INITED NATIONS DEVELOPMENT PROGRAMME



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PROGRAMME IMPLEMENTATION

ASSISTANCE TO NATIONAL LIBERATION MOVEMENTS RECOGNIZED BY THE ORGANIZATION OF AFRICAN UNITY (OAU)

Report of the Administrator

Summary

At its twenty-sixth session in June 1979, the Governing Council decided to convert the \$7.0 million advance from the programme reserve, which was approved at its twenty-fifth session, to an increase in the IPF, and, also, added another \$7.5 million to the IPF, raising it to a total of \$20.5 million for the 1977-1981 programming cycle. It is expected that the level of programme delivery for 1979 will be \$5.7 million or 63 per cent over the previous year. Furthermore, it is projected that all IPF resources programmed for this cycle will have been expended by the end of 1981.

While NLM projects in Zimbabwe will cease to be financed under the NLM IPF after the end of the current programming cycle, it appears that the stalled negotiations for Namibia's independence and the political situation in South Africa will require that additional NLM resources be earmarked for the third IPF cycle. The Council is being requested to take note of this report.

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- I. DEVELOPMENTS SINCE THE LAST SESSION OF THE GOVERNING COUNCIL
- During the period under review, assistance to the national liberation covements (NLMs) continued cautiously, taking into account the need to monitor losely the financial situation of that programme. Commitments for NLM projects n the year 1979 amounted to \$6,704,419.
- The Governing Council of UNDP, at its twenty-sixth session in June 1979, oting that the original IPF for the NLMs as well as the \$7.5 million advance rom the programme reserve approved at its twenty-fifth session were fully ommitted, decided to convert the advance to an increase in the IPF and, also, dded another \$7.5 million to the IPF, raising it to a total of \$20.5 million or the 1977-1981 programming cycle. For the current status of the NLM esources, both Trust Fund and IPF, please note the following table.

 $[\]frac{1}{\text{See}}$ Official Records of the Economic and Social Council, 1979, upplement No. 10, (E/1979/40, Chapter XXI).

Table 1

NIM

Resources and commitments

Trust Fund and IPF

	1975-1981	1977-1981	
	Trust Fund	IPF	Total
	<u>\$</u>	<u>\$</u>	<u>\$</u>
Resources	4 200 000	20 500 000	24 700 000
Committed	3 872 083 a /	14 217 156	18 089 239
Uncommitted	327 917	6 282 844	6 610 761

 $[\]frac{a}{}$ Of this amount, \$2,829,633 was spent through 1978 and \$702,469 was planned to be spent, leaving an estimated probable saving of \$339,981 on committed funds.

A breakdown of the above table, by liberation movements, can be seen in annex I and, by project, in annexes II and III.

^{3.} The Council will recall that in order to review the relations between the OAU and the organizations within the United Nations system, as well as the assistance given to the liberation movements, as required in General Assembly resolution 33/27, UNDP convened in June 1979 a meeting of these organizations with the OAU and the national liberation movements. The main conclusions of the meeting were:

⁽a) The OAU would send a formal appeal to the executing bodies of all United Nations system Agencies to allocate more funds under their <u>regular budgets</u> to allow implementation of additional projects benefiting NIMs;

⁽b) Greater flexibility should be exercised in the future in the implementation of projects;

⁽c) A meeting with NLMs should be organized by UNDP toward the end of 1979 to determine the assistance required by the NLMs for 1980. This meeting was not convened because the General Assembly approved a resolution in November requesting the Secretary-General to arrange for the meeting to take place in Africa before the thirty-fifth session of the General Assembly. Therefore, the responsibility for calling this meeting now rests with the United Nations.

(a) Developments in Zimbabwe

- 4. The preparation of an economic and social survey of Zimbabwe, approved formally by UNDP in 1978, under a project requested by the Patriotic Front and executed by the United Nations Conference on Trade and Development (UNCTAD), was concluded in February 1980. The study was conducted under the direction of a chief economist, Professor M. A. Onitiri, Director of the Nigeria Institute of Social and Economic Research in Ibaden. The final report was formally presented to the two co-leaders of the Patriotic Front in February 1980.
- 5. Following the agreement reached at the Lancaster House negotiations in London, under the direction of the Government of the United Kingdom, elections took place in Southern Rhodesia on 27, 28 and 29 February, after a brief transition period during which the countries resumed the status of a British colony. As a result of the elections, Mr. Robert Mugabe, co-leader of the Patriotic Front (ZANU), became Prime Minister of Zimbabwe.
- 6. The Governing Council of UNDP, at its meeting in February 1980, decided to establish an IPF for Zimbabwe for the remainder of the 1977-1981 planning cycle in the amount of \$5.6 million. Also, the Council decided that the IPF for NLMs may continue to be used to finance 1980 activities of ongoing NLM projects related to Zimbabwe. 2/

(b) Developments in Namibia

7. Lack of progress in negotiations concerning the granting of independence to Namibia has led UNDP to continue its co-operation with the South West Africa People's Organization (SWAPO) and with the Council of Namibia as heretofore. As a result of the agreement reached between UNDP and the Office of the Commissioner for Namibia, UNDP has managed the over-all implementation of the Nationhood Programme for Namibia during the past year. Ten projects became operational. Of these, three projects are financed by the Namibia IPF.

 $[\]frac{2}{}$ See DP/449, decision 80/4.

II. ASSISTANCE TO THE PATRIOTIC FRONT OF ZIMBABWE

- 8. During the year 1979, assistance to the Patriotic Front continued through a number of ongoing projects which were listed in the report of the Administrator to the twenty-sixth session of the Governing Council (DP/362). These projects covered the fields of education and training, health and economic development and planning (see annex III to the present report, pages 1 and 2).
- 9. In addition, six new projects were approved in 1979 for a total of \$686,575. (For a breakdown of cost by project, see annex III, page 2). These projects are:

PAF/78/011 - Public Administration Training Programme

PAF/79/001 - Civil Aviation Training

PAF/79/002 - Transportation of Students

PAF/79/003 - Goods Transport

PAF/79/004 - Self-reliant Food Production

PAF/79/005 - Training of Aircraft Mechanics

- 10. Project PAF/78/011 Public Administration Training Programme was designed to provide one-year training courses in administration, which would give students practical experience integrated with relevant theory.
- 11. Project PAF/79/001 Civil Aviation Training. This project, approved for \$62,800 for a duration of two years, had as its original objective to train a group of five students in aircraft maintenance at Ethiopian Airlines. An expansion of the project to include 28 more students in aircraft maintenance and 7 in aircraft management was recently approved. The total revised cost of the project now stands at \$362,560.
- 12. PAF/79/002 Transportation of Students. This project's objective is to finance the transportation of 90 Zimbabweans to Denmark to undergo training in various vocational and occupational fields before returning to Mozambique.
- 13. PAF/79/003 Goods Transport. The main purpose of this project was to purchase a truck to assist the Patriotic Front (ZAPU) in transporting goods, such as foodstuffs, medical supplies, clothing, blankets, etc. from Dar-es-Salaam, United Republic of Tanzania to Zambia.
- 14. PAF/78/004 Self-reliant Food Production. The aim of this project is to help establish a chicken farm with an eventual capacity of 10,000 layers and broilers and to promote other activities in the field of animal husbandry.
- 15. PAF/79/005 Training of Aircraft Mechanics. The project will train a group of 10 Zimbabweans in aircraft maintenance, to enable them to service and maintain the civil aircraft in Zimbabwe.
- 16. As mentioned in paragraph 4, project PAF/78/010 Macroeconomic and Social Survey has been completed.

III. ASSISTANCE TO SWAPO AND THE COUNCIL FOR NAMIBIA

17. The IPF of the NLMs continued supporting the projects that were indicated in the Administrator's report to the Council last year (see annex IV to the present report). The IPF for Namibia continued supporting the Institute for Namibia and eight pre-independence projects chosen from the Nationhood Programme for UNDP financing. In addition, one of the Namibia Nationhood projects, SWP/78/004, Participation of Women in Development, is being financed from the NLM IPF. For the current status of the Namibia IPF resources and commitments, please note the following table.

Table 2

Namibia IPF

Resources and commitments

	<u> 1975–1981</u>				
	<u>\$</u>				
Resources	8 750 000 <u>a</u> /				
Committed	4 762 998				
Uncommitted	3 987 002				

<u>a</u>/₁₉₇₅₋₁₉₇₆ IPF: \$1,000,000 1977-1981 IPF: \$7,750,000

(a) Assistance to SWAPO

- 18. Project SWP/77/001 Postal and Telecommunications Training, received an additional amount of \$513,500 for activities through 1979. The project, however, has been revised and extended for one more year, with no increase in funds except for \$90,000 needed to accommodate all the students (129) presented by SWAPO. These additional funds will most probably be supplied through the United Nations Commissioner's Office for Namibia, Lusaka.
- 19. Project SWP/78/001 Training in Self-help Housing was executed by the United Nations, but due to the nature of the training it was transferred to UNCHS/HABITAT effective January 1979 and renumbered SWP/78/101. The total amount approved is now \$138,000 for the training of 25 students in planning of physical layout of settlements and in organizing construction of shelters under conditions of limited resources in remote areas, in participating in squatter upgrading and, in general, in familiarizing them with simple building techniques, water supply, drainage systems and waste disposal.

20. The other projects were continued with the objectives indicated in last year's report and with the same budgets.

(b) Assistance to the Council for Namibia

21. A detailed description of the pre-independence projects approved for UNDP financing from the Nationhood Programme for Namibia was given in last year's report to the Council. Indications concerning the present status of these projects will be given to the Council in the oral presentation of this report.

IV. ASSISTANCE TO ANC AND PAC OF SOUTH AFRICA

22. During the year 1979, UNDP continued to assist the two South African liberation movements recognized by the OAU: the African National Congress of South Africa (ANC) and the Pan Africanist Congress of Azania (PAC).

(a) African National Congress of South Africa

- 23. The three projects which were mentioned in last year's report have been progressing satisfactorily, (see annex III to the present report, p. 3).
- 24. Project ANC/78/001 Assistance to Self-help Community Development was transferred from the United Nations to UNCHS/HABITAT and renumbered as ANC/78/101.
- 25. A preparatory assistance project ANC/79/001 Multicomponent Assistance was approved in 1979 for a total amount of \$15,000. The objective of this preparatory assistance was to review the existing training facilities at Morogoro and assess the need for additional facilities related to basic education, health, vocational training and basic agricultural activities. This preparatory phase has led to the design of a large-scale project for promoting the development of Solomon Mahlangu Freedom College (SOMAFCO), which is currently in the process of being formally approved.

(b) Pan Africanist Congress of Azania

- 26. The three projects that were mentioned in last year's report continued progressing satisfactorily, (see annex III to the present report, p. 4).
- 27. Project PAC/78/002 Construction Assistance was transferred to UNCHS/HABITAT and renumbered PAC/78/102.
- 28. Project PAC/79/001 Self-reliance in Food Production was approved in 1979 for a total of \$297,800. The project aims to make the transit settlers of the PAC Centre in Bagamoyo self-reliant in food production, to the greatest possible extent, by training them in farming techniques and by providing requisite equipment and implements.

V. PROJECTS GIVING ASSISTANCE TO NATIONAL LIBERATION MOVEMENTS OF VARIOUS COUNTRIES

29. A number of projects designed to provide assistance simultaneously to several national liberation movements have continued their implementation as planned, (see annex III to the present report, p. 4).

VI. REPRESENTATION OF NLMs IN THE GOVERNING COUNCIL OF UNDP

30. Project NLM/78/001 provided for the representation of NLMs in the UNDP Governing Council sessions. Representatives of the Patriotic Front, SWAPO, ANC and PAC of South Africa were invited. Some representatives of these liberation movements attended the February 1980 meeting of the Governing Council.

VII. FINANCIAL SITUATION OF THE PROGRAMME AND FUTURE REQUIREMENTS

31. The financial situation of the programme can be seen in tables 1 and 2. Even though the NLM IPF shows an uncommitted amount of \$6,282,844, a number of project extensions have been requested by the liberation movements. Of those, the following have been agreed to in principle and the project documents will be forwarded to UNDP headquarters for formal approval:

	Additional amounts authorized
	<u>\$</u>
ANC/78/101	448 000
ANC/79/001	235 000
NLM/76/001	987 325
(Financed from Trust Fund through 1979)
NLM/78/003	400 000
PAF/79/001	299 760
	2 370 085

^{32.} The following is a list of other extensions and new projects being considered, in addition to the proposals approved in the preceding paragraphs:

Extensions	<u>\$</u>
PAF/77/001 - Assist. to Health Programme	257 000
PAF/78/001 - Educational Assist.	500 000
PAF/78/005 - Assist. to PAF/ZANU Doctors	43 205
PAC/78/001 - Institute of Azania	100 000
PAC/78/102 - Construction Assist.	100 000
SWP/77/002 - Assist. in Agriculture	32 500
SWP/77/005 - " " "	5 000
NLM/78/004 - Educational Assist.	246 968
Subtotal (extensions)	1 284 673
New projects	
PAF/79/ - Construction Rural Health Centre	2 410 000
PAF/79/ - ZANU Nat'l. Women's Conf.	40 000
PAF/79/ - Constr. Assist. to Zim. Inst.	1 024 300
PAF/78/004 - Emergency Food Prod.	595 440
NLM/79/ - Reg. Seminar for Women	51 000
NLM/79/ - Human Settlement Planning	273 600
Subtotal (new)	4 394 340
GRAND TOTAL	5 679 013

VIII. CONCLUSION

- 33. The UNDP programme of assistance to the African liberation movements continues to grow and contributes to the necessary preparation of the peoples of the countries concerned before they assume the responsibilities which will be theirs when their countries are liberated.
- 34. In 1979, the commitment level of NLM projects against the IPF was \$6.7 million, which is 93 per cent over the 1978 implementation level of \$3.5 million. While it can be expected that there will be a shortfall in the actual implementation vis-a-vis commitments, the level of delivery can be estimated at \$5.7 million, or 63 per cent over the previous year. The current 1980 commitment level is at \$3 million, but this will soon be raised markedly in view of recently approved extensions, (see paragraph 32), and other proposals now under appraisal. As a result, it is expected that all IPF resources will be utilized by or before the end of the cycle.
- 35. Considering that no date has yet been fixed for the independence of Namibia, and in view of the political situation in South Africa, it is felt that additional resources will be needed for the third IPF cycle to enable UNDP to support those peoples struggling for their countries' liberation.

Annex I

Commitments against

NLM Trust Fund and IPF

	Trust <u>Fund</u>	IPF <u>Funds</u>
	<u>\$</u>	<u>\$</u>
Liberation Movements for Djibouti	238 032	346 040
Patriotic Front - Zimbabwe	401 868	4 859 775
SWAPO - Namibia	457 710	2 194 571
South Africa: ANC and PAC	244 522	2 219 290
Liberation Movements for Various Countries	1 005 622	4 597 480
Subtotal	2 347 754	14 217 156
Liberation Movement for Angola	307 736	
Liberation Movement for Mozambique	223 898	
Liberation Movement for Comoros	114 114	
Liberation Movement for Seychelles	378 581	
UNICEF Allocation	500 000	
Subtotal	1 524 329	
TOTAL	3 872 083	14 217 156

Annex II NLM

Trust Fund Commitments

		Expenditures (through) 1977	(for) 1978	1979	1980	<u>1981</u>	Total
	C: Djibouti C/76/001 - Fellowship Programme	56 202	57 254	124 576			238 032
AN	triotic Front: Zimbabwe - ANC C/74/001 - Educational Assist. C/75/002 - " "	363 225	(87 119) (87 119)	35 565 90 197 125 762			35 565 366 303 401 868
3. <u>SW</u> SW	OTAL NAPO - Namibia NP/75/001 - Educational Assist. NP/75/002 - Health " OTAL	363 225 166 413 77 537 243 950	(3 826) 148 487 144 661	10 123 58 976 69 099			172 710 285 000 457 710
A) P.	outh Africa: ANC and PAC NC/75/001 - Educational Assist. AC/75/001 - " " OTAL	98 954 97 096 196 050	(8 231) (20 890) (29 121)	24 189 53 404 77 593			114 912 129 610 244 522
N N T	various countries VLM/74/001 - Educational Assist VLM/75/002 - " " VLM/76/001 - Health Assist.	261 701 2 724 140 730 405 155	(1 730) 191 919 190 189	1 927 			261 898 2 724 741 000 1 005 622

Annex II (cont'd.)

6.	Liberation Movement for Angola	Expenditur (through) 1977		Commitments \$)	<u>1980</u>	<u> 1981</u>	<u>Total</u>
	FNA/74/001 - Educational Assis FNA/74/002 - " " FNA/75/001 - " " MPA/75/001 - " " TOTAL	13 808 187 473 148 545 45 478 395 304	(43 746) (19 654) (24 168) (87 568)				13 808 143 727 128 891 21 310
7 . 8.	Liberation Movement for Mozambique FRE/75/001 - Educational Assist Liberation Movement for Comoros	· 223 898	(0/ 568) —				307 736 223 898
9•	MOL/75/001 - Educational Assist Liberation Movement for Seychel SEY/76/001 - Assist. to Seychel Liberation Movements	29 773 les lles	5 793	24 638	36 322	17 588	114 114
	Allocation to UNICEF D TOTAL	262 500 266 631 2,442 688	66 385 126 471 386 945	49 696 106 898 988 540	36 322	 17 588	378 581 500 000 3 872 083

Annex III

NLM

IPF Commitments

		1977	1978	1979	<u>1980</u>	<u> 1981</u>	Total
FLC and MLD:	Djibouti						
FLC/77/002 -	Assist. in Public Admin. Seminar	60 448					60 448
FLC/77/003 -	(Expansion of FLC/77/002)	27 549	21 054			<u></u>	48 603
MLD/77/001 -	Educational Assist.	121 318	62 116	53 555			236 989
TOTAL		209 315	83 170	53 555			346 040
Patriotic Fre	ont Zimbabwe:						
	Educational Assist.	14 000	91 272	60 400			165 672
PAF/77/001 -	Assist. to Health Programme		204 111	269 730	41 159		515 000
PAF/77/002 -	Construction of Classrooms		688 348	116 840	27 565		832 753
PAF/78/001 -	Educational Assist.		361 031	964 599	358 370		1 684 000
PAF/78/003 -	School in Social Planning		5 056	 .		-	5 056
	Assist. to PAF/ZANU Doctors		14 078	29 127			43 205
PAF/78/006 -	Educational Equip- ment/Supplies		141 989	93 011	45 000		280 000
PAF/78/007 -	Aid in Transport of Blankets	-	23 714		·	***************************************	23 714
PAF/78/009 -	Fellowship in Urban Planning		2 800	8 000	10 000	4 600	25 400

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a/ African National Council of Zimbabwe (before the Organization of African Unity recognized the Patriotic Front)

MLM

IPF Commitments

			(+	,			
		1977	1978	1979	1980	<u> 1981</u>	Total
	PAF/78/010 - Economic and Social Survey PAF/78/011 - Public Admin.		78 294	520 106	-		598 400
	Training Programme			232 500	48 500		281 000
	PAF/79/001 - Civil Aviation Training PAF/79/002 - Transportation of			31 405	31 405		62 810
	Students			94 765			94 765
	PAF/79/003 - Goods Transport			50 000			50 000
	PAF/79/004 - Self-reliant Food Production PAF/79/005 - Training of Air-			50 200	17 800		68 000
	craft Mechanics			65 000	65 000		130 000
	TOTAL	14 000	1 610 693	2 585 683	644 799	4 600	4 859 775
3.	SWAPO: Namibia						
	SWP/77/001 - Postal and Tele- communications				*		
	Training SWP/77/002 - Assist. in Agri-	90 302	266 749	500 884		***********	857 935
	culture	22 113	833	33 240	2 022		58 208
	SWP/77/003 - Educational Assist. SWP/77/004 - "	1 740 60 292	24 343 46 596	5 467 101 212	22 120		31 550 230 220
	SWP/77/005 - Assist. in Agri- culture	<u> </u>		26 862	2 520		29 382
	SWP/77/006 - Airlifting of Food Supplies	**************************************	111 672				111 672

Annex III (cont'd.) NLM

IPF Commitments

		1977	<u> 1978</u>	1979	1980	<u>1981</u>	Total
	SWP/78/001 - Building Technician Training		27 670				27 670
	SWP/78/002 - Educational Assist.		120 749	86 100	203 855		410 704
	SWP/78/004 - Participation of Women in Develop- ment			99 450	60 450		159 900
	SWP/78/005 - Construction Assist.			167 000			167 000
	SWP/78/101 - Training Course for Building Tech- nicians			110 330			110 330
	TOTAL	174 447	598 612	130 545	290 967	-	2,194 571
4.	South Africa: ANC and PAC						
	ANC/77/001 - Educational Assist.	19 342	94 501	202 452	136 105		452 400
	ANC/77/003 - " "		99 598	218 382	125 600	102 580	546 160
	ANC/78/001 - Assist. to Self-help Community Develop- ment Project		84 046	providence distribution		december of the control of the contr	84 046
	ANC/78/101 - (Continuation of ANC/78/001)			130 954	54 000		184 954
	ANC/79/001 - Multicomponent Assist.			15 000			15 000
	Subtotal - ANC	19 342	278 145	566 788	315.705	102 580	1 282 560

Annex III (cont'd.)

NLM IPF Commitments

(\$)

	<u> 1977</u>	1978	1979	<u>1980</u>	1981	Total
PAC/77/001 - Educational Assist.	24 838	48 797	181 965	140 330		395 930
PAC/78/001 - Institute of Azania		6 410	3 590			10 000
PAC/78/002 - Construction Assist		9 975		-	· · · · · · · · · · · · · · · · · · ·	9 975
PAC/78/102 - (Continuation of PAC/78/002)			136 500	86 525		223 025
PAC/79/001 - Self-reliance in Food Production			114 700	89 200	93 900	297 800
Subtotal - PAC	24 838	65 182	436 755	316 055	93 900	936 730
TOTAL - South Africa	44 180	343 327	1 003 543	631 76 0	196 480	2 219 290
5. National liberation movements of various countries						
NLM/76/002 -Educational Assist.	102 930	333 047	877 403	668 891		1 982 271
NLM/78/001 - Representation of NLMs at Governing Council		5 183	34 817		******	40 000
NLM/78/002 - Vocational Training			315 700	253 200	222 600	791 500
NLM/78/003 - "		495 5 7 8	553 173	461 847	73 111	1 583 709
NLM/78/004 -Educational Assist.			200 000			200 000
TOTAL	102 930	833 808	1 981 093	1 383 938	295 711	4 597 480
GRAND TOTAL	544 872	3 469 610	6 704 419	2 951 464	496 791	14 167 156

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Annex IV Namibia

IPF Commitments

	(through)	Expe	enditures			
	1976	1977	1978	1979	<u>1980</u> <u>1981</u>	<u>Total</u>
NAM/75/001 - Contribution to Conf. of Namibia Day	<i>դ</i> 000					
NAM/76/003 - Institute for Namibia	370 000	786 420	893 508	845 385	851 385 —	3 385 698
NAM/78/001 - Socio-economic Planning				38 900		38 900
NAM/78/002 - Transnational Corps. Training				124 400		124 400
NAM/78/003 - Fisheries Fellowships				28 000		28 000
NAM/78/004 - Assessment of Land Suitability				112 650	94 950 —	207 600
NAM/78/005 - Contingency Plan for Fisheries			en e	219 600		219 600
NAM/78/006 - External Economic Policies			-	253 000		253 000
NAM/78/007 - Labour Legisla- tion Services		· —	-	62 300		62 300
NAM/78/008 - Vocational Training Centre	•			24 500		24 500
TOTAL	419 000	786 420	893 508	1 717 735	946 335 —	4 762 998