there any room for reconsideration of the IPFs of those countries whose real economic situation had deteriorated substantially from 1978 levels as any upward adjustment would have to be accompanied by corresponding reductions in other programmes;

7. Notes that the Administrator has been able to implement Council decision 83/14, section VI, in respect of the programme levels of countries with small IPFs, as the modest amounts involved made this possible;

8. Notes the Administrator's actions to increase the resource flows to and improve the co-ordination of UNDP's activities for the least developed countries;

9. Decides that for the purpose of determining the carry-forward to the fourth cycle, the norm against which positive or negative carry-forwards would be calculated shall be derived using the 55 per cent of the Illustrative IPF, except for those smaller IPFs covered by decision 83/14, as implemented;

10. Furthermore approves the proposed conditions for borrowing from fourth cycle IPFs as follows:

(a) Borrowing will be authorized only to such an extent that it does not threaten the financial integrity of the Programme and that total

/...

expenditures are kept within available resources,

(b) Borrowing will be authorized only for countries in a region up to a maximum of expected under-expenditures in the third cycle in respect of other countries in the region,

(c) Borrowing will be authorized only for countries where the fourth cycle IPF is expected to be larger than the third cycle illustrative IPF (at 55 per cent),

(d) Borrowing will be authorized only up to a maximum of 15 per cent of the third cycle illustrative IPF (at 55 per cent) for each country qualifying for borrowing,

(e) Borrowing for inter-country programmes will be allowed only up to the estimated extent of underspending in other inter-country programmes and not to exceed 15 per cent of each third cycle illustrative IPF (at 55 per cent). For the purpose of borrowing from the fourth cycle the global and interregional programmes may be counted together as recommended in DP/1984/20/Add.1,

(f) In all cases the borrowed amount will constitute a first charge against the corresponding fourth cycle IPF,

(g) The Administrator will report to the Governing Council on his use of selective borrowing from the fourth cycle,

11. Approves a pro-rated illustrative IPF for St. Helena of \$330,000 for the years 1984-1986;

12. Takes note of

(a) the continued lack of adequate data to calculate illustrative IPFs for Democratic Kampuchea and Lebanon for whom provisional illustrative IPFs of \$25.5 million and \$10 million respectively will remain in effect until sufficient data are available,

(b) the fact that while revised data was available only for Hungary, the illustrative IPF for Hungary remains unchanged at its "floor" level, namely \$3.5 million,

(c) the accession to independence by Brunei and the consequent revision of its illustrative IPF to \$730,000; and

13. Takes note of the Administrator's report on movement towards net contributor status as outlined in decision 80/30 paragraph 6(e) and urges those countries who have not made progress towards those targets outlined in the above decision to increase their efforts to do so.



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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

Assistance to the Palestinian People  
(Agenda item 4 (c)(iii))

The Governing Council,

Recalling its decision 79/18 of 26 June 1979, 81/13 of 23 June 1981,  
82/13 of 18 June 1982, 83/11 of 24 June 1983 and the relevant provisions of  
General Assembly resolutions,

Reaffirming the commitment of UNDP to assist the Palestinian people in  
advancing their economic and social development,

Taking note of the report of the Administrator on the programme of  
assistance (document DP/1984/16),

1. Expresses satisfaction with the efforts of the Administrator in  
assisting the Palestinian people in the West Bank and the Gaza Strip;
2. Notes with regret that previous appeals by the Council and the  
General Assembly for additional special contributions amounting to at least  
\$8 million in the third programming cycle have only drawn a very modest  
response so far;

3. Reconfirms the need for such special contributions, now made even more urgent by the full commitment of all funds made available from Special Programme Resources;

4. Notes further that unless additional contributions are received, it will not be possible to undertake in timely and fully effective fashion the ready pipeline of basic development projects in the West Bank and the Gaza Strip; and

5. Requests the Administrator, when the total amount available for allocations to Special Programme Resources for the fourth cycle has been determined, to make proposals for the consideration by the Council of the amount which could be appropriately utilized from these resources, having regard to the other claims thereon, for supporting programmes of assistance to the Palestinian people.



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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

**LIQUIDATION OF UN EMERGENCY OPERATION TRUST FUND**

Action taken to implement General Assembly resolution 38/201  
(Agenda item 4(c)(v))

The Governing Council,

Having considered the report of the Administrator on action taken by him to implement General Assembly resolution 38/201 dealing with the liquidation of the United Nations Emergency Operation Trust Fund and allocation of its remaining balance (DP/1984/71 and Add.1) and the further information provided orally by the Administration,

I

1. Expresses its satisfaction at the speedy action taken by the Administrator, in pursuance of paragraph 1(a) of General Assembly resolution 38/201, in approving assistance to urgently needed projects, primarily in the food and agricultural sectors in countries afflicted by famine and malnutrition as a result, particularly, of severe or prolonged drought, with special emphasis on African countries;



## II

2. Endorses the arrangements reflected in paragraph 16 of DP/1984/71 for the initiation and approval of project proposals for financing under paragraph 1(c) of General Assembly resolution 38/201 dealing with activities in economic and technical cooperation among developing countries of critical importance to developing countries, according to the priorities set by them;

3. Notes that one important project proposal submitted by developing countries is already in the process of appraisal and approval, and urges that additional priorities and project proposals will be determined expeditiously for full and early use of the funds made available under paragraph 1(c) of resolution 38/201.

## III

4. Requests the Administrator to report further to the Council at its thirty-second session on the implementation of resolution 38/201.



**Governing Council  
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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

Implementation of the Substantial New Programme  
of Action for the 1980s for the Least Developed  
Countries

**(Agenda item 4(b) (iv))**

The Governing Council,

Recalling its decision 83/9 of 24 June 1983 at its 30th session,

Takes note of the report submitted by the Administrator on the  
implementation of the Substantial New Programme of Action for the  
1980s for the Least Developed Countries (DP/1984/13/and Add.1 and Corr.1);

Takes note further of Governing Council decision 84/ ,  
the economic and social crisis in Africa;

Requests the Administrator to submit to the Governing Council  
at its thirty-second session within the framework of the Substantial  
New Programme of Action for the 1980s for the LDC's and in anticipation  
of the global mid-term review of the SNPA to be discussed at the  
Intergovernmental Group on LDCs in September 1985 an evaluation report  
on the experiences gained by UNDP with the donor consultation process

through round-table conferences with particular emphasis on:

- (a) an improved dialogue between the LDCs concerned and the donor community,
- (b) enhanced co-ordination and effective utilization of aid available to the LDC concerned,
- (c) the encouragement of LDC Governments to take internal measures towards structural adjustment and improved management of aid,
- (d) the resulting additionality in terms of increase in the flow of aid to the LDC concerned,
- (e) appropriate modalities for follow-up to the round-table conferences



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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

Reports of the Joint Inspection Unit  
(agenda item 4 (a))

The Governing Council,

Having considered the note by the Administrator on the reports of the Joint Inspection Unit issued since the beginning of 1983 (DP/1984/6),

Takes note of the information provided therein with respect to the report on the United Nations Sudano-Sahelian Office (UNSO) (JIU/REP/83/1), the report on the United Nations Department of Technical Co-operation for Development (JIU/REP/83/2), the report on the United Nations Department of International Economic and Social Affairs (JIU/REP/83/7), the report on the contribution of the United Nations system to conservation and management of cultural and natural heritage in Asia and the Pacific (JIU/REP/83/10, as well as with respect to General Assembly resolution 38/229 regarding the recommendation of the Joint Inspection Unit contained in paragraph 12 of its annual report (A/38/34).

II

Having considered the Joint Inspection Unit's "Progress report on the implementation of recommendations on regional programmes in the conservation and management of African wildlife" (JIU/REP/83/3),

### III

Having considered the report of the Joint Inspection Unit, "Field offices of the United Nations Development Programme (UNDP)" (JIU/REP/83/4), and the comments of the Secretary-General thereon contained in document DP/1984/7,

1. Accepts recommendation 1 on the strengthening of field offices, but takes particular note of the Secretary-General's reservations with respect to consideration at this time of a policy recommendation regarding general contributions to the cost of UNDP field offices by other organizations of the United Nations system, namely that a full examination of all the field offices of these organizations should be completed, and that the role\$ of the Resident Co-ordinator should be taken into account;

2. Takes note also of the Administrator's intention to review the staffing and otherneeds of the field offices particularly in Africa;

3. Urges recipient Governments to make available on secondment to the UNDP field offices in their countries a number of qualified persons to serve as programme officers.

4. Accepts recommendation 2 on policy implementation, taking into account the relevant comment of the Secretary-General;

5. Accepts recommendation 3 on substantive programme functions, bearing in mind that substantive programme work remains the major part of the workload of most field offices;

6. Accepts those parts of recommendation 4 on personnel questions contained in paragraphs (a), (c) and (d) on page 26 of the report, noting that these recommendations are already an integral part of UNDP's personnel policies and practices;

7. Does not accept paragraph (b) of recommendation 4 in the light of the Administrator's reservations contained in paragraph 25 of the Secretary-General's comments and in the light of the discussion in the Council at its thirty-first session.

IV

Having considered the report of the Joint Inspection Unit, "Evaluation System of the United Nations Development Programme" (JIU/REP/83/5) and the comments of the Secretary-General thereon contained in document DP/1984/9,

Accepts the recommendations of the Joint Inspection Unit, noting that recommendation 2, calling for the establishment of a Central Evaluation Unit, has already been implemented.

V

[A draft decision on the Joint Inspection Unit report, "Office for Projects Execution of the United Nations Development Programme (OPE)" (JIU/REP/83/9) is contained in document DP/1984/WP.1/Add.3.]

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**Governing Council  
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25 June 1984

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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Reports of the Joint Inspection Unit  
(Agenda item 4 (a))

Corrigendum

Page 1, section II

Insert the following operative paragraph:

Accepts the recommendations of the Joint Inspection Unit contained in its report, taking into account the comments of the Secretary-General on those recommendations as contained in document E/1984/3/Add.1.



**Governing Council  
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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Assistance to the national liberation movements  
recognized by the  
Organization of African Unity  
(agenda item 4(c)(i))

The Governing Council,

Having considered the report of the Administrator (DP/1984/15) and the statements made during the debate by Council members and representatives of the national liberation movements recognized by the Organization of African Unity,

1. Takes note with appreciation the concerted efforts and actions the Administrator has set in motion to bring about improvements in the design, implementation and monitoring of projects of assistance to the national liberation movements;
2. Requests the Administrator to continue to assist efficiently and with the maximum flexibility possible within the context of the UNDP mandate, the national liberation movements recognized by the Organization of African Unity;
3. Also requests the Administrator to follow through with the initiatives aimed at further improving the design, implementation and monitoring of



projects of assistance to the national liberation movements and take the necessary measures aimed at ensuring timely delivery of inputs to approved projects; and

4. Further requests the Administrator to continue to report to the Council on assistance to the national liberation movements recognized by the Organization of African Unity.



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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

Implementation of the Plan of Action to Combat  
Desertification in the Sudano-Sahelian Region  
(agenda item 8(f)(i))

The Governing Council,

Recalling the relevant resolutions of the General Assembly and the Economic and Social Council, particularly General Assembly resolutions 37/216 of 20 December 1982 and 38/164 of 19 December 1983, and Council resolutions 1982/55 of 29 July 1982 and 1983/68 of 29 July 1983,

Recalling also its decisions 82/26 of 18 June 1982 and 83/24 of 22 June 1983,

Noting the decision of the Governing Council of the United Nations Environment Programme adopted on May 1984 which, inter alia, endorsed again the United Nations Environment Programme's partnership with UNDP in support of the joint venture to assist the countries of the Sudano-Sahelian region, through the United Nations Sudano-Sahelian Office, in combating desertification,

Conscious of the need for the speedy implementation in the Sudano-Sahelian region of the Plan of Action to Combat Desertification as an integral part of the general efforts to promote the economic and social development of the region on an ecologically sound basis and of the crucial role of the United Nations Sudano-Sahelian Office in implementing the Plan,

Stressing that desertification is both a major form of environmental degradation and an obstacle to development in areas with fragile ecosystems characterized by low and erratic rainfall,

1. Takes note with satisfaction of the report of the Administrator on the implementation of the Plan of Action to Combat Desertification in the Sudano-Sahelian region (DP/1984/50) ;

2. Endorses the decision of the Governing Council of the United Nations Environment Programme to add Ghana and Togo to the list of countries eligible to receive assistance through the United Nations Sudano-Sahelian Office in implementing the Plan of Action to Combat Desertification;

3. Commends the Administrator on the progress achieved by the United Nations Sudano-Sahelian Office in assisting the countries of the Sudano-Sahelian region, within the joint UNDP/UNEP venture, in implementing the Plan of Action to Combat Desertification ;

4. Urges all Governments, organizations, organs and other bodies of the United Nations system, as well as other intergovernmental organizations and private organizations, to intensify their assistance either bilaterally or through the United Nations Sudano-Sahelian Office or any other intermediary, in response to the priority requirements of the countries of the region; and



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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Implementation of the medium-term and long-term recovery and  
rehabilitation programme in the Sudano-Sahelian region  
(agenda item 8(f)(ii))

The Governing Council,

Recalling the relevant resolutions of the General Assembly and the Economic and Social Council, particularly General Assembly resolutions 37/165 of 17 December 1982 and 38/225 of 20 December 1983, and Council resolutions 1982/49 of 28 July 1982 and 1983/68 of 29 July 1983,

Recalling also its decisions 82/27 of 18 June 1982 and 83/26 of 22 June 1983,

Gravely concerned by the critical impact of the repeated and prolonged drought on the economic and social situation in the Sudano-Sahelian countries, as underscored by the visit of the Secretary-General to Africa in January/February 1984,

Recognizing the decisive role played by the United Nations Sudano-Sahelian Office in helping to combat the effects of the drought through the implementation of the priority medium-term and long-term recovery and rehabilitation programme of the States members of the Permanent Inter-State Committee on Drought Control in the Sahel (CILSS) and the mobilization of the necessary resources to finance their respective priority projects,

1. Takes note with satisfaction of the report of the Secretary-General on the implementation of the medium-term and long-term recovery and rehabilitation programme in the Sudano-Sahelian region (A/39/211);

2. Commends the Administrator for his continuing priority attention to the pressing needs of the drought-affected Sudano-Sahelian countries and for the results achieved by the United Nations Sudano-Sahelian Office in supporting the drought-related medium-term and long-term recovery and rehabilitation activities in the region;

3. Expresses its gratitude to the Governments, United Nations agencies and other intergovernmental organizations, private organizations and individuals that have contributed to the implementation of the medium-term and long-term recovery and rehabilitation programme in the Sudano-Sahelian region;

4. Appeals to all Governments and other actual and potential donors to further strengthen their support for the United Nations Sudano-Sahelian Office so as to enable it to respond more fully to the priority requirements of the States members of the Permanent Inter-State Committee on Drought Control in the Sahel, including voluntary contributions through the United Nations Pledging Conference for Developing Activities;

5. Requests the United Nations Sudano-Sahelian Office to continue its close co-operation with the Permanent Inter-State Committee for Drought Control in the Sahel and its member States with a view to hastening the implementation of the recovery and rehabilitation programme in the Sudano-Sahelian region; and

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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Measures to promote better understanding of the  
role and activities of UNDP and of the resource  
needs of the Programme  
(agenda item 4(b)(i))

The Governing Council,

Taking note with appreciation of the progress report by the  
Administrator (DP/1984/10) on the implementation of the action proposals  
submitted to the Intersessional Committee of the Whole (DP/1983/ICW/7) to  
promote a better understanding of the role and activities and resource needs  
of the Programme,

Recognizing that the allocation of growing resources for development  
through UNDP is linked to knowledge and appreciation of the role and  
achievements of the Programme, particularly in donor countries,

Considering that UNDP, with the largest volume of voluntary contributions  
to mobilize each year and the most difficult image to project, has one of the  
smallest information budgets among the major funds and agencies of the United  
Nations system,

Requests the Administrator to present specific proposals for the  
strengthening of UNDP's Division of Information and its activities to the



**Governing Council  
of the  
United Nations  
Development Programme**

DP/1984/WP.1/Add.15  
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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

Preparations for the fourth programming cycle  
(agenda item 5(c))

The Governing Council,

Keeping in view the needs of all developing countries for increased technical co-operation, with the ultimate aim of achieving national and collective self-reliance as one of the means towards establishing the new international economic order,

Taking into account, in particular, the needs of the low-income countries, the least developed, land-locked and island developing countries, those facing serious economic problems or suffering from acute ecological and geographical disabilities and newly independent countries, as well as those on their way to independence,

Recalling General Assembly resolutions 3201 (S-VI) and 3202 (S-VI) of 1 May 1974, containing the Declaration and the Programme of Action on the Establishment of a New International Economic Order, and 35/36 of 5 December 1980, containing the International Development Strategy for the Third United Nations Development Decade,

/...

Bearing in mind the role of the United Nations Development Programme in multilateral technical co-operation for the economic and social development of developing countries as defined by the General Assembly in its resolutions 2688 (XXV) of 11 December 1970 and 3405 (XXX) of 28 November 1975,

Affirming the role of the Programme as the central funding mechanism within the United Nations system for technical co-operation,

Reaffirming the basic principle of the universal and voluntary nature of the Programme,

Recalling decision 83/5 of the Council on measures to mobilize increased resources for the United Nations Development Programme on an increasingly predictable, continuous and assumed basis,

Having considered with appreciation the report of the Administrator (DP/1984/27) concerning preparations for the fourth programming cycle,

Bearing in mind the comments and observations made during the discussion of this item in the Plenary meetings of the Council, and its decision 1984/ dealing with measures to be taken to meet changing technical co-operation requirements,

1. Endorses the proposed time-table for the Council's actions in the preparations for the fourth programming cycle, including the possibility of a special meeting in February 1986;

2. Decides to maintain for the fourth programming cycle a five-year planning period to cover the years 1987-1991 inclusive;

3. Recognizes that the rolling five-year programme planning and control system established by the Administrator for the internal management of the Programme has enabled the Administrator to maintain sufficient and flexible control of the Programme's resources in the absence of an assured contributions base to match five-year-programme commitments;



Para. 4 alternative I

4. Approves the Administrator's proposal to express the resource target for the fourth cycle as a range with a minimum target based on the assumption that donors will maintain the real value of their contributions and an upper target based on an agreed annual increase, with all planned levels of uses of resources, with the exception of the UNDP biennial budget which will be determined separately, also to be expressed as a range: and requests the Administrator to present alternative calculations to the thirty-second session of the Council on the above pattern and based on the informal consultations envisaged in decision 83/5 I(b);7

Para. 4 alternative 2

4. Decides that, for the purpose of forward planning, one single assumption will be made for the target level of resources to be available to the Programme during the fourth programming cycle 1987-1991, and that the Administrator will present alternative calculations to the thirty-second session of the Governing Council based on the informal consultations envisaged in decision 83/5 I(b);7

5. A paragraph on the Operational Reserve to be added  
based on BFC recommendation7

6. Requests the Administrator to follow, for the overall distribution of resources for the fourth programming cycle, essentially the same guidelines as for the third cycle, taking account of the following additional points:

(i) The scope and size of Special Programme Resources may be enlarged to include a provision for the Administrator to respond to urgent needs of

an intercountry nature in special priority areas;

[(ii) The share of resources to be allocated to intercountry IPFs may be increased somewhat, in particular, to provide for increased funding for interregional and global projects;]

(iii) Of the resources available for distribution to country IPFs, 80 per cent should be allocated to countries with a per capita gross national product of \$805 or less based on the latest available World Bank data, with special consideration being given to those middle-income countries with a per capita GNP in the interval \$805 to \$1,200 to avoid a "threshold" effect on the IPFs of these countries;

7. Approves the continued use of per capita GNP and population as the basic criteria for calculation of individual country IPFs, together with the following supplementary criteria:

(i) The special needs of least developed countries land-locked countries, island developing countries, newly independent countries and countries suffering from acute ecological and geographical disabilities;

(ii) A country's cumulative debt burden and over-all balance of payments deficit and the chronic deterioration of terms of trade,

8. Decides that World Bank data on population and on per capita GNP shall be used in the calculations in all cases where they are available; otherwise, the Administrator shall determine and use the best estimates available, taking into account estimates of the Statistical Office of the United Nations Secretariat as well as from other reliable sources;

9. Further decides to retain for the fourth programming cycle the current methodology for the calculation of regional IPFs with the following supplementary criteria:

(a) The number of least developed countries in the region;

(b) The number of land-locked countries in the region;

- (c) The number of newly independent countries in the region;
- (d) The rate of physicians per 1,000 population;
- (e) The literacy rate;
- (f) The share of industry in GNP;
- (g) The number of island developing countries in the region;
- (h) The number of countries suffering from acute ecological and geographical disability in the region,

10. Requests the Administrator to arrange, in accordance with Council decision 83/5, I(b), informal consultations during the latter half of 1984 to be held among all participating Governments to discuss the size of the resources to be taken into account for the next programming cycle,

11. Requests the Administrator to consult individually with the Governments concerned regarding their achievement of net contributor status, taking into account for this purpose contributions made by them to the central resources of UNDP, to voluntary programme costs and to local office costs;

12. Requests the Administrator to prepare, for presentation to the thirty-second session of the Council, using in general the methodology followed for calculating the third cycle illustrative IPFs, illustrative calculations of individual country IPFs for the fourth programming cycle under various assumptions of resources for that period in the light of the informal consultations mentioned above, and similarly provide illustrative calculations of inter-country IPFs,



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**DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP**

Addendum

United Nations Technical Co-operation Activities  
(agenda item 7)

The Governing Council,

Taking note with appreciation of the report of the Secretary-General on United Nations Technical Co-operation activities (DP/1984/42, and Add. 1-3) and recalling its decision 83/16,

1. Commends the Department for the streamlining of its organizational structure and for the reduction of its administrative costs, and endorses the Department's efforts to promote a more integrated approach to programme and project management, and to improve further its processes and procedures with a view to achieving greater effectiveness and efficiency in the delivery of its services to developing countries;

2. Notes with concern, however, the decline in the availability of resources which are necessary to maintain DTCD-executed programmes and projects of vital interest to developing countries, and the resulting drop in overhead earnings which the Department requires in order to retain its technical expertise in a wide range of key economic and social sectors;

3. Reiterates once more its request that necessary action be completed, in pursuance of General Assembly resolution 32/197, to strengthen the role

of the Department, as the main operational arm of the United Nations Secretariat for management of technical co-operation activities, in order to eliminate any overlap and duplication of functions and to counter-act thereby any tendency towards the proliferation of executing agency responsibilities;

4. Further invites, following General Assembly resolution 38/171, financial and funding institutions such as UNDP, UNFPA and the World Bank to take full account of the Department's special competence, experience and operational capability in the designation of executing agent for projects which they may fund in fields where DTCD has recognized expertise, with a view to improving co-ordination of activities and reducing administrative costs otherwise incurred in the creation of duplicate operational and managerial capabilities;

5. Reaffirms its support for the programme of work of the DTCD under the Regular Programme of Technical Co-operation, and endorses the more flexible use of the Regular Programme as seed money for innovative activities, including pilot projects which could lead to larger scale projects funded from other sources, as well as for the Department's programme of interregional advisory services in meeting the needs of the least developed, island developing, land-locked developing and other particularly disadvantaged countries;

6. Endorses the Department's efforts to develop appropriate programmes, particularly in the areas of institution building, training, and development of human and natural resources, in support of the Secretary-General's initiative for Africa; and

7. Recommends that in order to increase the access of the United Nations to funds allocated for technical co-operation by financial institutions such as the World Bank, consideration be given to

establishing within the Department a pre-financing facility which would cover the initial cost of project formulation and recruitment of experts, on a reimbursable basis once loans become effective; and

8. Recommends, in order to enable the Department to serve the interest of developing countries and to increase for that purpose access to funds allocated for technical co-operation by financial institutions such as the World Bank, that consideration be given to establishing within DTCD a flexible mechanism or facility to cover the initial cost of project formulation and recruitment of experts, on a reimbursable basis once loans become effective.



**Governing Council  
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DRAFT DECISIONS OF MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

United Nations Revolving Fund for Natural Resources Exploration (UNRFNRE)

Annual Report of the Administrator for 1983  
(Agenda item 8(c))

The Governing Council,

1. Approves the project, Gold Exploration in the Sula Mountains - Kangari Hills in Sierra Leone (SIL/NR/82/001), subject to the availability of funds;
2. Recognizes the unique role and the continuing importance of the Fund as a source of high risk financing for natural resources, particularly at a time of an alarming reduction of other traditional international sources;
3. Expresses concern about the deteriorating financial capacity of the Fund to meet the demand of the developing countries for their natural resource exploration and development activities;
4. Appeals strongly to Member States to support the Fund with significant voluntary contributions in order for it to fulfil its mandate; and
5. Requests the Administrator to pursue vigorously co-financing as a means to increase the resources of the Fund available to developing countries under the authority granted in decision 80/29.



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DRAFT DECISIONS ON MATTERS REFERRED BY  
THE PLENARY TO THE DRAFTING GROUP

Addendum

84/ • United Nations Fund for Population Activities  
(agenda item 6)

The Governing Council,

I

Recalling paragraphs 2 and 3 of General Assembly resolution 3019 (XXVII) of

18 December 1972 concerning the role of the Governing Council relating to the

United Nations Fund for Population Activities,

Taking note of the reports of the Executive Director of the United Nations

Fund for Population Activities on the activities of the Fund in 1983 (DP/1984/28,

Parts I and II; DP/1984/29; and DP/1984/30 and Corr.1; and DP/1984/30/Add.1 and

Corr.1),

Continuing to underscore the importance of the human rights and voluntary

aspects in regard to family planning for individuals and couples, as guaranteed

in the World Population Plan of Action, the Universal Declaration of Human Rights,

and other international declarations and strategies adopted by the United Nations,

and



Taking into account the comments made by delegations at the thirty-first session of the Governing Council,

1. Notes with satisfaction the trends in the proportion of assistance allocated to the priority programme areas outlined in decision 81/7, I, paragraph 3, as reflected in the annual report of the Executive Director for 1983 (DP/1984/28, Parts I and II) and expresses the hope that these trends will continue, keeping in mind the specific needs of individual countries and the role of women in population activities;

2. Also notes with satisfaction the increase in 1983 by the United Nations Fund for Population Activities in the proportion of population assistance going to the priority countries and especially in the Fund's achievement of the goal of devoting up to two-thirds of country programme assistance to the priority countries for population assistance from the Fund;

3. Expresses concern about the decrease in the implementation rate for 1983; urges the Executive Director to take all necessary steps to improve the implementation rate in 1984 and future years, and notes the intention of the Executive Director to present to the Council at its thirty-second session a report analysing the obstacles to, and measures to be taken towards improving project implementation and monitoring;

4. Takes note with appreciation of the report on the evaluation activities of UNFPA (DP/1984/33); endorses the methodology for future evaluation activities as outlined in the document, as well as the need for training in evaluation at all levels; and recalls the report to be made to the Council at its thirty-third session on the comparative results of past evaluations, according to the major work plan categories, including activities related to women, as requested in decision 83/17, I, paragraph 7;

5. Expresses its appreciation for the reports on programme planning (DP/1984/34) and programming procedures (DP/1984/35 and Corr.1) and, taking into account the views expressed by Council members, requests the Executive Director to further improve programme planning and programming procedures;
6. Expresses its appreciation for the report on the programmes of the regional and interregional demographic training and research centres (DP/1984/41); urges continued assistance to such centres, taking into account the particular needs of the centres located in Sub-Saharan Africa, and requests the Executive Director to provide a progress report to the Council at its thirty-third session on the extent to which these centres have incorporated the principles for future training programme direction including steps taken by such centres to achieve self-reliance;
7. Requests the Executive Director to continue his efforts to reduce the proportion of assistance from the Fund allocated to intercountry activities;
8. Expresses its appreciation to all donors to the UNFPA, and urges all countries that are able to do so to increase their contributions to the Fund;
9. Also urges governments to make payments of their contributions to the Fund as early as possible; and
10. Approves UNFPA assistance to the large-scale country programmes or projects for: Central African Republic (DP/FPA/PROJECTS/REC/9), Togo (DP/FPA/PROJECTS/REC/10), Zambia (DP/FPA/PROJECTS/REC/11), China (DP/FPA/PROJECTS/REC/12), Viet Nam (DP/FPA/PROJECTS/REC/13), Dominican Republic (DP/FPA/PROJECTS/REC/14), and Peru (DP/FPA/PROJECTS/REC/15) and DP/FPA/PROJECTS/RECS/9-15/Corr. 1.

## II.

Taking note of the report of the Executive Director on UNFPA strategy for support of contraceptive research (DP/1984/36),

1. Approves the general principles outlined in section I of the document;
2. Decides that the level of the UNFPA contribution to the World Health Organization/Human Reproduction Programme should be fixed at \$2 million for 1985;
3. Approves the strategy for funding contraceptive research set forth in paragraph 19 of DP/1984/36; and
4. Requests the Executive Director to present to the Council at its thirty-second session a brief report on the results of the recommendations of the Policy and Co-ordination Committee of the WHO/HRP together with a recommendation for the level of UNFPA funding for the WHO/HRP for the period 1986-1989;

## III.

Expressing its appreciation for the update of the review and reassessment and the Work Plan for 1985-1988 and request for approval authority (DP/1984/31), commending the Executive Director for his cautious approach in forward planning, and agreeing to the intended distribution of new programmable resources between country and intercountry activities for the years 1985-1988;

1. Approves the update of the review and reassessment contained in the report of the Executive Director (DP/1984/31) as well as the principles listed therein, and the Work Plan for 1985-1988, on the understanding that the Executive Director will limit approval of projects to available resources, and also approves net additional approval authority in accordance with the Work Plan in the following amounts:

(a) For 1984, an additional \$3.8 million to bring the total for 1984 to \$142 million;

(b) For 1985, \$48.4 million to bring the total for 1985 to 100 per cent of the 1985 level or \$152.0 million;

(c) For 1986, \$44.9 million to bring the total for 1986 to 75 per cent of the 1985 level or \$114.0 million;

(d) For 1987, \$41.5 million to bring the total for 1987 to 50 per cent of the 1985 level or \$76.0 million; and

(e) For 1988, \$38.0 million or 25 per cent of the 1985 level;

2. Expresses its appreciation for the report on the status of financial implementation of Governing Council-approved UNFPA country programmes and projects (DP/1984/32) and requests that similar reports be provided in future years as an annex to the Work Plan and request for approval authority; and

3. Further requests the Executive Director in the next Work Plan to report on intercountry activities by work plan categories.

#### IV.

Noting the suggestions and recommendations from several intergovernmental conferences and meetings in the context of preparations for the International Conference on Population, on the role of the United Nations in population activities, with particular reference to strengthening of the activities of UNFPA,

1. Requests the Executive Director to report to the Council at its thirty-second session on the implications of the recommendations of the International Conference on Population for the activities of UNFPA; and

2. Invites the Secretary-General, pursuant to the International Conference on Population, to take into account the views of the Governing Council in the study and examination of ways and means to ensure the more effective delivery of population assistance by the United Nations system.



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**DRAFT DECISIONS ON MATTERS REFERRED BY THE PLENARY  
TO THE DRAFTING GROUP**

Draft decision on convening of an international congress  
on human resources development

(Agenda item 4 (a))

The Governing Council

1. Takes note with appreciation of the statement made by the Administrator emphasizing the need for convening of a world conference on human resources development to consider in a multidisciplinary way the critical importance of heightened human capacity in the development process;

2. Recognizes that one of the main constraints on economic and social development of developing countries is the gap in skilled human infrastructures and in the availability of appropriately-trained personnel and effective institutional structures;

3. Recognizes also that physical capital formation and other non-human resources cannot by themselves produce self-reliant, self-sustaining and self-generating economic and social development and that durable development cannot be achieved without synchronized and more effective human resources development;

4. Convinced that the enhancement of the quality and level of human skills in all sectors, the establishment of creative educational and training systems, the improvement in public and private sectors of management capability and capacity, productivity and negotiating skills, adaptability to the new technological advancements and acquisition of high technological knowledge, the capacity to respond to new and changing technical, economic and social needs by the people of developing countries are essential to strengthen development prospects in all sectors.

5. Recommends to the thirty-ninth session of the General Assembly to consider convening in early 1987 an international congress on human resources development open to all States. The objective of this congress should not be to reach general conclusions, but to take stock and exchange information on the accumulated experiences and knowledge in this field. The Congress' main findings should be summarized in a report. To accomplish this objective, the congress should examine, on the basis of practical, technical and scientific information, inter alia:

(a) Issues relating to human resources building in the development process of developing countries, including:

- (i) reasons for the failure to achieve greater progress in the enlargement of human skills and capacities in developing countries to date, with particular attention to the policies governing and priorities assigned to human resource development by developing countries;
- (ii) in-depth inquiry as to whether traditional techniques for human resources development are adequate to the challenge; and

(iii) identification and dissemination of information about particularly successful techniques of approaching human resources development problems;

(b) Issues relating to human resources development in developing countries arising from adaptation to new technological advancements and high-level technology;

(c) Role and responsibilities of different parties in the development of human resources;

(d) Role and methods of technical co-operation in strengthening the capacity of the developing countries to identify and meet their changing human resources development needs.

6. Requests the Administrator to prepare a report in consultation with member governments, in order to assist the General Assembly in the consideration of the convening of an international congress on human resources development in developing countries. The report should address:

(a) The need for such a congress and its specific objectives;

(b) The key issues for human resources building in developing countries which the congress should address;

(c) Suggestions and explanations of new and innovative approaches in its preparation and actual activities, including for example a multidisciplinary approach, means of taking account of different regional needs, and means of involving internationally-known experts, the private sector, universities and other non-traditional sources to assure the widest possible access to useful technical information, while avoiding cumbersome and costly practices;

(d) A timetable for congress preparations; and

(e) Preliminary financial implications, including a minimal budget.

7. Recommends to the General Assembly that:

(a) The Governing Council of the UNDP, either in its existing membership

or enlarged form, should serve as the Preparatory Committee for such a congress;

(b) New and innovative approaches should be applied in the preparation

of the congress in order to ensure its success, widest possible dissemination of useful technical information, and to avoid cumbersome and costly practices;

and

(c) All appropriate elements of the United Nations system should fully

co-operate and assist in the preparation of the congress and in the congress itself.

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