ORGANIZATIONAL MEETING  
10 to 14 February 1992  

SPECIAL SESSION  
10 to 14 February 1992  

THIRTY-NINTH SESSION  
4 to 29 May 1992  


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The Governing Council

I

Decides that the thirty-ninth session of the Governing Council including the Standing Committee for Programme Matters, the Budgetary and Finance Committee and the Drafting Group shall be held in Geneva from 4 to 29 May 1992 and that the high-level segment of the plenary shall take place between 11 and 13 May 1992;

II

Takes note of the statement by the Secretary of the Governing Council at the organizational meeting on the rationalization of the work of the Council, including measures taken concerning documentation;

III

Decides to waive for its meetings in 1992 rule 22 of its rules of procedure, in so far as that rule refers to the requirement of a quorum of one third of the members of the Governing Council present to open a meeting or to proceed with a debate;

IV

Approves the provisional agenda and tentative schedule of work for its special session from 10 to 14 February 1992 (DP/1992/L.2 and Add.1);

V

Approves the provisional agenda and the tentative schedule of work for its thirty-ninth session (DP/1992/L.3 as orally amended and taking into account decision 92/2 of 14 February 1992) and on the understanding that the Bureau of the Council be entrusted with the task of adjusting the schedule of meetings within the overall allocation of services to ensure a smooth and proper conduct of the Council;

VI

Agrees that the Standing Committee for Programme Matters shall deal with the following subjects at the thirty-ninth session:

(a) Implementation of country programmes in various regions;
(b) All country and intercountry programmes;
(c) Global and interregional projects;
(d) Country and intercountry programmes of the United Nations Population Fund;
(e) Evaluation;
VII

1. **Decides** to allocate the following items of the provisional agenda for the thirty-ninth session to the Budgetary and Finance Committee:


10. Financial, administrative and budgetary matters. Under this item the Governing Council will consider the following subjects:

   (a) Annual review of the financial situation, 1991 (including trust funds);

   (b) Revised budget estimates for 1992-1993;

   (c) Audit reports and other matters;

   (d) Status of management services;

   (e) Financial regulations: matters on which consensus has not yet been achieved;

2. **Further decides** that the Budgetary and Finance Committee shall also review the financial implications of draft decisions before the Governing Council takes action thereon;

VIII

**Reaffirms** the principles contained in section III, paragraph 4, of Governing Council decision 83/1 of 14 February 1983, which shall guide the deliberations of the Drafting Group;

IX

**Agrees** to waive the 10-week rule for the submission of documents to be considered by the Governing Council at its thirty-ninth session, as specified in section V of document DP/1992/L.3;

X

1. **Decides** to open the list of speakers for the high-level segment of its session on 30 March 1992 and to close it on 11 May 1992;

2. **Decides** that there shall be a time-limit of 15 minutes for all interventions, those made by the delegations and secretariat alike, during the session.

*1st meeting*  
*10 February 1992*
Rationalization of the work of the Governing Council

The Governing Council,

Recalling its decisions 87/1 of 17 February 1987, 87/50 of 19 June 1987, 90/23 of 23 June 1990 and 91/51 of 25 June 1991 regarding rationalizing and streamlining the work of the Governing Council,

Reaffirming the responsibility of the Governing Council to oversee and provide guidance for the Programme in accordance with the latter's mandate and the relevant resolutions of the General Assembly,

Taking into account that the General Assembly, in paragraph 20 of its resolution 46/190 of 20 December 1991, invited the Governing Council to review its meeting and documentation requirements in the light of their significant financial implications and to report thereon to the General Assembly at its forty-seventh session (1992), through the Committee on Conferences,

1. Requests the Administrator to include in his annual report information on the following:

   (a) Implementation of country, regional, interregional, global and Special Programme Resources-funded programmes;

   (b) Important highlights of activities of other funds and programmes, including the United Nations Revolving Fund for Natural Resources Exploration and the United Nations Fund for Science and Technology for Development;

   (c) Significant steps taken by the United Nations Development Programme to follow up resolutions and decisions adopted by the General Assembly and by other organs and organizations of the United Nations system, especially resolutions dealing with operational activities for development of the United Nations system;

   (d) Technical cooperation among developing countries;

   (e) A progress report on the activities of the United Nations Development Programme in combating the human immune deficiency virus infection (HIV) and acquired immune deficiency syndrome (AIDS);

   (f) Regional economic integration;

   (g) Procurement from developing countries;

   (h) Human Development Report;

   (i) Reports of the Joint Inspection Unit of interest to the United Nations Development Programme;

   (j) Any other matters to be brought to the attention of the Governing Council;
2. Decides to establish at its organizational meeting a programme of work for the Governing Council which will give appropriate time for consideration of specific subjects in the annual report of the Administrator, particularly those subjects contained in the report likely to require a decision by the Council;

3. Decides to consider annually the following subjects:
   (a) National execution;
   (b) National capacity-building;
   (c) Programme management issues, including decentralization and the programme approach;
   (d) Coordination;
   (e) Evaluation;
   (f) Matters relating to the programming cycles;
   (g) Issues relating to programme quality, impact, sustainability, efficiency and programme/project audits;
   (h) Assistance to the Palestinian people;
   (i) United Nations Population Fund (see also para. 7 (h) of the present decision);
   (j) United Nations technical cooperation activities;
   (k) Annual review of the financial situation (including trust funds);
   (l) Revised budget estimates for the current biennium;

4. Decides to consider country, intercountry, global and Special Programme Resources programmes and projects when each programming document is approved, in a mid-term review, and when each programme is evaluated upon completion;

5. Decides to consider the following subjects on a biennial basis:
   (a) Matters relating to the least developed countries;
   (b) Assistance to national liberation movements;
   (c) Women in development;
   (d) The activities of the United Nations Development Programme in combating HIV/AIDS;
   (e) Technical cooperation among developing countries;
   (f) United Nations Capital Development Fund;
(g) United Nations Development Fund for Women;
(h) United Nations Sudano-Sahelian Office;
(i) United Nations Volunteers programme;
(j) Audit reports;
(k) Report on the status of management services;
(l) Financial regulations: matters on which consensus has not yet been achieved;
(m) Procurement from developing countries;
(n) United Nations system regular and extrabudgetary technical cooperation expenditures;

6. Decides to consider the following subjects on a triennial basis:
   (a) United Nations Revolving Fund for Natural Resources Exploration;
   (b) United Nations Fund for Science and Technology for Development;
   (c) United Nations International Short-Term Advisory Resources (UNISTAR) and Transfer of Knowledge through Expatriate Nationals (TOKTEN);

7. Decides that its agenda for the thirty-ninth session (1992) shall include the following additional subjects:
   (a) Micro-capital grants, in accordance with Governing Council decision 90/15 of 22 June 1990;
   (b) United Nations Development Programme Gulf Task Force;
   (c) United Nations Development Programme assistance in private sector development;
   (d) Role of the United Nations Development Programme in the implementation of the United Nations New Agenda for the Development of Africa in the 1990s;
   (e) Humanitarian programmes, including refugees, displaced persons, returnees and the United Nations Development Programme response to emergencies;
   (f) Follow-up to the recommendations of the management consultants' report on the senior management structure of the United Nations Development Programme (decision 91/43 of 25 June 1991);
   (g) Support costs successor arrangements;
   (h) United Nations Population Fund: review of the agenda of the Governing Council with a view to further streamlining;
8. **Reaffirms** its decisions to consider at its fortieth session (1993), *inter alia*, the following subjects:

(a) Technical cooperation among developing countries (decision 91/7 of 25 June 1991);

(b) Regional economic integration (decision 91/10 of 25 June 1991);

(c) Efficiency of programming and the comparative advantages of the United Nations Development Programme (decision 91/31 of 25 June 1991);

(d) Experiences and utilization of the development support services (para. 39 of decision 91/46 of 21 June 1991);

(e) Procurement from developing countries (decision 91/48 of 21 June 1991);

(f) United Nations Development Programme activities with respect to the United Nations Conference on Environment and Development (decision 90/20 of 22 June 1990);

9. **Requests** the Administrator to provide for the organizational meetings and regular sessions of the Governing Council a table indicating the subjects included in the agenda for the previous year, the present year and the two subsequent years;

10. **Decides** to review, at each session of the Governing Council, the subjects planned for inclusion in the agenda of the following session, with a view to eliminating consideration of those subjects that are no longer relevant and to streamlining further the agenda of the Council;

11. **Decides further** to review at its annual organizational meeting additional possibilities for the rationalization of the work of the Governing Council, including a review of meeting and documentation requirements;

12. **Decides** to examine on the penultimate day of each Governing Council session a comprehensive list of the reports being requested in draft Council decisions, with a view to reducing the overall number and volume of separate reports;

13. **Decides** that Governing Council decisions should focus on the governance of the United Nations Development Programme and that the Council should avoid decisions which call for no change in, or are not directly related to, policies or activities of the United Nations Development Programme.

*7th meeting*

*14 February 1992*
92/3. **Venue of the Governing Council**

The Governing Council

1. **Decides** to review the issue of the venue of sessions of the Governing Council at its thirty-ninth session and, to that effect, includes such an item in its provisional agenda;

2. **Requests** the Administrator to provide further information on, inter alia, cost estimates on holding a session in Geneva or in New York;


7th meeting
14 February 1992

92/4. **Assistance to Djibouti, Ethiopia, Kenya, Somalia, the Sudan and Yemen**

The Governing Council,

Taking note of the role of the United Nations Development Programme in assisting Djibouti, Ethiopia, Kenya, Somalia, the Sudan and Yemen as contained in document DP/1992/3, and the comments made thereon by delegations,

1. **Emphasizes** the need to adhere to the principle governing the allocation of funds under the indicative planning figures;

2. **Understands** that the newly established liaison office is to provide logistical support and is temporary;

3. **Requests** the Administrator to present proposals for future funding of this office to the Governing Council at its fortieth session (1993).

7th meeting
14 February 1992

92/5. **United Nations Development Programme Gulf Task Force**

The Governing Council

1. **Expresses** its appreciation for the report of the Administrator containing proposals for the socio-economic and environmental recovery of countries affected by the Gulf crisis (DP/1992/4), as well as its satisfaction with the way in which the Gulf Task Force has carried out its tasks;

2. **Endorses** the proposals contained in document DP/1992/5;

3. **Expresses** its continuing concern at the impact of the Gulf crisis on the socio-economic development and environment of all affected countries and at the lack of sufficient funds to enable recovery;
4. Notes the importance of collective action to assist all affected countries in their socio-economic and environmental recovery and of collaboration between those countries, donor countries, relevant organizations and bodies of the United Nations system, multilateral financial institutions and non-governmental organizations;

5. Requests the Administrator to continue to assist all affected countries in formulating and pursuing proposals for recovery, at national, subregional, regional and interregional levels, through the United Nations Development Programme field offices, as well as its bureaux and units as necessary, and in dialogue with donors at the country level, particularly as regards the human problem of the returning labour migrants, the management of the economic impact of the Gulf crisis, and the environmental impact.

8th meeting
14 February 1992

92/6. Net contributor status

The Governing Council,

Recalling its decision 91/29 of 21 June 1991,

Having considered the report of the Administrator on preparations for the fifth programming cycle: follow-up to decision 91/29 of 25 June 1991, concerning net contributor status (DP/1992/6),

1. Takes note of the conclusions of the Administrator that the collaboration between the countries covered by decision 91/29 and the United Nations Development Programme in the fifth programming cycle is likely to increase;

2. Takes note of the proposed settlement of outstanding field office costs obligations by Bahrain contained in document DP/1992/6/Add.1;

3. Approves the proposed method for the distribution of local office costs between countries covered by a field office with regional responsibilities and the host country, namely that field office costs directly and exclusively attributable to countries other than the host country will henceforth be covered by the country concerned;

4. Requests the Administrator to inform the Governing Council at its thirty-ninth session (1992) of the manner in which countries have met their fourth cycle net contributor obligations, the final indicative planning figures for the countries covered by decision 91/29 and the projected implications of the implementation of the decision on the maintenance of field offices in those countries and on the 1994-1995 budget.

8th meeting
14 February 1992
92/7. Special Programme Resources

The Governing Council

1. Appreciates the efforts of the Administrator in the preparation of the programming documents contained in document DP/1992/7;

2. Approves the programming documents for the allocation of Special Programme Resources contained in document DP/1992/7 on the understanding that (a) comments received from delegations will be taken into consideration with the proviso that action would be taken during the subsequent process of detailed programme design and (b) subcategory C6. Social dimensions of adjustment will be redesigned and resubmitted for the full consideration of the Governing Council at its thirty-ninth session (1992).

8th meeting
14 February 1992

92/8. Preparations for the fifth programming cycle: Belarus, Estonia, Latvia, Lithuania and Ukraine

The Governing Council,

Welcoming the Republics of Belarus, Estonia, Latvia, Lithuania and Ukraine as recipient countries in the United Nations Development Programme,

1. Approves, in accordance with decision 90/34, the allocation of indicative planning figures and requests the Administrator to inform the Governing Council at its thirty-ninth session of any revised basic data and the effect on the computation of the indicative planning figures;

2. Authorizes the Administrator to proceed with programme development in the five countries, at the request of and in close cooperation with the Governments concerned, taking into account the need for impact sustainability, effective utilization of resources and other development activities being undertaken in the countries;

3. Requests the Administrator to submit a report for approval by the Governing Council, at its thirty-ninth session, with proposals on alternative and innovative ways of establishing a United Nations presence, including the possibility of one or more United Nations Development Programme or joint United Nations offices covering the region, with particular regard to cost-effectiveness. In preparing the report, the Administrator is requested to consult with his partners of the Joint Consultative Group on Policy and with the Administrative Committee on Coordination on a coordinated approach to programme development and programme support in the region.

9th meeting
14 February 1992
92/9. Preparations for the fifth programming cycle

The Governing Council,

Recalling its decision 90/34 of 23 June 1990 and all other relevant decisions, including decision 91/24 of 25 June 1991,

Taking into account the views expressed by a number of delegations at the special session in 1992 with regard to the necessity of mobilizing additional resources,

1. Takes note of the Administrator's presentation on the resource outlook for the fifth programming cycle and related issues;

2. Requests the Administrator to prepare a detailed analysis of the resource outlook and its impact on indicative planning figures;

3. Decides to consider in depth these questions at the thirty-ninth session.

9th meeting
14 February 1992

92/10. Country, intercountry and global programmes

The Governing Council

1. Approves the following country programmes:

Fifth country programme for Chad DP/CP/CHD/5 and Corr.1 DP/CP/CHD/NOTE/5
Fifth country programme for Colombia DP/CP/COL/5 DP/CP/COL/NOTE/5
Third country programme for the Democratic People's Republic of Korea DP/CP/DRK/3 and Corr.1 DP/CP/DRK/NOTE/3
Fifth country programme for Ecuador DP/CP/ECU/5 DP/CP/ECU/NOTE/5
Fifth country programme for Maldives DP/CP/MDV/5
Fifth country programme for Peru DP/CP/PER/5 and Corr.1 DP/CP/PER/NOTE/5
Fifth country programme for Senegal DP/CP/SEN/5 and Corr.1 DP/CP/SEN/NOTE/5
Fifth country programme for Sri Lanka DP/CP/SRL/5 DP/CP/SRL/NOTE/5
Fourth country programme for Viet Nam DP/CP/VIE/4 and Corr.1 DP/CP/VIE/NOTE/4
2. Approves the fifth country programme for Zambia (DP/CP/ZAM/5 and Corr.1 and DP/CP/ZAM/NOTE/5 and Corr.1) on the condition that an advance mid-term review will be held in early 1993, which will take the form of a full-scale programming exercise; the results of this exercise will then be submitted for the consideration of the Governing Council, in the form of either a revised programme or a new country programme for the period 1994-1998;

3. Takes note of the extension by one year of the following country programmes:

- Extension of the first country programme for Anguilla: DP/CP/ANL/1/EXTENSION I
- Extension of the fourth country programme for Burundi: DP/CP/BDI/4/EXTENSION I
- Extension of the third country programme for Congo: DP/CP/PRC/3/EXTENSION I
- Extension of the fourth country programme for Ghana: DP/CP/GHA/4/EXTENSION I
- Extension of the fourth country programme for Pakistan: DP/CP/PAK/4/EXTENSION I
- Extension of the fourth country programme for Rwanda: DP/CP/RWA/4/EXTENSION I

4. Approves the global and interregional programmes for the fifth programming cycle (DP/INTGLO/2 and Corr.1), subject to further refinement, to be brought before the Governing Council at its thirty-ninth session (1992), as stated in document DP/1992/47.

8th meeting
14 February 1992

92/11. Special assistance to Samoa

The Governing Council.

Noting with concern that the current cyclone season has caused damage in several island developing countries, Republic of Marshall Islands, Samoa, Solomon Islands and Vanuatu, in the South Pacific, and noting in particular that both loss of life and comprehensive loss of property and economic livelihood have occurred in Samoa as a result of cyclone Val,

Acknowledging the severe adverse impacts of the cyclone on the efforts of the Government of Samoa to achieve economic growth and development,

Acknowledging also the efforts being made by the Government and the people of Samoa to cope with the emergency and adjust to its long-term humanitarian, social and economic effects,
Appreciative of the assistance so far provided by agencies of the United Nations system, concerned Governments and non-governmental agencies,

1. Commends the Administrator for his prompt action in allocating funds from the Special Programme Resources to help alleviate the immediate effects of the emergency in Samoa;

2. Calls upon the Administrator, within his mandate, to continue consultations with the Government of Samoa with a view to extending further assistance to the maximum extent possible in their rehabilitation and reconstruction efforts;

3. Also calls upon all States and international organizations to extend further support to Samoa and other South Pacific Governments affected in the aftermath of the cyclones and throughout the ensuing rehabilitation period.

8th meeting
14 February 1992

92/12. Agenda and organization of work of the Governing Council at its thirty-ninth session

The Governing Council


10th meeting
4 May 1992

92/13. Administrator's report: proposals for reform

The Governing Council,

Bearing in mind General Assembly resolution 44/211 of 22 December 1989 on the comprehensive triennial policy review of operational activities for development of the United Nations system, and General Assembly decision 46/465 of 20 December 1991,

Taking note of the report of the Administrator contained in document DP/1992/12, of the introductory statement of the Administrator as well as of the views of the members of the Governing Council expressed during the high-level segment,

Appreciates the Administrator's statement as a useful contribution to the forthcoming debate in the high-level segment of the Economic and Social Council under the agenda item entitled "How to enhance international development cooperation: the role of the United Nations system".

31st meeting
26 May 1992
The Governing Council,

Recognizing that HIV/AIDS is an increasing world-wide problem that jeopardizes the achievements of economic and social development efforts,


1. Takes note of the section in the annual report of the Administrator on HIV and Development (DP/1992/12, paras. 46-47), and of the establishment of the HIV and Development Programme;

2. Reaffirms the importance of the World Health Organization/United Nations Development Programme partnership in combating the pandemic;

3. Urges the United Nations Development Programme to continue and further strengthen collaboration with the World Health Organization, through their respective headquarters and in particular at the country level, within the framework of the Global Strategy for the Prevention and Control of AIDS 1992 update, the WHO/UNDP Alliance to Combat AIDS and national HIV/AIDS programmes;

4. Emphasizes strongly the need for increased attention and complementary urgent action at the field level by the United Nations Development Programme and its partners in the United Nations development system, taking into account the mandate and comparative advantages of each organization;

5. Also emphasizes the need to mobilize community-based organizations, non-governmental organizations, HIV-related regional institutions, private sector organizations, and other institutions and groups in the planning and implementation of national efforts to address the pandemic;

6. Requests the Administrator to conduct, through the Central Evaluation Office, an assessment of United Nations Development Programme activities to combat HIV/AIDS, beginning with a group of developing countries, with the particular purposes of:

(a) Examining the degree to which the United Nations Development Programme is using the coordinating role of resident representatives to support the World Health Organization Global Programme on AIDS in the implementation of the Global Strategy and is encouraging national leadership to take a multisectoral and multi-ministry approach to addressing the AIDS threat and the consequences of the pandemic for economic and social development; and
(b) Identifying those activities that have been effective, citing the specific reasons for their success and problems encountered;

7. **Further requests** the Administrator to review the policy framework for the role of the United Nations Development Programme in the light of the Global Strategy, the results of the 1992 World Health Assembly and the debate in the World Health Organization Global Programme on AIDS Management Committee in June 1992 regarding the future role of the World Health Organization in combating AIDS and to introduce any refinements necessary;

8. **Requests** the Administrator to include in his report to the Governing Council at its fortieth session (1993) the results of the implementation of this decision.

31st meeting
26 May 1992

92/15. **Multilateral coordination and complementarity**

The Governing Council,

Taking note of the annual report of the Administrator for 1991 (DP/1992/12),

Considering the comparative advantages of the United Nations Development Programme,

Noting the role of other development institutions, including international and regional finance institutions,

1. **Encourages** the Administrator to strengthen further the interaction of the United Nations Development Programme at all levels with other development institutions, including international and regional finance institutions, in order for the institutions to establish the greatest possible coordination, avoidance of duplication and best use of comparative advantage in technical cooperation, within the overall context of the national development priorities of recipient countries;

2. **Requests** the Administrator to report on this issue to the Governing Council at its fortieth session (1993).

31st meeting
26 May 1992

92/16. **Environment and development**

The Governing Council,

Recalling its decisions 88/57 of 1 July 1988, 89/28 of 30 June 1989, 90/20 of 22 June 1990 and 90/34 of 23 June 1990,

Having considered the report of the Administrator (DP/1992/14),
1. **Notes the growing role of the United Nations Development Programme in the areas of environment and sustainable development, in accordance with its mandate and comparative advantage, and recognizes that the demand for national capacity-building and technical assistance in the areas of the environment is rapidly accelerating;**

2. **Requests** the Administrator: to strengthen the United Nations Development Programme's support in these areas to Governments of developing countries, particularly least developed countries, at their request, in full collaboration with the United Nations Environment Programme and other relevant United Nations bodies, specialized agencies and international organizations; and in particular to assist in building up, or, where necessary, strengthening national capacities to formulate and implement policies and programmes for sustainable development;

3. **Requests** the Administrator, in collaboration with relevant regional and subregional organizations, in particular regional commissions, to support developing countries in their efforts to enhance regional consultation and cooperation, consistent with the outcomes of the United Nations Conference on Environment and Development;

4. **Urges** the Administrator to provide technical assistance to developing countries in the process of identifying, acquiring and applying environmentally sound technologies and building stronger partnerships between the public and the private sectors with a view to facilitating technological cooperation and the transfer of technology;

5. **Urges** the Administrator to take measures to ensure that environmental concerns are taken into account in all United Nations Development Programme programmes and projects to the maximum extent possible;

6. **Requests** the Administrator to provide technical assistance to developing countries, particularly least developed countries, at their request, in reviewing the environmental implications and costs of existing programmes and policies in cooperation with relevant United Nations bodies and taking into account the results of the United Nations Conference on Environment and Development;

7. **Takes note** of the Administrator's intention to review the United Nations Development Programme's internal capacity, especially of its field offices, to meet the growing demands of developing countries in the area of sustainable development, taking into account the findings of the 1991 report of the Joint Inspection Unit on this item (JIU/REP/91/2) and the agreed priorities of the United Nations Development Programme;

8. **Requests** the Administrator to submit to the Governing Council at its special session (1993) specific proposals that may emerge from the review referred to in paragraph 6 of the present decision, and from the recommendations of the United Nations Conference on Environment and Development, and the deliberations of the Global Environment Facility participants meeting;
9. Also requests the Administrator, in view of the priority accorded to the combat of desertification and drought in the preparatory process of the United Nations Conference on Environment and Development, to report to the Governing Council at its special session (1993) on proposals on specific ways and means to combat desertification and drought, including strengthening the coordinated operations and the effectiveness of the United Nations system to meet this objective taking into account the role identified for the United Nations Sudano-Sahelian Office by the Preparatory Committee of the United Nations Conference on Environment and Development;

10. Stresses the importance of active and coordinated participation by the United Nations Development Programme and all other relevant United Nations specialized agencies, organizations and programmes, including the Administrative Committee on Coordination, in the follow-up to the United Nations Conference on Environment and Development and the implementation of Agenda 21 and other decisions of the United Nations Conference on Environment and Development;

11. Endorses the Administrator's continuing efforts to mobilize resources to support the sustainable development of developing countries, particularly least developed countries, where appropriate, through the round-table process and other existing mechanisms;


31st meeting
26 May 1992

92/17. Private sector in development: the role of the United Nations Development Programme

The Governing Council,

Recalling its decision 91/11 of 25 June 1991,

Taking note of General Assembly resolution 46/166 of 19 December 1991,

Acknowledging that the majority of developing countries have assigned an important role to the private sector in their development strategies,

1. Takes note of the report of the Administrator on the private sector as contained in document DP/1992/15;

2. Endorses the role and strategy of the United Nations Development Programme in assisting Governments, when requested, to promote the participatory role of the private sector in their development efforts, as outlined in document DP/1992/15;

3. Requests the United Nations Development Programme to focus further its activities in this field on the building of national capacity-building and relevant policy formulation;
4. Requests the Administrator, taking into account the experience gained, to continue to define further the role of the United Nations Development Programme in promoting assistance in private sector development in order to clarify better the comparative advantage of the United Nations Development Programme;

5. Requests the Administrator to strengthen communication and cooperation with other United Nations system organizations involved in the promotion of entrepreneurship and private sector development in order to enhance coordination of efforts both at the field and at headquarters in response to General Assembly resolution 46/166;

6. Further requests the Administrator to harmonize carefully the activities of the United Nations Development Programme with other multilateral organizations and bilateral donors when promoting entrepreneurship and private sector development.

92/18. International Year for the World's Indigenous People

The Governing Council,

Taking note of the report of the Administrator on the International Year for the World's Indigenous People (DP/1992/61), prepared in response to its decision 91/12 of 25 June 1991, and of the proposals contained therein,

Welcoming General Assembly resolution 46/128 of 17 December 1991, in which the General Assembly, inter alia, adopted the programme of activities for the International Year for the World's Indigenous People,

Invites the Administrator, within the mandate of the United Nations Development Programme, to contribute to the programme of activities for the International Year for the World's Indigenous People, in particular as regards part I, section C, of the annex to General Assembly resolution 46/128.

92/19. New Agenda for the Development of Africa in the 1990s

The Governing Council,

Recalling the United Nations New Agenda for the Development of Africa in the 1990s, adopted by the General Assembly in its resolution 46/151 of 18 December 1991, based on the principle of shared responsibility and partnership,

Noting the efforts of African countries in undertaking political, economic and social reforms in a particularly difficult economic environment,
Recalling that Africa receives the bulk of United Nations Development Programme core resources during the fifth programming cycle, and concerned that meeting the needs of new recipients should not be detrimental to existing programmes,

1. Takes note of the Administrator's report (DP/1992/17);

2. Requests the Administrator to work in concert with the United Nations system to implement all the elements of the United Nations New Agenda for the Development of Africa in the 1990s;

3. Calls upon African countries to pursue vigorously their responsibility and commitment under the New Agenda to achieve sustained and sustainable growth and development, to promote cooperation and regional and subregional integration, to intensify the process of democratization, to encourage investment and to integrate population issues into the development process;

4. Calls upon the international community to assist African countries in their efforts to achieve accelerated growth and human-centred development on a sustainable basis through seeking to find durable solutions to the African debt crisis, providing adequate resource flows, diversification of African economies, enhanced market access, and support of African regional integration;

5. Further calls on the Administrator to encourage the effective and sustainable implementation of the national long-term perspective studies and the African Capacity-Building Initiative, using African expertise as much as possible and in a cost-effective manner;

6. Requests the Administrator to report to the Governing Council at its fortieth session (1993), providing an analysis of the linkages and relationships among the different initiatives, inter alia, national long-term perspective studies, the African Capacity-Building Initiative, human development strategies, as well as how they relate to the application of the programme approach;

7. Requests the Administrator to work closely with the Under-Secretary-General for Humanitarian Affairs to ensure a coordinated and effective international response to the devastating drought situation in Africa, especially in eastern and southern Africa;

8. Invites the United Nations Development Programme to support African countries in their efforts to mobilize the necessary resources to implement decisions arising from the United Nations Conference on Environment and Development towards sustainable environmental management in Africa;

9. Requests the Administrator to assist in mobilizing additional resources, in particular from consultative groups, round-table meetings and co-financing, for programmes in the Africa region during the fifth programming cycle, taking account of the situation of the least developed countries in Africa;
10. Requests the United Nations Development Programme to continue to support regional and subregional cooperation and integration efforts in Africa with a view to establishing a fully functional African Economic Community;

11. Further requests the Administrator to report to the Governing Council at its fortieth session (1993) on the implementation of the present decision.

31st meeting
26 May 1992

92/20. Humanitarian programmes

The Governing Council,

Recalling its decision 91/17 of 25 June 1991,

Recalling also General Assembly resolution 46/182 of 19 December 1991 on the strengthening of the coordination of humanitarian emergency assistance of the United Nations system,

Recognizing the mandate which has been given to the United Nations Department of Humanitarian Affairs to serve as the central coordinating body for United Nations humanitarian assistance,

Noting the support provided by the United Nations Development Programme's Humanitarian Programme to the Under-Secretary-General for Humanitarian Affairs in the early stages of the Under-Secretary-General's work,

Noting also the General Assembly's emphasis on the continuum from relief to rehabilitation and development, its call for increased attention to development-oriented disaster mitigation measures as well as its decision that, in support of the efforts of the affected countries, the resident coordinator should normally coordinate the humanitarian assistance of the United Nations system at the country level,

Noting further that humanitarian assistance should normally be provided in a way which is not to the detriment of resources made available for international cooperation for development,

Stressing that the primary mandate of the United Nations Development Programme is development, aimed at capacity-building,

Noting the important role of the United Nations Volunteers programme in humanitarian assistance,

1. Notes the work of the United Nations Development Programme's Humanitarian Programme as reported by the Administrator in document DP/1992/19;

2. Notes further the ongoing work of the United Nations Development Programme and the Office of the United Nations Disaster Relief Coordinator in implementing the Disaster Management Training Programme as well as the General Assembly's call for the Training Programme to be strengthened and broadened;
3. **Encourages** the Administrator to work closely with the United Nations Department of Humanitarian Affairs and the relevant United Nations relief organizations so as to enhance their coordinated approach to the continuum from relief to rehabilitation to reconstruction in accordance with the mandate of the Department as a developmental organ;

4. **Also notes** the joint consultative mechanism on returnee reintegration programmes established by the Office of the United Nations High Commissioner for Refugees and the United Nations Development Programme, with the participation of the United Nations Children's Fund and the World Food Programme;

5. **Requests** the Administrator, jointly with the Under-Secretary-General for Humanitarian Affairs, to develop more structured working relationships between the United Nations Development Programme and the United Nations Department of Humanitarian Affairs;

6. **Requests** the Administrator, in coordination with the United Nations Department of Humanitarian Affairs, to undertake consultations with government organizations established for the purpose of disaster prevention and response;

7. **Urges** the Administrator to cooperate fully with the Under-Secretary-General for Humanitarian Affairs in formulating a detailed, comprehensive United Nations humanitarian assistance plan specifying the respective roles and outlining the comparative advantages of the United Nations Department of Humanitarian Affairs, the United Nations Development Programme and other United Nations organs and bodies, in all aspects of humanitarian emergency-related assistance, including disaster-prevention, preparedness and mitigation activities, refugee assistance and other elements within the continuum from relief to rehabilitation and development;

8. **Emphasizes** the need for the United Nations Development Programme to develop a clear strategy on linking emergency assistance and sustainable development efforts;

9. **Requests** the Administrator to develop further the United Nations Development Programme's capacities to promote the transition from relief to development and to make rapid implementation of reintegration programmes, particularly quick impact projects, a priority objective in its future humanitarian programmes;

10. **Emphasizes** the need for the United Nations Development Programme to assist, within its mandate, with the planning of recovery and sustainable development measures at an early stage in emergency relief activities;

11. **Approves** the extension of the United Nations Development Programme's Humanitarian Programme, with approved staffing from the regular budget, to cover the balance of the 1992-1993 biennium, while noting the intention of the Administrator to charge one L-5 and one L-4 post to the Special Programme Resources on a temporary basis until the end of the 1992-1993 biennium;

12. **Stresses** that the plan specified in paragraph 8 above will be a critical factor in deciding on any further United Nations Development Programme activities and other administrative arrangements in this field beyond the current biennium;
13. Requests the Administrator to report on the implementation and impact of the present decision to the Governing Council at its fortieth session (1993) in the framework of his annual report.

31st meeting
26 May 1992

92/21. Assistance to the Palestinian people

The Governing Council

1. Takes note of the report of the Administrator providing an overall review of the Programme of Assistance to the Palestinian People (DP/1992/18);

2. Calls upon the Administrator to continue his efforts to provide development assistance to the Palestinian people;

3. Invites Governments and other donors to expand further their steadfast financial and other support for the activities of the Programme of Assistance to the Palestinian People.

31st meeting
26 May 1992

92/22. National execution and agency support costs

The Governing Council,

Recalling its decisions 90/21 of 22 June 1990 and 91/27 of 21 June 1991 on national execution, as well as its decisions 90/26 of 22 June 1990 and 91/32 of 25 June 1991 on agency support costs,

1. Notes the report of the Administrator contained in document DP/1992/21 as well as of the draft guidelines for the determination of execution and implementation arrangements and on successor arrangements for agency support costs, dated 15 January 1992;

2. Further notes the definitions in the report of the Administrator (DP/1992/21) and clarifies the following:

(a) Execution is defined as the overall management, by national government authorities or by a United Nations agency, of the programme/project, along with the assumption of responsibility and accountability for the production of outputs, achievement of programme/project objectives and for the use of United Nations Development Programme resources;

(b) Implementation is defined as the procurement and delivery of all programme/project inputs and their conversion into programme/project outputs;

(c) Administrative and operational support services are defined as the procurement and delivery of United Nations Development Programme-financed programme/project inputs and thus constitute only an aspect of implementation;
I. EXECUTION AND IMPLEMENTATION

3. Encourages greater use of national execution, taking into account country-specific circumstances and availability of national capacity for execution, and requests the Administrator to promote vigorously the building of such capacities, including project design, appraisal, evaluation, financial accounting, reporting and auditing, whenever deemed necessary, and requests the Administrator to ensure, in collaboration with the Governments concerned, the sustainability of United Nations Development Programme-financed training activities for national execution in light of the high turnover of trained national personnel;

4. Underlines that national execution includes, inter alia, the assumption by the recipient Government of financial as well as administrative management;

5. Agrees that:

(a) National government authorities responsible for programme/project execution need to have the necessary national management staff, and that the cost of managing nationally executed programmes/projects should be borne by the Government, except as provided for in Governing Council decision 90/16 of 22 June 1990 on the promotion of national capacity;

(b) United Nations Development Programme assistance in the building of sustainable capacity for national execution and implementation can be financed from country indicative planning figure resources or Special Programme Resources, as appropriate;

(c) United Nations Development Programme field offices staff may provide appropriate administrative assistance to executing agents so long as this does not interfere with their primary tasks;

(d) The involvement of the Office for Project Services in national execution should be limited to the provision of non-technical implementation services and to assistance in building up national managerial and administrative capacities;

6. Endorses the proposal of the Administrator to delegate to Resident Representatives the authority for the approval of national execution within the existing delegated approval level and taking into account the relevant provisions of Governing Council decision 90/21;

7. Urges the Administrator to continue to improve the financial accounting, reporting and auditing of nationally executed projects;

II. AGENCY SUPPORT COSTS

8. Takes note of the progress report of the Administrator contained in document DP/1992/23, and of the guidelines issued by the Administrator to the United Nations Development Programme field offices for the implementation of the successor arrangements for agency support costs;
9. Requests the Administrator, while implementing these arrangements, to take into account differences among recipient countries with respect to the size of indicative planning figures and the administrative capacity of the field office, as well as the experience gained during the forthcoming training activities referred to in paragraph 25 of the present decision;

10. Takes note of the status of the financial provisions and of the adjustments that may be necessary in individual components thereof on the basis of actual expenditures to be reported at the end of 1992;

TSS-I

11. Approves the work plan for the period 1992-1993 to be financed by the facility for technical support services at the programme level (TSS-I), as contained in document DP/1992/23/Add.1;

12. Authorizes the Administrator to make such changes as are necessary to the work plan during its implementation within the overall financial earmarking for the period;

13. Requests that a TSS-I work plan for the biennium 1994-1995 be submitted to the Governing Council for information at its fortieth session (1993), based on (a) progress made in the implementation for the work plan for the previous period and (b) forward planning for the remaining years of the fifth programming cycle;

14. Encourages, through the catalytic use of TSS-I, more effective use of the agencies' analytical capacities in support of Governments at the policy and programme levels;

15. Requests the Administrator to provide an update of the cost study, taking into account the cost of technical services provided specifically under TSS-I;

Administrative and operational support services

16. Decides that if non-United Nations agents (excluding national agents whose services may be financed in accordance with the provisions of paragraph 5 (a) and 5 (b) above) are designated as providers of administrative and operational support services, they will be reimbursed from the indicative planning figure sub-line at rates not to exceed those established for the United Nations agencies subject to the new regime as well as for the Office for Project Services;

17. National non-governmental organizations responsible for programme/project implementation should have the necessary management staff and may be reimbursed for their services from project budgets;

18. Decides that the reimbursement schedule for administrative and operational support services shall also apply to projects implemented by the five agencies subject to the new regime and financed from United Nations Development Programme trust funds and other funds under the authority of the Administrator;
Protection from exchange rate movements

19. Approves the proposal made by the Administrator in paragraphs 30 to 37 of document DP/1992/23 to provide the agencies with a reasonable degree of protection from exchange rate movements, taking into account the principle of symmetry in compensatory payments between the United Nations Development Programme and the agencies;

20. Requests the Administrator to include in the annual review of the financial situation, information on actual payments made or recoveries achieved in connection with this scheme;

Flexibility arrangements

21. Approves the application, as appropriate, to the International Trade Centre of the flexibility provision of support cost successor arrangements referred to in paragraph 29 of decision 91/32;

22. Reiterates, notwithstanding paragraph 21 of the present decision, the principle that flexibility arrangements shall apply only to autonomous organizations within the United Nations system;

III. TRAINING, MONITORING AND EVALUATION

Monitoring and evaluation

23. Takes note of the proposals of the Administrator regarding the monitoring and evaluation of the national execution and support cost arrangements and requests the Administrator to develop and submit to the Governing Council detailed performance indicators, reflecting the objectives of the new arrangements as set out in paragraph 1 of Governing Council decision 90/26;

24. Agrees that an external independent evaluation shall be carried out in 1994;

Training in new arrangements

25. Requests the Administrator to continue to expedite integrated training activities for concerned government, United Nations Development Programme and agency personnel in the working of the new arrangements; for this purpose, authorizes the Administrator, to use available funds within the overall provision of resources for support cost arrangements for the fifth cycle set out in annex 1 of decision 91/32, in particular the provision for technical support for national execution; also encourages the use of Special Programme Resources from the relevant category for this purpose;

Guidelines for capacity-building

26. Requests the Administrator to develop, in consultation with Governments and agencies, guidelines on assistance to Governments in the formulation and implementation of national capacity-building strategies for national execution;
27. Also requests the Administrator to report on the implementation of the present decision to the Governing Council at its fortieth session (1993).

31st meeting
26 May 1992

92/23. Programme approach

The Governing Council.

Recalling its decisions 90/21 of 22 June 1990 and 91/27 of 21 June 1991, in which the Governing Council recognized the need for the United Nations Development Programme assistance to be designed in such a way as to provide more flexible and effective support to national development programmes and ensure their sustainability,

1. Takes note of the report of the Administrator (DP/1992/46), which further defines the conceptual framework for the programme approach and of the views of the Governing Council on this matter;

2. Stresses that the programme approach should be applied on a country-specific basis and that the use of a variety of operational tools and programme-support mechanisms should be explored and encouraged in implementing that approach;

3. Further stresses that, while experimenting with the various tools and mechanisms, the United Nations Development Programme should continue to ensure the smooth implementation of country programmes;

4. Encourages the United Nations Development Programme, in consultation with Government and United Nations specialized agencies to continue its work on the formulation of guiding principles for the programme approach in line with this decision, taking into account, inter alia, the need to:

   (a) Assist relevant national organizations in the assessment and enhancement of technical and managerial capacities at the programme level and in the formulation and implementation of cross-sectoral, sectoral and subsectoral development programmes;

   (b) Assist in the transfer of skills necessary for the development of self-sustained national institutions with a capacity to deal with multisectoral linkages;

5. Stresses the need to develop baseline data and success indicators for the monitoring and evaluation of projects/programmes assisted by the United Nations Development Programme in line with the requirements of the programme approach;

6. Also stresses the need to involve the United Nations specialized agencies at the early stages of the design of the United Nations Development Programme assistance and support to national development programmes, at the request of Governments;
7. **Requests** the Administrator (a) to hold informal consultations at the United Nations Development Programme headquarters on the draft guiding principles during the second half of 1992 and (b) to submit a progress report to the Governing Council at its fortieth session (1993).

31st meeting  
26 May 1992

92/24. **Evaluation**

The Governing Council,

Bearing in mind its decisions 83/12 of 24 June 1983, and 91/25 of 25 June 1991,

Taking note of the Administrator's report contained in document DP/1992/20 and the views expressed thereon in the Governing Council,

1. **Welcomes** the change in approach in the evaluation activities of the United Nations Development Programme towards more impact- and result-oriented assessments as well as towards increased strategy- and policy-oriented evaluation of United Nations Development Programme activities during the fifth programming cycle;

2. **Urges** the Administrator to strengthen the capacity of the Central Evaluation Office: (a) to undertake policy, strategy and programme evaluations in line with the findings and recommendations of the strategic planning exercise and workload study referred to in documents DP/1992/20 and DP/1992/45 and (b) to backstop the evaluation capacity of the Regional Bureaux, keeping in mind the necessity to involve the recipient Governments themselves in evaluation activities through capacity-building and training in order to enhance needs-driven assessments of development cooperation activities;

3. **Requests** the Administrator to expand and accelerate measures that ensure genuine feedback and use of results attained through evaluations and assessments to the programming activities of the United Nations Development Programme as well as to the Governments concerned.

31st meeting  
26 May 1992

92/25. **Country, intercountry and global programmes**

The Governing Council

Approves the following country programmes:
Africa

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Third country programme for Tokelau*  
Third country programme for Tuvalu*  
*Note by the Administrator (Combined)  
Latin America and the Caribbean  
Second country programme for Anguilla  
Third country programme for Antigua and Barbuda  
Fifth country programme for Argentina  
Fourth country programme for Belize  
Fifth country programme for Bolivia  
Fifth country programme for Brazil  
Fifth multi-island programme for the countries of the Eastern Caribbean  
Fifth country programme for Chile  
Fifth country programme for Costa Rica  
Third country programme for Dominica  
Fifth country programme for the Dominican Republic  
Third country programme for Grenada  
Sixth country programme for Guatemala  
Fifth country programme for Honduras
II

Approves the fifth country programme for Malawi for the full five-year period, subject to:

(a) A policy review, after one year, of the enabling social and political environment and its effect on the implementation of the country programme;

(b) A technical review (in the form of a mid-term review) of the country programme as soon as such a review would be meaningful;

III

Takes note of the following extensions of country programmes:

Africa

Extension of the second country programme for Angola

Extension of the fourth country programme for Côte d'Ivoire

Extension of the third country programme for Equatorial Guinea
| Extension of the fourth country programme for Ethiopia | DP/CP/ETH/4/EXTENSION I |
| Extension of the third country programme for Guinea-Bissau | DP/CP/GBS/3/EXTENSION I |
| Extension of the fifth country programme for Kenya | DP/CP/KEN/5/EXTENSION I |
| Extension of the fourth country programme for Madagascar | DP/CP/MAG/4/EXTENSION I |
| Extension of the fourth country programme for Mauritania | DP/CP/MAU/3/EXTENSION I |
| Extension of the third country programme for Mauritius | DP/CP/MAR/4/EXTENSION I |
| Extension of the third country programme for Mozambique | DP/CP/ MOZ/3/EXTENSION I |
| Extension of the third country programme for Sao Tome and Principe | DP/CP/STP/3/EXTENSION I |
| Extension of the fourth country programme for Swaziland | DP/CP/SWA/4/EXTENSION I |
| Extension of the fourth country programme for Togo | DP/CP/TOG/4/EXTENSION I |
| Extension of the fourth country programme for the United Republic of Tanzania | DP/CP/URT/4/EXTENSION I |
| Extension of the fourth country programme for Zaire | DP/CP/ZAI/4/EXTENSION I |
| Extension of the second country programme for Zimbabwe | DP/CP/ZIM/2/EXTENSION I |

**Asia and the Pacific**

| Extension of the fourth country programme for Papua New Guinea | DP/CP/PNG/4/EXTENSION I |
| Extension of the fourth country programme for the Republic of Korea | DP/CP/ROK/4/EXTENSION I |
| Extension of the second country programme for Vanuatu | DP/CP/VAN/2/EXTENSION I |
Arab States

Extension of the fifth country programme for Algeria  DP/CP/ALG/5/EXTENSION I

Extension of the fourth country programme for Bahrain  DP/CP/BAH/4/EXTENSION I

Extension of the second country programme for Djibouti  DP/CP/DJI/2/EXTENSION I

Extension of the fourth country programme for Egypt  DP/CP/EGY/2/EXTENSION I

Extension of the fourth country programme for Libyan Arab Jamahiriya  DP/CP/LIB/4/EXTENSION I

Extension of the fourth country programme for the Sultanate of Oman  DP/CP/OMA/4/EXTENSION I

Extension of the second country programme for Qatar  DP/CP/QAT/2/EXTENSION I

Extension of the third country programme for Sudan  DP/CP/SUD/3/EXTENSION I

Europe

Extension of the third country programme for Albania  DP/CP/ALB/3/EXTENSION I

Extension of the fourth country programme for Bulgaria  DP/CP/BUL/4/EXTENSION I

Extension of the fourth country programme for Malta  DP/CP/MAT/4/EXTENSION I

Extension of the fourth country programme for Romania  DP/CP/ROM/4/EXTENSION I

Latin America and the Caribbean

Extension of the first country programme for Aruba  DP/CP/ARU/1/EXTENSION I

Extension of the second country programme for Bahamas  DP/CP/BHA/2/EXTENSION I

Extension of the fourth country programme for Barbados  DP/CP/BAR/4/EXTENSION I
Extension of the second country programme for the British Virgin Islands  
DP/CP/BVI/2/EXTENSION I

Extension of the second country programme for the Cayman Islands  
DP/CP/CAY/2/EXTENSION I

Extension of the fourth country programme for El Salvador  
DP/CP/ELS/4/EXTENSION I

Extension of the fourth country programme for Guyana  
DP/CP/GUY/4/EXTENSION I

Extension of the fourth country programme for Jamaica  
DP/CP/JAM/4/EXTENSION I

Extension of the second country programme for the Netherlands Antilles  
DP/CP/NAN/2/EXTENSION I

Extension of the fourth country programme for Panama  
DP/CP/PAN/4/EXTENSION I

Extension of the third country programme for Surinam  
DP/CP/SUR/3/EXTENSION I

Extension of the fourth country programme for Trinidad and Tobago  
DP/CP/TRI/4/EXTENSION I

Extension of the second country programme for Turks and Caicos Islands  
DP/CP/TCI/2/EXTENSION I

IV

Approves the extension of the following country programmes for a period of two years:

Extension of the fourth country programme for Gabon  
DP/CP/GAB/4/EXTENSION I

Extension of the fourth country programme for the Islamic Republic of Iran  
DP/CP/IRA/4/EXTENSION I

Extension of the third country programme for Turkey  
DP/CP/TUR/3/EXTENSION I

V

Takes note of the following intercountry programmes:
VI

Takes note of the extension of the regional programme for Arab States (DP/RAB/2/EXTENSION I);

VII

1. Approves the global and interregional programmes for the fifth programming cycle (DP/INTGLO/2 and Corr.1);

2. Approves the following global projects:

   Children's Health Research Programme
   Human Reproductive Health
   Special programme for Research and Training on Tropical Diseases
   Ecologically Sustainable Cassava Plant Protection in South America and Africa: An Environmentally Sound Approach
   Reducing Maize Losses to Insect Pests by Enhancing Host Plant Resistance with Bacillus Thuringiensis Toxin Genes
   Genetic Improvement of Farmed Tilapia
   Biotechnology-assisted Breeding to Reduce Pesticide Use in Potato Production
   A Global Musa Testing Programme

VIII

Authorizes the Administrator to approve projects on a project-by-project basis for the following countries: Afghanistan; Cambodia; Haiti; Kuwait; Lebanon; Liberia; Myanmar; Yugoslavia;
Approves the Special Programme Resources programming document on the social dimension of adjustment contained in document DP/1992/52 with the addendum approved by the Council at its thirty-ninth session and to be issued as document DP/1992/52/Add.1.

31st meeting 26 May 1992

92/26. Assistance to Myanmar

The Governing Council,

Noting the status of the fifth country programme for Myanmar as set out in the Administrator's note (DP/1992/63) and in document DP/1992/CRP.7,

Further noting the proposal of the Administrator that the implementation of the fifth country programme be continued from fourth cycle resources,

1. Requests the Administrator to review with the Government of Myanmar reallocations, as appropriate, of fourth programming cycle indicative planning figure resources and to approve personally higher priority projects likely to have greater impact at the grass-roots level from the resources thereby released;

2. Also requests the Administrator to conduct, through the Central Evaluation Office, a detailed review of the fifth country programme for Myanmar, including an evaluation of the impact of all projects implemented under it and to present a report to the Governing Council, together with recommendations on programming for Myanmar under the fifth programming cycle, at its fortieth session (1993);

3. Decides to defer further action on the sixth country programme for Myanmar until the Governing Council has considered and accepted the review and recommendations requested in paragraph 2 of the present decision.

31st meeting 26 May 1992

92/27. UNDP programme in former Yugoslavia

The Governing Council

1. Notes the implementation status of the fourth cycle programme for former Yugoslavia;

2. Further notes the proposal of the Administrator to draw, as necessary, on the small balance of fourth cycle programme resources carried forward, solely for the preparation, under preparatory assistance umbrella projects, of urgent humanitarian projects on a case-by-case basis;
3. **Authorizes** the Administrator to proceed, exceptionally, on the basis of paragraph 2 of the present decision.

31st meeting
26 May 1992

92/28. **Country programming and mid-term reviews**

The Governing Council,

Recalling its decisions 88/17 of 1 July 1988 and 89/11 of 24 February 1989,

Taking note of the country programmes presented for approval by the Governing Council at its thirty-ninth session,

Reaffirming the need for the Administrator to carry out mid-term reviews of (a) all country programmes and (b) all regional, interregional and global programmes,

1. **Welcomes** the clearer, more structured form of country programme documents prepared by the Administrator for consideration by the Council at its thirty-ninth session;

2. **Requests** the Administrator to include in mid-term review documents a brief analysis of:

   (a) Levels of national execution, together with experience gained;

   (b) United Nations Development Programme assistance in national capacity-building at the policy and programme formulation, management and evaluation levels;

   (c) Experience with the new support costs arrangements, including problems encountered in their implementation;

   (d) Experience with the programme approach, including the use of alternative programme support mechanisms and the extent to which it has changed the focus of the country programme;

3. **Requests** the Administrator to include in future country programme documents:

   (a) More consistent information on lessons learned from previous programming cycles and mid-term reviews, especially the areas discussed in paragraphs 2 (a) to 2 (d) of the present decision;

   (b) More comprehensive indicators of performance;

4. **Also requests** the Administrator to continue to increase the focus of country programmes on a smaller number of concentration areas according to recipient country needs, taking into account the comparative advantages of the United Nations Development Programme;
5. **Invites** the Administrator to submit to the Governing Council at its special session in 1993 a tentative timetable for the various mid-term reviews to be carried out in the years 1993-1995, together with his proposals on how he will report on the outcomes of the reviews, bearing in mind decision 89/11 of 24 February 1989;

6. **Requests** the Administrator to report to the Governing Council at its fortieth session on progress achieved in the harmonization of programme cycles and programming procedures among members of the Joint Consultative Group on Policy;

7. **Requests** the Administrator, in this connection, to increase his efforts to stagger the scheduling of country programmes throughout the programming cycle;

8. **Stresses** that the six priority themes established in decision 90/34 of 23 June 1990 should be taken into account in the formulation of national capacity-building assistance strategies, but need not necessarily form the primary areas of concentration of United Nations Development Programme-assisted programmes and projects;

9. **Decides** that the Administrator's note on individual country programmes will be prepared for submission to the Governing Council only when necessary.

**31st meeting**

**26 May 1992**

92/29. **Matters relating to the programming cycles:**

Armenia, Azerbaijan, Kazakhstan, Kyrgyzstan, the Republic of Moldova, the Russian Federation, Turkmenistan and Uzbekistan

The Governing Council,

Welcoming Armenia, Azerbaijan, Kazakhstan, Kyrgyzstan, the Republic of Moldova, the Russian Federation, Turkmenistan and Uzbekistan as recipient countries in the United Nations Development Programme,

1. **Approves**, in accordance with decision 90/34 of 23 June 1990, the allocation of indicative planning figures and requests the Administrator to inform the Governing Council at its fortieth session (1993) of any revised basic data and the effect on the computation of the indicative planning figures;

2. **Authorizes** the Administrator to proceed with programme development in the eight countries, at the request of and in close cooperation with the Governments concerned, taking into account other development activities being undertaken in the countries.

**31st meeting**

**26 May 1992**
92/30. Matters relating to the fourth and fifth programming cycles

The Governing Council,

Recalling its decisions 92/6 and 92/9 of 14 February 1992,

Taking note of its decisions 92/8 of 14 February 1992 and 92/29 of 26 May 1992, which welcomed the new recipient countries,

Reaffirming its decision 90/34 of 23 June 1990,

Noting that the United Nations Conference on Trade and Development, at its eighth session, invited the Governing Council to consider adjusting the allocation of indicative planning figures to least developed countries in the light of additions to the list of least developed countries,

1. Takes note of the report of the Administrator (DP/1992/22);

2. Decides that indicative planning figures for future programming cycles shall be formally established as of the first day of each cycle;

3. Decides that country indicative planning figure revisions and indicative planning figures for new recipients shall be allocated in proportion to the number of years remaining in each cycle and shall be considered as having come into effect on the first day of the corresponding year;

4. Authorizes the Administrator to continue to issue allocations for the fifth programming cycle within the overall planning framework established in decision 90/34;

5. Urges all Governments to increase their contributions to the United Nations Development Programme in line with the planning assumptions contained in paragraphs 2 and 3 of Governing Council decision 90/34;

6. Requests the Administrator to inform the Governing Council at its fortieth session (1993) of the complete list of indicative planning figures for the fifth cycle.

31st meeting
26 May 1992

92/31. Matters relating to the fourth and fifth programming cycles: follow-up to decision 91/29 of 25 June 1991

The Governing Council

Requests the Administrator, in the context of paragraph 8 of decision 91/29 of 25 June 1991, on an exceptional one-time basis and where the
Administrator decides it is warranted, to extend until 31 December 1992 the period for finalizing the accounts for fourth cycle obligations and payments, for the purpose of calculating fifth cycle entitlements.

31st meeting
26 May 1992

92/32. United Nations Population Fund

A

The Governing Council,


Emphasizing the sovereignty of nations in the formulation, adoption and implementation of their population policies, in full integration with their general development policies and consistent with basic human rights and with the responsibilities of individuals, couples and families,

1. Takes note of the report of the Executive Director on the activities of the Fund in 1991 (DP/1992/24, parts I, II and III);

2. Expresses concern over the currently projected inadequate increase in voluntary contributions to the United Nations Population Fund in 1992, especially in view of the urgency of addressing population issues in the 1990s;

3. Encourages all countries to initiate, increase or resume, as appropriate, contributions to the United Nations Population Fund in 1992 and in future years and to make their payments as early as possible in the year for which the pledge is made;

4. Requests the Executive Director to take appropriate steps to encourage an increase in contributions, taking into account views expressed by delegations on this issue at the thirty-ninth session of the Governing Council;

5. Welcomes the increasing attention given by the United Nations Population Fund to enhancing the effectiveness and efficiency of its programmes and encourages further efforts to ensure that its limited resources are well-focused and achieve maximum impact;

6. Notes the decreasing proportion of the Fund's expenditures in the last several years devoted to maternal and child health and family planning services, as reflected in table D on page 6 of the work plan for 1993-1996 and request for programme expenditure authority (DP/1992/26); urges the United Nations Population Fund, in accordance with its multisectoral approach, at least to maintain and consider increasing the current proportion of resources allocated to these activities, in view of the rapidly growing public demand.
throughout the developing world for safe and effective contraceptive methods; and therefore requests the Executive Director to examine programme priorities as well as the needs and resource requirements regarding the United Nations Population Fund's activities as part of its preparations for the International Conference on Population and Development in 1994;

7. Takes note of the Executive Director's periodic report on the evaluation activities of the United Nations Population Fund (DP/1992/25); stresses the need to assess the impact and effectiveness of United Nations Population Fund assistance; emphasizes the importance of programme-level evaluations including evaluation of information, education and communication activities; urges greater focus on the qualitative aspects of evaluation and of sustainability; re-emphasizes the continued need to ensure feedback of lessons learned through evaluations into programme formulation and implementation; requests the Executive Director to increase the number of independent evaluations; welcomes the expanded use of the programme review and strategy development exercise and calls for a review of the exercise and requests the Executive Director to include the findings in the periodic evaluation report to be submitted to the Governing Council at its forty-first session (1994);

8. Also takes note of the joint report on collaborative activities of the United Nations Children's Fund and the United Nations Population Fund (DP/1992/28); acknowledges that such collaborative activities can help ensure a coherent response to national plans and priorities and enhance a Government's ability to achieve its development priorities; urges both organizations to expand and strengthen collaborative activities, in particular those outlined in the section of the report on future actions, and to make such collaboration an integral and systematic part of each organization's activities in all countries; and requests the United Nations Population Fund to include, in cooperation with the United Nations Children's Fund, a status report on these activities in the Executive Director's annual report to the Council;

9. Encourages the United Nations Population Fund's continuing commitment to the promotion of national execution and of its actions to strengthen and accelerate progress towards national execution; requests the United Nations Population Fund to continue to provide financial support, when needed, for personnel training, national institutional capacity-building, as well as necessary and appropriate equipment for the successful implementation of national execution; and endorses the proposed national execution policy guidelines for future country programmes and projects assisted by the United Nations Population Fund, as contained in document DP/1992/29;

10. Notes with satisfaction the overall theme and objectives of the 1994 International Conference on Population and Development as set forth in Economic and Social Council resolution 1991/93 of 26 July 1991; and encourages and calls for an active participation from Governments, organizations and others to start preparations for the Conference at the national as well as regional and international levels;

11. Requests the Economic and Social Council at its forthcoming session (July 1992) to deal with the issues mentioned in the preceding paragraph; and especially to facilitate the possibility for developing countries to
participate in an active way, to promote the active participation by all interested parties and at a high political level at the regional conferences, to integrate the results from the expert group meetings into the preparatory work and to welcome informal ad hoc meetings;

12. Takes note of the medium-term operational strategy of the United Nations Population Fund as contained in document DP/1992/31; and recommends that the Executive Director follow the spirit of the medium-term operational strategy in the ongoing efforts of the United Nations Population Fund to assist developing countries in meeting their changing and growing population programming and programme support needs;

13. Notes the progress made by the United Nations Population Fund in implementing the successor support cost arrangements approved by the Governing Council in decision 91/37 of 25 June 1991; urges the Executive Director to ensure that the technical support services teams are established with clear lines of accountability, management structures, reporting and working relationships; requests the Executive Director, bearing in mind the United Nations Population Fund's multisectoral mandate, to reflect appropriately the importance of the area of maternal and child health and family planning in her selection of the team members' fields of technical competence; emphasizes the importance of improving the effectiveness and efficiency of United Nations Population Fund executing agencies in the delivery of technical assistance services; and requests that the United Nations Population Fund provide to the Governing Council at its fortieth session (1993) a progress report on the implementation of the technical support services teams, including identification of problems and constraints as well as recommendations for improving implementation;

14. Commends the United Nations Population Fund for the progress made on the Global Initiative on Contraceptive Requirements and Logistics Management Needs; calls upon the United Nations Population Fund, in cooperation with interested Governments, non-governmental organizations and other relevant international agencies, to continue to promote greater awareness and commitment on the part of donor and recipient Governments alike of the need to mobilize additional resources to meet the large increases in demand for contraceptives during the 1990s; and further requests the United Nations Population Fund to submit to the Governing Council at its forty-first session (1994) a report on the Global Initiative on Contraceptive Requirements and Logistics Management Needs;

15. Welcomes the efforts of the United Nations Population Fund to strengthen its activities in the field of acquired immune deficiency syndrome (AIDS) prevention and control within the framework of its support for maternal and child health and family planning as well as information, education and communication programmes and in the context of the global strategy for prevention and control of AIDS as formulated by the World Health Organization; invites the United Nations Population Fund to centre these activities in the broader context of reproductive health; and urges the United Nations Population Fund to coordinate its activities in this area closely with those of other multilateral, bilateral and non-governmental organizations;

16. Appreciates the close and constructive cooperation of the United Nations Population Fund with the secretariat of the United Nations Conference on Environment and Development; emphasizes the strong and increasingly clear
linkages between population concerns (including the critical issue of family planning) and poverty, the environment and development; urges the United Nations Population Fund to intensify its efforts to work closely with countries and with all other concerned parties in ensuring that these linkages are effectively addressed; and to that end, urges all concerned parties to take population concerns (and the need for effective maternal and child health and family planning services) fully into account in the deliberations, recommendations and follow-up of the United Nations Conference on Environment and Development;

17. Notes with satisfaction the Fund's 1992 State of World Population report entitled "A World in Balance", which calls for immediate and determined action to balance population, consumption and development patterns; also notes the report's recommendation that a strategy of human-centred development (i.e., development focused on improving education, health, the status of women, and access to family planning) should be at the core of policies leading to sustainable, balanced development, and that population, being an essential component of such a strategy, should be integrated into research, policy and programmes at every level; and calls on the United Nations Population Fund to continue to increase awareness through its public information activities in both developed and developing countries on issues relating to population and development, and in particular on the importance of social development as a priority in programmes of international assistance;

18. Welcomes the participation of the United Nations Population Fund in the collaborative missions of the United Nations Children's Fund and the World Health Organization to countries of the Commonwealth of Independent States in February 1992; expresses concern at the lack of safe and reliable contraceptive methods and of adequate family planning services, as well as information and publicity materials in those States, and supports the United Nations Population Fund's expressed willingness, subject to allocation of additional funds for that purpose, and on specific request by those States, to provide the technical and commodity assistance required to ensure effective population and family planning programmes.

B

The Governing Council,

Having considered the work plan for 1993-1996 and request for programme expenditure authority (DP/1992/26) and the report on the status of financial implementation of Governing Council-approved country programmes and projects (DP/1992/27),

1. Endorses the Executive Director's programme resource planning proposals set out in paragraphs 10-31 of document DP/1992/26;

2. Approves the request for the new programme expenditure authority in the amount of $188.1 million for 1993;

3. Endorses the use of the following estimates for new programmable resources for the 1994-1996 period, which will have to be adjusted according to actual contributions: $207.4 million for 1994; $225 million for 1995; and $244.4 million for 1996.
Approves the following country programmes:

**Sub-Saharan Africa**

Benin: DP/FPA/CP/117
Botswana: DP/FPA/CP/119
Burundi: DP/FPA/CP/100
Cameroon: DP/FPA/CP/89
Gabon: DP/FPA/CP/107
Gambia: DP/FPA/CP/108
Guinea: DP/FPA/CP/96
Kenya: DP/FPA/CP/110
Lesotho: DP/FPA/CP/118
Malawi: DP/FPA/CP/111
Mozambique: DP/FPA/CP/93
Namibia: DP/FPA/CP/115
Nigeria: DP/FPA/CP/94
Senegal: DP/FPA/CP/91
Swaziland: DP/FPA/CP/116
United Republic of Tanzania: DP/FPA/CP/113

**Arab States and Europe**

Egypt: DP/FPA/CP/101
Jordan: DP/FPA/CP/112
Sudan: DP/FPA/CP/97
Yemen: DP/FPA/CP/106

**Asia and the Pacific**

Bhutan: DP/FPA/CP/114
Mongolia: DP/FPA/CP/102
Nepal: DP/FPA/CP/109
Papua New Guinea: DP/FPA/CP/98
South Pacific subregion: DP/FPA/CP/99
Sri Lanka: DP/FPA/CP/92
Thailand: DP/FPA/CP/90
Viet Nam: DP/FPA/CP/103

**Latin America and the Caribbean**

Brazil: DP/FPA/CP/103
Paraguay: DP/FPA/CP/104
Peru: DP/FPA/CP/95

*31st meeting*
*26 May 1992*
The Governing Council,

Having considered the annual financial review, 1991 (DP/1992/32) and the audit reports (DP/1992/33),

Having taken into account the views and comments of members of the Governing Council on the documentation before it,

Noting with appreciation the activities of the United Nations Population Fund in supporting developing countries in the formulation and implementation of population programmes,

1. Takes note of the annual financial review (DP/1992/32), the audit reports (DP/1992/33) and the interim report of the Board of Auditors on the United Nations Population Fund for the first year of the biennium 1990-1991 (A/46/5/Add.7);


3. Takes note with concern of the continued increase in the proportion of the United Nations Population Fund's administrative expenditures in relation to the total programme expenditures and requests the Executive Director to propose steps to reduce the proportion of administrative expenditures and also, in this regard, to strengthen further the internal financial management and control of the United Nations Population Fund and to report on these activities to the Governing Council at its fortieth session (1993);

4. Further requests the United Nations Population Fund to keep Governing Council members informed of income and expenditure projections;

5. Confirms paragraph 19 of decision 91/36 of 21 June 1991, on the level of the operational reserve;

6. Approves the following new regulation of the United Nations Population Fund's Financial Regulations and Rules:

"Regulation 8.9: Agreements shall be entered into between United Nations Population Fund and Executing Agencies which are organizations of the United Nations system, specifying the general terms and conditions which are to govern the United Nations Population Fund's assistance to projects for which those organizations have been designated as executing agencies";
7. **Requests** the Executive Director to submit to the Governing Council at its fortieth session proposed amendments to the financial regulations of the United Nations Population Fund which upon consideration by the Governing Council at that session would permit the Executive Director to enter into cost-sharing arrangements with recipient Governments on their request and/or with external donors;

8. **Notes** the steps already taken by the Executive Director, within her competence, to implement previous recommendations of the Board of External Auditors in response to paragraphs 14 and 17 of General Assembly resolution 46/183 of 20 December 1991;

9. **Requests** the Executive Director to take the additional steps required to implement the remaining recommendations of the Board of Auditors;

10. **Urges** the Executive Director to implement paragraph 13 of decision 91/36, on internal audit, without delay.

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**92/34. United Nations technical cooperation activities**

The Governing Council,

**Recalling** General Assembly resolution 46/232 of 3 March 1992,

**Also recalling** its decision 91/38 of 25 June 1991 on United Nations technical cooperation activities,

1. **Takes note** of the report of the Secretary-General on United Nations technical cooperation activities (DP/1992/35 and Add.1-3) and the report of the Administrator on cooperation between the Department of Technical Cooperation for Development and the United Nations Development Programme (DP/1992/36);

2. **Notes** the Administrator's view that the issue of an in-depth consideration of closer cooperation between the new United Nations Department of Economic and Social Development and the United Nations Development Programme should be taken up again after the new Department is fully established, taking into account any steps taken in the continued restructuring of the United Nations in the economic and social sectors;

3. **Requests** the Administrator, in close association with the Secretary-General, to provide information on all options of closer cooperation between the Department of Economic and Social Development and the United Nations Development Programme in the field of technical cooperation for earliest consideration by the Governing Council, if possible at its fortieth session (1993), taking into account the results of the Economic and Social Council's high-level discussion of United Nations development system reform and of the comprehensive triennial policy review of operational activities for development;
4. **Stresses** the importance of close collaboration between the Department of Economic and Social Development and the United Nations Development Programme in areas of technical cooperation where the Department has already developed the necessary technical expertise, capacity and experience, taking into account the comparative advantages of the technical assistance provided by the Department of Economic and Social Development and the need to respond effectively to the needs of the developing countries;

5. **Welcomes** the efforts of the Department of Economic and Social Development to help increase national capacities for programme management and project execution and implementation and encourages it to continue such work, including training in the process aspects of technical cooperation and for the strengthening of central management and implementation units within government offices, upon request;

6. **Invites** the Department of Economic and Social Development to continue its technical cooperation activities concerning least developed countries, environment, technical cooperation among developing countries, women in development, economies in transition, and various initiatives described in document DP/1992/35.

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31st meeting
26 May 1992

92/35. **United Nations Volunteers**

The Governing Council,

Recalling its decision 90/38 of 22 June 1990,

Having considered the report of the Administrator on the United Nations Volunteers (DP/1992/37 and Add.l) as well as the views of Governing Council members expressed thereon at its thirty-ninth session (1992),

1. **Requests** the Administrator, having in view the results obtained in implementing earlier recommendations of the Governing Council, to continue to:

   (a) Strengthen the universal character of recruitment for the United Nations Volunteers programme, including increasing the participation of Volunteer specialists and field workers from underrepresented countries, of women and of older Volunteers;

   (b) Make full use of more detailed post and job descriptions, leading to better matching of Volunteers' skills with their assignments;

   (c) To expand training and briefing activities provided for United Nations Volunteers;

   (d) Help to formulate, early in the programming process and in cooperation with its various partners, programmes in which UNV specialists and Domestic Development Services field workers contribute to development activities, with special emphasis on the response to ideas initiated by local, low-income communities, including indigenous communities, to build up their capacities to deal with their development needs;
2. Encourages the United Nations Volunteers programme, in consultation with national authorities and non-governmental organizations and in accordance with its comparative advantages: (a) to continue to seek a more clearly defined role for volunteers in development cooperation, taking into account the priority areas of the fifth programming cycle and policies and strategies adopted for these areas and (b) to develop the present and future strategy of the United Nations Volunteers programme, particularly regarding the relative focus of work;

3. Recognizes the encouraging expansion of the Domestic Development Services activities of the Participatory Development Programme, especially as a modality promoting technical cooperation among developing countries;

4. Reiterates its request to the Administrator to find means to support Domestic Development Services activities and their regional networks on a secure continuing basis, and encourages the Administrator to apply funding where appropriate from Special Programme Resources funds, especially in areas where UNV specialists and Domestic Development Services field workers are conducting innovative and experimental work;

5. Urges the Administrator to work with Governments and the United Nations system in raising awareness of the potential contribution that Volunteers can make to development; and to promote greater mobilization of human resources in developing countries through, inter alia, support to local non-governmental organizations and community-based organizations and mixed teams of international and national volunteers in United Nations Volunteers activities;

6. Welcomes, with due regard to the role of the United Nations Volunteers in development cooperation, its strengthened involvement in the humanitarian relief area and in related fields, ranging from capacity-building in disaster prevention, preparedness and mitigation to rehabilitation and reconstruction activities, working with the relevant United Nations bodies and international organizations;

7. Requests the Administrator: (a) to ensure that such activities of the United Nations Volunteers programme will be consistent with the coordination to be exercised by the Department of Humanitarian Affairs; (b) to discuss the issue in the context of the forty-seventh General Assembly; and (c) to consider and support ways of securing start-up funding for the early fielding of United Nations Volunteers in time of emergencies, through, in particular, access to the central emergency revolving fund of the Department of Humanitarian Affairs and to other sources, including, where possible, the Special Programme Resources funds, appropriated for emergency relief purpose, and trust funds of the Special Voluntary Fund, on a revolving basis to the extent possible, making full use of existing sources whenever feasible;
8. Requests the Administrator to seek to ensure funding for the middle- and long-term involvement of United Nations Volunteers in the humanitarian relief area and related fields, through access to the Special Programme Resources funds appropriated for this purpose, and to trust funds, including the Special Voluntary Fund, making full use of existing sources whenever feasible;

9. Decides, following the principle of achieving greater coherence in covering field programme expenditures, that, except in situations where special financing is available for Volunteers, the external costs of UNV specialists should be charged fully to project budgets on the basis of a pro forma cost, starting with all new contracts as of 1 July 1992, and with the Special Voluntary Fund acting as a mechanism for equalizing the external cost per Volunteer;

10. Also decides that the income accruing annually to the Special Voluntary Fund as of 1 January 1992 from voluntary general contributions and interest income be utilized to support activities such as:

(a) Pilot and experimental projects covering: grass-roots development initiatives; support to community, women and youth groups; emergency relief preparedness; and thematic areas such as HIV/AIDS, the environment and the urban informal sector;

(b) The briefing of UNV specialists and the training of Domestic Development Services country specialists and field workers, and government officials and representatives from non-governmental organizations; and

(c) Special recruitment campaigns aimed at enhancing the universality and quality of candidates;

11. Invites all members of the United Nations Development Programme to increase their contributions to the Special Voluntary Fund so that the United Nations Volunteers programme can play a more active role in the above areas;

12. Requests the Administrator to report to the Governing Council at its forty-first session (1994) on the implementation of the present decision.

31st meeting
26 May 1992
Annual review of the financial situation, 1991

The Governing Council

1. Takes note of the report of the Administrator on the annual review of the financial situation (DP/1992/38 and Add.1 and DP/1992/38/Add.1/Annex) and the observations and comments made thereon;

2. Also takes note of Governing Council decision 92/31 on the fourth and fifth programming cycles;

3. Notes with concern the impact of fluctuations in exchange rate parities on the dollar value of contributions in 1991 and on the level of resources anticipated by the Administrator in 1992 and 1993;

4. Also notes with concern that the real growth in contributions has not reached the level projected in Governing Council decision 90/34 of 23 June 1990;

5. Further notes the reduction in the Administrator's expenditure forecasts resulting from the level of resources presently anticipated;

6. Approves the format of the ex-post facto report on support costs presented in document DP/1992/38 and requests the Administrator to submit such a report to the Governing Council on a biennial basis, starting in 1994;

7. Approves the changes to the Financial Regulations proposed in section VI of document DP/1992/38, as amended and contained in the annex to the present decision;

8. Defers consideration of the request for additional support cost reimbursement from the World Meteorological Organization;

9. Urges member organizations of the Joint Consultative Group on Policy to pursue vigorously the possibility of using common premises.

31st meeting
26 May 1992

Annex

CHANGES TO THE FINANCIAL REGULATIONS

1. Regulation 14.4: The Administrator may, after full investigation, authorize the writing-off of losses of cash, stores and other assets, provided that a statement of all such amounts written off shall be submitted to the Board of Auditors with the accounts. The Administrator may establish, from time to time, an amount below which full investigation and formal write-off are not required. Such amounts shall, for administrative efficiency, be charged directly to the relevant allotment/budget line.
2. **Rule 114.15 (c)** The amount authorized for waiver of investigation and write-off in accordance with Financial Regulation 14.4 is $30.00.

3. **Financial Regulation 14.1 (d)**

   (d) Maintain an internal financial control which shall provide for an effective current examination and review of financial, management and operational activities, in order to ensure:

   (i) The regularity of the receipt, custody and disposal of all (funds and other) financial resources of UNDP, funds administered by UNDP and non-UNDP funds managed by UNDP;

   (ii) The conformity of expenditures and commitments with the allocations, appropriations or other financial provisions decided upon by the Governing Council or with agreements with other United Nations organizations and other entities;

   (iii) The effective and efficient management of UNDP and the effective, efficient and economic use of resources of UNDP, funds administered by UNDP and non-UNDP funds administered by UNDP.

4. **Financial Rule 114.38 - Internal audit**

   The Division for Audit and Management Review shall be responsible for the internal audit of UNDP and shall have free access to all books, records and other documents which are, in its opinion, necessary for the performance of the audit. Its reviews shall be conducted in accordance with generally accepted auditing standards, shall provide comments and recommendations to the Administrator on financial, management and operational activities, in respect of:

   (a) The regularity of the receipt, custody, expenditure, accounting and reporting of all financial resources of UNDP, funds administered by UNDP and non-UNDP funds administered by UNDP, and the effectiveness of (existing) internal controls and accounting systems;

   (b) The conformity of expenditures with the purposes for which funds were appropriated or otherwise provided by the Governing Council and the financial authorizations issued thereunder, or with the purposes and rules relating to other funds administered by UNDP or with agreements with other United Nations organizations and other entities;

   (c) The compliance of all financial activities and transactions with established regulations, rules, policies, procedures and administrative instructions;

   (d) The effective and efficient management of UNDP and the effective, efficient and economic use of UNDP resources, funds administered by UNDP and non-UNDP funds administered by UNDP.
5. It is also proposed that the following definition be consequently introduced into Regulation 2.2.

"Non-UNDP funds administered by UNDP" shall include non-UNDP funds entrusted to UNDP for administration and management, such as those under Management Service Agreements (bilateral, development banks, etc.), and agreements with United Nations system organizations and other entities.

6. Regulation 17.2:

The Administrator shall ensure that Governments which are executing agencies, and other parties selected for project implementation under Regulation 8.10 (e), shall require their auditors to follow, to the extent feasible, the audit principles and procedures prescribed for the United Nations in respect of funds obtained from or through UNDP and shall ensure that each project is audited at least once in its lifetime and shall submit audit reports together with the reports specified in the project document and under Article XV of these Regulations.

7. Rule 117.1:

The Administrator shall establish, from time to time, criteria determining nationally executed projects which are to be audited biennially. Such criteria shall be made available to the Board of Auditors.

92/37. Revised budget estimates for the biennium 1992-1993

The Governing Council,

Having considered the revised 1992-1993 biennial budget estimates of the United Nations Development Programme and the funds administered by the United Nations Development Programme,

Taking note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1992/39),

1. Approves the cost adjustments reflected in the revised estimates;

2. Approves the continuation of one core post (at the P-5 level) for the Humanitarian Programme until the end of the 1992-1993 biennium and decides to apply the same procedure to the existing D-2 post in the Humanitarian Programme on a transitional basis;

3. Decides, in this context, to review the staffing level of the Humanitarian Programme, stressing the need for a clear division of responsibility between the Department for Humanitarian Affairs and the United Nations Development Programme/Humanitarian Programme, bearing in mind Governing Council decision 92/20 of 26 May 1992;
4. **Welcomes** the Administrator's 1994-1995 budget strategy, including the proposed volume reduction of $30-40 million; and in order to give priority to the allocation of resources for programming and to protect fully the integrity of the Programme, **strongly urges** the Administrator to aim to achieve the maximum possible savings;

5. **Requests** the Administrator, in this regard, to take into account the following issues, in particular:

   (a) The need to ensure that regional service centres do not introduce a new bureaucratic layer nor duplicate headquarters functions;

   (b) The need to reduce significantly the ratio of General Service to Professional staff, bearing in mind the introduction of improved management information systems technology;

6. **Requests** the Administrator to report fully to the Governing Council at its fortieth session (1993) on action taken in response to Governing Council decision 91/46 of 21 June 1991, and in particular to paragraph 12 of that decision;

7. **Requests** the Administrator, in the context of General Assembly resolution 41/211 and the 1994-1995 budget strategy, to include an analysis of the United Nations Development Programme field structure, taking the following elements into account:

   (a) The levels of indicative planning figures and extrabudgetary resources;

   (b) The impact of the composition of resources on the field structure;

   (c) The impact of different options for the decentralization of the Office for Project Services as described in paragraph 16 of annex III to document DP/1992/45;

8. **Requests** the Administrator to review and make recommendations to the Governing Council regarding the possibility of a more flexible and cost-effective approach to the United Nations Development Programme field presence, including the option of closing field offices and of making use of regional offices;

9. **Requests** the Administrator to include management service agreements expenditure within the data on the net flow of resources provided in annex I of the annual review of the financial situation (DP/1992/38) and to provide an analysis of the effects of the composition of these resources on the United Nations Development Programme country programmes;

10. **Takes note** of the comments of the Advisory Committee on Administrative and Budgetary Questions contained in paragraphs 17 to 21 of document DP/1992/39 and stresses the importance of common system-wide approaches on personnel entitlement issues;
11. Approves, on a pilot basis, the Administrator's proposals contained in paragraphs 25 to 29 of document DP/1992/40 relating to short-term non-permanent contracts;

12. Requests the Administrator to consult with the International Civil Service Commission, and in appropriate inter-agency forums, on the implementation of the pilot arrangement;

13. Requests the Administrator to provide an interim report in 1993 and a comprehensive report in 1994 on experience gained and on his consultations with the International Civil Service Commission;

C

14. Takes note of the comments of the Advisory Committee on Administrative and Budgetary Questions in paragraphs 22 and 23 of document DP/1992/39 and stresses the importance of common system-wide approaches on job-classification issues;

15. Decides that the Administrator's reclassification proposal contained in paragraphs 31 and 32 of document DP/1992/40 should have no adverse financial implications and should not lead to grade creep;

16. Also takes note of the fact that the proposal is an integral and critical part of the Administrator's budget strategy;

17. Approves on a pilot basis, for one year, the Administrator's proposals relating to reclassification;

18. Decides to review the implementation of the pilot arrangement, including its continuation, and reclassifications made, at its fortieth session (1993);

19. Endorses the Administrator's proposals specifically relating to increased transparency of the nature of the services rendered by United Nations Development Programme field offices to non-United Nations Development Programme-financed programmes and the associated costs;

20. Reiterates its request, contained in decision 91/46, for an analysis of appropriate sources of funding for these elements to be presented to the Governing Council at its fortieth session (1993);

21. Approves, in principle, the Administrator's proposals relating to the Office for Project Services;

22. Requests the Administrator to consider further the possibility of a differentiation in the treatment of the Office for Project Services budgetary and extrabudgetary staff;

23. Requests the Administrator to report on these matters to the Governing Council at its fortieth session (1993), also taking into account the wider review called for by decision 92/42 of 26 May 1992;

25. *Requests* the Administrator to keep under review the question of savings through mergers of the administrative and other functions of the trust funds.

31st meeting
26 May 1992
UNDp revised 1992-1993 biennial budget for administrative services, programme support and development activities and trust funds

(Thousands of United States dollars)

### 1. Resources of UNDP

#### A. UNDP core activities
- Headquarters
- Field Offices

#### B. Programme support and development activities
- Project/programme implementation services
- Program development activities

#### C. Total resources of UNDP
- Gross resources
- Estimated income
- Net resources

### II. Resources of Trust Funds

#### A. UNDCF
#### B. UNDF/FAO and UNCTID
#### C. UNRISD
#### D. UNITAR

#### Total

### III. Total UNDP Appropriations

- Gross appropriations
- Estimated income
- Net UNDP appropriations

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*This table is provided for ease of reference.

a/ The Administrator is permitted to redeploy between the field office and headquarters appropriation lines up to a maximum of 5 per cent.

b/ Headquarters extrabudgetary income represents income from external sources, exclusive of reimbursements to UNDP core from non-core units. The reimbursements are already included in the appropriation estimates of the non-core units.

c/ The approved appropriation is funded from UNDP General Resources.

b/ Represents UNDP contribution to CGIAR and UNDP-UNISD/UHPE joint venture.

b/ Includes $3 million for establishment of limited number of temporary national and/or regional UNDP offices in the Baltic States and the Commonwealth of Independent States, as approved in paragraphs 8 and 11 of Governing Council decision 92/43.
The Governing Council,

Having considered the interim audit report of the Board of Auditors on the United Nations Development Programme for the first year of the biennium 1990-1991, contained in General Assembly document A/46/5/Add.1, as well as the views of the Advisory Committee on Administrative and Budgetary Questions thereon, contained in document A/46/510,

Having also considered documents DP/1992/42 and Add.1, containing the audited financial statements of the executing agencies for the year ended 31 December 1990, the reports of the external auditors thereon, the comments of the Administrator on the audit reports of the executing agencies, and the report of the Administrator on the interim report of the United Nations Development Programme itself (DP/1992/41) and the descriptions of the actions taken in response to Governing Council decision 91/47 of 21 June 1991,

Responding to General Assembly resolution 46/183 of 20 December 1991,

Taking into account the views and comments of the members of the Governing Council on these matters, as well as the additional information provided by the Administration,

1. Expresses appreciation for the valuable work done by the Board of Auditors and for the breadth and scope of their interim report;

2. Notes that the Administrator has taken and is taking action to correct the situations identified by the auditors;

3. Urges the Administrator, in pursuance of paragraph 12 of General Assembly resolution 46/183, to conclude all standard basic executing agency agreements, with the cooperation of the three agencies concerned, by 31 December 1992;

4. Notes the comments of the Administrative Committee on Coordination regarding the comments of the Board of Auditors on agency accountability, as reported on orally by the Administration, and requests the Board to pursue actively, in the Panel of Auditors, the issue of submission of complete audit information to the Board by the external auditors of the agencies;

5. Requests the Administrator to intensify efforts to achieve full implementation of the recommendations of the Board of Auditors on the Office of Project Services and to report thereon to the Governing Council at its fortieth session (1993);

6. Urges the Administrator to continue to work with other United Nations organizations and specialized agencies to achieve common accounting principles and standards.

31st meeting
26 May 1992
The Governing Council,

Recalling its decision 88/54 of 1 July 1988, by which it requested the Administrator to report to the Governing Council every two years on the status of management services undertaken by the United Nations Development Programme,

Also recalling its decision 90/46 of 22 June 1990, by which the Governing Council approved the amended guidelines submitted to it on the provision of management services,

Recognizing the impact on the development process and on recipient countries arising from the complementarity of management services to the United Nations Development Programme core programmes,

Stressing that the multilateral character of the United Nations Development Programme and its role as a central funding agency for technical cooperation should not be weakened by the use of Management Service Agreements,

Reaffirming its decision 91/48 of 21 June 1991, particularly paragraphs 2 and 3 thereof, in connection with management services agreements,

1. Concludes that:

(a) The principles and guidelines enumerated in Governing Council decision 83/5 of 24 June 1983 and reaffirmed in decision 90/46 remain valid;

(b) Management services constitute, in principle, a practical and flexible mechanism to increase the capacity of recipient countries to absorb external assistance from both multilateral and bilateral sources;

(c) The use of management services enhances the overall aid coordination role of the United Nations Development Programme at the field level;

2. Requests the Administrator to continue to observe the principles and guidelines mentioned in paragraph 1 (a) of the present decision, and to use management services to enhance the positive effects described in paragraphs 1 (b) and 1 (c) of the present decision;

3. Authorizes the Administrator in the coming years to continue to respond to requests for management services in relation to programmes funded by sources other than the United Nations Development Programme, in line with the relevant Governing Council guidelines;

4. Requests the Administrator to bear in mind that management services should be viewed as assistance to developing countries in response to their specific management needs, and urges the Administrator to ensure that Management Service Agreements are implemented with a view to ensuring national capacity-building, and are not detrimental to that process;

5. Requests the Administrator:
(a) To ensure, in respect of bilaterally funded Management Service
Agreements, fuller use of rules for international competitive bidding;

(b) To adhere to the rules of international competitive bidding when
providing services for multilaterally funded Management Service Agreements;

(c) To ensure that the appropriate United Nations Development Programme
contract review process is followed including the so-called double check
mechanism;

6. **Recommends** that in the future a report on management services be
submitted to the Governing Council as part of the annual financial report and
audited financial statements and as part of the annual report of the Office
for Project Services, to be reviewed triennially by the Council,
notwithstanding any overall review of the role of the Office Project Services
in the future.

31st meeting  
26 May 1992

92/40. **Financial Regulations**

The Governing Council

1. **Takes note** of the report of the Administrator on matters on which
consensus was not achieved relative to the Financial Regulations of the United
Nations Development Programme (DP/1992/44) and the views and comments made
thereon,

2. **Decides** that the Budgetary and Finance Committee will consider, at
the Governing Council at its fortieth session (1993), proposed Financial
Regulation 4.6 and the other matters on which consensus was not reached at the

31st meeting  
26 May 1992

92/41. **Venue of sessions of the Governing Council**

The Governing Council,

Taking into account the views of delegations expressed at the
thirty-ninth session of the Governing Council,

1. **Decides** to review the issues of the venue of sessions of the
Governing Council at its fortieth session (1993) and to that effect includes
in its provisional agenda for the fortieth session an item entitled "Venue of
sessions of the Governing Council";

2. **Requests** the Administrator to provide additional detailed
information on, *inter alia*, attendance and actual costs of holding sessions at
Geneva or in New York and invites the Advisory Committee on Administrative and
Budgetary Questions to report thereon to the Governing Council at its fortieth session;


31st meeting
26 May 1992

92/42. **Senior management structure**

The Governing Council,


Also taking note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1992/39), as well as of the views expressed by Member States on the senior management structure of the United Nations Development Programme,

1. **Notes** the restructuring undertaken by the Administrator in accordance with his report on the senior management structure (DP/1992/45);


3. **Requests** the Administrator to continue to review the Senior Management Structure of the United Nations Development Programme with the aim of increasing efficiency and effectiveness and report thereon to the Governing Council at its fortieth session (1993);

4. **Reaffirms** the continuing need to strengthen the capacity for institutional strategic planning in the United Nations Development Programme, under the guidance of the Governing Council, and to take full advantage of management decentralization;
5. **Invites** the Administrator to designate an existing unit in the United Nations Development Programme to have overall responsibility for institutional strategic planning, in consultation with other units of the Programme;

6. **Urges** the Administrator to continue to improve the managerial qualities and capacities of his staff, including team-building efforts;

7. **Recognizes** the steps undertaken, on a pilot basis, to launch the new Division Chief concept and encourages the Administrator to continue to develop this concept, and in so doing, and in formulating any proposals for increasing decentralization of authority, including approval authority, to the field, to ensure adequate monitoring, accounting, auditing, backstopping and personnel appraisal, and clear lines of responsibility;

8. **Notes** that a comprehensive review of the Office for Project Services will be undertaken for presentation to the Governing Council at its fortieth session (1993), referred to in paragraph 3 of decision 92/34 on United Nations Technical Cooperation Activities;

9. **Requests** the Administrator to invite the Board of External Auditors to the United Nations Development Programme to examine the accountability arrangements for and, as appropriate, the effectiveness of the new Division Chief concept;

10. **Further requests** the Administrator to report to the Governing Council at its fortieth session (1993) on the implementation of this decision, in particular on paragraph 2 and on the experience gained with the Division Chief concept.

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**92/43. Activities of the United Nations Development Programme in the Baltic States and the Commonwealth of Independent States**

The Governing Council,

Recalling its decision 92/8 of 14 February 1992, and its decision 92/29 of 26 May 1992,

Taking note of document DP/1992/51,

Welcoming Armenia, Azerbaijan, Belarus, Estonia, Kazakhstan, Kyrgyzstan, Latvia, Lithuania, the Republic of Moldova, the Russian Federation, Turkmenistan, Ukraine and Uzbekistan as recipient countries in the United Nations Development Programme,

Stressing that the United Nations Development Programme's involvement in the Baltic States and the Commonwealth of Independent States should not be to the detriment of existing programmes,
Taking fully into account the requirements of these countries with respect to their interaction with the United Nations system in general and with the United Nations Development Programme in particular,

Recognizing the need to ensure that the United Nations Development Programme's work in the region and that of other multilateral and bilateral donors is complementary,

Wishing to ensure that any temporary United Nations Development Programme field structure in the countries concerned is determined solely by the practical requirements of its operations,

Emphasizing the importance it attaches to an integrated United Nations system approach to and integrated United Nations system presence in the countries concerned,

Aware of the need for the United Nations Development Programme to respond appropriately to changing circumstances in the countries concerned,

1. Notes the intention of the Administrator to submit, wherever possible, country programmes for the countries concerned to the Governing Council at its fortieth session (1993);

2. Requests the Administrator to work with the countries concerned, other interested Governments, and other relevant bodies, including the World Bank, the European Economic Community, the Economic Commission for Europe, the Asian Development Bank, and the European Bank for Reconstruction and Development, so as to ensure that the United Nations Development Programme's work in the region is focused on areas where it has a comparative advantage;

3. Further requests the Administrator to continue efforts to clarify the country-specific role and comparative advantages of the United Nations Development Programme in the countries concerned;

4. Also requests the Administrator to work with the United Nations Secretariat and other relevant United Nations bodies, in particular the Administrative Committee on Coordination and the Joint Consultative Group on Policy, in order to reach an early agreement which will ensure an integrated United Nations system approach to and an integrated United Nations system presence in the countries concerned, including common administrative support arrangements;

5. Invites the Economic and Social Council and the General Assembly at their 1992 sessions to examine ways of ensuring such an integrated approach and integrated presence;

6. Further invites the governing bodies of relevant United Nations specialized agencies and funds to contribute to this process;

7. Requests the Administrator to provide the countries concerned with operational support during the 1992-1993 period, particularly in the areas of programme development, national capacity-building and the provision of practical advice, using available programme resources and extrabudgetary resources;
8. **Authorizes** the Administrator to open at this stage a limited number of temporary national and/or regional United Nations Development Programme offices in the countries concerned;

9. **Requests** the Administrator, taking into account the needs of the countries concerned during this transitional period, to give priority in determining the location of any temporary United Nations Development Programme office to those countries with the lowest relative levels of per capita gross national product and the highest levels of indicative planning figure and aggregate programme resources;

10. **Also requests** the Administrator to follow an innovative and cost-effective approach when opening any offices and/or providing operational support;

11. **Approves**, on an exceptional basis, the use during the 1992-1993 period of up to $3 million from savings in the original appropriation for the 1992-1993 core budget, as specified in document DP/1992/40, to enable the Administrator to give effect to paragraph 8 of the present decision;

12. **Urges** the Administrator to negotiate cost-sharing arrangements with the countries concerned, with the aim of covering from host country contributions all expenses in local currency incurred in a given country;

13. **Encourages** the Administrator to seek to complement the country indicative planning figures through other programmable resources, including United Nations Development Programme non-convertible currency holdings and extrabudgetary resources;

14. **Decides** to review at its special session in February 1993 the provisional action undertaken by the Administrator in the execution of the present decision and the size of the budgetary envelope contained in paragraph 11 of the present decision on the basis of a report from the Administrator and in the light of any deliberations that have taken place pursuant to paragraphs 4 and 5 of the present decision.

92/44. **Proposal concerning the location of the United Nations Development Programme and United Nations Population Fund headquarters**

The Governing Council

1. **Takes note** with appreciation of the proposal submitted by Germany to the Governing Council at its thirty-ninth session, to host the headquarters of the United Nations Development Programme, of its affiliated funds and of the United Nations Population Fund in Bonn from 1996 onwards;

2. **Requests** the Administrator:
(a) To examine in consultation with the members of the Programme the potential impact of such relocation on the objective of reforming the United Nations system of operational activities for development with a view to improving its coherence and efficiency and on cooperation with the international and regional finance institutions;

(b) To consult with the members of the Programme on the full range of logistical and related financial and administrative and representational implications for Member States of such a relocation;

(c) To examine in consultation with the relevant departments of the United Nations Secretariat all programme-related, budgetary, legal and administrative implications of the offer;

(d) To provide a written report on the results of the implementation of the present decision to the members of the Governing Council, if possible by the end of 1992 but not later than 1 February 1993;

(e) To report on the matters to the Governing Council at its fortieth session (1993).

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92/45. Other reports and documents considered by the Governing Council

The Governing Council

Takes note of the following:

(a) Oral progress report on the senior management structure;*

(b) Oral report on the participation of the United Nations Development Programme in international cooperation to address and mitigate the consequences of the accident at the Chernobyl nuclear power plant;**

(c) Annual report of the Administrator for 1992 (DP/1992/12/Add.1-2 and Add.4-6);

(d) Report of the Administrator on micro-capital grants (DP/1992/16);

(e) Report of the Administrator on the United Nations system regular and extrabudgetary technical cooperation expenditures in 1990 (DP/1992/69);

(f) Report of the Standing Committee for Programme Matters on its in-session meeting (DP/1992/47);

* Discussed at the 5th meeting (11 February 1992).

** Discussed at the 14th meeting (6 May 1992).
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92/46. **Provisional agenda for the fortieth session of the Governing Council**

The Governing Council,

Recalling its decisions 81/37 of 27 June 1981 and 92/2 of 14 February 1992,

Decides to review the following provisional agenda for the fortieth session at its organizational meeting in February 1993:

1. Opening of the session and adoption of agenda
2. Annual report of the Administrator for 1992 and programme-level activities
3. Special programmes of assistance
4. Programme implementation
5. Programme planning
6. United Nations Population Fund
7. Technical cooperation activities
8. Other funds and programmes
9. Financial, budgetary and administrative matters
10. Technical cooperation among developing countries
11. Other matters

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92/47. **Future sessions of the Governing Council and its subsidiary bodies**

The Governing Council

Agrees to the following schedule of future sessions of the Council and its subsidiary bodies subject to the approval of the Committee on Conferences:
1993

Governing Council organizational meeting
Governing Council special session
TCDC - High-Level Committee
Governing Council, fortieth session

United Nations Headquarters
16 February
16-19 February

United Nations Headquarters
24-28 May
1-22 June

United Nations Headquarters

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26 May 1992