In this report the Administrator reviews progress achieved in implementing the programme of assistance to the Palestinian people as authorized by the Governing Council in decisions 79/18 and 81/13.

The Administrator also makes a number of suggestions regarding the future directions of this programme. A recommendation to the Council to authorize the continuation and expansion of these activities is contained in paragraph 10.
INTRODUCTION

1. At its twenty-sixth session in June 1979, in decision 79/18, the Governing Council authorized the Administrator to draw up to $3.5 million from the Programme Reserve for the initiation of a new programme, consisting of 18 projects (identified in the annex of document DP/410), designed to help meet the economic and social needs of the Palestinian people. At its twenty-seventh session the Administrator reported orally to the Council on the progress which had been made up to that time, including the agreement in principle of the parties directly interested for UNDP to begin implementation of 11 projects, ten of which are located in the West Bank and Gaza, and the eleventh in the Syrian Arab Republic. At the twenty-eighth session of the Council, on the basis of the Administrator's report (DP/514), the Council took note of the progress in implementation and authorized the Administrator to increase, where necessary, the notional amount of expenditures for individual projects listed in document DP/410, keeping within the over-all allocation of $3.5 million.

2. The purpose of the present report is to provide the Council with full information as to: (a) the modalities and procedures which have been followed in the implementation of this programme of assistance; (b) the current status of each of the projects; and (c) the Administrator's recommendations concerning the future of this programme.

I. GOVERNING MODALITIES AND PROCEDURES

3. For projects outside the occupied territories, it is the Administrator's intention to apply normal UNDP procedures. This has in fact been the case for the current project in the Syrian Arab Republic, which is being executed by the Food and Agriculture Organization of the United Nations (FAO). For projects in the West Bank and Gaza, on the other hand, the special conditions which prevail have resulted, with the agreement of all directly interested parties, in the development of an ad hoc system of implementation based on a series of practical guidelines and carefully defined procedures. These have been worked out with the parties concerned in a practical manner, and the Administrator has sought to preserve as much flexibility of action as possible under the unique conditions under which UNDP must carry out this programme. The Administrator considers that the agreed arrangements represent the only manner in which effective progress can be made at present.

4. Significant features of the special approach which has evolved are the following:

   (a) The personal involvement of the Administrator in all aspects of project design and implementation, and the designation of a former Assistant Administrator of UNDP as his principal adviser and operational co-ordinator;

   (b) The retention by the Administrator of full control of all project inputs throughout the life of the project, including delivery of supplies and equipment to project sites;
(c) The direct execution of all projects in the West Bank and Gaza by UNDP, through the UNDP Office for Projects Execution (OPE), in accordance with agreement of all interested parties;

(d) The appointment by the Administrator, for each project, of highly qualified international consultants to advise on project design and implementation;

(e) A prohibition by UNDP of transfers of funds to any Government or organization to enable it to serve as an intermediary for UNDP in the supervision or implementation of any project or portion of a project;

(f) Until April 1982, UNDP operations in the West Bank and Gaza have been supervised and carried out through periodic visits by the programme's co-ordinator, accompanied as necessary by staff and consultants, rather than through a resident UNDP presence. Recently arrangements were agreed upon in principle which will permit the stationing in Jerusalem, if and as required, of a UNDP project officer from the Office of Projects Execution (OPE) to provide day-to-day project monitoring and administration;

(g) The requirement that visits by UNDP personnel to the West Bank and Gaza and meetings with organizations and personalities therein are subject to advance approval of the authorities concerned.

II. PROJECT STATUS REPORT

5. The status and a brief description of each of the eighteen projects which were approved by the Governing Council in June 1979 are contained in annex I to this report.

III. PROPOSALS FOR THE FUTURE

6. As will be noted from the project status report, the $3.5 million allocated for the financing of projects as approved by the Governing Council in its decision 79/18 has virtually been committed. While decision 79/18 authorized the Administrator to accept funds from Governments and inter-governmental organizations for the purpose of implementing projects for assistance to the Palestinian people, no such funds have as yet been forthcoming, although the Administrator would welcome supplementary financial support. In these circumstances, the Administrator has been constrained to suspend new commitments for the time being.

7. It is, however, the opinion of the Administrator, based on recent consultations with the parties directly concerned, that there is the desire by all parties to encourage continuation and enlargement of this programme. For example, there is general agreement that in all sectors where project activities are underway, there exists considerable and highly merited scope for expansion. In addition, a number of new fields of activity have been identified in which UNDP assistance could be provided, such as expanded paramedical training, environmental health, assistance to higher education and agricultural assistance, to name only a few.
8. On the basis of specific proposals already received as well as suggestions which have yet to be developed, there is, in effect, a large "pipeline" of projects of assistance to the Palestinian people, consistent with and supplemental to the recommendations of the Inter-Agency Task Force Report (summarized in DP/410). These projects, in the view of the Administrator, could be readily implemented, especially in light of on-the-spot UNDP monitoring capacity in the area. It is also possible that a more coherent, interrelated programme of assistance can be developed, based on further studies and evaluations of the economic and social needs of the areas involved. A preliminary estimate of the costs of such a programme, based on proposals in hand and suggestions by the parties concerned, approaches $12 million for the remaining four and one-half years of the current 1982-1986 programming cycle, or on an annualized basis, expenditures on the order of $2.7 million annually, as compared with the previous rate of expenditures averaging about $1.0 million annually.

9. In view of the very difficult financial situation facing UNDP, the Administrator is constrained to recommend to the Governing Council that only a portion of this preliminary estimate of the resources can and should be made available for such a programme from UNDP central resources. This implies that the remaining financial requirements would have to be met through other sources of finance. Subject to the approval of the Governing Council, it is the Administrator's intention actively to solicit special contributions from potential donors in support of this programme on the basis of at least two dollars for each dollar provided from UNDP. The allocation from UNDP Special Programme Resources for the remainder of the 1982-1986 cycle would, therefore, amount to $4.0 million, while special contributions would be sought in the amount of at least $8.0 million.

IV. RECOMMENDATIONS OF THE ADMINISTRATOR

10. In light of the above, the Administrator recommends that the Governing Council -- take note of the progress achieved in the implementation of its decision 79/18 and 81/13, and authorize him to utilize up to $4.0 million from Special Programme Resources during the current programming cycle for the continuation and expansion of such activities. In addition, the Administrator wishes to appeal to interested Governments and inter-governmental organizations to provide to UNDP the remaining $8.0 million required during the current cycle to implement a revised programme of assistance to help meet the economic and social needs of the Palestinian people, as proposed by him.
PROJECT STATUS REPORT

1. Assistance in the Establishment of a Multi-disciplinary Research and Planning Centre

   Notional planning figure: $300,000
   Description: Provision of consulting services to undertake feasibility studies for the establishment of a Research and Planning Centre, including the provision of fellowships and data processing equipment.
   Current status: Approval still under consideration by the authorities.

2. Specialized Training in Industrial Management

   Notional planning figure: $100,000
   Description: To meet urgent training needs in industrial management, fellowships are envisaged for participation in courses of the type organized by the International Centre for Advanced Technical and Vocational Training in Turin (Italy), including (a) methodology for training instructors in vocational training; and (b) management (general management, production management, management of agricultural enterprises).
   Consultant retained by UNDP: Mr. A. Chavez (Chile), Senior Technical Adviser, UNDP.
   Current status: Following an initial visit to the territories in November 1981, Mr. Chavez envisages a second visit and is gathering additional material preparatory to completing a costed work plan covering the proposed activities of the project, for approval by the parties directly concerned, during the first part of 1982.

3. Promotion of Pre-Primary Education

   Notional planning figure: $245,000
   Description: The major purpose of the project is to meet critical and otherwise uncovered needs of nursery schools and kindergartens, both public and private, through the provision of furniture, furnishings and educational toys and games. In addition, three well-qualified instructors (one for Gaza and two for the West Bank) will be employed by UNDP to provide refresher programmes, follow-up and guide to kindergarten teachers enrolled in in-service training courses.
   Consultant retained by UNDP: Mr. John F. Defrates (United Kingdom), Director of Relief Services, United Nations Relief and Works Agency for Palestine Refugees in the Near East (UNRWA).
   Current status: The furniture and furnishings in the project plan (tables, chairs, cupboards, blackboards) were manufactured locally (Al Bir Society for Martyrs Sons in Jericho and the Near East Council of Churches in Gaza), at a cost of approximately $100,000. Deliveries to the 76 selected schools in the West Bank and 18 schools in Gaza were accomplished by UNDP, using United Nations trucks, in November 1981. Agreement was reached in the same month on listings of educational toys for which delivery is scheduled in April 1982. A three-day refresher course took place in February 1982, and a locally hired Palestinian instructor has been employed by UNDP under a special service agreement to provide complementary refresher courses and guidance to kindergarten teachers for a period of one year.
4. Planning and Development of Higher Education
Notional planning figure: $40,000
Description: Consultance services to the Council for Higher Education (a co-ordinating body among the universities in the West Bank) to advise on the planning and development of universities in the West Bank.
Current Status: Approval still under consideration by the authorities.

5. Promotion of Technical and Vocational Education
Notional planning figure: $354,320
Description: The project focuses on supplementing existing vocational courses, since centres operated by UNRWA, governmental services and private organizations are unable to meet the needs in this sector. The courses to be offered under UNDP auspices include radio and television repair, air-conditioning/refrigeration and domestic appliance repair, and vocational courses to expand employment possibilities for young women.
Consultant retained by UNDP: Mr. Keith Beaumont (United Kingdom)
Kalandia Vocational Training Centre, UNRWA.
Current Status: Training equipment has been ordered and construction of training facilities is underway. Instructor/technicians will be locally employed by UNDP when construction is complete.

6. Cultural Heritage
Notional planning figure: $240,000
Description: The project envisions the strengthening of the university libraries in the West Bank and Gaza, including works on all aspects of Palestinian culture. The project will provide audio-visual materials; support assistance to cultural clubs for performing arts, painting, art exhibits, and music as well as a fellowship programme to train writers, artists and musicians. The project will also sponsor a review of possibilities for establishment of a fund to encourage publication of traditional works on the Palestinian cultural heritage.
Current Status: Approval still under consideration by the authorities.

7. Health Manpower Development
Notional planning figure: $175,000
Revised planning figure: $948,000
Description: Plans for this project have always revolved around the provision of fellowships to promising candidates in various specialized fields in medicine, surgery, nursing and midwifery, environmental and sanitary, and paramedical services. After intensive review by UNDP consultants, it was concluded that the objectives of the project were entirely valid but that the pressing needs for training in this sector were so important that a far larger number of fellowships than initially foreseen is required. For this reason that the planning figure has been revised upward significantly.
Consultants retained by UNDP: Joseph Melnick, M.D. (United States); Faculty of Medicine, Baylor University, A. Meyer-Lie, M.D. (Sweden) National Board of Health and Welfare of Sweden
Current Status: The work plan for the project has been fully developed and agreed upon on the understanding that activities designated as second priority will be undertaken as funds become available. The total plan provides for 21 fellowships for candidates from Gaza and 72 for those from the West Bank; most fellowships have a duration of one to three years, although a few non-postgraduate courses last 3 to 6 months. Many placements have already been
made, and 9 candidates from Gaza and 5 from the West Bank are commencing their training at universities in Canada, the Federal Republic of Germany, New Zealand, Spain, the United Kingdom and the United States during the first quarter of 1982. Emphasis in the selection process has been given to candidates who would return to the West Bank or Gaza following their training. In addition, UNDP is in process of recruiting internationally an anesthesiologist to organize courses in Gaza in this field of specialization.

8. Development and Strengthening of Health Institutions

Notional planning figure: $500,000
Revised planning figure: $668,000

Description: This project responds to the needs, assessed by UNDP consultants, of hospitals, nursing facilities and other medical institutions for medical and laboratory equipment, teaching aids, library books and supplies, and vehicles, which are urgently required but which cannot be provided from present financing sources. The increase in the notional planning figure results from the determinations by the consultants that health services in the West Bank and Gaza would be inadequately equipped without the provision of the specified equipment. A major item ($300,000) is represented by provision of a full-scale orthopedic (traumatological) theatre at Shifa Hospital in Gaza. Remaining items (e.g., laboratory equipment, X-ray machines, incubators, colonoscopes) range in cost from $3,000 to $20,000 each.

Consultants retained by UNDP: Joseph Melnick, M.D. (United States): Faculty of Medicine, Baylor University, A. Meyer-Lie, M.D. (Sweden) National Board of Health and Welfare of Sweden

Current status: Virtually all of the equipment was delivered by UNDP directly to the receiving institutions prior to 31 December 1981, and subsequent visits by the co-ordinator and his staff have verified fully satisfactory usage.

9. Specialized Training Programme in Agricultural Development

Notional planning figure: $200,000
Revised planning figure: $100,000

Description: The main function of this project is to provide advanced (in many cases, post-graduate) studies for farmers and relevant officials in the production of selected crops, agricultural extension and management. UNDP is arranging and financing 20 fellowships (10 fellows from Gaza, 10 from the West Bank) in the following fields: irrigation, new crops, crop protection, agricultural machinery, planning administration, marketing, extension service, co-operative credit, olives, livestock, dry crop-grazing, and research implementation. The courses will generally have a duration of one to two months each. In addition, UNDP will provide small amounts of equipment in a value of about $20,000 for use of local training facilities.

Consultant retained by UNDP: Mr. F. Becchi (Italy), UNDP Assistant Resident Representative in Rwanda

Current status: Selection by UNDP of all candidates for the 20 fellowships has been completed, and they will proceed to their training sites (in USA, the Netherlands, Italy) at various times in 1982, in accordance with the programme of the institutions to which they will be attached. All equipment has been delivered during the first quarter of 1982.
10. **Agricultural Training Centres**

   **Notional planning figure:** $356,000

   **Description:** Located in the Syrian Arab Republic, this is the only project of the 18 approved by the UNDP Governing Council outside the West Bank and Gaza. One site is about 100 kilometres (km) from Damascus on the road to Amman, where assistance is to be provided to Palestinian farmers through the provision of expertise and some equipment. The other site is at Ramadan, about 60 km. from Damascus on the road to Baghdad, where Palestinian poultry and dairy cattle farmers will be assisted in improving productivity.

   **Executing agency:** FAO fielded a programme officer in December 1981 for preliminary discussions with the UNDP Resident Representative, the FAO Country Representative and officials concerned. FAO project formulation took place in early 1982, and final project documents are being readied for approval.

11. **Strengthening and Development of the Moussa Alami Project**

   **Notional planning figure:** $6,000

   **Description:** Although the original project concept foresaw a feasibility study for the rehabilitation and strengthening of the ongoing project, visits and consultations by the co-ordinator have resulted in the conclusion that UNDP action must await an indication from the project's Board of Directors as to the most effective form of assistance that UNDP might render.

   **Current status:** Awaiting proposals from the Board of Directors.

12. **Faculty of Agriculture**

   **Notional planning figure:** $50,000

   **Description:** The goal of this project is to study the feasibility of establishing a faculty of agriculture attached to an existing university or institute, in the West Bank or Gaza.

   **Current status:** Approval still under consideration by the authorities.

13. **Training in Industrial Development**

   **Notional planning figure:** $175,000

   **Description:** The project would provide fellowships in various fields of industrial development, including participation in on-the-job training courses and technical meetings.

   **Consultant retained by UNDP:** Mr. A. Chavez (Chile), Senior Technical Adviser, UNDP.

   **Current status:** As for Project 2, above.

14. **Training in Housing**

   **Notional planning figure:** $100,000

   **Description:** The project concept includes provision for fellowships and training in the West Bank and Gaza to enhance knowledge and expertise in housing and habitat at the university level and to broaden the managerial, planning and operating techniques of municipalities, as well as to develop skills in the areas of housing co-operatives, construction, design, planning and engineering.
Consultant retained by UNDP: Professor C. Testa (Canada) Associate Professor, Department of Architecture, University of Toronto

Current status: Professor Testa visited the West Bank and Gaza in November 1981 and has prepared a preliminary report on project formulation which is now under review by the co-ordinator and staff. A project work plan has been prepared and operational activity will commence shortly.

15. Housing Fund
   Notional planning figure: $35,000
   Description: The project will provide expert services for advice on establishing a fund for long-term assistance to housing activities in the West Bank and Gaza.
   Current status: Approval still under consideration by the authorities.

16. Youth Programmes
   Notional planning figure: $175,000
   Description: The project envisages the provision of consultancy services to advise on strengthening youth institutions and programmes to assist in developing youth counselling services; the awarding of fellowships to participate in workshops and to acquire skills in community development and administration; and the provision of equipment and library materials for various youth, cultural and social centres in the West Bank and Gaza.
   Current status: Authority to commence project formulation was received in November 1981 and Mr. Helmut Meyers (Federal Republic of Germany), Youth and Domestic Development Service Office, United Nations Volunteers, undertook a project formulation mission in March 1982.

17. Women's Institutions
   Notional planning figure: $240,000
   Description: The project concept calls for technical assistance and provision of equipment to women's centres and workshops; evaluation of social service needs and improvement of training of social workers; and fellowships for participation in short-term seminars and workshops in administration and social work, and community development and vocational instruction.
   Current status: Authority to commence project formulation was received in November 1981 and a consultant to undertake project formulation will be fielded shortly, following the conclusion of necessary consultations with the directly concerned parties.

18. Children's Institutions
   Notional planning figure: $100,000
   Revised planning figure: $584,000
   Description: The work plan calls for four subprojects as follows:
   (a) two fellowships for social workers to obtain graduate degrees in psychology, in order to provide proper psychological services to the diagnostic centres which examine deaf, dumb and blind children; (b) assistance in the establishment of a vocational rehabilitation centre in Gaza through provision of a work-sample system and the personnel and equipment to administer it; (c) establishment of a home for the mentally retarded in the West Bank, serving 50 residents; (d) in Gaza, expansion of three vocational rehabilitation centres for youth
through provision of additional two-year courses to care for 25 boys and 50 girls.

Consultant retained by UNDP: Mr. John DeFrates (United Kingdom), Director of Relief Services, UNRWA.

Current status: All equipment has been procured and staff locally hired by UNDP.
### Annex II

#### FINANCIAL SUMMARY

**I. Projects under implementation**

<table>
<thead>
<tr>
<th>Title and number</th>
<th>Commitment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Promotion of Pre-primary Education (3)</td>
<td>$245 000</td>
</tr>
<tr>
<td>Promotion of Technical and Vocational Education (5)</td>
<td>$354 000</td>
</tr>
<tr>
<td>Health Manpower Development (7)</td>
<td>$948 000</td>
</tr>
<tr>
<td>Development and Strengthening of Health Institution (8)</td>
<td>$668 000</td>
</tr>
<tr>
<td>Specialized Training in Agricultural Development (9)</td>
<td>$100 000</td>
</tr>
<tr>
<td>Agricultural Training Centre (10)</td>
<td>$356 000</td>
</tr>
<tr>
<td>Training in Housing (14)</td>
<td>$100 000</td>
</tr>
<tr>
<td>Children's Institutions (18)</td>
<td>$584 000</td>
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Total: $3 355 000

**II. Projects in the stage of formulation**

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<thead>
<tr>
<th>Title and number</th>
<th>Notional allocation</th>
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<tbody>
<tr>
<td>Specialized Training in Industrial Management (2)</td>
<td>$300 000</td>
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<tr>
<td>Strengthening and Development of the Moussa Alami Project (11)</td>
<td>$6 000</td>
</tr>
<tr>
<td>Training in Industrial Development (13)</td>
<td>$175 000</td>
</tr>
<tr>
<td>Youth Programmes (16)</td>
<td>$175 000</td>
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<tr>
<td>Women's Institution (17)</td>
<td>$240 000</td>
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Total: $896 000

**III. Projects still under consideration**

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<th>Title and number</th>
<th>Notional allocation</th>
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<tr>
<td>Assistance in the Establishment of a Multi-disciplinary Research and Training Centre (1)</td>
<td>$300 000</td>
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<tr>
<td>Planning and Development of Higher Education (4)</td>
<td>$40 000</td>
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<tr>
<td>Cultural Heritage (6)</td>
<td>$240 000</td>
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<tr>
<td>Faculty of Agriculture (12)</td>
<td>$50 000</td>
</tr>
<tr>
<td>Housing Fund (15)</td>
<td>$35 000</td>
</tr>
</tbody>
</table>

Total: $665 000

a/ as identified in annex I of the present report.