FIFTEENTH SESSION

22 January - 13 February 1973

(for reference, see Official Records of the Economic and Social Council, Fifty-fifth Session, Supplement No.2, E/5256)

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73/1. Draft omnibus statute

- 136. At its 351st meeting, upon the conclusion of its discussion, the Governing Council decided:
- (a) To establish a Working Group of the Whole, which would meet three or four days before the opening of the June 1973 session of the Governing Council, to examine the matter in greater detail and prepare a draft statute for the Council's consideration:
- (b) To request the Administrator to prepare a new paper which would form the basis for the discussions of the Working Group and which would include all relevant material on the draft statute now found in the various documents before the Council.
- 137. At its 365th meeting, the Governing Council further decided to fix 5 March 1973 at the final date for the receipt by the UNDP Administration of written comments on the draft statute.

351st and 365th meetings 29 January and 7 February 1973

73/2. Project recommendations of the Administrator

- 18. At its 352nd meeting, the Governing Council:
 - (a) Approved the six projects listed in annex II to this report;
- (b) Authorized the Administrator to make the appropriate arrangements with the Governments and Executing Agencies for the execution of those projects.

352nd meeting 29 January 1973

73/3. Actions taken by the Administrator concerning projects

24. At its 353rd meeting, the Governing Council took note of the report of the Administrator (DP/L.257 (Vol. I-VII)).

353rd meeting 30 January 1973

73/4. Review of regional and interregional projects

- 63. At its 353rd meeting, the Governing Council decided to:
- (a) Take note of the report by the Administrator on his review of regional and interregional projects and of the observations made by members during the discussion of item 4 (d).
- (b) Commend the Administrator for the thoroughness with which the review had been undertaken and for the impact which it had begun to make on the quality of intercountry programming.

353rd meeting 30 January 1973

73/5. Arrangements for broadening the experience of young specialists from developing countries in other countries in the field of natural resources exploration and development

320. At its 356th meeting, the Governing Council:

- (a) Took note of the report of the Secretary-General and the Administrator;
- (b) Approved the measures proposed in that report; and
- (c) Requested the Administrator to take appropriate follow-up action.

356th meeting 31 January 1973

73/6. Further assessment of experience in country programming

43. At its 356th meeting, the Governing Council:

Having carried out a further evaluation of experience in country programming in the light of the note by the Administrator on this subject (DP/L.261);

- (a) Took note of the further improvements effected in the country programming process as well as of the problems that remained to be resolved;
- (b) Reaffirmed the observations which it had made at its thirteenth and fourteenth sessions; 3/
- (c) <u>Invited</u> the parties concerned in country programming to continue their endeavours further with a view to improving the process in the light of those observations and of the discussions in the Council at its fifteenth session.

356th meeting 31 January 1973

^{3/} See Official Records of the Economic and Social Council, Fifty-third Session, Supplement No. 2, paras. 76-92 and Supplement No. 2A, paras. 101-114.

73/7. Country programmes

- 15. At its 357th meeting, the Governing Council:
- (a) Approved the proposed UNDP country programmes for Brazil, the British Solomon Islands, Burma, Cuba, Dahomey, Democratic Yemen, Ecuador, Egypt, Guatemala, Haiti, Israel, Ivory Coast, Jordan, Malawi, Nepal, Republic of Korea, Singapore, Syrian Arab Republic, Thailand, Tonga, Western Samoa, Yugoslavia, and Zambia within the limits of each country's IPF and for the duration of the respective programme periods. Until such time as indicative planning figures were established to cover 1977 and subsequent years, the Administrator, with respect to the country programmes for Burma, Ecuador, Egypt, Haiti, Republic of Korea, Yugoslavia, and Zambia, will proceed with approval action in a manner which will ensure that expenditure during the period 1972-1976 does not exceed the currently established IPF for the country concerned.

In approving the country programme for Israel, the Governing Council took note of statements by various members. Several members expressed their objections and reservations and seriously questioned the eligibility of Israel to receive UNDP assistance, while some other members expressed their approval of the Programme. The Council also took note of the assurances of the Administrator on the programme, understanding that the programme did not relate in any way to any territories occupied by Israel in the 1967 conflict and that the Administrator would not authorize any expenditure which might be construed as continuing Israeli occupation of these territories. The Governing Council also noted that any discrepancies in the figures of population and area in document DP/GC/ISR/R.1 would be rectified in accordance with official United Nations statistics.

- (b) Requested the Administrator, as regards the country programme for Zambia, to ensure that maximum attention and flexibility be given in its effective execution in the light of the country's needs and urged that UNDP play a catalytic role in bringing supplementary assistance from the organizations and programmes of the United Nations system, including UNDP and the regional Economic Commission for Africa, for activities financed from their regular or other resources.
- (c) <u>Authorized</u> the Administrator to proceed with appraisal and approval action on requests for assistance falling within the outlines of the respective country programmes and calling for planned expenditure which might be contained within the approved IPFs of the countries concerned and the financial resources currently available at any given time.

73/8. Special measures in favour of the least developed countries

129. At its 363rd meeting, the Governing Council:

- (a) Took note of the report of the Administrator on special measures in favour of the least developed among developing countries (DP/L.263) and of the observations and suggestions made during the discussion of that item;
- (b) Authorized the Administrator, as a provisional measure, to take the figure of \$35 million as the planning figure for special measures for the least developed among developing countries for the period 1973-1976, and, on the basis of the requests made by the Government authorities, to co-operate in programming new and additional activities along the lines mentioned in the report;
- (c) Requested the Administrator to report to the Council not later than the seventeenth session on action taken and proposed for the period 1973-1976 in response to the authority given in paragraph (b) above.

363rd meeting 6 February 1973

73/9. Measures to strengthen the executing agencies of UNDP

303. At its 363rd meeting, the Governing Council:

- (a) <u>Took note</u> of the action taken in 1972 by organs of the United Nations and related agencies on matters relating to UNDP (DP/L.269 and Add.1 and 2) and of the observations and suggestions made during the discussions;
- (b) <u>Noted</u> that the implementation of resolution 2975 (XXVII) would be considered at the IACB spring session and requested the Administrator to report to the sixteenth session of the Council on the ways in which the resolution was to be implemented.

363rd meeting 6 February 1973

73/10. United Nations Capital Development Fund

312. At its 363rd meeting, the Governing Council took note with satisfaction of the report by the Administrator on the United Nations Capital Development Fund (DP/L.258 and Corr.1) and of the views expressed during the discussion.

363rd meeting 6 February 1973

73/11. Working Group on Technical Co-operation among Developing Countries

332. At its 363rd meeting, the Governing Council adopted the following decision:

The Governing Council,

Recalling General Assembly resolution 2974 (XXVII) of 14 December 1972 on "Co-operation among developing countries in the United Nations technical co-operation programmes and the increased efficiency of the capacity of the United Nations development system",

Taking note of the invitation to the Governing Council to convene, through the Administrator of the Programme and in consultation with the interested States Members of the United Nations, a working group in order:

- (a) To examine and make recommendations on the best way for developing countries to share their capacities and experience with one another with a view to increasing and improving development assistance;
- (b) To examine the relative possibilities and advantages of regional and interregional technical co-operation among developing countries,

Considering that, in view of its purposes, the working group should be so constituted as to represent mainly developing countries in different regions and at different levels of development, and at the same time to include representatives of developed countries with relevant experience and interest in development assistance.

Recognizing also that the size of such a group should be limited to minimize financial implications without affecting the efficiency of the work,

Noting finally the General Assembly's request that a report and recommendations be submitted, through the Economic and Social Council, to the twenty-ninth session of the Assembly,

- 1. Requests the Administrator to appoint a working group composed of representatives of States members keeping in mind the above criteria;
- 2. <u>Invites</u> the Administrator to make appropriate arrangements for the full collaboration of his staff with the work of the working group;
- 3. Requests the Administrator to provide the necessary secretariat and support services for the working group;
- 4. Requests the Administrator to proceed immediately with the preparation of a provisional agenda, initial documentation and time-table to be submitted to the first session of the working group, with a view to its carrying out its work between sessions of the Governing Council and submitting its report to the eighteenth session of the Council in June 1974;
- 5. Requests the Administrator to make appropriate arrangements to ensure the fullest necessary collaboration with the working group by the United Nations including the regional economic commissions and the other organizations and programmes of the United Nations the specialized agencies and the IAEA.

363rd meeting 6 February 1973

73/12. Further review of criteria to be followed in calculating indicative planning figures

- 108. At its 364th meeting, the Governing Council decided to:
- (a) Take note with appreciation of the note by the Administrator to the fifteenth session of the Council on further review of criteria to be followed in calculating IPFs (DP/L.259 and Corr.1);
- (b) Request the Administrator to prepare for the sixteenth session a further study on the subject, in accordance with General Assembly resolution 2972 (XXVII), taking account, inter alia, of the decision of the Council at its fourteenth session regarding the preparation of illustrative calculations; of the subsequent note by the Administrator (DP/L.259 and Corr.1) and of the general views and detailed suggestions expressed at the fifteenth session of the Council, including the observations of the Administration;
- (c) <u>Invite</u> the Administrator, in his further study, to include tables showing the provisional data on population and <u>per capita</u> GNP employed in calculating IPFs, and to make such calculations on the assumptions of a growth in voluntary contributions by 7.2, 9.6 and 11.2 and 15.0 per cent per annum respectively;
- (d) Suggest to the Administrator that calculations should be prepared distributing 92.5 per cent of total resources available for distributed country IPFs so as to ensure that the least developed among developing countries obtain as a whole at least 25 per cent, with the distribution to individual countries determined by the basic criteria of population and per capita GNP; and that the remaining per cent be available for all other recipient countries, with individual IPFs determined, again, on the basis of each country's population and per capita GNP and in such a manner as to ensure a significant improvement in the position of the countries at the lower end of the per capita GNP scale;
- (e) <u>Consider</u> the individual country allocation of 7.5 per cent of total resources available for distributed country IPFs on the basis of supplementary criteria at the sixteenth session;
- (f) <u>Invite</u> the Administrator to explore with recipient countries at the upper end of the <u>per capita</u> GNP scale the various alternatives suggested at the fourteenth and fifteenth sessions with a view to their adoption of a net contributor status in the Programme and to report progress on that matter to the Council at its seventeenth session.

73/13. Revised estimates of resources and programme costs for 1973 and for the period 1972-1976

- 159. At its 364th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council, subject to the reservations and observations expressed in the Budgetary and Finance Committee and in the Council:
- (a) Took note of document DP/L.262 and Corr.l and expressed concern at the large projected deficit in resources over the period 1972-1976:
- (b) <u>Noted</u> that one of the principal causes of the projected deficit was the inadequate rate of increase in voluntary contributions and the non-fulfilment by some countries of the agreed target rate:
- (c) Expressed serious concern at the fact that in the Administrator's own estimates in paragraph 14 of DP/L.262 and Corr.1 the miniscule increases in dollar terms for programme delivery represented in real terms "a static or slightly declining programme":
- (d) Noted that the situation described in paragraph (c) was the result of the inadequate rate of increase in resources mentioned in paragraph (b) further exacerbated by the accelerated distribution of prior years' resources (arising inter alia from front-loading), inflationary forces and higher administrative costs;
- (e) Considered that the solution to the projected deficit and to the situation described in subparagraph (c) was a substantial increase in the rate of growth of voluntary contributions;
- (f) <u>Urged</u> all Governments, and in particular those donor countries whose contributions had lagged behind the agreed target level of 9.6 per cent annual increase:
 - (i) To increase their contributions by at least the minimum level required for the full implementation of the approved programme;
 - (ii) To respond favourably to the invitation contained in General Assembly resolution 2973 (XXVII) to increase their contributions by at least 15 per cent annually in order to ensure the dynamic growth of the Programme;
- (g) Expressed concern over the progressive rise in the ratio of total administrative costs to field programme costs;
- (h) <u>Urged</u> the Administrator to continue his efforts to exercise the greatest financial stringencies possible in the administration of the Programme;

- (i) Recognized that any attempt to slow the pace of delivery of programmes for recipient Governments would be a negative and undesirable approach to cover the deficit and that attempts to meet the projected deficit should not delay the implementation of country programmes and projects nor adversely affect decisions on the level of IPFs;
- (j) Requested the Administrator to proceed with caution in the granting of waivers of assessed programme costs for countries other than the least developed of the developing countries in conformity with the relevant decisions of the Governing Council at its fourteenth session;
- (k) Requested the Administrator to present to each session of the Governing Council estimates of resources and Programme costs on the basis of an extensive financial and operational monitoring system, with supplementary information on cash flows and liquidity positions:
- (1) Requested the Administrator to present to the sixteenth session of the Governing Council a report on the alternatives to deal with the projected deficit and related matters and in particular the possible implications, in terms of efficiency and economy, of a system of:
 - (i) Merging the budgetary allocations for overheads with the IPFs;
 - (ii) Reimbursing overheads and direct project costs from a single account.

364th meeting 6 February 1973

73/14. Arrangement for the custodianship of UNDP funds

163. At its 364th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council took note of document DP/L.253 as well as the views of the Budgetary and Finance Committee thereon.

73/15. Audit reports

166. At its 364th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council took note of document DP/L.264 and of the comments made thereon in the Budgetary and Finance Committee.

364th meeting 6 February 1973

73/16. Agency overhead costs

- 178. At its 364th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:
- (a) Took note with satisfaction of documents DP/L.251 and Add.1 and 2 and the views expressed in the Budgetary and Finance Committee;
- (b) Requested the Administrator to bring to the attention of the Administrative Committee on Co-ordination and its Consultative Committee on Administrative Questions (CCAQ) the report on the Governing Council on that matter and its view that very careful consideration should be given to those recommendations of the Joint Inspection Unit which were of direct concern to CCAQ;
- (c) Requested the Administrator to submit a progress report to the sixteenth session and a substantive report to the seventeenth session of the Council;
- (d) <u>Authorized</u> the Administrator to make additional overhead payments totalling a maximum of \$490,130 to IMCO, UNCTAD, UPU, WMO and ICAO under flexibility arrangements as outlined in DP/L.251/Add.3.

364th meeting 6 February 1973

73/17. Programme Reserve

185. At its 364th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council took note of document IP/L.266 as well as the comments of the Budgetary and Finance Committee thereon.

73/18. Sectoral support to resident representatives

- 204. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:
- (a) Took note of document DP/L.260 concerning advice and support to Resident Representatives in sectoral fields, as well as the views expressed thereon in the Budgetary and Finance Committee;
- (b) Stressed the importance of consultations between UNDP and the participation organizations in order that they might develop integrated arrangements in conformit with the provisions of the Consensus;
- (c) Considered that the existing arrangements with UNIDO should continue to be implemented in conformity with General Assembly resolution 2953 (XXVII);
- (d) Considered that the existing arrangements with FAO should continue to be implemented;
- and Finance Committee and the Programme's financial situation, the Administrator should:
 - (i) Pursue with FAO the ongoing review of arrangements concerning agricultural field advisers;
 - (ii) Examine and consider with UNIDO the arrangements relating to industrial development field advisers;

(e) Considered that, taking into account the views expressed in the Budgetary

- (iii) Proceed to discussions with heads of the other bodies in the Unite Nations system regarding the most effective means of providing the kinds of advice and support to the Resident Representatives which best responded to the needs of the developing countries;
- (f) Recommended that arrangements similar to those with FAO and UNIDO should not, at present, be extended to other sectoral fields;
- (g) <u>Invited</u> the Administrator to report to the seventeenth session of the Council on the results of his discussions with different organizations in the United Nations system.

73/19. UNDP participation in the proposed United Nations staff college and staff training programmes of UNDP

- 217. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:
- (a) Took note of DP/L.255 as well as the views of the Budgetary and Finance Committee thereon;
 - (b) Approved the UNDP staff training programmes outlined therein;
- (c) <u>Invited</u> the Administrator to continue his review of UNDP's participation in the proposed United Nations staff college taking into account the financial situation of UNDP;
- (d) Requested the Administrator to report to the sixteenth session of the Governing Council the results of his studies of the possible use of the United Nations' staff college for training UNDP staff with his estimates of the benefit of that training.

365th meeting 7 February 1973

73/20. Headquarters premises of UNDP

230. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council took note of the oral report on the matter of Headquarters premises and of the views expressed thereon and decided that the question should be included on the agenda of its sixteenth session, at which time a document setting forth the specific proposals and recommendations of the Administrator would be provided.

73/21. Revised budget estimates for the administrative and programme support services of UNDP for the year 1973

252. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:

Having considered the 1973 revised estimates for administrative and programme support services of UNDP (DP/L.250) and the report of the Advisory Committee on Administrative and Budgetary Questions (A/8916), and the views expressed thereon in the Budgetary and Finance Committee,

(a) Approved the revised estimates of 1973 requirements for administrative and programme support services of UNDP in a total amount of \$35,892,300 (net) as submitted in document DP/L.250, taking into consideration the further reduction of \$100,000 announced by the Administrator and comprising the following appropriation sections:

United States dollars

Section 1 - Salaries and wages	26 625 900
Section 2 - Common staff costs	8 486 800
Section 3 - Travel and transportation	1 852 100
Section 4 - Permanent equipment	587 100
Section 5 - Other general expenses	4 108 200
Section 6 - Subventions	709 700
Total Gross	42 369 800
Less	
Section 7 - Estimated income	6 477 500
Total Net	35 892 300

- (b) <u>Decided</u> that the Administrator might transfer credits between sections only with the authorization of the Governing Council, such authorization to be obtained, if necessary, by canvassing members of the Council through correspondence;
- (c) <u>Authorized</u>, in order to finance those requirements, an allocation in the amount of \$35,892,300 (net) from the resources of UNDP;
- (d) Requested the Administrator, while commending his view that a policy of delayed recruitment would not be a realistic approach to the problem of reducing costs, to continue his efforts to seek further economies in the execution of the 1973 budget.

73/22. Management inspections service in UNDP

- 257. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:
- (a) Took note of paragraphs 1-11 of document DP/L.254 and of the comments thereon in the Budgetary and Finance Committee:
- (b) Requested the Administrator to keep under study the question of the internal audit of UNDP's own expenditure.

365th meeting 7 February 1973

73/23. General outline of budget estimates for the year 1974

265. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:

- (a) Took note of document DP/L.267 as well as the views expressed thereon in the Budgetary and Finance Committee;
- (b) <u>Invited</u> the Administrator to submit in future more detailed documentation, which should include an outline of the Administrator's thinking in connexion with new or changed concepts and activities, with their probable costs or savings;
- (c) Noted the constant rate of increase of administrative costs in relation to field programme costs, and requested the Administrator to take the necessary measures to rectify that trend:
- (d) Requested the Administrator when preparing his 1974 budget estimates for administrative and programme support services costs to take particularly into account:
 - (i) UNDP's participation in the proposed staff college and the observation made in that connexion in the Budgetary and Finance Committee on subitem 6 (b) of the Council's agenda;
 - (ii) The Council's decision on subitem 6 (a) of its agenda to continue the implementation of the existing arrangements with FAO and UNIDO.

73/24. United Nations Fund for Population Activities

- 299. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council:
- (a) Took note of document DP/L.268 as well as the views expressed thereon in the Budgetary and Finance Committee;
 - (b) Authorized the Executive Director of UNFPA:
 - (i) To continue to conduct the financial operations of the Fund on a provisional basis under the appropriate Financial Regulations and Rules of UNDP, taking into account the separate identity and character of the Fund;
 - (ii) To depart from a system of full funding and establish on a provisional basis an operational reserve of \$20 million;
 - (iii) To allocate funds, in accordance with Regulation 12.1 of the UNDP Financial Regulations and Rules and pending consideration at its sixteenth session of revised estimates of UNFPA resources and programme costs for the period 1973-1976, up to the level of \$26 million to carry out new UNFPA activities;
- (c) Requested the Executive Director of UNFPA to submit to the sixteenth session of the Governing Council:
 - (i) A detailed report, including administrative budget estimates for the UNFPA secretariat and information on firm pledges received for 1973, taking into account the views expressed in the Budgetary and Finance Committee as well as the views expressed in the Economic and Social Council at its fifty-fourth session, which would allow the Council to take appropriate action in conformity with General Assembly resolution 3019 (XXVII);
 - (ii) A work plan as well as a revised statement showing any further adjustments in the estimates of annual programme costs for the period 1973-1976;
 - (iii) Draft financial regulations and rules for the fund;
- (d) <u>Invited</u> the Executive Director of UNFPA to study the various possible means of regularizing pledging procedures in the light of observations made in the Budgetary and Finance Committee.

73/25. Housing for development personnel

324. At its 365th meeting, on the recommendation of the Budgetary and Finance Committee, the Governing Council took note of document DP/L.265 as well as the views of the Budgetary and Finance Committee thereon.

365th meeting 7 February 1973

73/26. Date and place of the sixteenth session of the Governing Council

334. At its 365th meeting, with the concurrence of the Director-General of WHO, the Governing Council decided to hold its sixteenth session from 6 to 28 June 1973 at WHO Headquarters in Geneva, with a further meeting, possibly on 2 July for the consideration of its draft report on the session. The dates fixed for the session included at least one day for consideration of the United Nations Fund for Population Activities. It was also agreed that the Budgetary and Finance Committee and the Working Group on the Draft Statute for UNDP would convene at WHO Headquarters on 4 June.

365th meeting 7 February 1973

73/27. Provisional agenda for the sixteenth session of the Governing Council

336. At its 365th meeting, the Council agreed on the following provisional agenda for its sixteenth session:

- 1. Opening of the session.
- Adoption of the agenda.
- Country and intercountry programming and projects:
 - (a) Consideration, in private meetings, and approval by the Council of individual country programmes and projects recommended by the Administrator;
 - (b) Report by the Administrator on projects approved between the fifteenth and sixteenth sessions and extension of the Administrator's authority to approve projects;
 - (c) Further review of criteria to be followed in calculating indicative planning figures for the 1977-1981 period.
- 4. Annual report of the Administrator for 1972.

- 5. United Nations Volunteers.
- 6. Information papers on the regular programmes of technical assistance in 1972 of the specialized agencies and the International Atomic Energy Agency.
- 7. United Nations Fund for Population Activities.
- 8. Budgetary, financial and administrative matters:
 - (a) Financial outlook of UNDP, 1972 to 1976, and comprehensive report on financial activities during 1972:
 - (b) Budget estimates for the year 1974.
 - (c) Progress report on agency overhead costs;
 - (d) Assessed programme costs payable in local currency;
 - (e) Headquarters premises of UNDP;
 - (f) United Nations staff college;
 - (g) Composition of UNDP headquarters and field offices.
- 9. Draft omnibus statute for the Programme for consideration by the General Assembly (General Assembly resolution 2688 (XXV)).
- 10. United Nations technical co-operation activities.
- 11. Other matters.
- 12. Date and provisional agenda for the seventeenth session of the Governing Council.
- 13. Draft report of the Governing Council to the fifty-fifth session of the Economic and Social Council.

