



**Governing Council  
of the  
United Nations  
Development Programme**

Distr.  
GENERAL

DP/1984/32  
10 April 1984

ORIGINAL: ENGLISH

Thirty-first session  
June 1984, Geneva  
Agenda item 6  
UNFPA

S U P P O R T

UNITED NATIONS FUND FOR POPULATION ACTIVITIES

Report of the Executive Director on the  
status of financial implementation of Governing Council-approved  
UNFPA country programmes and projects

Summary

This report of the Executive Director on the status of financial implementation of Governing Council-approved UNFPA country programmes and projects is prepared in response to decision 83/17, I, paragraph 19 of the Governing Council at its thirtieth session. It contains details on expenditures and allocations to these programmes and projects by year as well as by region and country, showing the amounts still to be allocated under Governing Council approvals. This document is submitted to the Council for its information.

## INTRODUCTION

1. At its thirtieth session, the Governing Council in decision 83/17, I, paragraph 19, requested the Executive Director to submit a report to the Council at its thirty-first session on Governing Council approvals by country, giving the period covered, total commitment, expenditures of past years and current allocations.
2. In compliance with this request, the Executive Director provides the required information in this document, which should be read in conjunction with the "Update of the review and reassessment and Work Plan for 1985-1988 and request for approval authority" (DP/1984/31), also being submitted to the Governing Council at its thirty-first session. This document also refers to the "Report of the Executive Director on the review and reassessment of the UNFPA programme for the period 1982-1985" (DP/1982/28), submitted to the Council at its twenty-ninth session.
3. In view of the concern of the Council about the timeliness of allocations which are based upon Council approval, this report is structured according to the date of approval by the Council and not according to geographic criteria. Thus, information is provided on: (a) those country programmes and projects approved by the Council at its twenty-eighth session and prior to that date; (b) those approved at its thirtieth session; and (c) those submitted to the present session. Detailed tables are presented at the end of this document.

### I. COUNTRY PROGRAMMES AND PROJECTS APPROVED BY THE GOVERNING COUNCIL AT ITS TWENTY-EIGHTH SESSION AND PRIOR TO THAT DATE WHICH HAD NOT BEEN ALLOCATED IN FULL AS OF 31 DECEMBER 1981

4. In Tables A and H of the "Review and reassessment" (DP/1982/28) UNFPA provided details on the status of those country programmes and projects which had been approved by the Council up to and including June 1981 and which had not been allocated in full by 31 December 1981. It also showed, in summarized form, the plan for allocations to these programmes and projects for the years 1982-1985.
5. In accordance with Governing Council decision 83/17, I, paragraph 19, Table A of this document shows the status of expenditures and allocations to these programmes and projects as of 31 December 1983. Details by region and by country are contained in Tables A.1 - A.4 at the end of this document. The allocation and expenditure figures in all tables, except Table B, include a total of \$7.2 million in multi-bi resources obtained by UNFPA. However, multi-bi assistance to Bangladesh and Nepal (Bangladesh, in the amount of \$25 million and Nepal, in the amount of \$11.5 million) is not included in any of the tables, since in these two cases the Council had identified multi-bi assistance as additional to UNFPA resources. Thus, in these two cases multi-bi assistance does not reduce UNFPA's own commitment.

Table A

Status of allocations to country programmes and projects approved by  
the Governing Council up to and including June 1981  
(millions of US dollars)

	(1) Original total of Governing Council approval	(2) Expenditure up to and including 1981	(3) Expenditure 1982	(4) Year-end allocations 1983	(5) Total (2) + (3)+(4)	(6) Balances of 1/1/84 (1) minus (5)
Africa	122.51	18.4	7.1	11.4	36.9	85.61
Asia and the Pacific	329.4	85.2	36.5	42.3 <sup>a/</sup>	164.0 <sup>a/</sup>	161.10 <sup>a/</sup>
Latin America and the Caribbean	72.95	26.6	8.5	11.5	46.6	23.45 <sup>b/</sup>
Middle East and the Mediterranean	77.5	11.5	7.7	9.4	28.6	48.90
Total	602.36	141.7	59.8	74.6	276.1	319.06 <sup>c/</sup>

<sup>a/</sup> See footnotes d, e, and f of Table A.2.

<sup>b/</sup> See footnote f of Table A.3.

<sup>c/</sup> Outstanding balance after adjustments made.

6. Column 1 of Table A shows the totals of these Governing Council approvals amounting to \$602.36 million. In the "Review and reassessment" document, this amount had been listed as \$602.5 million. The difference here, as well as in all other parts of this paper, is due to rounding.

7. Column 2 of Table A shows the expenditures for these programmes and projects up to and including 31 December 1981 as \$141.7 million. The balance for 1982 and beyond thus amounted to \$460.66 million, the amount listed in the "Review and reassessment" document as "commitment still pending".

8. Column 3 of Table A shows the expenditures in 1982 for these programmes and projects as \$59.8 million. The allocations in 1982 to these programmes and projects amounted to \$69.3 million which gives an implementation ratio of 86.3 per cent. The allocations of \$69.3 million included \$68.2 million from UNFPA's regular resources and \$1.1 million from multi-bi resources. The allocations of \$68.2 million in 1982 from UNFPA's regular resources were only 3.9 per cent lower than had been foreseen in accordance with the allocation plan of the "Review and reassessment" of \$71 million.

9. Column 4 of Table A shows the year-end allocation to these programmes and projects in 1983, since final expenditure data were not yet available at the time of the submission of this document as required by the Governing Council. These allocations totalled \$74.6 million of which \$70.6 million were from UNFPA's regular resources and \$4 million from multi-bi funds. With \$70.6 million from UNFPA's regular resources, the 1983 allocations were \$8.35 million lower than the \$78.95 million which were intended for allocation in accordance with the "Review and reassessment". The difference includes \$1.5 million for Thailand which were allocated under the new Council approval of 1983. The remainder of the difference (\$6.85 million) is the result of the rephasings from 1983 into 1984 and beyond which are described in detail in paragraph 13 of the report "Update of the review and reassessment and Work Plan for 1985-1988 and request for approval authority" (DP/1984/31), submitted to this session of the Council. These rephasings of country programmes and projects approved by the Council took place in regard to all regions, but notably in Africa.

10. Table B shows the year-end 1983 allocation under Council approval as actual in comparison to those intended in accordance with Table H of the "Review and reassessment" (DP/1982/28). The allocation plan of the "Review and reassessment" foresaw allocations in 1983 to these programmes and projects in Africa from regular resources of \$17.9 million, while the actual year-end allocations in 1983 to these programmes and projects from regular resources amounted to only \$11.1 million. Part of the resources foreseen for Governing Council-approved programmes and projects in Africa were, however, made available to other country activities in Africa not under Governing Council approval. For the other three regions the actual 1983 year-end allocations from regular resources are very close to those of the allocation plan. Thus, not only in 1982, but also in 1983 UNFPA has been able to make allocations to Governing Council-approved country

programmes and projects very closely in line with the plans of the "Review and reassessment", and the resources available from multi-bi funds have helped to fill the gap.

Table B

Allocations in 1983 to Council-approved country programmes and projects from regular resources as intended in accordance with the allocation plan of the "Review and reassessment" and as actual  
(millions of US dollars)

	(1) intended	(2) actual	(3) (2) as % of (1)
Africa	17.9	11.1	62.0%
Asia and the Pacific	40.5 <sup>a/</sup>	41.0 <sup>b/</sup>	101.2%
Latin America and the Caribbean	10.15	10.0	98.5%
Middle East and Mediterranean	10.4	8.5	81.7%
Total	78.95	70.6 <sup>c/</sup>	89.4%
<sup>a/</sup> Includes \$1.5 million for Thailand under the 1979 Council approval. <sup>b/</sup> Figure would be higher by \$1.5 million if the allocation to the Thailand programme under the 1983 Council approval, under which the unallocated balance of the 1979 approval had been subsumed, were included. <sup>c/</sup> In addition \$4 million from multi-bi.			

11. Column 5 of Table A shows the total of allocations or expenditures to country programmes and projects approved by the Council up to June 1981, i.e., those of the "Review and reassessment". The figures include multi-bi assistance received for these programmes and projects with the exception of Bangladesh and Nepal (see paragraph 5 above).

12. Column 6 of Table A shows a balance of \$319.06 million still to be allocated for 1984 and beyond under Governing Council approvals up to June 1981. However, since year-end allocations for 1983 will not be expended in full, the carry-overs of, tentatively estimated, \$10 million will be allocated again in 1984, and the total still to be allocated as of 1 January 1984 to these programmes and projects is estimated at about \$330 million.

13. As intended in the allocation plan, final allocations were made to the census project in Peru (\$0.4 million more than approved by the Council) and, by the end of 1983, to the programme in the Dominican Republic. The earlier Council-approved programmes for Thailand and Viet Nam and the MCH project in

Peru have also come to an end. Their balances are subsumed in the programme for Thailand approved by the Council at its thirtieth session in June 1983 and the proposed programmes for Peru and Viet Nam being submitted to the Council for its approval at its thirty-first session.

## II. COUNTRY PROGRAMMES AND PROJECTS APPROVED BY THE GOVERNING COUNCIL AT ITS THIRTIETH SESSION

14. At its thirtieth session, the Governing Council approved five country programmes and projects in Africa, totalling \$11.42 million. Of these five programmes and projects, one project (the census in Zaire) included \$1.5 million which had already been spent in 1981 and 1982. Allocations in 1983 to these five programmes and projects amounted to \$0.97 million. Thus, between 1981 and 1983, \$2.47 million had been spent or allocated, leaving a balance for 1983 and beyond of \$8.95 million. Details are contained in Table C.1 at the end of this document.

15. At its thirtieth session, the Governing Council also approved a new country programme in Thailand, amounting to \$5.9 million to begin in January 1983. The balance of \$2.3 million from the previous approval had been subsumed under this amount.

Table C

Governing Council approvals at its thirtieth session  
(millions of US dollars)

	Total	Exp. 1981	Exp. 1982	Alloc. 1983	Totals 1981-1983	Balance
Africa	11.42	1.0	0.5	0.97	2.47	8.95
Thailand	5.9	n.a.	n.a.	1.50	1.50	4.40
Total	17.32	1.0	0.5	2.47	3.97	13.35

16. As of 31 December 1983, the balance of allocations still to be made under Governing Council approvals totalled \$332.41 million (\$319.06 million of Table A and \$13.35 million of Table C).

### III. SUBMISSIONS OF PROPOSED COUNTRY PROGRAMMES AND PROJECTS TO THE THIRTY-FIRST SESSION OF THE COUNCIL

17. UNFPA is submitting seven proposed country programmes and projects for approval by the Council at its thirty-first session, in most cases with an intended duration until 1989, totalling \$74.989 million as follows.

Table D

New submission  
(millions of US dollars)

Central African Republic:	2.2	
Togo	: 1.5	
Zambia	: 1.829	
Sub-total Africa		5.529
China	: 50	
Viet Nam	: 14	
Sub-total Asia and the Pacific	:	64
Dominican Republic	: 2.06	
Peru	: 3.4	
Sub-total Latin America and the Caribbean	:	5.46
Total		74.989

18. The unallocated balances of previous Council approvals for Peru (\$2.6 million) and Viet Nam (\$2 million) are subsumed under the new submissions for these countries to this session.

19. If these new submissions are approved, the total commitment of UNFPA for country programmes and projects by the Council will amount to:

\$319.06 million (Table A and paragraph 12 above)  
\$ 13.35 million (Table C and paragraph 16 above)  
\$ 74.989 million (Table D and paragraph 17 above)  

---

\$407.399 million

These commitments will extend until the end of 1989.

Table A.1 Status of allocations to country programmes and projects approved  
by the Governing Council up to and including June 1981  
(millions of US dollars)

Country	Intended duration	Amount	Expenditure to end 1981	Expenditure 1982	Allocation 1983	Total	Balance
<b>Africa</b>							
Angola (P)	1979-1983	5.0	0.3	0.2	0.3	0.8	4.2
Benin (P)	1981-1983	1.46	-	0.1	0.2	0.3	1.16
Burundi (P)	1979-1982	5.1	1.6	0.2	0.6	2.4	2.7
Comoros (P)	1980-1983	1.1	0.3	0.3	0.2	0.8	0.3
Congo	1979-1983	2.0	0.2	0.1	0.4	0.7	1.3
Ethiopia (P)	1981-1985	16.0	0.7	1.1	2.2 <sup>a/</sup>	4.0 <sup>a/</sup>	12.0
Gambia (P)	1980-1982	2.55	0.3	0.1	0.3	0.7	1.85
Guinea (P)	1981-1985	5.4	0.4	0.3	0.4	1.1	4.3
Kenya (P)	1979-1982	6.0	2.2	0.5	0.4	3.1	2.9
Liberia (P)	1979-1982	2.5	1.2	0.4	0.5	2.1	0.4
Madagascar (P)	1980-1983	8.5	0.4	0.1	0.3	0.8	7.7
Malawi (P)	1980-1982	1.0	0.3	0.1	0.2	0.6	0.4
Mali (P)	1979-1982	4.5	1.3	0.2	0.4	1.9	2.6
Mauritania (P)	1980-1983	5.0	1.3	0.5	0.7	2.5	2.5
Mozambique (P)	1979-1983	9.0	2.0	0.6	0.8	3.4	5.6
Niger (P)	1979-1983	2.2	-	0.1	0.4	0.5	1.7
Nigeria	1981-1985	17.3	0.5	0.6	0.4	1.5	15.8
Rwanda (P)	1980-1983	5.5	0.8	0.4	0.4	1.6	3.9
Senegal (P)	1979-1982	5.5	1.7	0.3	0.7	2.7	2.8
Swaziland	1980-1982	1.4	0.1	-	0.1	0.2	1.2
Tanzania, U.R.(P)	1980-1983	6.0	1.3	0.5	0.7	2.5	3.5
Upper Volta (P)	1980-1983	7.5	0.9	0.3	0.5	1.7	5.8
Zambia (P)	1979-1981	2.0	0.6	0.1	0.3	1.0	1.0
<b>Total</b>		122.51	18.4	7.1	11.4	36.9	85.61

(P) Priority country designated in accordance with Governing Council decision 82/20.

<sup>a/</sup> Figure includes \$165,000 from Italy and \$152,200 from Norway through multi-bi arrangements.



**Table A.2 Status of allocations to country programmes and projects approved  
by the Governing Council up to and including June 1981  
(millions of US dollars)**

Country	Intended duration	Amount	Expenditure to end 1981	Expenditure 1982	Allocation 1983	Total	Balance
<u>Asia and the Pacific</u>							
Afghanistan (P)	1978-1982	15.0	3.8	0.3	0.8	4.9	10.1
Bangladesh (P)	1980-1984	25.0	10.9	2.6	3.2	16.7	8.3
Bhutan (P)	1981-1984	2.1	0.4	0.3	0.4 <sup>a/</sup>	1.1 <sup>a/</sup>	1.0
China (P)	1980-1983	50.0	26.5	10.3	9.3 <sup>a/</sup>	46.1 <sup>a/</sup>	3.9
India (P)	1980-1984	100.0	6.7	9.3	14.2	30.2	69.8
Indonesia (P)	1980-1984	30.0	9.9	2.5	2.4	14.8	15.2
Malaysia	1980-1983	6.5	1.8	0.7	0.9	3.4	3.1
Mongolia	1980-1984	1.4	0.4	0.4	0.3	1.1	0.3
Nepal (P)	1980-1984	15.0	4.9	1.5 <sup>b/</sup>	2.4 <sup>b/</sup>	8.8 <sup>b/</sup>	6.2
Pakistan (P)	1981-1985	30.0	0.4	2.7 <sup>b/</sup>	3.9 <sup>b/</sup>	7.0 <sup>b/</sup>	23.0
Philippines	1980-1984	20.0	1.0	0.8	0.9	2.7	17.3
Sri Lanka (P)	1982-1985	5.4	-	1.5 <sup>c/</sup>	1.0	2.5 <sup>c/</sup>	2.9
Thailand	1979-1981	12.0	8.1	1.6	- <sup>d/</sup>	9.7 <sup>d/</sup>	- <sup>d/</sup>
Viet Nam (P)	1978-1982	17.0	10.4	2.0	2.6	15.0 <sup>e/</sup>	- <sup>e/</sup>
<b>Total</b>		<b>329.4</b>	<b>85.2</b>	<b>36.5</b>	<b>42.3</b>	<b>164.0</b>	<b>161.1<sup>f/</sup></b>

(P) Priority country designated in accordance with Governing Council decision 82/20.

<sup>a/</sup> Figure includes \$164,000 from Norway through multi-bi arrangement.

<sup>b/</sup> Figures include \$400,000 in 1982 and \$1.1 million in 1983 from the OPEC Fund.

<sup>c/</sup> Figure includes \$85,000 from Norway through multi-bi arrangement.

<sup>d/</sup> The programme in Thailand ended in 1982. The remaining commitment of \$2.3 million is subsumed in the new programme of \$5.9 million which started in January 1983 and was approved by the Council in June 1983. It is thus contained in Table C.

<sup>e/</sup> The programme in Viet Nam ended in 1983. The remaining commitment of \$2.0 million is subsumed in the new programme of \$14 million which started in January 1984 and is submitted to this session of the Council. It is thus contained in Table D.

<sup>f/</sup> Outstanding balance after adjustments made. See footnotes d) and e) above.

Table A.3 Status of allocations to country programmes and projects approved by the Governing Council up to and including June 1981  
(millions of US dollars)

Country	Intended duration	Amount	Expenditure to end 1981	Expenditure 1982	Allocation 1983	Total	Balance
<u>Latin America</u>							
Bolivia	1980-1984	2.3	0.3	0.2	0.4 <sup>a/</sup>	0.9 <sup>a/</sup>	1.4
Colombia	1980-1983	2.9	1.2	0.4	1.0 <sup>a/</sup>	2.6 <sup>a/</sup>	0.3
Cuba	1979-1982	6.0	2.8	0.7	1.0	4.5	1.5
Dominican Rep.	1979-1982	3.5	2.1	0.7	0.7	3.5	0.0
Ecuador	1981-1985	2.85	0.4	0.5	0.8	1.7	1.15
El Salvador	1979-1982	6.0	1.8	0.9	1.9	3.6	2.4
Guatemala	1980-1983	5.3	0.9	0.7	0.7	2.3	3.0
Haiti (P)	1981-1984	3.1	0.4	0.5	0.4	1.3	1.8
Honduras	1978-1982	4.3	2.0 <sup>b/</sup>	0.6 <sup>b/</sup>	0.7	3.3 <sup>b/</sup>	1.0
Mexico	1979-1982) 1980-1984)	16.8	7.9 <sup>b/</sup>	1.5 <sup>b/</sup>	1.6	11.0 <sup>b/</sup>	5.8
Nicaragua	1980-1983	4.0	0.7 <sup>c/</sup>	0.7 <sup>c/</sup>	0.8 <sup>c/</sup>	2.2 <sup>c/</sup>	1.8
Panama	1979-1982	2.3	1.5	0.2	0.3	2.0	0.3
Paraguay	1979-1982	6.0	1.7 <sup>d/</sup>	0.7	0.6	3.0 <sup>d/</sup>	3.0
Peru (census)	1979-1981	2.3	2.3 <sup>d/</sup>	-	-	2.3 <sup>e/</sup>	0.0
(MCH)	1979-1982	5.3	0.6	0.2	1.6 <sup>e/</sup>	2.4 <sup>e/</sup>	- <sup>f/</sup>
Total		72.95	26.6	8.5	11.5	46.6	23.45 <sup>g/</sup>

(P) Priority country designated in accordance with Governing Council decision 82/20.

a/ Figure includes \$1 million from Italy through multi-bi arrangement.

b/ Figures include \$2 million up to 1981 and \$91,000 in 1982 from Sweden through multi-bi arrangement.

c/ Figures include \$200,000 up to end 1981, \$178,000 in 1982 and \$274,000 in 1983 from Finland and \$250,000 in 1983 from Italy through multi-bi arrangements.

d/ Actual expenditure \$2.7 million, i.e. \$0.4 million above Governing Council approval.

e/ Figure includes \$500,000 from Norway and \$400,000 from Italy through multi-bi arrangements.

f/ Allocation for this project for the first six months of 1984 amounts to \$0.3 million. This project ends in June 1984. The remaining commitment of \$2.6 million is subsumed in the new programme of \$3.4 million submitted to this session of the Council. It is thus included in Table C.

g/ Outstanding balance after adjustments made. See footnote f) above.

Table A.4 Status of allocations to country programmes and projects approved  
by the Governing Council up to and including June 1981  
(millions of US dollars)

Country	Intended duration	Amount	Expenditure to end 1981	Expenditure 1982	Allocation 1983	Total	Balance
<u>Middle East and Mediterranean</u>							
Egypt (P)	1981-1985	15.0	1.0	0.9 <sup>a/</sup>	1.2 <sup>a/</sup>	3.1 <sup>a/</sup>	11.9
Dem. Yemen (P)	1979-1982	5.5	2.2	0.7	0.9	3.8	1.7
Jordan	1979-1982	7.0	3.6	0.7	0.6	4.9	2.1
Morocco	1981-1985	10.0	0.6	0.8	1.1	2.5	7.5
Somalia (P)	1980-1984	6.0	1.2	0.9	1.5 <sup>b/</sup>	3.6 <sup>b/</sup>	2.4
Sudan (P)	1980-1983	12.0	1.1	1.3	1.5	3.9	8.1
Syrian Arab Rep.	1981-1985	9.0	0.6	1.0	1.1	2.7	6.3
Tunisia	1981-1985	5.0	0.7	0.6	0.6	1.9	3.1
Yemen (P)	1981-1985	8.0	0.5	0.8	0.9	2.2	5.8
Total		77.5	11.5	7.7	9.4	28.6	48.9

(P) Priority country designated in accordance with Governing Council decision 82/20.

<sup>a/</sup> Figures include \$184,000 in 1982 and \$235,000 in 1983 from the Netherlands through multi-bi arrangement.

<sup>b/</sup> Figure includes \$722,000 from Italy through multi-bi arrangement.

Table C.1 Status of allocations to country programmes and projects approved  
by the Governing Council in June 1983  
(millions of US dollars)

Country	Intended duration	Amount	Expenditure to end 1981	Expenditure 1982	Allocation 1983	Total	Balance
<u>Africa</u>							
Benin (P)	7/1983-1988	2.4			0.2	0.2	2.2
Malawi (P)	7/1983-1988	1.04			0.2	0.2	0.84
Niger (P)	7/1983-1988	2.06			0.07	0.07	1.99
Zaire(P)	1979-1984	2.47 <sup>a/</sup>	1.0	0.5	0.2	1.7	0.77
Zimbabwe (P)	7/1983-1988	3.45			0.3	0.3	3.15
Total		11.42	1.0	0.5	0.97	2.47	8.95

(P) Priority country designated in accordance with Governing Council decision 82/20.

<sup>a/</sup> Figure includes \$1.5 million approved during 1979-1982.