A. United Nations Fund for Population Activities

1. For its consideration of agenda item 7 (a), the Council had before it the following documents:

(a) Reports of the Executive Director of the United Nations Fund for Population Activities (UNFPA) on 1980 activities (DP/527), allocations to projects in 1980 (DP/528 and Corr.1) and on the future role of UNFPA in the 1980s (DP/530) with accompanying information note;

(b) Proposed projects and programmes (DP/FPA/12 and Add.1-17);

(c) Work plan 1982-1985 and request for approval authority (DP/529);

(d) Budget estimated for the administrative and programme support services for the year 1982 and supplementary appropriations for the year 1981 (DP/531 and Corr.1 and Corr.2) and report of the Advisory Committee on Administrative and Budgetary Questions on the UNFPA budget estimates (DP/532 and Corr.1);

(e) Audit reports on UNFPA (DP/533); and

(f) Operational reserve (DP/534).

2. At its 708th meeting, the Council decided to refer to the Budgetary and Finance Committee the financial implications of agenda item 7 (a) for the Committee's consideration and for the formulation of relevant recommendations to the Council.
3. At the Council's 714th meeting, the Executive Director of the Fund introduced the matters to be considered by the plenary under agenda item 7(a). The views expressed during the Council's consideration of this item are contained in documents DP/SR.716-719 and DP/SR.727.

4. At its 719th meeting, the Council decided to refer certain matters regarding the UNFPA programme to the Working Group under the chairmanship of the Second Vice-President. The recommendations of the Working Group are contained in paragraphs 2 through 9 of section I of decision 81/7.

5. At its 727th meeting, the Council adopted the draft decision contained in document DP/L.354, as orally revised. The text of the decision appears in the annex below as sections I and II of decision 81/7.

6. At its 727th meeting on the recommendation of the Budgetary and Finance Committee, the Council also adopted the draft decision contained in document DP/L.343/Add.3/Annex. The text of the decision appears in the annex below as section III of decision 81/7.
ANNEX

Decision 81/7. United Nations Fund for Population Activities

The Governing Council,

I

Taking into account the comments made during the consideration of agenda item 7 (a) and General Assembly resolution 3019 (XXVII), paragraphs 2 and 3 concerning the role of the Council,

1. Takes note of the report of the Executive Director of the United Nations Fund for Population Activities on the Fund's 1980 activities (DP/527) and his report on allocations to projects in 1980 (DP/528 and Corr.1);

2. Requests the Executive Director to undertake a review and reassessment of the total United Nations Fund for Population Activities programme for the period 1982-1985, including the new programmes submitted to the Council at its twenty-eighth session, in view of the current resource situation and in light of the revised work plan assuming an annual constant increase of 10 per cent for the period 1982-1985, taking an expected $131 million in contributions and other income in 1981 as the basis, and in line with the guidelines outlined below, and to report to the Council at its twenty-ninth session on the results of this review and reassessment;

3. Confirms that the Fund should concentrate on supporting the following areas in the order of priority indicated;

(a) Family planning, oriented towards the individual and the family, both in the form of programmes integrated with maternal child health services in the primary health care context and in other programmes as appropriate to social and cultural conditions, including, as follows:

(i) Delivery of services at the community level, including improvements in the logistical systems through which such services can be provided;

(ii) Training of personnel;

(iii) Strengthening of management;

(iv) Logistics support including provision of contraceptives, if required;

(v) Encouragement, where appropriate, of local production of contraceptives;

(vi) Research into traditional and new contraceptive methods and development of improved means including natural family planning methods.

/...
(b) Population education, communication, motivation and dissemination of information on family planning;

(c) Basic data collection;

(d) Population dynamics;

(e) Formulation, implementation and evaluation of population policy;

4. Reaffirms that the current list of priority countries will continue to be applied for the time being and that all efforts will be made to devote up to two thirds of country programme resources to them in accordance with its decision at its twenty-third session; 1/

5. Reaffirms its decision 79/28 that UNFPAs support of intercountry activities should be within the level of approximately 25 per cent of total programme resources by 1982; requests the Executive Director to submit a report on intercountry activities to the Council at its twenty-ninth session which will (a) identify types of programmes and projects that are clearly technical assistance and backstopping for country activities, (b) indicate the effects of other intercountry programmes at the country level, (c) recommend activities which should be phased out and which should be given priority in maintaining the above-mentioned level, and (d) provide precise guidelines for all new projects; further requests the Executive Director to exercise extreme caution in the interim in approving any new projects or programmes for regional, interregional or global activities, to ensure that the ceiling of approximately 25 per cent is respected;

6. Requests the Executive Director to submit a report which, while preserving the target established for the share of resources for priority countries and the level established by the Council for intercountry activities, would consider the possibilities of arriving at an over-all distribution of resources to the priority areas mentioned in paragraph 3 above of a substantial increase in the proportion of resources for family planning and population education, communication and information and of a substantial decrease as regards the share for basic data collection and population dynamics, and make recommendations in this regard, bearing in mind the specific situation in a number of developing countries;

7. Further requests the Executive Director to report to the Council on the experience of the United Nations Fund for Population Activities with the system of priority countries and to explore the possibilities for introducing additional criteria to be applied in a future revision;

8. Takes note of the report of the Executive Director entitled "United Nations Fund for Population Activities in the 1980s" (DP/530) and requests the Executive Director in making project allocations to take into account the following:

(a) Magnitude of the population problems in relation to per capita gross national product;

(b) Population size and the annual increase in absolute numbers;

(c) Policies and programmes of the Government;

(d) Commitment by Governments to stated population policy;

(e) Absorptive capacity;

(f) Level of support of development assistance per capita from other sources;

(g) Level of support for population activities from other sources; and

(h) Actual and projected implementation rates.

9. Requests the Executive Director to (a) undertake a comprehensive review of needs and opportunities in the field of contraceptive research and development which would address, inter alia, (i) the question of identifying these activities as a category separate from other intercountry activities, (ii) the question of what set percentage of the Fund's intercountry activities, if any, should be earmarked for research programmes designed to develop and improve various kinds of contraceptives including natural family planning methods, and (iii) the question of continued Fund support (including the annual level of such support) for the World Health Organization Special Programme of Research, Development and Research Training in Human Reproduction and other research programmes within the proposal presented, as earlier requested by the Governing Council at its twenty-sixth session; and

(b) explore with the World Bank and other interested agencies (World Health Organization, International Planned Parenthood Foundation, and private foundations) how the World Bank proposal for the establishment of a joint board for health research could affect the contraceptive research field;

II

1. Approves the following large-scale programmes and projects, subject to the review and reassessment noted in paragraph 2:

In Benin (DP/FPA/12/Add.5) in the amount of $1,460,390;

In Bhutan (DP/FPA/12/Add.8) in the amount of $2,070,000;

In Ecuador (DP/FPA/12/Add.4) in the amount of $2,850,000;

In Egypt (DP/FPA/12/Add.13) in the amount of $15,000,000;

In Ethiopia (DP/FPA/12/Add.1) in the amount of $16,000,000;

In Gambia (DP/FPA/12/Add.3) in the amount of $2,550,000 (including $1,581,501 approved by the Governing Council at its twenty-seventh session (DP/FPA/11/Add.1));

In Guinea (DP/FPA/12/Add.2) in the amount of $5,400,000;

In Haiti (DP/FPA/12/Add.7) in the amount of $3,121,400;
In Morocco (DP/FPA/12/Add.14) in the amount of $10,000,000;
In Nigeria (DP/FPA/12/Add.10) in the amount of $17,300,000 (including $1,8 million approved by the Governing Council at its twenty-seventh session) (DP/FPA/11/Add.4);
In Pakistan (DP/FPA/12/Add.12) in the amount of $30,000,000;
In Sri Lanka (DP/FPA/12/Add.9) in the amount of $5,400,000;
In Syrian Arab Republic (DP/FPA/12/Add.6) in the amount of $9,000,000;
In Tunisia (DP/FPA/12/Add.15) in the amount of $5,000,000;
In Yemen (DP/FPA/12/Add.11) in the amount of $6,000,000;
For World Fertility Survey (continuation of phase III) (DP/FPA/12/Add.16) for $1,500,000 for one year; and
For assistance to selected major intercountry programmes (DP/FPA/12/Add.17);

2. **Decides**, after reviewing the work plan for 1982-1985, to give the Executive Director additional approval authority for 1982 based on the assumption of an increase of 10 per cent per year, of $33.75 million to make a total of $144 million for 1982, additional approval authority of $34.5 million for 1983 to make a total of $108 million for 1983, and approval authority of $72 million for 1984, on the understanding that the Executive Director will limit approval of projects to available resources and in line with the guidelines set forth in paragraph 3 above, as well as the review and reassessment to be undertaken as noted in paragraph 2 above;

3. **Requests** the Executive Director, in the event of a short-fall in the resources projected for 1982 and future years, to make programme adjustments, as necessary, in accordance with the priorities established above and in consultation with the recipients concerned;

4. **Takes note** of the views of the Executive Director in regard to the holding of a World Population Conference in 1984 proposed by the Population Commission and requests the Executive Director to inform the Economic and Social Council at its second regular session in July 1981 that, in view of the Governing Council, given the scarcity of resources, the United Nations Fund for Population Activities should not contribute from its regular budget to the financing of the proposed conference,

**III**

Having considered the 1982 budget estimates for administrative and programme support services and supplementary appropriations for the year 1981 of the United Nations Fund for Population Activities (DP/531 and Corr.1 and 2), together with the report of the Advisory Committee on Administrative and Budgetary Questions (DP/532 and Corr.1), the report and recommendation of the Executive Director on the Operational Reserve (DP/534), and the Audit Reports of the United Nations Fund for Population Activities (DP/533),
1. Approves a supplementary appropriation under Programme II of the 1981 budget in the amount of $1,249,500 as submitted in document DF/531 to be allocated from the resources of the Fund to finance the non-recurrent expenditures incurred for office space planning, design and construction in connexion with the transfer to the new UNFPA premises;

2. Approves appropriations in the amount of $9,345,579 as submitted in document DF/531 to be allocated from the resources of the Fund to finance the 1982 administrative and programme support budget, including the reclassification of the Assistant Executive Director from the Director level (D-2) to the Assistant Secretary-General level, one post from the D-1 to the D-2 level and four posts from the P-4 to the P-5 level as follows:

<table>
<thead>
<tr>
<th>Programme</th>
<th>US dollars</th>
</tr>
</thead>
<tbody>
<tr>
<td>Executive direction and management</td>
<td>1,211,365</td>
</tr>
<tr>
<td>Administrative and public information support services</td>
<td>2,593,736</td>
</tr>
<tr>
<td>Programme planning, appraisal and monitoring</td>
<td>5,540,478</td>
</tr>
<tr>
<td><strong>Total net</strong></td>
<td><strong>9,345,579</strong></td>
</tr>
</tbody>
</table>

3. Requests the Executive Director to submit to the Governing Council at its twenty-ninth session a report on plans of the Fund to submit biennial budget estimates for administrative and programme support services with a view to achieving this in time for the biennium 1984-1985 of the budgetary cycle of the United Nations Development Programme and funds administered by the Programme;

4. Decides that the elements to be compensated for and covered by the Operational Reserve of the Fund shall be limited to:

   (a) Downward fluctuations or short-falls in resources;
   (b) Uneven cash flows;
   (c) Increases in actual costs as compared to planning estimates or fluctuations in delivery;
   (d) Other contingencies which result in a loss of resources for which the Fund has made commitments for programming;

5. Also decides that the level of the operational reserve for each year shall be established at 25 per cent of the estimated contributions for that year, rounded off to the nearest $1 million, this target to be fully achieved as soon as possible and preferably not later than by the end of 1989. The reserve shall be fully funded and gradually increased by amounts set aside out of annual income taking into account the objective of retaining the level of delivery of projects in developing countries. The Executive Director shall present to the Governing Council an
annualized replenishment schedule showing also drawdowns for that year in conjunction with the annual submission to the Council of his resource utilization projection included in the work plan of the Fund;

6. Decides that the operational reserve should be held in liquid assets which are irrevocably and promptly available for disbursements;

7. Takes note of the audit reports of the participating and executing agencies relating to funds allocated to them by the United Nations Fund for Population Activities as at 31 December 1979;

8. Agrees that the Executive Director shall be authorized to transfer credits between programmes of the reviewed 1981 and 1982 budgets, within reasonable limits, with the concurrence of the Advisory Committee on Administrative and Budgetary Questions.