

ORGANIZATIONAL MEETING

20-23 February 1990

SPECIAL SESSION

20-23 February 1990

THIRTY-SEVENTH SESSION

28 May - 23 June 1990

(for reference, see Official Records of the Economic and Social Council, 1990, Supplement No. 9, E/1990/29)

<u>No. of decision</u>	<u>Title</u>	<u>Page</u>
90/1	Schedule of meetings of the Governing Council in 1990 and other organizational matters	1085
90/2	Least developed countries	1087
90/3	Mid-term review of resources for the fourth programming cycle	1088
90/4	Preparations for the fifth programming cycle	1089
90/5	Agency support costs	1090
90/6	Mid-term reviews of country and regional programmes	1092
90/7	United Nations Development Programme: Forty years of multilateral technical co-operation for development within the United Nations system	1092
90/8	Annex to Governing Council decision 89/23 of 30 June 1989 on the annual report of the Administrator	1092

<u>No. of decision</u>	<u>Title</u>	<u>Page</u>
90/9	The role of the United Nations Development Programme in combating the human immunodeficiency virus infection (HIV) and the disease known as acquired immunodeficiency syndrome (AIDS)	1093
90/10	Documentation	1093
90/11	The report of the President on the work of the Committee of the Whole	1094
90/12	Agenda and organization of work of the Governing Council at its thirty-seventh session	1094
90/13	Human development	1094
90/14	Elements of a funding strategy for the United Nations Development Programme	1095
90/15	Micro-capital grants	1096
90/16	Promotion of national capacity: skilled personnel	1097
90/17	Management Development Programme	1098
90/18	Non-governmental and grass-roots organizations	1098
90/19	Women in development	1099
90/20	Environment	1099
90/21	National execution	1101
90/22	Refugees, displaced persons and returnees	1102

<u>No. of decision</u>	<u>Title</u>	<u>Page</u>
90/23	Review of the Committee of the Whole and its Working Group and review of the working methods of the Governing Council	1104
90/24	Sectoral support	1105
90/25	Role of the United Nations Development Programme in combating HIV and AIDS	1106
90/26	Agency support costs	1107
90/27	Procurement from developing countries: procurement policies and practices	1112
90/28	National liberation movements	1113
90/29	Role of the United Nations Development Programme in the implementation of the United Nations Programme of Action for African Economic Recovery and Development 1986-1990	1113
90/30	Transport and Communications Decade in Africa	1115
90/31	Special Plan of Economic Co-operation for Central America	1116
90/32	Questions relating to Namibia	1116
90/33	Country, inter-country and global programmes	1117
90/34	Fifth programming cycle	1119
90/35	United Nations Population Fund	1126

<u>No. of decision</u>	<u>Title</u>	<u>Page</u>
90/36	United Nations Population Fund: budgetary and financial matters	1130
90/37	United Nations technical co-operation activities	1132
90/38	United Nations Volunteers programme	1133
90/39	United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration	1134
90/40	United Nations Revolving Fund for Natural Resources Exploration	1135
90/41	United Nations Sudano-Sahelian Office	1136
90/42	United Nations Development Fund for Women	1136
90/43	Technical co-operation among developing countries	1137
90/44	Annual review of the financial situation, 1989	1138
90/45	Revised budget estimates for 1990-1991	1139
90/46	Management services	1143
90/47	Trust funds	1144
90/48	Audit reports	1144
90/49	Financial Regulations	1146
90/50	Ex post facto reporting	1146

<u>No. of decision</u>	<u>Title</u>	<u>Page</u>
90/51	Least developed countries	1147
90/52	Other reports and documents considered by the Governing Council	1148
90/53	Future sessions of the Governing Council and its subsidiary bodies	1148
90/54	Provisional agenda for the thirty-eighth session of the Governing Council	1149



90/1. Schedule of meetings of the Governing Council in 1990  
and other organizational matters

The Governing Council

I

Decides that the thirty-seventh session of the Governing Council, including the Committee of the Whole, the Budgetary and Finance Committee and the Drafting Group shall be held in Geneva from 28 May to 22 June 1990 and that the high-level segment of the plenary shall take place between 5 and 7 June 1990;

II

Takes note of the statement by the Secretary of the Council at the organizational session on the rationalization of the work of the Council, including measures taken concerning documentation;

III

Decides to waive for its meetings in 1990 rule 22 of its rules of procedures, in so far as that rule refers to the requirement of a quorum of one third of the members of the Governing Council present to open a meeting or to proceed with a debate;

IV

Approves the provisional agenda and tentative schedule of work for its special session from 20 to 23 February 1990 (DP/1990//L.2 and Add.1), as orally amended;

V

Approves the provisional agenda and the tentative schedule of work for its thirty-seventh session (DP/1990/L.3 and Corr.1 and 2 as orally amended), and on the understanding that the Bureau of the Council be entrusted with the task of adjusting the schedule of meetings within the overall allocation of services to ensure a smooth and proper conduct of the session;

VI

Agrees that the Committee of the Whole shall deal with the following items at the thirty-seventh session:

- (a) Implementation of country programmes in various regions;
- (b) All country and inter-country programmes;
- (c) Global and interregional projects;
- (d) Country and inter-country programmes of the United Nations Population Fund;
- (e) Evaluation.

## VII

1. Decides to allocate the following items of the provisional agenda for the thirty-seventh session to its Budgetary and Finance Committee:

- 6. United Nations Population Fund: budgetary and financial matters;
- 8 (a)-8 (h). Other funds and programmes: financial and administrative questions;
- 9 (a). Annual review of the financial situation, 1989;
- 9 (b). Revised budget estimates 1990-1991 and matters relating to decision 89/59;
- 9 (c). Report on the status of management services;
- 9 (d). Trust funds;
- 9 (e). Audit reports;
- 9 (f). Financial Regulations:
  - (i) Matters on which consensus has not yet been achieved;
  - (ii) Biennialization of financial statements;
- 9 (g). Ex post facto reporting;

2. Further decides that the Budgetary and Finance Committee shall also review the financial implications of draft decisions before the Governing Council takes action thereon;

## VIII

Reaffirms the principles contained in section III of Governing Council decision 89/1 of 14 February 1983, which shall guide the deliberations of the Drafting Group;

## IX

1. Decides to open the list of speakers for the high-level segment of its session on 23 April 1990 and to close it on 5 June 1990;

2. Decides that there shall be a time limit of 15 minutes for all interventions, those made by delegations and secretariat alike, during the debate;



Agrees to waive the 10-week rule for the submission of documents to be considered by the Governing Council at its thirty-seventh session, as specified in the note by the Secretariat (DP/1990/3).

1st meeting  
20 February 1990

## 90/2. Least developed countries

### The Governing Council,

Recalling General Assembly resolutions 44/211 and 44/220 of 22 December 1989,

Deeply concerned about the lack of progress in the socio-economic situation of the least developed countries,

1. Takes note of the Administrator's report on the participation of the United Nations Development Programme in the Second United Nations Conference on the Least Developed Countries (DP/1990/6/Add.1) and on the Special Measures Fund for the Least Developed Countries (DP/1990/6);

2. Emphasizes that the United Nations Development Programme has an important role to play in the least developed countries and that its commitment in those countries should continue to be adequately reflected in its activities;

3. Requests the United Nations Development Programme, in addition to its facilitating role, to co-operate with the United Nations Conference on Trade and Development and other agencies in continuing to assist the least developed countries in the analytical aspects of their preparation for the Conference to enable them to assess progress made in implementing the Substantial New Programme of Action for the Least Developed Countries, and identify problems to be addressed in the 1990s;

4. Stresses the need for priority allocation of its scarce grant resources to programmes and projects in the least developed countries on the basis of their special needs and requirements;

5. Requests the United Nations Development Programme to assist the efforts of the least developed countries in economic recovery and development with appropriate programmes and resources and requests the Administrator to submit proposals on this subject to the Governing Council at its thirty-seventh session (1990) with a view to making a significant contribution to the Second United Nations Conference on the Least Developed Countries in September 1990;

6. Notes with regret that the Special Measures Fund for the Least Developed Countries has not accomplished its original mandate and requests the Administrator to redefine that mandate in the light of the outcome of the Second United Nations Conference on the Least Developed Countries and in the light of decision 90/4 on the preparations for the fifth programming cycle and to submit to the Council at its thirty-eighth session (1991) specific proposals on the subject aimed at mobilizing contributions;

7. Requests the United Nations Development Programme to make an additional effort, using the resources of the Special Measures Fund, to compensate for the shortfall in funding for the preparation of the Second United Nations Conference and to ensure the full participation of the delegations of the least developed countries to that conference, including the high-level missions of the Governments of the least developed countries, which aim at enhancing international support in favour of the least developed countries.

12th meeting  
23 February 1990

90/3. Mid-term review of resources for the fourth programming cycle

The Governing Council

1. Takes note of the report of the Administrator of the United Nations Development Programme on the review of resources for the fourth programming cycle and fourth cycle earmarking for Special Programme Resources (DP/1990/7) and of the Administrator's statement that the remaining 25 per cent of the resources authorized by decision 88/31 of 1 July 1988 can be released for programming;

2. Notes that, in addition to the balance of resources reflected in the documents, the United Nations Development Programme is holding a fully funded Operational Reserve of \$200 million;

3. Authorizes the release of the remaining 25 per cent of additional indicative planning figures and Special Programme Resources allocated in decision 88/31 of 1 July 1988;

4. Requests the Administrator to keep the Council informed of significant changes in the resource projections on a continuous basis;

5. Requests the Administrator to inform the Council at its thirty-seventh session (1990) of the planned programme expenditure for 1990 through 1992 on the basis of decisions 85/16 and 88/31 and the present decision;

6. Authorizes the Administrator to make arrangements allowing the borrowing of indicative planning figure entitlements from the fifth programming cycle under the conditions described in paragraph 11 of document DP/1990/7, taking into account the views of the members of the Council expressed at the special session held in February 1990 regarding resource allocation issues for the fifth programming cycle;

7. Requests the Administrator to provide the Council with information on the impact of this decision on the fifth cycle resource situation, particularly regarding the carry-over of indicative planning figure entitlements and the resource basis, to be considered by the Council at its thirty-seventh session (1990);

8. Decides to increase the allocation for disaster relief activities of the Special Programme Resources in the fourth cycle by \$3 million;

9. Authorizes the Administrator, without prejudice to the level of Special Programme Resources for the fifth programming cycle, to overprogramme by 15 per cent the Special Programme Resources earmarking for disaster relief and Programme development, on the understanding that this will not result in 1987-1991 expenditures in excess of the amounts officially earmarked under these headings for the fourth cycle or be absorbed through reallocation between Special Programme Resources earmarkings; the outstanding commitment at the end of the current cycle will then be a first charge against the corresponding earmarking for the fifth cycle;

10. Takes note of the decision by the Administrator to allocate \$1,016,500 from the Special Programme Resources for a project aimed at restoring some 25 flood-damaged schools in flood-affected areas of Democratic Yemen, in accordance with decision 89/37 of 30 June 1989; and reaffirms the request to the Administrator contained in decision 89/37 to consider the provision of additional assistance to Democratic Yemen from the Special Programme Resources beyond the normally authorized amount;

11. Takes note of paragraphs 22-24 of document DP/1990/7 regarding the activities of the Transport and Communications Decade for Asia and the Pacific and agrees that such activities implemented by United Nations Economic and Social Commissions should be financed in the future from funds other than Special Programme Resources;

12. Requests the Administrator to make proposals to the Governing Council at its thirty-seventh session (1990) on a coherent policy to guide the Special Programme Resources and on arrangements for the planning and the programming of Special Programme Resources activities, relating these activities to country programmes, as well as to the inter-country activities of the United Nations Development Programme.

12th meeting  
23 February 1990

#### 90/4. Preparations for the fifth programming cycle

1. Takes note of the note by the Administrator on preparations for the fifth programming cycle (DP/1990/8) and the information provided by the Administrator during the consultative process;

2. Reaffirms the need for priority allocation of its scarce grant resources to programmes and projects in low-income countries, particularly the least developed countries;

3. Takes further note of the various views expressed by Governments with regard to their positions on the level, use and distribution of resources in the fifth cycle;

4. Requests the Administrator to take full account of the decisions of the Governing Council relevant to the fifth cycle and to prepare a synopsis of the views and proposals made during the course of the debate, including comparable resource scenarios and detailed justifications for centrally managed resources, taking into consideration all the views expressed concerning Special Programme

Resources and the question of net contributor status; to make recommendations or proposals thereon; and to report to the members of the Programme at least six weeks prior to the thirty-seventh session of the Council (1990);

5. Requests the Administrator to convene one informal meeting of the members of the Programme to brief them on documentation prepared in response to the above request;

6. Decides to convene informal consultations with interpretation services during the first half of May 1990, under the President of the Council, to further review issues pertaining to the fifth cycle in preparation for the thirty-seventh session of the Governing Council (1990);

7. Requests the Administrator to include in the material he is preparing for the thirty-seventh session of the Governing Council information on the availability and coverage of data on the factors which currently feature in the supplementary criteria, as well as other factors, such as gross domestic product, gross national product, output of manufacturing, availability of depletable and non-renewable resources, the latest data on economies in transition, external debt related to gross national product, the relationship between debt-service payment and exports, net transfer of resources and any other appropriate indicators.

12th meeting  
23 February 1990

#### 90/5. Agency support costs

##### The Governing Council,

Considering the report of the Group of Experts (DP/1990/9 and Corr.1), and in particular the recommended options set out in chapter VII as the appropriate point of departure for further analysis and discussion leading to a decision on successor arrangements for agency support costs,

Affirming the priority it attaches to enhancing the quality and developmental impact in the deployment of all the resources available to the United Nations Development Programme,

Desiring to take the views of the relevant agencies, bodies and organs of the United Nations system engaged in operational activities into account in considering successor arrangements, and to be fully aware of the implications for the United Nations system of technical co-operation in implementing any of the options recommended by the Group of Experts,

Stressing the importance of General Assembly resolution 44/211 of 22 December 1989,

1. Takes note with appreciation of the report of the Group of Experts contained in document DP/1990/9 and Corr.1;

2. Takes note of the report of the Administrator contained in document DP/1990/11 and of the comments of the Administrative Committee on Co-ordination and

the views of the Member States as reflected in the debate on this item at the special session of the Governing Council held on 20-23 February 1990;

3. Requests the President of the Governing Council to convene open-ended consultations of members of the Programme in order to undertake further analysis of the report of the Group of Experts, with a view to providing recommendations to the Governing Council at its thirty-seventh session (1990);

4. Decides to assist fully the work of the consultations by enlisting the services of 10 advisers from member countries of the Programme on the basis of proportionate geographical distribution of the membership of the Council in order to assist the Bureau. The Bureau shall undertake appropriate analyses and consultations with the United Nations Development Programme and other organizations of the United Nations system;

5. Emphasizes the desirability of participation by the 10 advisers referred to in paragraph 4 above, who should be knowledgeable of the operations of the United Nations system development activities, to ensure that the work of the informal consultations results in a clearer view of the implications of various options recommended by the Group of Experts;

6. Affirms that the consultations are intended to facilitate the adoption by the Council at its thirty-seventh session (1990) of a decision on arrangements for agency support costs;

7. Stresses that the consultations should be focused on the recommendations of the report of the Group of Experts, and in particular the options recommended in chapter VII thereof;

8. Requests the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to provide the Bureau, not later than 14 April 1990, with written comments on the report of the Group of Experts, setting out their views and recommendations on the options identified;

9. Also requests the Administrator to provide secretariat services to support the work indicated in the present decision and to incur the necessary expenditures from the support-cost line;

10. Authorizes the Administrator to facilitate the participation of officials from least developed countries, Members of the Governing Council, who are responsible for technical co-operation activities, to attend the open-ended consultations; the costs of this participation will be covered from the support-cost line;

11. Invites the Executive Heads of all executing agencies to submit, not later than 14 April 1990, written comments for the informal consultations on the report of the Group of Experts, particularly with respect to the options set out in chapter VII thereof, and further invites all parties involved to facilitate the process of building a consensus;

12. Invites the Director-General for Development and International Economic Co-operation to provide advice to the informal consultations on a continuing basis.

12th meeting  
23 February 1990

90/6. Mid-term reviews of country and regional programmes

The Governing Council

Takes note of the mid-term reviews of country and regional programmes under the fourth programming cycle (DP/1990/12 and Add.1-7).

12th meeting  
23 February 1990

90/7. United Nations Development Programme: Forty years of multilateral technical co-operation for development within the United Nations system

The Governing Council

Takes note of the statement made by the Assistant Administrator and Director of the Bureau for Special Activities and of the statements made by members of the Programme on the commemoration of forty years of multilateral technical co-operation for development within the United Nations system.

12th meeting  
23 February 1990

90/8. Annex to Governing Council decision 89/23 of 30 June 1989 on the annual report of the Administrator

The Governing Council

Decides to postpone consideration of the annex to Governing Council decision 89/23 of 30 June 1989 on the annual report of the Administrator until the thirty-seventh session of the Council (1990) and to reconsider this matter together with the annual report of the Administrator for 1989.

12th meeting  
23 February 1990

90/9. The role of the United Nations Development Programme in combating the human immunodeficiency virus infection (HIV) and the disease known as acquired immunodeficiency syndrome (AIDS)

The Governing Council

1. Takes note of the report of the Administrator (DP/1990/31) on the efforts of the United Nations Development Programme in collaboration with the World Health Organization Global Programme on AIDS to respond to the pandemic of HIV and AIDS;

2. Endorses the World Health Organization/United Nations Development Programme Alliance to Combat AIDS;

3. Calls upon the United Nations Development Programme, within the framework of national AIDS plans, to exercise fully its role at the country level, including assisting Governments, at their request, to respond effectively to the problems of HIV and AIDS;

4. Decides to consider at the thirty-seventh session of the Governing Council (1990) the undertaking by the United Nations Development Programme of a study on the socio-economic impact of the AIDS pandemic in order to enable countries to address the problem and deal with it;

5. Calls upon the United Nations Development Programme, in the context of the World Health Organization/United Nations Development Programme Alliance, to strengthen its capacity to ensure that Governments can effectively implement their national AIDS plans;

6. Requests the Administrator, in carrying out these activities, to promote and support the full utilization of community-based organizations in programme development and delivery;

7. Requests the Administrator to report to the Governing Council at its thirty-eighth session in 1991 on the implementation of this decision.

12th meeting  
23 February 1990

90/10. Documentation

The Governing Council,

Recalling decisions 79/33 of 2 July 1979, 81/37 of 27 June 1981, 83/40 of 18 June 1983, 85/45 of 28 June 1985 and 87/51 of 18 June 1987 on the preparation and timely distribution of documents in all the official languages,

Decides to review the preparation of documentation within the informal consultations for further improving the working methods of the Governing Council as set out in section IV of decision 89/20 of 30 June 1989.

12th meeting  
23 February 1990

90/11. The report of the President on the work of the Committee of the Whole

The Governing Council

Takes note of the report of the President on the work of the Committee of the Whole (DP/1990/L.7).

12th meeting  
23 February 1990

90/12. Agenda and organization of work of the Governing Council at its thirty-seventh session

The Governing Council

Approves the agenda and organization of work for its thirty-seventh session (DP/1990/L.4).

13th meeting  
28 May 1990

90/13. Human development

The Governing Council,

Recalling General Assembly resolution 44/213 of 22 December 1989,

Affirming that development is not simply a means to economic growth but a process to enlarging people's choices,

Reaffirming the importance of promoting and increasing technical co-operation in the area of human development in order to assist developing countries with the development of their human resources,

1. Takes note of the effort being made by the United Nations Development Programme in the area of human development, including the publication of the Human Development Report;

2. Requests the Administrator to assist with the convening of regional consultations, within existing resources, so that the specific human development concerns and priorities of developing countries can be identified and taken into account in the context of the future work to be undertaken on this issue;

3. Further requests the Administrator to inform the Council of the outcome of these consultations at the thirty-eighth session of the Governing Council (1991) in order to facilitate a decision on future work in the area of human development.

38th meeting  
22 June 1990



90/14. Elements of a funding strategy for the United Nations Development Programme

The Governing Council,

Recalling part II of its decision 89/20 of 30 June 1989 and General Assembly resolution 44/211 of 22 December 1989,

1. Takes note of the Administrator's report on the elements of a funding strategy for the United Nations Development Programme (DP/1990/20) and the comments made thereon;

2. Also takes note of the views expressed by the Advisory Committee on Administrative and Budgetary Questions concerning the importance of maintaining an appropriate balance between core and non-core resources (DP/1989/56) and the views expressed by delegations on this report, inter alia, concerning the implications resulting from the use of non-core resources;

3. Emphasizes the primary importance attached to funding through core resources and at the same time recognizes the value of non-core resources, provided that they are designed to serve as a means of ensuring additional resource flows and that the programmes and projects financed through such resources are coherently and effectively integrated in the technical co-operation programmes of the country, appropriately and within the mandate of the United Nations Development Programme and the technical co-operation programmes of the United Nations system; are activities in which the United Nations Development Programme has a comparative advantage; and are in accordance with national priorities;

4. Recognizes the need for the United Nations Development Programme, within existing resources, to develop public awareness of its programmes and to develop a clearer profile in order to sharpen its image as a unique multilateral development funding agency in the context of technical co-operation for development;

5. Requests the Administrator, in order to increase awareness of the contributions of the United Nations Development Programme to development, to identify, in co-ordination with the Governments and taking into account their development priorities, those specific activities and services in which the Programme has proven to be most effective in achieving development goals as well as those which have been eliminated;

6. Emphasizes the need for the United Nations Development Programme effectively to respond to government requests for technical co-operation in enhancing national capacity including in such important areas as poverty alleviation and investment in people, in particular women in development, better economic management, and environmentally sound and sustainable economic growth;

7. Calls on the Administrator to explore in co-ordination with the Director-General for Development and International Economic Co-operation and taking into account his forthcoming proposals to the General Assembly on co-ordination at the country level, and as part of an overall effort to improve the co-ordination of the programming of United Nations system technical assistance activities, the concept of an expanded country programme - based on a United Nations Development Programme-assisted government assessment of technical assistance needs - part of which will be financed from the United Nations Development Programme core funds

while, for the balance, seeking the required non-core financing either from bilateral or multilateral sources;

8. Encourages the Administrator to continue his efforts to develop such additional non-core avenues, within the framework of the country programme, inter alia, through increased cost-sharing and government counterpart contributions while taking due account of the neutrality and universality of the Programme;

9. Invites all Governments to increase, to the extent possible, their voluntary financial support to the United Nations Development Programme;

10. Requests the Administrator, with a view to attracting such increased voluntary contributions, to improve programme quality and effectiveness, including improved management, by undertaking the following steps:

(a) Concentrate resources in consultation with Governments on those areas or activities in which the United Nations Development Programme can maximize its advantages compared to other development co-operation programmes and which also accord with the established priorities of the recipient Governments, so as to improve the programme focus and quality as well as to reduce the administrative costs;

(b) Increase integration into the country programming process of the resources available from the funds under the authority of the Administrator;

(c) Streamline the United Nations Development Programme operations through the merger of trust funds, services and programmes to simplify administration and provide a clearer focus to the programme;

(d) Strengthen monitoring and evaluation mechanisms to ensure that evaluation results have retroactive effects on current programmes and improve future programming;

11. Requests the Administrator to report separately on the implementation of this decision to the Governing Council at its thirty-eighth session (1991).

38th meeting  
22 June 1990

#### 90/15. Micro-capital grants

##### The Governing Council

1. Takes note of the report of the Administrator on micro-capital grants (DP/1990/21);

2. Endorses the concept of micro-capital support in association with technical assistance programmes;

3. Authorizes the Administrator to implement such support, as part of mainstream technical co-operation, by using existing mechanisms, for example, the United Nations Volunteers and the United Nations Capital Development Fund for

supporting local grass-roots initiatives provided that the United Nations Development Programme field offices are not involved in the direct management of these activities;

4. Authorizes the Administrator to seek, where necessary and available, co-financing at the local level and the involvement of the community and the local non-governmental organizations;

5. Requests the Administrator to report on the progress of the micro-capital support to the Governing Council at its thirty-ninth session (1992).

38th meeting  
22 June 1990

90/16. Promotion of national capacity: skilled personnel

The Governing Council,

Reaffirming the responsibility of recipient countries to provide full counterpart support to projects receiving funding from the United Nations Development Programme, in accordance with the provisions set out in project documents,

Reaffirming also the responsibility of the Administrator to ensure that projects receiving support from the United Nations Development Programme will be sustainable after the scheduled termination of that support,

Recognizing the severe budgetary constraints in many developing countries,

1. Takes note of the report of the Administrator on incentives and other supplementary payments to government staff (DP/1990/22) and of the views expressed by the delegations during the debate;

2. Decides that the existing policy of the United Nations Development Programme to provide, on an exceptional basis, limited supplementary payments to project counterpart staff, as described in paragraph 20 of the report of the Administrator, should be maintained;

3. Requests the Administrator to provide support, at the request of Governments, to civil service reform programmes, which address, inter alia, the question of compensation for skilled personnel, and, in exceptional circumstances, to assist the Governments of countries undertaking reforms to establish centrally co-ordinated short-term incentive programmes, described in paragraphs 32-37 of the report of the Administrator provided that: (a) such programmes are linked to operational plans and time-tables for implementing comprehensive government pay and benefit systems which are applicable to all and are fairly administered; and (b) such programmes are formulated and agreed upon within the framework of round-table conferences and Consultative Groups, or - in the absence thereof - equivalent country-level aid co-ordinating mechanisms.

38th meeting  
22 June 1990

90/17. Management Development Programme

The Governing Council

1. Takes note of the report of the Administrator on the implementation of the Management Development Programme (DP/1990/23);
2. Requests the Administrator to continue to implement in the most efficient manner the Management Development Programme on the basis of decision 88/31 of 1 July 1988;
3. Urges the United Nations Development Programme to continue to strengthen the management capacity of developing countries through enhanced co-ordination of the network of consultants in this area and to publish, if necessary, a methodological guide on these issues for the use of consultants;
4. Requests the Administrator to arrange an evaluation of the Management Development Programme, inter alia, to see whether optimum use is being made of the capacity of the United Nations agencies and to see whether a more focused approach would be appropriate, and to submit its findings together with his report on the Programme to the Governing Council at its thirty-eighth session (1991).

38th meeting  
22 June 1990

90/18. Non-governmental and grass-roots organizations

The Governing Council,

Recalling paragraph 6 of General Assembly resolution 44/211 of 22 December 1989 and Governing Council decision 89/26 of 30 June 1989,

1. Takes note of the report of the Administrator on the United Nations Development Programme co-operation with non-governmental organizations and grass-roots organizations (DP/1990/25) and of the views expressed thereon;
2. Takes note with satisfaction of the implementation of the Africa 2000 Network and the Partners in Development Programme and the mechanisms in place for these two programmes for supporting micro-level initiatives by indigenous non-governmental organizations and through popular participation in local community activities;
3. Requests the Administrator to expand non-governmental organizations and grass-roots activities within the programmes of the United Nations Development Programme to other developing regions;
4. Recognizes the particular contribution which such organizations can make, complementary to government efforts, in building national capacity in the areas of poverty alleviation, popular participation, sustainable human development and environment;

5. Requests the Administrator to draw on the experience of these organizations, as appropriate, in co-ordination with Governments, at their request, to implement national strategies in these areas and to report thereon to the Governing Council at its thirty-eighth session (1991).

38th meeting  
22 June 1990

90/19. Women in development

The Governing Council

1. Takes note of the report of the Administrator on women in development (DP/1990/26);
2. Approves the undertaking of a survey of the implementation of the women-in-development mandate of the United Nations Development Programme and the establishment of a data base against which future progress in the implementation of this mandate can be measured in a systematic manner;
3. Requests the Administrator to give high priority to women-in-development training, particularly at the country level, and to ensure that gender issues are addressed throughout all other training courses;
4. Calls upon the United Nations Development Programme to continue to strengthen its capacity and that of recipient countries to ensure that their activities are gender-sensitive, especially through the provision of support to field offices and Governments and through inter-agency collaboration and co-ordination;
5. Urges the United Nations Development Programme to adopt measures to ensure that gender issues are adequately taken into account in its programmes on the environment, poverty, the human immunodeficiency virus (HIV) pandemic, and refugees and displaced persons;
6. Requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) on procedures adopted for and progress made in addressing women-in-development issues in the preparations for the fifth programming cycle and to report on a triennial basis, beginning at the fortieth session (1993), on progress made from the 1990 base line in implementing its women-in-development mandate.

38th meeting  
22 June 1990

90/20. Environment

The Governing Council,

Recalling its decision 89/28 of 30 June 1989,

1. Takes note of the report of the Administrator on environment (DP/1990/27) and the statement of the Secretary-General of the United Nations Conference on Environment and Development;
2. Notes that the strategy and the action plan outlined in the report of the Administrator on the environment address General Assembly resolutions 44/227 and 44/228 of 22 December 1989 and the resolution adopted by the Preparatory Committee for the United Nations Conference on Environment and Development (A/44/48);
3. Also notes the working relationship between the United Nations Development Programme and the United Nations Conference on Environment and Development secretariat, the United Nations Environment Programme and the World Bank with respect to the environment, including the ongoing discussions on the proposed Global Environment Facility;
4. Further notes (a) the integrated and multisectoral view of development, environment and poverty alleviation that provide the framework for all United Nations Development Programme technical co-operation and (b) the fact that the preparations for the United Nations Conference on Environment and Development 1992 may offer unique opportunities for expanded technical co-operation in support of institution- and capacity-building for sustainable development;
5. Endorses the following actions by the United Nations Development Programme: (a) Resident Representatives act as representative of the Secretary-General of the United Nations Conference on Environment and Development; (b) support in consultation with the United Nations Environment Programme and other relevant organizations to countries, at their request, in preparing their country reports and in facilitating active participation by development and environmental non-governmental organizations and independent sector organizations; (c) collaboration with regional economic commissions and regional development banks in support of the United Nations Conference on Environment and Development through the formulation of regional development and environment agenda;
6. Requests the Administrator to continue to pursue, in consultation with Governments: (a) the establishment of a sustainable development network at the country and regional levels; (b) the application of environmental management guidelines at all programme and project cycle levels, including training and gender concerns, as a means to operationalize sustainable development in the United Nations Development Programme activities in support of the development priorities of Governments;
7. Requests the Administrator to utilize fully national expertise on environmental actions at the country level;
8. Further requests the Administrator to earmark thematic special programme resources in accordance with their fourth cycle availability and other established priorities in support of these actions and related activities commensurate with the scope and nature of these actions.

38th meeting  
22 June 1990

90/21. National execution

The Governing Council,

Recalling General Assembly resolution 44/211 of 22 December 1989 entitled "Comprehensive triennial policy review of operational activities for development of the United Nations system", and in particular paragraphs 18, 19, and 24 thereof, relating to Government/national execution of programmes and projects funded by the United Nations system for development,

Recalling also Governing Council decision 89/20 of 30 June 1989 on the role of the United Nations Development Programme in the 1990s, which reaffirmed the need for increased attention to national capacity-building for self-reliance,

Recognizing the need to take specific decisions on measures designed to promote and maximize the utilization of national capacities through national execution, to ensure that programmes and projects are managed in an integrated manner, and to promote their long-term sustainability and wider impact on the development process,

1. Takes note of the report of the Administrator (DP/1990/33) and the proposed definition of national execution as contained in paragraph 8 as well as the statements made by delegations during the debate;

2. Agrees that national execution entails, inter alia, overall responsibility for the management of United Nations Development Programme-assisted programmes and projects and recognizes that national execution does not necessarily imply having capacity for implementing all aspects of the project cycle;

3. Recognizes the responsibility of the recipient Governments, in agreement with the Administrator, to determine the modality and manner of execution and implementation and that the fifth cycle commencement and the introduction of successor arrangements for agency support costs, 1 January 1992, provide an opportunity to pursue and accelerate vigorously the process of the national execution of United Nations Development Programme-assisted projects and programmes;

4. Requests the Administrator, in consultation with Governments and, when needed, the specialized and technical agencies of the United Nations system, to submit to the Governing Council, at its thirty-eighth session (1991), proposals for assisting recipient Governments to build up their programme management and administrative capacities, taking into account the need for:

(a) More programme-oriented mechanisms for the provision of technical co-operation, with a view to allowing more flexible and effective support of national programmes;

(b) Further decentralization of the technical and operational capacities of the United Nations system to the country level in order to, inter alia, transfer the locus of project management activities from the United Nations Development Programme and agency headquarters to the country level, and make more effective use of national capacity;

(c) Closer co-operation among field staff of the United Nations system in providing integrated technical and operational support to the Government-led implementation of United Nations Development Programme-assisted programmes and projects;

(d) Simplification, harmonization and adaptation of rules, procedures and formats governing all aspects of the programming processes and the project cycles;

(e) Increased use of services from governmental and non-governmental institutions and firms and to make maximum use of national institutions and firms, if available, within the recipient countries;

5. Requests the Administrator to take all necessary measures to maintain his accountability and continue to apply adequate accounting, reporting and auditing procedures to ensure that accepted standards of accountability normally applying to programmes and projects of the United Nations Development Programme are maintained for nationally executed projects in the light of paragraph 4 (d) of the present decision;

6. Also requests the Administrator to bring to the attention of Governments, during the consideration of various implementation options under national execution, the importance of continued participation of the specialized agencies of the United Nations system in the programming, monitoring, evaluation and implementation of projects and programmes supported by the United Nations Development Programme;

7. Approves, as a transitional measure for projects approved before 1 January 1992, the continued use of add-on funds for the purpose specified in Governing Council decision 82/8 of June 1982 and agrees to these funds being advanced to Governments against the anticipated delivery of nationally executed projects;

8. Requests the Administrator to report to the Governing Council at its thirty-ninth session (1992) on progress made in the implementation of the present decision.

38th meeting  
22 June 1990

90/22. Refugees, displaced persons and returnees

The Governing Council,

Taking note of the substantial increase in the number of refugees, returnees and displaced persons and their impact on the development prospects of the already fragile economic infrastructures of the countries concerned,

Stressing that developmental problems posed by refugees and displaced persons and returnees are multifaceted and, therefore, require a system-wide approach in order to ensure that the full spectrum of needs are covered, and that development plans and programmes can greatly encourage and facilitate the repatriation as the best durable solution,



Recognizing the primacy of the mandate of the Office of the United Nations High Commissioner for Refugees in providing international protection to refugees and in seeking permanent solutions to their problems,

Recognizing that relief, rehabilitation, reconstruction, and development, are part of the same continuum, and recognizing the role of the Resident Co-ordinator in the United Nations system of operational activities,

1. Takes note of the report of the Administrator on refugees and displaced persons - Present and future role of the United Nations Development Programme in the field of refugee aid and development (DP/1990/66); and draws attention to the report of the Executive Committee temporary working group to the extraordinary session of the Executive Committee of the Office of the United Nations High Commissioner for Refugees, May 1990 (A/C.96/742);

2. Welcomes the increasingly close co-operation between the Office of the United Nations High Commissioner for Refugees and the United Nations Development Programme, both at headquarters and at the field level, to ensure that their respective mandates and capacities are fully exploited both for programme formulation and resource mobilization;

3. Commends the Office of the United Nations High Commissioner for Refugees and the United Nations Development Programme in this regard for drawing up annual joint work programmes aimed at promoting greater co-ordination between both organizations;

4. Encourages the United Nations Development Programme to play an active role in assisting concerned Governments to assess the impact of and take into account the problems of refugees, displaced persons and returnees in their development plans and programmes, which could help attract additional co-financing or other resources;

5. Invites the Administrator to continue the participation of the United Nations Development Programme in close consultation with the United Nations High Commissioner for Refugees, in the rehabilitation, reconstruction and long-term development of areas affected by massive population displacements in accordance with its development mandate as an organization which funds technical co-operation;

6. Encourages the Administrator of the United Nations Development Programme to collaborate with the Office of the United Nations High Commissioner for Refugees and other relevant United Nations organizations, including the United Nations Children's Fund, the World Health Organization, the International Labour Organisation, the World Food Programme, the United Nations Population Fund, and the United Nations Volunteers, and with non-governmental organizations, in carrying out activities related to providing development assistance to refugees, returnees and displaced persons;

7. Authorizes the Administrator to utilize for the remainder of the fourth programming cycle, as needed, up to \$500,000 from the Special Programme Resources allocation for disaster-relief activities, for the prompt assessment of needs caused by population displacements;

8. Requests the United Nations Development Programme, in effectively carrying out its co-ordination function, to offer training to its field staff and

relevant national government staff, in order to develop competence to react effectively in situations that result from population displacements and to plan rehabilitation activities;

9. Invites the Economic and Social Council to request the United Nations Secretary-General to initiate a United Nations system-wide review which, inter alia, will assess the experience and capacity of various organizations in assisting all categories of refugees, displaced persons and returnees, and the whole spectrum of their needs, in supporting the efforts of the affected countries to address the problem;

10. Calls upon the United Nations Development Programme to report to the Governing Council on all items contained in this decision at its thirty-eighth session (1991).

38th meeting  
22 June 1990

90/23. Review of the Committee of the Whole and its Working Group and review of the working methods of the Governing Council

The Governing Council,

Recalling its decisions 81/37 of 27 June 1981, 83/5 of 24 June 1983, 85/17 of 29 June 1985, 87/20 of 19 June 1987, 87/50 of 19 June 1987, 89/20 of 30 June 1989 and 89/25 of 30 June 1989,

Having considered the report and note of the President of the Governing Council on the working methods of the Governing Council (DP/1990/82 and Add.1),

Convinced of the need to improve considerably the working methods of the Governing Council of the United Nations Development Programme in order to make the Council more efficient,

Taking into account the views expressed by delegations during the discussion of this subject, both at the plenary meetings of the Governing Council and at the informal consultations, as well as the proposals submitted by two delegations and the intention of some other delegations of also submitting proposals on this subject at a later date,

1. Decides to merge the Committee of the Whole and its Working Group into a Standing Committee for Programme Matters with the same mandate as in its decisions 83/5 and 85/17 and further decides to review the mechanism in 1997;

2. Further decides that:

(a) The Standing Committee for Programme Matters will deal with the programme aspects of the activities of the United Nations Development Programme, and that it will report to the plenary of the Council and will prepare decisions for adoption by the plenary;

(b) The Standing Committee for Programme Matters will meet during sessions of the Council as well as between sessions as decided by the Council depending on its agenda and work-load;

(c) Rules and procedures for the Standing Committee shall be approved by the Council;

3. Decides that the Standing Committee, in consultation with host Governments, shall organize regular field visits for its members to look into and report back to the Committee on specific aspects of the United Nations Development Programme field programme;

4. Authorizes the Administrator to facilitate the participation of one representative of each low-income member country of the Council who is responsible for technical co-operation activities to attend intersessional meetings of the Committee;

5. Similarly authorizes the Administrator to facilitate participation of Committee members of the Council in the field visits mentioned in paragraph 3 above;

6. Requests the Administrator, with respect to the working methods of the Governing Council, to examine further possibilities: (a) to reduce the number as well as the length of documents presented to the Council; (b) to biennialize or even triennialize specific items and the high-level debate of the Governing Council and to submit his proposals to the Council;

7. Requests the Administrator to indicate in his reports to the Governing Council any actions proposed, including their financial and administrative implications;

8. Decides to keep to a minimum preambular paragraphs in its decisions, referring to relevant reports and decisions only when necessary for the clarity of the decision under consideration.

39th meeting  
23 June 1990

#### 90/24. Sectoral support

##### The Governing Council,

Recalling its decision 87/48 of 19 June 1987,

1. Takes note of the report of the Administrator on the sectoral support programme (DP/1990/73) and the views and the comments of the members of the Governing Council thereon;

2. Decides to postpone the review of the sectoral support programme for the consideration of the Governing Council at its thirty-eighth session (1991);

3. Requests the Administrator, in his report to the Governing Council at its thirty-eighth session (1991) on the sectoral support programme, to address the

possible complementarity of this facility with the new support costs arrangements, as well as the issues surrounding an eventual merger with the provisions for technical support services established in decision 90/26.

38th meeting  
22 June 1990

90/25. Role of the United Nations Development Programme in combating HIV and AIDS

The Governing Council,

1. Takes note of the report of the Administrator on the role of the United Nations Development Programme in combating HIV and AIDS (DP/1990/91) prepared in response to Governing Council decision 90/9 of 23 February 1990;
2. Reaffirms the role of the United Nations Development Programme in implementing the World Health Organization/United Nations Development Programme Alliance to combat AIDS and welcomes the support provided to Governments by the United Nations Development Programme within the framework of national HIV/AIDS prevention and care programmes;
3. Takes note of the steps proposed by the United Nations Development Programme in document DP/1990/91 to strengthen its capacity to respond to requests for assistance;
4. Also takes note of the decision of the Administrator to initiate a preparatory phase to determine the best means of conducting the social and economic impact studies called for in decision 90/9 and in this regard urges close collaboration with appropriate bilateral and United Nations agencies;
5. Requests the Administrator, in strengthening the capacity of the United Nations Development Programme to respond to the development dimensions of the HIV pandemic, to pay particular attention to prevention, care and support programmes for women;
6. Also requests the Administrator to report, in the framework of the 1992-1993 budget proposals to be discussed by the Governing Council at its thirty-eighth session, on the budgetary proposals for the strengthening of the institutional capacity of the United Nations Development Programme in this area and on the HIV-related programme proposals for the fifth programming cycle.

38th meeting  
22 June 1990

The Governing Council,

Recalling its decisions 80/44 of 27 June 1980, 81/40 of 30 June 1981 and 90/5 of 23 February 1990,

Taking note of the report of the President of the Governing Council on agency support costs (DP/1990/71 and Add.1),

1. Decides that successor arrangements for the United Nations Development Programme should:

(a) Continue to reflect the principles of tripartite partnership as a distinctive characteristic of United Nations Development Programme assistance, irrespective of execution modality;

(b) Promote coherence and co-ordination in the operational activities of the United Nations system;

(c) Facilitate the further assumption by Governments of the management of United Nations-financed programmes and remove impediments to and provide incentives for national execution and sharper technical focus by agencies;

(d) Reinforce the accountability of the Administrator and of technical and specialized agencies providing support services;

(e) Be structured to strengthen capacities for technical support, while keeping to the necessary minimum the resources deployed for administrative and operational support;

(f) Seek to ensure cost-efficiency, enhanced quality, cost-transparency and effectiveness in the implementation of United Nations Development Programme-assisted programmes and projects, through, inter alia, greater openness and competitiveness in accessing and providing services in accordance with the approach set out in paragraph 41 of the 1970 Consensus;

(g) Continue the principle of cost-sharing between the United Nations Development Programme and agencies;

2. Decides that support cost arrangements for the United Nations Population Fund should be tailored to its specific programme requirements, and requests the Executive Director to elaborate a detailed proposal for consideration by the Governing Council at its thirty-eighth session, taking into account, where appropriate, the specific circumstances of the Fund and the principles and objectives stated in paragraph 1 of the present decision;

3. Decides that the new support cost arrangement should be available to the Food and Agriculture Organization of the United Nations, the International Labour Organisation, the United Nations Educational, Scientific and Cultural Organization, the United Nations Industrial Development Organization and the Department of Technical Co-operation for Development; considers that the basic elements of the current régime could continue for the smaller technical agencies and those where United Nations Development Programme-financed technical co-operation work is slight

in the overall work of the agency, and therefore requests the Administrator, in close consultation with the agencies and also in the light of the discussions referred to in paragraph 6 and of paragraph 11 of the present decision, to recommend to the Governing Council at its thirty-eighth session (1991) agencies for which the current approach to compensation could continue to apply under the successor arrangements;

4. Decides not to make a general recommendation concerning the application of United Nations Development Programme support cost reimbursement arrangements to other technical co-operation activities, such as agency trust funds;

5. Requests the Administrator to submit proposals to the Council at its thirty-eighth session (1991) on the appropriate application of the successor arrangements to services provided by the Office of Project Services to the core programme of the United Nations Development Programme, taking into account the results of the work carried out in pursuance of paragraph 14 of the present decision;

6. Requests the Administrator to ascertain with each agency, the capacity and readiness of the agency to provide the requisite services in the sector of its competence, as part of mandated functions, and to report to the Governing Council on any needs for the support of capacity that may emerge, and to make appropriate recommendations to the Council before the expiry of the present arrangements;

7. Decides to distinguish, in the successor arrangements, three main elements of programme and project support (see annex) as follows:

(a) Technical support at the programme level, which relates to non-project services;

(b) Technical support at the project level;

(c) Administrative and operational support for projects;

8. Establishes, with effect from 1 January 1992, a facility, to be known as Technical Services Support, to be managed by the Administrator, for support to technical services at the programme level and which, in the light of the distinction made in paragraph 3 of the present decision, is to be used for supplementary financing of identified programme-level services from selected technical and specialized agencies of the United Nations system, complementary to and not substituting for the regular programme functions currently carried out by the agencies and additional to other already existing financing provisions; and sets aside a sum equivalent to 2 per cent of programmable resources for these purposes for the fifth cycle;

9. Requests the Administrator, in close consultation with the agencies and after the process called for in paragraph 6 of the present decision and in other periodic discussions, to submit to the Governing Council proposals for the use of these resources in the fifth cycle for two-year periods, based on three-years forecasts, taking into account needs emerging from country programmes; regional and subregional requirements; the capacity and relevance of agencies in meeting these needs; the desire of the Council to strengthen programme support at the country level, at the request of Governments and under the general co-ordination of the Resident Co-ordinator and in the light of national requirements and priorities, as

well as the relevant provisions of General Assembly resolution 44/211 of 22 December 1989 and Governing Council decision 90/34;

10. Recognizes that the technical support from agencies at the project level is currently financed from several sources, including the indicative planning figures and the Special Programme Resources as well as the overall support cost payments, and requests the Administrator, in close consultation with the executing agencies, to make proposals to the Governing Council at its thirty-eighth session (1991), on the most appropriate means of financing technical support at the project level, taking account of the Council's desire: (a) to take account of analysis of specific services required and the adequacy of current funding arrangements; (b) to retain the principle of the sharing of costs for technical support between the United Nations Development Programme and agency partners; (c) to enable the compensation of executing agencies for services rendered in relation to any phase of the project cycle, regardless of execution modalities; (d) to ensure adequate overseeing by the Administrator of all projects through, inter alia, technical appraisal, monitoring and evaluation functions for which agencies would normally be considered as the technical partners of the Administrator; and decides to appropriate, as a working hypothesis, 2 per cent of programmable resources to the financing of those services which, upon review by the Council of the proposals requested, may be deemed to be best financed centrally;

11. Recognizes that placing the financing of administrative and operational support in country indicative planning figures could encourage greater efficiency and increased national participation in project/programme administration and improve project design; decides that financing for administrative and operational support of projects should be drawn, starting 1 January 1992 from a sub-line within country indicative planning figures to be created by transferring resources previously housed in the support cost line to this new indicative planning figure sub-line; affirms the responsibility of the Administrator to approve execution and implementation arrangements for all United Nations Development Programme-assisted projects and to ensure that such arrangements are satisfactory, in accordance with the Consensus and existing practice; and requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) on measures to ensure that execution and implementation arrangements are satisfactory, as well as on the possible role of the arrangements for technical support at the project level discussed in paragraph 10 of the present decision; and decides to appropriate, as a working hypothesis, 10 per cent of country indicative planning figures for this purpose;

12. Decides that the resources transferred to the country indicative planning figure sub-line may be used to finance support services from external agents and that resources saved by not having to compensate external agents would be available for use within the country programme in accordance with national priorities and taking into account the desire to promote the development of national capacity;

13. Requests the Administrator to make proposals to the Council at its thirty-eighth session (1991) for the charging of administrative and operational support costs on regional, interregional and global projects and Special Programme Resources, it being understood that the appropriations for technical services support in paragraphs 8 and 10 have been calculated taking into account these programmes;

14. Requests the Administrator to work jointly with agency partners to update estimates of the actual costs involved and to make proposals for standard differential rates, including the possibility of lump-sum payments for clusters of services related to administrative and operational support, taking account of the desire to keep to a minimum administrative and operational outlays and in particular of the 10 per cent ceiling established as a working hypothesis in paragraph 11 of the present decision; of the approach set out in the second proposal of the United Nations Industrial Development Organization and the submission by the Consultative Committee on Substantive Questions (Operational Activities) to the Bureau of the Governing Council; and to make specific proposals to the Council at its thirty-eighth session (1991); and authorizes the Administrator, to assist him in making his proposals, to commission, in consultation with the concerned agencies, an independent survey of the cost of particular services of a cross section of executing agencies to help establish their relative cost;

15. Considers that the rate of compensation for administrative and operational support paid to agencies to which the new elements of the successor arrangements apply should not, on the average, exceed 10 per cent of their project value;

16. Confirms the need for flexibility provisions along the lines contained in decision 81/40 of 30 June 1981 and requests the Administrator, in consultation with the agencies concerned, to make specific proposals to the Governing Council at its thirty-eighth session (1991) on the operation of such a system of flexibility, taking account of inflation since 1982, the undesirable effect of sudden steps in computing rates and the budgetary capacities of the agencies involved;

17. Requests the Administrator, in consultation with the agencies concerned, to make detailed proposals which should not have net cost over time, to the Governing Council at its thirty-eighth session (1991) for mechanisms to provide a reasonable degree of protection from exchange rate movements, taking account of the need to share at least part of the foreign exchange risks with agency partners;

18. Requests the Administrator to submit to the Governing Council at its thirty-eighth session (1991), proposals for the charging of support costs on projects financed by United Nations Development Programme trust funds, or other funds which are within his responsibility;

19. Recognizes that the support cost arrangement shall not necessarily be applied to non-governmental organizations and organizations outside the United Nations system;

20. Recognizes the potential need for transitional arrangements to permit adjustments by Governments and agencies and requests the Administrator, in consultation with parties concerned, to make specific proposals as appropriate to the Council at its thirty-eighth session (1991);

21. Requests the Administrator, in consultation with the agencies, to prepare a report to the Council at its thirty-eighth session (1991) as to the feasibility, benefits, and costs of introducing a generally acceptable and uniform cost measurement system;



22. Decides that, as far as possible, the arrangements should have a 10-year validity, but that there should be a review of the functioning of the new system in time for the preparation of the sixth cycle;

23. Requests the Administrator, in consultation with the United Nations technical and specialized agencies, to present to the Governing Council at its thirty-eighth session (1991) a proposal for the independent monitoring and evaluation of the new arrangements, taking into account the objectives set out in paragraph 1 of the present decision;

24. Considers it essential to adopt a comprehensive and integrated approach to the provision of support to United Nations specialized and technical agencies which encompasses all funding from the United Nations Development Programme, including sectoral support which may be complementary to the objectives of arrangements made for technical support services;

25. Requests the Administrator, in the period preceding the thirty-eighth session, to apprise members of the Governing Council on progress made and to submit a report to the Council in conjunction with the organizational meeting in February 1991.

#### Annex

#### ILLUSTRATIVE LIST OF SERVICES

##### I. TECHNICAL SUPPORT AT THE PROGRAMME LEVEL

- A. Sector analysis and needs identification
- B. Direct advice and support to Governments and United Nations Development Programme field offices on request
- C. Development of sector-specific and sub-sector-specific integrated programmes and related studies
- D. Country programme/sector reviews
- E. Sectoral or thematic evaluations

##### II. TECHNICAL SUPPORT AT THE PROJECT LEVEL

- A. Project identification
- B. Project design and detailed formulation
- C. Monitoring project implementation
- D. Project evaluation

### III. ADMINISTRATIVE AND OPERATIONAL SUPPORT FOR PROJECTS

- A. Obtaining Government approval/clearance of candidate
- B. Administrative aspects of appointments
- C. Making travel/living arrangements for experts
- D. Administration of fellowships
- E. Maintenance of records for equipment
- F. Disposal of equipment and supplies
- G. Maintenance of accounting records
- H. Briefing in administrative matters
- I. Appraisal and selection of candidates for expert and consultant posts
- J. Preparation of bidding documents for subcontracts, technical evaluation of bids and selection of subcontractors
- K. Evaluation of candidates submitted by Governments for fellowship and selection of appropriate training institutions

38th meeting  
22 June 1990

#### 90/27. Procurement from developing countries: procurement policies and practices

The Governing Council,

Recalling its decision 89/29 of 30 June 1989,

Also recalling General Assembly resolution 44/211 of 22 December 1989, in particular paragraphs 21 and 22 thereof,

1. Takes note of the report of the Administrator on procurement from developing and under-utilized donor countries (DP/1990/28);
2. Notes the progress made in procurement from developing countries and urges all the agencies of the United Nations system to give preference to suppliers from the developing countries and to continue their efforts to increase procurement from developing and under-utilized major donor countries as indicated in document DP/1990/28, keeping in mind the principle of universality and in conformity with international competitive bidding and the procurement regulations of the United Nations Development System;
3. Urges the agencies of the United Nations system to ensure that advance information on business opportunities is disseminated systematically;

4. Requests the agencies of the United Nations system to provide regularly to the Inter-Agency Procurement Services Office complete statistical information on procurement, including international experts, consultants, national experts, fellowships and volunteers for the preparation of a comprehensive annual statistical report and, whenever possible, with this information to be broken down by gender;

5. Also urges that an in-depth analysis be made of the working of the price preferential system for the developing countries and invites the Administrator to make proposals and recommendations to the Governing Council at its thirty-eighth session (1991) to make the system more effective.

37th meeting  
20 June 1990

#### 90/28. National liberation movements

##### The Governing Council

1. Takes note of the report of the Administrator on assistance to national liberation movements recognized by the Organization of African Unity (DP/1990/29) and of the views expressed thereon;

2. Decides that technical co-operation provided by the United Nations Development Programme to national liberation movements during the remainder of the fourth programming cycle should continue to be guided by the provisions contained in its decision 87/21 of 19 June 1987;

3. Requests the Administrator to complete the orderly transfer of those projects for which Namibians are the sole beneficiaries, as an integral part of the country programme for Namibia, and to continue the projects benefiting African National Congress and Pan African Congress members;

4. Further requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) if changed circumstances so dictate, on trends, developments and the effectiveness of this assistance, as well as relevant issues pertaining to its implementation and management, including proposals for the establishment of a fifth cycle indicative planning figure for the national liberation movements recognized by the Organization of African Unity.

37th meeting  
20 June 1990

#### 90/29. Role of the United Nations Development Programme in the implementation of the United Nations Programme of Action for African Economic Recovery and Development 1986-1990

##### The Governing Council,

Recalling the United Nations Programme of Action for African Economic Recovery and Development 1986-1990, adopted by the General Assembly (S-13/2, annex) and the subsequent decision 86/27 of 27 June 1986 adopted by the Governing Council of the

United Nations Development Programme authorizing and encouraging the Administrator to assist in the implementation of the United Nations Programme of Action,

Recalling also General Assembly resolution 44/24 of 17 November 1989 on Africa's alternative framework for structural adjustment programmes,

Further recalling General Assembly resolution 44/211 of 22 December 1989 on the comprehensive triennial policy review of operational activities for development of the United Nations system,

Taking note of resolution 698 (XXV) of May 1990 of the Economic Commission for Africa's meeting of African Planning and Finance Ministers on the final review and appraisal of the United Nations Programme of Action for African Economic Recovery and Development, 1986-1990,

1. Takes note of the Administrator's report contained in document DP/1990/30;

2. Notes with regret that the evaluations requested of the United Nations Development Programme in paragraph 12 of Governing Council decision 89/31 of 30 June 1989 have not been completed and requests that these evaluations be submitted to the Governing Council at its thirty-eighth session (1991);

3. Requests an analyses of (a) the resources situation at the conclusion of the United Nations Programme of Action for African Economic Recovery and Development in comparison to the situation prior to the programme; (b) the statistical profile of the programme for the same period; and (c) the priority gaps in technical co-operation now considered to exist in Africa which have emerged since the United Nations Programme of Action for African Economic Recovery and Development commenced;

4. Invites the Administrator to organize a further series of subregional cluster meetings, within the existing economic groupings, as well as regional meetings with the African Planning and Finance Ministers in 1991 to assist in the preparation for the final review and appraisal of the implementation of the United Nations Programme of Action for African Economic Recovery and Development;

5. Requests the Administrator to contribute to the preparations for the final review of the United Nations Programme of Action for African Economic Recovery and Development, including on the role of the United Nations Development Programme in possible successor arrangements to the United Nations Programme of Action for African Economic Recovery and Development;

6. Requests the Administrator to initiate measures to assist the countries themselves to identify specific needs, including training and programmes designed to build up national capacities to enable African countries to undertake effective and genuine national execution of the United Nations funded programmes and projects in the fifth cycle;

7. Further requests the Administrator to intensify his efforts with regard to a greater use of African national expertise, including women, technical co-operation facilities, national sub-contractors, and the purchase of equipment locally, subregionally, and regionally, including those concerning preferential treatment of developing countries, in order to enhance the absorption capacity of African countries and to report thereon;

8. Requests the United Nations Development Programme to intensify its co-operation with African Governments and relevant organizations in giving assistance to the process of increasing and improving regional economic co-operation and integration in Africa;

9. Requests the United Nations Development Programme in consultation with relevant regional institutions and organizations, as well as the United Nations Environment Programme, to assist African Governments in designing national environmental plans to be submitted in preparation for their effective participation at the 1992 United Nations Conference on Environment and Development to be held in Brazil;

10. Requests the Administrator to ensure the continuation of close co-ordination between the two regional bureaux concerned with the implementation of technical co-operation activities undertaken in all African countries in response to the Programme of Action;

11. Requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) on the implementation of the present decision.

38th meeting  
22 June 1990

#### 90/30. Transport and Communications Decade in Africa

##### The Governing Council

1. Takes note of the report of the Administrator on the first United Nations Transport and Communications Decade in Africa (DP/1990/32);

2. Notes that following views expressed by Governing Council members at previous sessions, as reflected in Governing Council decision 89/7 of 24 February 1989, the entire amount of \$5 million earmarked from the Special Programme Resources for the First United Nations Decade for Transport and Communications in Africa has been committed;

3. Takes note of the steps taken so far by the Administrator to ensure the effective contribution of the United Nations Development Programme to the preparations for the Second United Nations Decade for Transport and Communication in Africa, 1991-2000;

4. Calls upon the Administrator to continue consultations with relevant United Nations bodies and organizations as well as with African organizations involved in the First Decade, with a view to achieving the maximum effectiveness of the resources available for the preparations of the programme for the Second Decade;

5. Requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) on the role of the United Nations Development Programme in mobilizing adequate resources and on the scope and modalities of its involvement in the implementation and co-ordination of the Second Decade.

37th meeting  
20 June 1990

90/31. Special Plan of Economic Co-operation for Central America

The Governing Council,

Recalling General Assembly resolutions 42/204 of 11 December 1987, 42/231 of 12 May 1988, 43/210 of 10 December 1988, 44/10 of 23 October 1989 and 44/182 of 19 December 1989, on the Special Plan of Economic Co-operation for Central America,

Recalling also its decisions 88/31 of 1 July 1988 and 89/31 of 30 June 1989,

Bearing in mind the declaration of Montelimar, Nicaragua, of 3 April 1990, signed by the Presidents of Central America, in which they recognized that the Special Plan is a valuable instrument of the process of regional pacification and democratization, and in which they stressed the importance of the Special Plan continuing with the financial support of the United Nations Development Programme,

1. Takes note of the progress being made on the Special Plan of Economic Co-operation for Central America, indicated in the report of the Administrator (DP/1990/85) and in the supplement presented by the Regional Director for Latin America and the Caribbean, in his capacity as Co-ordinator of the Special Plan, and encourages the Division for Central America to continue its activities for the implementation of the goals and objectives of the Plan;

2. Takes note of the request made by the Governments of the Central American States and contained in document DP/1990/43/Add.2 that the Governing Council should allocate funds for the Special Plan from the Special Programme Resources for the fifth programming cycle in support of the peace process in the region;

3. Decides that the United Nations Development Programme should continue to take the necessary steps to fulfil its role as set out in the Special Plan.

38th meeting  
22 June 1990

90/32. Questions relating to Namibia

The Governing Council

1. Takes note of the report of the Administrator on questions relating to Namibia (DP/1990/37) and the views expressed thereon;

2. Notes with satisfaction that the Administrator has established, in consultation with the international donor community, a trust fund for Namibia during the transitional period to mobilize resources for preparatory activities and the preparation of contingency assistance programmes;

3. Notes that the United Nations Development Programme, in co-operation with the United Nations Department of Technical Co-operation for Development and the United Nations Statistical Office, has undertaken a mission to estimate the population and gross domestic product figures to assist in determining an indicative planning figure for the balance of the fourth cycle;

4. Endorses the Administrator's proposal to consolidate the funds available from the fourth cycle indicative planning figure for Namibia, which, including the independence bonus, total \$15.670 million, including the uncommitted portion of the indicative planning figure for national liberation movements available for the South West Africa Peoples' Organization;

5. Authorizes the Administrator to utilize these fourth cycle indicative planning figure funds for programmes and projects for Namibia during the remainder of the fourth cycle;

6. Requests the Administrator to include information on the utilization of the established fourth cycle indicative planning figure for Namibia as well as, in co-ordination with the Government of Namibia, on the contribution of the United Nations Development Programme assistance in the co-ordination of external assistance in the context of the annual report on the implementation of selected country programmes for the Africa region;

7. Invites all Governments to contribute generously to the Namibia trust fund at the donors' conference to be held in June 1990.

38th meeting  
22 June 1990

#### 90/33. Country, inter-country and global programmes

##### The Governing Council,

##### I. MID-TERM REVIEWS OF COUNTRY, INTER-COUNTRY AND GLOBAL PROGRAMMES

Recalling the Consensus of 1970 General Assembly resolution 2688 (XXV) of 11 December 1970,

Recognizing the importance of monitoring programme implementation to ensure that the United Nations Development Programme activities are achieving their objectives, are using resources effectively, and are responding to changing needs and circumstances,

1. Notes the mid-term reviews of country programmes under the fourth programming cycle (DP/1990/38 and Add.1-10), including the overview report of the Administrator, the summaries of the country mid-term reviews, the regional and global and interregional reviews, and the evaluation of the review process;

2. Considers that the mid-term review has proven to be a useful management tool, both for guiding the fourth cycle programmes and planning fifth cycle programmes;

3. Notes the importance of the participation of Governments, representatives of the United Nations Development Programme headquarters and field offices, and co-operating agencies in the mid-term reviews;

4. Requests the United Nations Development Programme to increase its efforts to ensure the appropriate involvement of those United Nations agencies executing United Nations Development projects;

5. Requests the Administrator to complete the series of mid-term reviews of programmes and decides to consider additional mid-term reviews at its next session on the same basis as decided in decisions 88/19 and 89/11, in particular paragraph 2;

6. Requests the Administrator to include in his reports to the Governing Council at its thirty-eighth session concerning programme implementation of selected country programmes information on steps taken and those intended to be taken to follow up on the recommendations of the country and regional mid-term reviews;

7. Urges the Administrator to give due consideration to the recommendations of the evaluations of the mid-term review process, including an issues paper preceding each exercise and a substantive overview paper to be submitted to the Council;

## II. IMPLEMENTATION OF COUNTRY PROGRAMMES

8. Takes note of the report of the Administrator on the implementation of selected country programmes in each region: Africa (DP/1990/39); Arab States (DP/1990/400); Asia and the Pacific (DP/1990/41); Latin America and the Caribbean (DP/1990/42);

## III. GLOBAL AND INTERREGIONAL PROJECTS

9. Approves the global and interregional projects placed before the Council, as contained in documents DP/PROJECTS/REC/34, DP/PROJECTS/REC/35, DP/PROJECTS/REC/36, DP/PROJECTS/REC/37, DP/PROJECTS/REC/38, DP/PROJECTS/REC/39, DP/PROJECTS/REC/40;

## IV. COUNTRY PROGRAMMES

10. Approves the following country programmes for the duration of their programme period and within the limits of their illustrative indicative planning figures for the period 1987-1991, taking into account the balance of overexpenditure and underexpenditure of their 1982-1986 indicative planning figures:

Fiji	DP/CP/FIJ/5
India	DP/CP/IND/4
	DP/CP/IND/NOTE/4
Tonga	DP/CP/TON/5

11. Takes note of the extension of the following country programmes:

Argentina	DP/CP/ARG/4/EXTENSION.1
Indonesia	DP/CP/IND/4/EXTENSION.1
Kuwait	DP/CP/KUW/4/EXTENSION.1
Venezuela	DP/CP/VEN/4/EXTENSION.1

37th meeting  
20 June 1990



The Governing Council

1. Decides to maintain for the fifth programming cycle a five-year planning period to cover the years 1992-1996, inclusive, and to carry out a mid-term review in 1994 of:

(a) The programme planning aspects for the cycle;

(b) The resources available and the financial management of the fifth programming cycle;

2. Also decides that for the purposes of forward planning, an annual rate of growth of total voluntary contributions of 8 per cent is assumed;

3. Further decides to apply the rate of growth of voluntary contributions of 8 per cent for the fifth programming cycle on a basis of \$1,000 million in 1991;

4. Reaffirms the exclusive responsibility of the Government of the recipient country for formulating its national development plan, priorities or objectives, emphasizing that the integration of the operational activities of the United Nations system with national plans and objectives would enhance the impact and relevance of those activities;

5. Reaffirms also that national plans and priorities constitute the only viable frame of reference for the national programming of operational activities for development of the United Nations systems;

6. Stresses that in order to attain self-reliance in the developing countries through national capacity-building and strengthening, the United Nations Development Programme should promote human development;

7. Decides that the United Nations Development Programme should focus on building and strengthening national capacity in the following areas:

(a) Poverty eradication and grass-roots participation in development;

(b) Environmental problems and natural resource management;

(c) Management development;

(d) Technical co-operation among developing countries;

(e) Transfer and adaptation of technology for development;

(f) Women in development;

8. Decides that capacity-building and capacity-strengthening within these areas should receive priority in programmes of the United Nations Development Programme, including the inter-country indicative planning figures and that the Special Programme Resources should be used to strengthen and supplement activities funded through the country indicative planning figures constituting an integral part of country programmes, and taking fully into account the diverse needs of countries and regions;

9. Requests the Administrator to report on the implementation of paragraphs 7 and 8 of the present decision on a continuous basis, beginning with the fortieth session (1993);

10. Decides that the allocation of the resources of the United Nations Development Programme, including the distribution of country and inter-country indicative planning figures for the fifth programming cycle, 1992-1996, shall be carried out after provision of resources has been made for the Operational Reserve, the core budget, programme support activities, Special Industrial Services, sectoral support costs, agency support costs; the field programme of the United Nations Development Programme will be divided as follows:

(a) 77 per cent will be allocated to country indicative planning figures;

(b) 16 per cent will be allocated to inter-country indicative planning figures, of which:

(i) 12 per cent for regional indicative planning figures;

(ii) 1.5 per cent for interregional indicative planning figures;

(iii) 2.5 per cent for global indicative planning figures;

(c) 7 per cent will be allocated to Special Programme Resources, which will cover thematic activities;

11. Decides that provisions under the core budget for the cycle shall amount to \$1,158 million; which represents the anticipated level of expenditures in 1991 with a compounded 6 per cent annual inflation in each year of the cycle;

12. Decides that provisions under the Programme support activities for the cycle shall amount to \$98 million, which represents the anticipated level of expenditures in 1991, with a compounded 6 per cent annual inflation in each year of the cycle;

13. Decides that provisions under the successor arrangements for support costs shall be as follows:

(a) To make provision equal to 10 per cent of country indicative planning figures, to be added as a sub-line to these indicative planning figures to finance support services by recipient Governments;

(b) To make provision of 2 per cent of programmable resources to be managed by the Administrator for support to technical services at the programme level in accordance with paragraph 8 of decision 90/26;

(c) To make provision in accordance with paragraph 10 of decision 90/26 of 2 per cent of programmable resources for the financing of technical services at the project level which may, at the thirty-eighth session of the Governing Council, be determined to be best financed centrally;

(d) To make an adequate provision to meet support costs for the smaller technical agencies in accordance with paragraph 3 of decision 90/26;

(e) To make provisions not exceeding 14 per cent of inter-country indicative planning figures and Special Programme Resources to meet the cost of technical and indicative support for these programmes;

(f) A 13 per cent provision of the estimated cost of fourth programming cycle projects to be implemented during the fifth programming cycle should also be added to meet support costs for these projects;

14. Decides that the level of the allocation of Special Industrial Services shall be \$15 million;

15. Decides that the level of the allocation for sectoral support shall be \$30 million; the distribution of these funds between the programme of the United Nations Industrial Development Organization Country Directors and the sectoral support programme of the smaller agencies will be decided by the Governing Council at its thirty-eighth session (1991);

16. Decides that the level of the Operational Reserve in the fifth programming cycle shall be at 20 per cent of contributions or expenditures for each year, whichever is higher, with the level being rounded off to the nearest \$10 million, and decides to review the level of the Operational Reserve every other year and during the mid-term review of the cycle;

17. Further decides that in accordance with General Assembly resolution 44/211 and Governing Council decision 89/20 which, inter alia, emphasize the need for priority allocation of scarce grant resources to programmes and projects in low-income countries, particularly the least developed countries, the methodology for the allocation of country indicative planning figures should achieve the following distribution:

(a) Countries with gross national product per capita of \$750 or less, to receive 87 per cent of indicative planning figure resources, keeping the weight coefficients for gross national product per capita and population in the fifth cycle unchanged from those used in the fourth cycle;

(b) Countries with gross national product per capita of above \$750 to receive 13 per cent of resources;

18. Decides that least developed countries shall receive 55 per cent of country indicative planning figures, and for this purpose, to allocate the necessary supplement from the field programme resources which had been set aside for the regional programmes, to supplement the funds allocated to the least developed countries, in proportion to their country indicative planning figures in the fifth cycle;

19. Decides that within the total amount of resources allocated to country indicative planning figures, \$100 million shall remain unallocated, to meet the requirements of future participants in the programme, and that the indicative planning figures of some countries shall be adjusted as a result of revisions in the data used for the calculations of fifth cycle indicative planning figures, subject to the approval of the Governing Council;

20. Decides that for the calculation of individual country indicative planning figures, the methodology and criteria should take into account the following:

(a) The basic criteria of per capita gross national product and population shall apply, and the weight coefficients corresponding to each level of per capita gross national product and population used in the fourth cycle shall be retained;

(b) The ratio between basic and supplementary criteria that will be used in computing country indicative planning figures shall be 75 to 25;

21. Decides that the following supplementary criteria with their respective weight coefficients shall be applied for any given country:

(a) Inclusion in the list of countries designated as least developed among developing countries or, by decision of the Governing Council, designated to be treated as if it had been included in that list: 7 points;

(b) It is a land-locked developing country: 1 point;

(c) It is an island developing country: 1 point;

(d) It has acceded to independence since 1985: 1 point;

(e) It is an economically disadvantaged state in southern Africa: 1 point;

(f) It suffers from acute ecological or geographical disabilities, or is disaster-prone: 2 points;

(g) It is classified by the World Bank as a severely or moderately indebted low- or medium-income country: 2-4 points;

(h) Its continued deterioration in terms of trade, measured as a decline by more than 10 per cent in at least two years out of the three-year period 1986-1988: 1 point;

(i) A decline in per capita gross national product between cycles (1983-1989) of more than 30 per cent: 1 point;

(j) Its economy is in transition, or, it required structural adjustment lending from the World Bank during the fourth cycle (1987-1991): 1 point;

22. Decides that the amount allocated for each supplementary point given shall comprise a fixed part per supplementary point of 25 per cent and a variable part of 75 per cent, the latter directly correlated to the amount of the indicative planning figure calculated on the basis of basic criteria;

23. Decides to use World Bank data on population and gross national product per capita for 1989 in the calculation of country indicative planning figures; in those cases where such data are not available, the Administrator shall determine and use the best estimates available, taking into account estimates provided by the United Nations Statistical Office, as well as estimates obtained from other sources that have been determined in a manner consistent with the methodology used by the World Bank;

24. Decides that regional indicative planning figures shall be established in proportion to total country indicative planning figures for each region;

25. Decides that:

(a) A maximum of 15 supplementary points shall be accorded to any one country;

(b) The supplementary criteria shall be limited to no more than 50 per cent of the product of the basic criteria for any one country, least developed countries excepted where 100 per cent would apply;

26. Decides that the indicative planning figure for national liberation movements shall be established at \$12 million, with, as the beneficiaries, the African National Congress and the Pan African Congress;

27. Decides to establish the indicative planning figure for multi-island co-operation at \$7 million, divided equally between the Caribbean and Pacific Islands;

28. Decides to establish the fourth cycle indicative planning figure for the Czech and Slovak Federal Republic at \$1.656 million;

29. Also decides that the Czech and Slovak Federal Republic shall be included among those countries entitled to an indicative planning figure for the fifth programming cycle;

30. Decides that the indicative planning figure for the Republic of Yemen in the fifth cycle shall be no less than the combined indicative planning figures of Democratic Yemen and Yemen in the fourth cycle;

31. Decides that countries with a 1989 gross national product per capita of below \$750 and small island countries with a population of 2 million or less and with a 1989 per capita gross national product between \$750 and \$1,500 shall have a supplement, if necessary, to their indicative planning figures for the fifth programming cycle so that they receive no less than 100 per cent of their country indicative planning figures for the fourth programming cycle, as determined in decisions 85/16 of 29 June 1985, 88/31 of 1 July 1988 and 90/3 of 23 February 1990;

32. Decides that countries with a 1989 gross national product per capita between \$750 and \$1,500 and small island countries with a population of 2 million or less and with a 1989 per capita gross national product between \$1,500 and \$3,000 shall have a supplement, if necessary, to their indicative planning figures for the fifth programming cycle so that they receive no less than 90 per cent of their country indicative planning figures for the fourth programming cycle, as determined in decisions 85/16 of 29 June 1985, 88/31 of 1 July 1988 and 90/3 of 23 February 1990;

33. Decides that countries with a 1989 gross national product per capita between \$1,500 and \$3,000 and small island countries with a population of 2 million or less and with a 1989 per capita gross national product between \$3,000 and \$4,200 shall have a supplement, if necessary, to their indicative planning figures for the fifth programming cycle so that they receive no less than 80 per cent of their country indicative planning figures for the fourth cycle, as determined in decisions 85/16 of 29 June 1985, 88/31 of 1 July 1988 and 90/3 of 23 February 1990;

34. Decides to review the net contributor issue at its thirty-eighth session (1991);

35. Invites the Administrator, in anticipation of the sixth programming cycle, to provide the Governing Council at its thirty-eighth session (1991) with proposals for revising the weight coefficients for per capita gross national product and population, taking into account:

(a) Increased weight for least developed countries and lower-income countries in the per capita gross national product weighting;

(b) Reduced weight for higher populations;

36. Decides to review at its special session in February 1991 the specific amounts for Special Programme Resources programmes on the basis of the Administrator's proposals made in document DP/1990/43 and other proposals made during the thirty-seventh session of the Governing Council as per the list annexed to the present decision;

37. Authorizes the Administrator, with respect to a possible upward revision of indicative planning figures during the cycle, should resources permit such an action, to increase indicative planning figures on a proportional basis;

38. Decides that, should resource growth in the fifth programming cycle be insufficient to meet established indicative planning figures, the Administrator shall decrease the indicative planning figures and Special Programme Resources on a proportional basis;

39. Calls upon the Administrator:

(a) To consult with the agencies of the United Nations system on the feasibility and practicability of the system-wide introduction of Special Drawing Rights as the unit of account;

(b) In this connection, to invite the Director-General for Development and International Economic Co-operation to take an active role in this review, in view of its system-wide implications;

(c) To provide a preliminary and broad indication of the potential cost involved for the United Nations Development Programme in introducing Special Drawing Rights as the unit of account;

(d) To report to the Governing Council at its thirty-eighth session (1991) on the outcome of his consultations with the United Nations agencies and his analysis of cost implications of introducing Special Drawing Rights.

## Annex

### PROPOSED FIFTH-CYCLE ALLOCATIONS FOR SPR PROGRAMMES

#### Category

##### Disaster mitigation

Emergency relief

Reconstruction and rehabilitation

Disaster management

Refugees and displaced persons

##### Aid co-ordination (national technical co-operation assessment and programmes (NATCAPs), round-table meetings, field co-ordination, etc.)

NATCAPs, round-table meetings and UNDP support to Consultative Group meetings

Others, e.g. needs assessments, country programme reviews

Field co-ordination activities (new)

##### Technical co-operation among developing countries

##### Programme development

Project Development Facility

Programme evaluation/training

Programme research

New initiatives/innovative approaches, including private sector development

##### Thematic activities

###### Human Development Report

Country programming initiatives

New thematic activities

- Poverty alleviation
- Environmental management development
- Drug abuse control/crop substitution
- Aids

Follow-up to the International Conference on Education for All

Management Development Programme

Special Plan of Economic Assistance to Central America

United Nations Programme of Action for African Economic Recovery and  
Development 1986-1990

Assistance to the Palestinian People

Contingency

39th meeting  
23 June 1990

90/35. United Nations Population Fund

A

The Governing Council,

Recalling General Assembly resolution 3019 (XXVII) of 18 December 1972 and Economic and Social Council resolution 1763 (LIV) of 18 May 1973 (reaffirmed by the Economic and Social Council in resolution 1986/7 of 21 May 1986) and taking into account the views expressed by delegations at its thirty-seventh session (1990) during consideration of matters concerning the United Nations Population Fund,

Also recalling General Assembly resolution 44/210 of 22 December 1989 on future needs in the field of population, including the development of resource requirements for international population assistance,

Emphasizing the sovereignty of nations in the formulation, adoption and implementation of their population policies, consistent with basic human rights and responsibilities of individuals, couples and families,

1. Takes note of the reports of the Executive Director of the United Nations Population Fund on the activities of the Fund in 1989 (DP/1990/45, parts I, II and III and DP/1990/46, parts I and II) and welcomes the use of the Executive Director's annual report as a vehicle for reporting also on matters of special interest to the Council;

2. Expresses its appreciation to all contributors to the United Nations Population Fund;

3. Encourages all countries that are able to do so to initiate, increase or resume, as appropriate, contributions in 1990 and future years and to make their payments as early as possible in the year for which the pledge is made;

4. Welcomes the willingness of the members of the Development Assistance Committee, as expressed in the December 1989 policy statement by the Development Assistance Committee aid ministers and heads of aid agencies, to help developing



countries to establish, fund and implement effective population strategies and programmes as a matter of priority;

5. Reiterates the request that the Executive Director submit a report, as a special section in her annual report for 1990, on the implementation of the modified criteria in designating priority countries, as set out in decision 88/34 of 1 July 1988, notably on progress relating to the attainment of the 80 per cent level of country programme resources to the priority countries, keeping in mind the Council's request in decision 89/49 of 30 June 1989 that she take into account the desirability of further concentration of resources on countries most in need of assistance in the population field, and notably the poorest developing countries;

6. Notes with satisfaction the results of the International Forum on Population in the Twenty-first Century, held in Amsterdam, the Netherlands, in November 1989; considers that the population goals, objectives, priorities and approaches set forth in the Amsterdam declaration are of considerable importance and relevance to national and international endeavours in the population field and should be taken duly into account in the formulation of population policies and programmes; and encourages the Fund, within existing mandates, to sustain the momentum generated by the Amsterdam Forum through continued follow-up on the recommendations of the Amsterdam Declaration;

7. Takes note of the unmet and expanding resource needs for population activities as expressed in the Amsterdam Declaration and further elaborated in document DP/1990/44, and urges all Governments, concerned international and regional organizations, including the World Bank, and non-governmental organizations to make every effort to increase significantly their allocations to population activities in order to reach the target of \$9 billion per year by the year 2000;

8. Takes note also of the indispensability of complementary social investments into health and education, especially for women, for the success of population programmes, as elaborated in document DP/1990/44, and with this in mind urges all Governments of developing countries to increase their political and financial commitments to investments in the social sector and all Governments of developed countries, as well as concerned international, regional and non-governmental organizations, to strengthen their financial and technical support to the areas of health and education;

9. Stresses the primary role of Governments in the co-ordination of population activities at the national level and the role of the United Nations Population Fund, upon request, in supporting development of national capacities in this respect; further stresses the need for co-ordination at the regional and interregional level to focus on issues related to the attainment of specific population goals and objectives;

10. Requests the United Nations Population Fund to take the necessary steps to initiate the preparation, based on specific country studies, of a joint report on collaborative programme activities with the United Nations Children's Fund and - as far as possible - other organizations, notably the World Health Organization and the International Bank for Reconstruction and Development, and to submit the report to the Governing Council at its thirty-ninth session (1992);

11. Encourages, in conformity with General Assembly resolution 44/211 of 22 December 1989, measures by the United Nations Population Fund to strengthen and utilize national capacities through, inter alia, national execution; to enhance accountability; to adopt a programme-oriented approach and decentralize capacity and authority to the field level; and to support co-ordination of the United Nations system at the country level through the Resident Co-ordinators; and in this context encourages the Fund to increase the utilization of available national expertise in the formulation and implementation of population assistance activities, and to inform the Council regularly on developments;

12. Encourages the United Nations Population Fund to take the steps necessary to ensure the effective implementation of General Assembly resolution 44/210, which, inter alia, stressed the importance of taking duly into account the outcome of the Amsterdam Forum in the preparations for and the deliberations of all relevant forthcoming United Nations conferences, particularly the proposed international meeting on population in 1994, the 1992 United Nations Conference on Environment and Development, and the Second United Nations Conference on the Least Developed Countries in 1990, and in the preparations of the international development strategy for the fourth United Nations development decade;

13. Requests the United Nations Population Fund, when allocating resources, to take into account the urgency of meeting unmet demands for family planning services, including through the provision of contraceptives and the development of production capacity for contraceptives in developing countries, so that creation of awareness and other demand-side measures are made fully effective;

14. Takes note with satisfaction of the Executive Director's periodic report on the evaluation activities of the United Nations Population Fund (DP/1990/49); recognizes the usefulness of such activities as both a management and information tool; welcomes the introduction and expanded use of the programme review and strategy development exercise which combines country programme evaluation, needs assessment and strategy development components; encourages expanded development and use of the Lessons Learned Database; and requests the United Nations Population Fund to distribute copies of evaluation reports to interested parties and to continue to make biennial reports on evaluation to the Council as called for in paragraph 8 of Governing Council decision 82/20 I of 18 June 1982;

15. Reiterates its request that the Executive Director submit a report to the Council at its thirty-eighth session (1991) on the continued implementation of the Fund's strategy for assistance to sub-Saharan Africa as per paragraph 9 of section A of Governing Council decision 89/46 of 30 June 1989;

16. Notes with appreciation the Fund's 1990 State of World Population report; agrees with the report that population growth and distribution factors play a key role in safeguarding the environment and fostering development; that human resource development should receive a high degree of attention in the Fourth Development Decade and that efforts in family planning, women's advancement, health and education are mutually reinforcing and should be pursued in parallel;

17. Welcomes the important contribution of the United Nations Population Fund publications and other public information efforts in promoting awareness, both in developed and developing countries, of population issues and their social, economic and environmental implications;

18. Reiterates its request that the Executive Director report to the Council at its thirty-eighth session (1991) on the final two years of the implementation of the strategy to strengthen the capacity of the Fund to deal with issues concerning women, population and development, as per decision 89/46 A, 11; and requests the Executive Director to submit proposals in that report for follow-up of the strategy

19. Reiterates its recommendation, as contained in paragraph 21 of section A of decision 89/46 of 30 June 1987 that, in order to focus attention on the urgency and importance of population issues in the context of overall development plans and programmes and the need to find solutions for these issues, 11 July should be observed by the international community as World Population Day;

20. Reiterates the decision it took in paragraph 27 of section A of Governing Council decision 89/46 of 30 June 1989 to request that the Executive Director submit, in addition to the regular annual and periodic reports, no more than two special reports per session, where possible and feasible.

B

The Governing Council,

Having considered the work plan for 1991-1994 and request for approval authority (DP/1990/47) and the report of the status of financial implementation of Governing Council-approved United Nations Population Fund programmes and projects (DP/1990/48),

1. Endorses the Executive Director's programme resource planning proposals set out in paragraphs 12 to 33 of document DP/1990/47;

2. Emphasizes the need for future allocations of resources to meet the target of an 80 per cent allocation of country programme resources to priority countries and, taking into account the specific needs and priorities of individual countries, to reflect sufficiently the priority given to the substantive area of family planning, as set out in Governing Council decision 81/7 of 23 June 1981;

3. Requests the Executive Director in preparing proposals for the future inter-country programme to take full account of the views expressed by the Governing Council in paragraph 4 of section IV of decision 85/19 of 29 June 1985 on the share of that programme within the overall activities of the Fund;

4. Approves the request for the new programme expenditure authority in the amount of \$166.7 million for 1991;

5. Endorses the use of the following estimates for new programmable resources for the 1992-1994 period: \$184.5 million for 1992; \$204.0 million for 1993; and \$220.6 million for 1994.

The Governing Council1. Approves the following country programmes:Africa

Angola	DP/FPA/CP/67
Côte d'Ivoire	DP/FPA/CP/72
Equatorial Guinea	DP/FPA/CP/63
Ghana	DP/FPA/CP/64
Seychelles	DP/FPA/CP/65

Arab States

Syrian Arab Republic	DP/FPA/CP/70
----------------------	--------------

Asia and the Pacific

Democratic People's Republic of Korea	DP/FPA/CP/61
Indonesia	DP/FPA/CP/69
Islamic Republic of Iran	DP/FPA/CP/62

Latin America and the Caribbean

Cuba	DP/FPA/CP/68 and Corr.1
Ecuador	DP/FPA/CP/66
Haiti	DP/FPA/CP/73
Mexico	DP/FPA/CP/71

37th meeting  
20 June 1990

90/36. United Nations Population Fund: budgetary and financial matters

The Governing Council,

Having considered the audit reports (DP/1990/50); the report of the Executive Director on progress of office automation activities during 1989 (DP/1990/51); the report of the Executive Director on senior management structure at UNFPA headquarters and its implications for post classifications (DP/1990/52); the report of the Executive Director on the criteria and procedures for the establishment of temporary and regular posts in the field and at headquarters and proposal on the conversion of existing temporary local posts in the field (DP/1990/53); the annual financial review, 1989 (DP/1990/54 and Corr.1); the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1990/55); and the report of the Executive Director on proposed revisions to the Financial Regulations of UNFPA (DP/1990/86),

Recalling its decision 89/49 of 30 June 1989,

1. Takes note of the report by the Executive Director on senior management structure at UNFPA headquarters and its implications for post classifications (DP/1990/52), and requests the Executive Director to take appropriate account of the comments and concerns expressed by delegations concerning future reclassifications as well as the financial implications thereof and the need for strengthening the United Nations Population Fund field network;

2.(a) Approves the classification at the D-2 level of the posts of Chief of each of the four Geographical Divisions, as well as of the post of the Chief, Division for Finance, Personnel and Administration;

(b) Approves the classification at the D-1 level of the post of Chief, Resource Development Unit;

3. Decides to establish, in the administrative and programme support services budget for the biennium 1990-1991, as regular posts, those 146 temporary local field posts referred to in paragraphs 7 and 9 of decision 88/36 of 1 July 1988;

4. Takes note with satisfaction of the progress being made in the implementation of the strategy of office automation, as reported in document DP/1990/51, in particular the steps taken by the Fund in the areas of management information services personnel resources, installation of hardware and software at the field and headquarters levels and of the development of management information system databases specifically designed to strengthen the programme development capacity of the Fund;

5. Takes note of the annual financial review, 1989 (DP/1990/54);

6. Takes note of the audit reports (DP/1990/50) and anticipates with interest the proposals to be submitted to the Governing Council at its thirty-eighth session (1991) by the Executive Director on the ways and means to strengthen the Fund's accounting systems and accountability controls both at headquarters and in the field;

7. Approves revisions to the financial regulations of the United Nations Population Fund as proposed by the Executive Director in her report on this subject (DP/1990/86), allowing the Executive Director to submit audited financial statements of the United Nations Population Fund to the General Assembly and the Governing Council, through the Advisory Committee on Administrative and Budgetary Questions, on a biennial basis, beginning with the biennium 1990-1991;

8. Invites the Board of Auditors to issue a special report for the first year of each biennium through the Advisory Committee on Administrative and Budgetary Questions, if in the opinion of the Board there are matters which need to be brought to the attention of the Governing Council and, if appropriate, to the General Assembly;

9. Requests the Executive Director to determine whether the Financial Regulations of the United Nations Population Fund need to be amended and to report the results of her findings to the Governing Council at its thirty-eighth session (1991).

38th meeting  
22 June 1990

The Governing Council,

Recalling its decision 89/50 of 30 June 1989, which, inter alia, urges the United Nations Development Programme and the Department of Technical Co-operation for Development to develop a more effective division of labour, in which the comparative strengths and capacities of both the United Nations Development Programme, including the Office for Project Services, and the Department of Technical Co-operation for Development are fully utilized to maximum advantage,

Having considered the report of the Secretary-General on United Nations technical co-operation activities (DP/1990/56 and Add.1-3) and the views expressed during the debate,

1. Notes the increase in the 1989 project delivery by the Department of Technical Co-operation for Development and its continued efforts to lower its administrative expenditures as well as the measures taken to enhance its effectiveness and responsiveness to the changing needs for the technical co-operation of developing countries;
2. Notes the continuous increase in the utilization of the capacity of the Department of Technical Co-operation for Development in the needs assessment and project formulation missions of the United Nations Population Fund as well as in programme formulation, sectoral analysis and technical backstopping, and encourages the Fund to continue to make full use of the Department's capacity, bearing in mind the needs of developing countries, in particular those surfacing as a result of the 1990 round of censuses;
3. Urges the Department of Technical Co-operation for Development to continue to provide support, in collaboration with the United Nations Conference on Trade and Development, to the least developed countries in the preparation of the background country papers for the Second United Nations Conference on the Least Developed Countries to be held in Paris, and to remain involved in any follow-up to the Conference at the global and country levels;
4. Reiterates the importance of intensifying co-operation between the United Nations Development Programme and the Department of Technical Co-operation for Development in the provision of technical and management services as well as non-project types of activities in sectoral areas where the Department has already developed the necessary technical expertise, capacity and experience;
5. Encourages the Department of Technical Co-operation for Development to increase its involvement in programmatic exercises organized by the United Nations Development Programme, such as round-table conferences and national technical co-operation and assessment programmes, and urges the United Nations Development Programme, to this end, to ensure that full advantage be taken of the institutional capacity of the Department;
6. Recommends that the United Nations Development Programme take full advantage of the technical services of the Department of Technical Co-operation for Development in areas of growing international concern such as conservation and the environment, thereby facilitating the involvement of the Department in pilot activities and interorganizational mechanisms such as the pilot global environmental facility;

7. Urges the Department of Technical Co-operation for Development to intensify its support to national/government execution, in particular the use of the Department's development advisory services to assist in sectoral programme/project identification, formulation, monitoring and evaluation;

8. Encourages the Department of Technical Co-operation for Development to pursue its efforts to expand training both at national, regional and interregional levels in the process aspects of technical co-operation in order to enhance government capacity for project execution and implementation, as well as its proposals to establish or strengthen central management and implementation units within government offices upon request of the Governments;

9. Emphasizes the need for the Department of Technical Co-operation for Development to maintain its ability to respond effectively to the needs of developing countries;

10. Requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) on the results of the efforts of the United Nations Development Programme and the Department of Technical Co-operation for Development to establish a more effective division of labour and a more effective complementary relationship, and to devise ways and means of eliminating duplicative administrative support activities and strengthening technical support activities.

37th meeting  
20 June 1990

90/38. United Nations Volunteers programme

The Governing Council,

Recognizing the significant progress made by the United Nations Volunteers programme as noted in document DP/1990/57 and Add.1 in implementing decisions 88/38 and 88/46 of 1 July 1988 as well as decisions 89/21 and 89/29 of 30 June 1989,

1. Takes note of the role of the United Nations Volunteers programme as an important instrument for development co-operation, including all the activities within its mandate;

2. Considers that the role of volunteers as development agents should be explicitly recognized in the international development strategy for the Fourth United Nations Development Decade;

3. Requests the Administrator to make widely available the programme advisory note on the appropriate role of volunteers in development among organizations, agencies and institutions concerned with development co-operation;

4. Further requests that the United Nations Volunteers programme continue the annual consultative process with its full range of partners around a substantive theme of common interest to volunteer-sending organizations and requests the Administrator to include a report on these meetings in his biennial report to the Governing Council on the United Nations Volunteers programme;

5. Encourages the United Nations Volunteers programme to undertake joint planning and programming of volunteer specialist assignments with United Nations agencies and bilateral volunteer-sending organizations;
6. Decides that the United Nations Volunteers programme should continue to provide support to youth programmes, as called for by its mandate, complementing the roles of the United Nations specialized agencies in this area;
7. Notes the importance of the support provided by the United Nations Volunteer specialists to the relief and rehabilitation activities undertaken by the Office of the United Nations High Commissioner for Refugees and other United Nations organizations for refugees, displaced persons and returnees;
8. Invites Governments, in light of the importance attached to the role of the United Nations Volunteers programme, to contribute generously to the Special Voluntary Fund for general as well as specific purposes thus, inter alia, enabling the United Nations Volunteers programme to respond to urgent requests for specialists;
9. Requests the Administrator to mobilize resources to place Domestic Development Services activities of the United Nations Volunteers programme on a more secure basis;
10. Further requests that the technical co-operation among developing countries also be used increasingly as a modality in the sphere of the United Nations Volunteers;
11. Invites the Administrator to continue consultations with Governments and volunteer-sending organizations with a view to identifying a substantive theme for the third intergovernmental meeting on volunteers and development;
12. Suggests that specific dates of the future sessions of the Governing Council be set aside for discussion of the United Nations Volunteers programme to enable participation of officials of the Governments and co-operating organizations.

38th meeting  
22 June 1990

90/39. United Nations Fund for Science and Technology for Development and United Nations Revolving Fund for Natural Resources Exploration

The Governing Council,

Recognizing the importance of the work accomplished by the United Nations Fund for Science and Technology for Development in such areas as science and technology strategy, information systems, quality control and maintenance, and technology entrepreneurship; and by the United Nations Revolving Fund for Natural Resources Exploration in mineral and geothermal exploration,

1. Takes note of the report of the Administrator on the United Nations Fund for Science and Technology for Development and on the United Nations Revolving Fund for Natural Resources Exploration (DP/1990/59);



2. Welcomes the efforts by the Administrator to improve the cost-effectiveness and productivity of both Funds through cost-saving measures, and urges that these efforts be continued;

3. Approves the proposal by the Administrator to entrust the management of the two Funds to a single office while maintaining the identity of both Funds and their respective operating procedures and mandates, and welcomes this decision, which should lead to considerable savings in personnel and other administrative costs;

4. Notes with concern the financial situation of both Funds and the current imbalance between core and non-core funding, and thus invites interested Governments and other interested parties to respond positively to the need for both Funds to increase the core resources and to consolidate and diversify co-financing arrangements;

5. Acknowledges the specific roles played by both Funds in the development context.

37th meeting  
20 June 1990

90/40. United Nations Revolving Fund for Natural Resources Exploration

The Governing Council

1. Takes note of the Report of the Administrator (DP/1990/59) and the views expressed during the debate thereon;

2. Notes the approval by the Administrator of additional allocations for the following projects:

(a) Exploration for Precious and Base Metals in Honduras (HON/NR/83/001) as described in document DP/NRE/PROJECTS/13;

(b) Exploration for Base Metals and Gold in Peru (PER/NR/82/001) as described in document DP/NRE/PROJECTS/14;

3. Takes note of the approval by the Administrator of the Minimum Work for the project: Exploration for Placer Gold in the Suches Area in Bolivia (BOL/NR/88/NO1) as described in document DP/NRE/PROJECTS/REC/12 and of the Administrator's intention to approve possible additional expenditure for this project.

37th meeting  
20 June 1990

90/41. United Nations Sudano-Sahelian Office

The Governing Council,

Having considered the report of the Administrator on the activities of the United Nations Sudano-Sahelian Office (DP/1990/61),

Recalling that the General Assembly, in its resolution 44/228 of 22 December 1989 on the United Nations Conference on Environment and Development, included the "protection and management of land resources by, inter alia, combating deforestation, desertification and drought" among the environmental issues of major concern and accorded a high priority to drought and desertification in the goals and objectives of the Conference,

1. Takes note of the significant progress achieved by the United Nations Sudano-Sahelian Office through its catalytic efforts in contributing to the protection, rehabilitation and management of natural productive resources in the Sudano-Sahelian region;
2. Also takes note that the Office continues to give priority to co-operation with Governments in the planning and co-ordination of interventions relating to drought and desertification at the national level;
3. Urges the Office to intensify its initiatives for a greater international coherence and harmony of approaches in planning and implementing strategic policy frameworks for desertification control activities in the Sudano-Sahelian region;
4. Encourages the Administrator to examine ways of further capitalizing on the experiences of the Office which can serve as the focal point within the United Nations Development Programme system for the thematic handling of drought and desertification;
5. Renews its appeal to Governments, organizations and individuals to initiate, continue or increase contributions to the general resources of the United Nations Sudano-Sahelian Office as well as to earmarked project activities and to make use of its services;
6. Requests the Administrator to continue to report annually to the Governing Council on the activities of the United Nations Sudano-Sahelian Office.

37th meeting  
20 June 1990

90/42. United Nations Development Fund for Women

The Governing Council,

Recognizing the important contribution to women in development of the United Nations Development Fund for Women through its direct support to innovative and experimental activities benefiting women in their economic role and through its efforts aimed at placing women's concerns within the mainstream of development endeavours,

1. Takes note with appreciation of the report of the Administrator on the United Nations Development Fund for Women (DP/1990/62);

2. Also takes note of the encouraging assessment of the Fund's mainstream initiatives since 1985 and requests the Fund to continue to provide documentation and to disseminate the Fund's potential contribution to development;

3. Requests the Administrator to include in his report on the United Nations Development Fund for Women to the Governing Council at its thirty-eighth session (1991) a statement on the shorter- and the longer-term priorities of the Fund, taking into account information presented in this respect by the Director of the Fund in her statement to the Governing Council at its thirty-seventh session;

4. Welcomes the attention given by the United Nations Development Fund for Women to African countries;

5. Expresses its appreciation to Governments, non-governmental organizations and individuals for their increasing support, in response to General Assembly resolution 44/74 of 8 December 1989, to enable the Fund to strengthen its flexibility and capacity to implement its own projects and programmes for women in developing countries;

6. Authorizes the continuation of partial funding under a new formula which will include regular adjustments to the reserve levels at least twice a year to reflect the ongoing changes in commitments and resources and to provide greater programming flexibility.

37th meeting  
20 June 1990

#### 90/43. Technical co-operation among developing countries

##### The Governing Council,

Recalling General Assembly resolution 44/222 of 22 December 1989 on economic and technical co-operation among developing countries,

Recalling further decision 6/3 of the High-Level Committee on the Review of Technical Co-operation among Developing Countries,

1. Takes note of the report of the meeting of the group of governmental experts on the rules, regulations and procedures of the organizations of the United Nations development system concerning technical co-operation among developing countries contained in document DP/1990/77;

2. Invites the organizations of the United Nations development system to express their views on the findings and recommendations of the report and to submit them to the High-Level Committee on the Review of Technical Co-operation among Developing Countries for consideration at its seventh session;

3. Decides to review the report at its thirty-eighth session (1991) in the light of the views of the organizations and of the High-Level Committee;

4. Recommends that the seventh session of the High-Level Committee on the Review of Technical Co-operation among Developing Countries should be held, as

planned, immediately before the thirty-eighth session of the Governing Council to allow for an appropriate subsequent review process.

37th meeting  
20 June 1990

90/44. Annual review of the financial situation, 1989

The Governing Council,

1. Takes note of the report of the Administrator on the annual review of the financial situation (DP/1990/64 and Corr.1 and Add.1) and the observations and comments made by its members thereon;

2. Notes the Administrator's comments on the level of the Operational Reserve;

3. Further notes the Administrator's expenditure targets over the balance of the cycle, which should, in his view, enable continuous growth in programme expenditures into the fifth programming cycle;

4. Requests the Administrator to continue to review the expenditure targets, taking into account the actual contributions received, and to establish his expenditure projections to ensure as smooth a transition as possible to the fifth programming cycle;

5. Recognizes that the timing of the implementation of a common system may require funding before the Governing Council has the opportunity to review fully the budgetary implications and requests the Administrator to report to the Council on the status of the systems review project and the feasibility of developing a common system with the United Nations, at its special session in February 1991;

6. Strongly urges Governments, in accordance with agreements of host countries, to provide or assist the United Nations Development Programme to the maximum extent possible in obtaining office accommodation, preferably to be shared by the members of the Joint Consultative Group on Policy;

7. Authorizes the Administrator:

(a) To overcommit the Reserve for Field Accommodation by \$10 million, including existing commitments, while ensuring that funds disbursed do not exceed \$25 million at any time;

(b) To increase the funds available for the rehabilitation of existing houses to \$2.2 million, within the existing amount of the Reserve for Field Accommodation;

(c) To utilize, as a last resort, the Reserve for Field Accommodation to purchase office accommodation when such purchase would be shared with organizations of the Joint Consultative Group on Policy and, to the extent possible, with other United Nations organizations in the field;

8. Notes the Administrator's comments on the Special Measures Fund for the Least Developed Countries and the procedures which have been implemented to permit earlier programming of resources.

38th meeting  
22 June 1990

90/45. Revised budget estimates for 1990-1991

The Governing Council

1. Takes note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1990/87);

2. Takes note of the Administrator's report on the implementation of Governing Council decision 89/59 of 30 June 1989;

Senior management structure

3. Notes the Administrator's proposals as to the senior management structure;

4. Expresses its concern that the proposed management structure as laid down in document DP/1990/65 and Corr.2 does not constitute the comprehensive review requested by the Council in its decision 89/59 of 30 June 1989;

5. Welcomes the intention of the Administrator to engage an independent external consulting firm to make substantive recommendations on the future senior management structure of the United Nations Development Programme and to submit them with his comments for consideration by the Governing Council at its thirty-eighth session (1991);

6. Notes the intention of the Administrator to include in the terms of reference for the external consulting firm the following elements:

(a) The need for all members of the programme to be able to submit their views to the consultants during the initial phase of their work and for them to have access to the members as their work progresses;

(b) The need for a detailed analysis of fundamental issues related to the senior management structure with options and alternatives, bearing in mind the legislative mandates contained in relevant resolutions of the General Assembly, the issues raised by the Advisory Committee on Administrative and Budgetary Questions and comments made by delegations at the thirty-seventh session of the Governing Council;

(c) The importance of the analysis addressing the need for the United Nations Development Programme to maintain flexibility and efficiency in its operations in light of the changing demands on the organization, the need to ensure enhanced co-ordination among both programme and administrative support units, and the need to improve the ability of the United Nations Development Programme to co-ordinate its relationship with other organizations in the United Nations system;

(d) Decisions on the fifth programming cycle and successor arrangements to agency support costs;

(e) The merger or consolidation of core units performing similar or related functions;

(f) A reduction in the number of units now reporting directly to the Administrator by transferring responsibility for these activities to existing bureaux of the Programme;

(g) Streamlining the management of trust funds, including information on potential savings, bearing in mind paragraph 22 of the present decision;

(h) Opportunities for reducing the total number of senior-level posts (D-2 and above);

7. Recommends to the Administrator to hold informal consultations with members prior to the thirty-eighth session of the Governing Council (1991) on the recommendations submitted by the external consultants;

8. Strongly urges the Administrator to reconsider the merits of transferring the responsibilities of the Division of Personnel to the Bureau for Finance and Administration and to present to the Governing Council at its thirty-eighth session (1991) his decision in the context of the 1992-1993 budget;

9. Takes note of the Administrator's decision to unfreeze the post of Assistant Secretary-General for the Bureau for Finance and Administration and decides to review the Assistant Secretary-General grade for the Director of the Bureau for Finance and Administration in light of the consultants' recommendations to the Governing Council at its thirty-eighth session (1991);

10. Approves the proposal for a unified management of the United Nations Revolving Fund for Natural Resources Exploration and the United Nations Fund for Science and Technology for Development, noting that this does not represent a merger of the two funds as such;

#### Post reclassifications and other decisions

11. Approves the proposed reclassifications on the understanding that they will be offset by reductions with the result that there will be no financial implications for the 1990-1991 budget for programme support and administrative services and that this information will be reported in the budget estimates;

12. Requests the Administrator to give consideration to the same principle for future reclassification proposals;

13. Approves the Administrator's proposals with respect to the 1990-1991 biennial budget of the United Nations Development Fund for Women;

14. Approves the continuation of the Assistant Secretary-General grade for the Director of the Office for Project Services on a temporary basis on the understanding that this is to be reviewed in the context of the 1992-1993 budget;

15. Approves the classification of the post of Deputy Director of the Office for Project Services at the D-2 level on a temporary basis on the understanding that this is to be reviewed in the context of the 1992-1993 budget;

16. Approves the other proposed reclassifications and the revised budget estimates in respect of the Office for Project Services;

17. Takes note of the carry forward of \$2,461,368 of the 1988-1989 support cost earnings of the Office for Project Services for use in 1990-1991;

18. Requests the Administrator to take note that posts established in the Office for Project Services within his existing authority at the D-1 level and above are subject to final approval by the Governing Council;

#### United Nations Volunteers

19. Takes note that the revised estimates for the United Nations Volunteers supplementary budget for the biennium 1990-1991 amount to \$5,927,400;

20. Approves a total field budget for the United Nations Volunteers of \$3.1 million for the biennium 1990-1991, including an additional 20 United Nations Volunteers Programme Officers with an equal number of support staff and associated costs, taking into account the need for maximum efficiency and economy in the administration of the programme;

21. Requests the Administrator, in preparing his 1992-1993 budget estimates, to take into account the concern expressed regarding the high General Service to Professional ratio at headquarters, including United Nations Volunteers;

22. Requests the Administrator, in the context of the 1992-1993 budget estimates to address, if possible, the question of savings through merging with the United Nations Development Programme the appropriate units of the trust funds (i.e., the United Nations Capital Development Fund, the United Nations Sudano-Sahelian Office, the United Nations Development Fund for Women, the United Nations Fund for Science and Technology for Development, and the United Nations Revolving Fund for Natural Resources Exploration) and/or the Office for Project Services, including technical, personnel, finance and evaluation services, and to report thereon to the Governing Council at its thirty-ninth session (1992);

23. Requests the Administrator to address, in the context of the 1992-1993 budget, existing policies regarding the apportionment of administrative costs to the technical support budgets of the non-core units and the related budgetary estimates for the period;

24. Approves the Administrator's proposals with regard to headquarters support to field offices in the specific areas of auditing and accounting to national execution;

25. Approves the Administrator's proposals with regard to the provision of \$350,000 for short-term advisory resources under programme support activities;

26. Approves appropriations in an amount of \$543,226,100 gross to be allocated from the resources indicated below to finance the 1990-1991 biennial budget, and resolves that the income estimates in an amount of \$50,899,000 shall be used to offset the gross appropriations, resulting in net appropriations of \$492,327,100, as indicated below.

## UNDP

1990-1991 biennial budget for programme support and administrative services

(Thousands of United States dollars)

	Gross appropriations	Estimated income	Net appropriations
<b>I. RESOURCES OF UNDP</b>			
<b>A. <u>UNDP core activities</u> a/</b>			
(i) Headquarters	150 127.2 b/	0.0	150 127.2
(ii) Field offices	<u>284 177.4</u>	<u>29 940.0</u> c/	<u>254 237.4</u>
(iii) Total UNDP core activities	<u>434 304.6</u>	<u>29 940.0</u>	<u>404 364.6</u>
<b>B. <u>Programme support activities</u></b>			
(i) Development Support Services	5 000.0	0.0	5 000.0
(ii) OPS	45 201.5	19 959.0 d/	25 242.5
(iii) IAPSO	4 446.8	0.0	4 446.8
(iv) UNV	24 351.0	0.0	24 351.0
(v) National execution e/	2 400.0	0.0	2 400.0
(vi) STAR	<u>350.0</u>	<u>0.0</u>	<u>350.0</u>
(vii) Total programme support activities	<u>81 749.3</u>	<u>19 959.0</u>	<u>61 790.3</u>
<b>C. <u>Total resources of UNDP</u></b>	<u>516 053.9</u>	<u>49 899.0</u>	<u>466 154.9</u>
<b>II. RESOURCES OF TRUST FUNDS</b>			
A. United Nations Capital Development Fund	9 756.6	0.0	9 756.6
B. United Nations Revolving Fund for Natural Resources Exploration and United Nations Fund for Science and Technology for Development	5 670.6	0.0	5 670.6
C. United Nations Sudano-Sahelian Office	8 621.4	2 000.0 f/	6 621.4
D. United Nations Development Fund for Women	<u>4 123.6</u>	<u>0.0</u>	<u>4 123.6</u>
E. Subtotals I, II (A,B,C,D)	<u>544 226.1</u>	<u>51 899.0</u>	<u>492 327.1</u>
F. Adjustment for UNDP contribution to UNSO-UNDP/UNEP joint venture	<u>(1 000.0)</u>	<u>(1 000.0)</u>	<u>0.0</u>
<b>III. TOTAL APPROPRIATIONS</b>	<u>543 226.1</u>	<u>50 899.0</u>	<u>492 327.1</u>

a/ The appropriation for UNDP core activities is broken down into those related to the field office network and those related to headquarters. The Administrator is permitted to redeploy between the two lines up to a maximum of 5 per cent.

b/ Includes UNDP contribution to UNSO-UNDP/UNEP joint venture of \$1,000.0.

c/ Includes estimated income of \$29,600 for host Government contributions in cash.

d/ Represents estimated income from trust funds and management service agreements.

e/ Represents headquarters accounting and auditing support costs for national execution projects, see decisions 87/14 and 88/18.

f/ Includes \$2,000.0 for UNSO-UNDP/UNEP joint venture, of which \$1,000.0 is funded from the UNDP core budget and \$1,000.0 from that of UNEP.



The Governing Council,

Recalling its decision 88/54 of 1 July 1988, by which it requested the Administrator to report to the Council every two years on the status of management services undertaken by the United Nations Development Programme,

Also recalling its decision 89/59 of 30 June 1989 requesting the Administrator to submit to the Council amended guidelines on the provision of management services,

Recognizing that concrete advantages have accrued to the development process and to recipient countries from the provision of these services,

1. Takes note of the report of the Administrator on the review of the experience gained in the provision of management services (DP/1990/67) and the views, comments and concerns expressed thereon;

2. Approves the following guidelines:

(a) Projects and programmes undertaken under management services should be in conformity with the development priorities established by the recipient countries as expressed in national plans and as laid down in the country programme. Such projects should be in conformity with the mandate of the United Nations Development Programme and due attention should be paid to impact and sustainability;

(b) The total cost to the United Nations Development Programme of providing the required services, whether incurred by headquarters or field offices, should be borne by the funding source;

(c) In considering bilateral donor eligibility, the Administrator should continue to be guided by previous Governing Council decisions covering concerns about a decline in the growth of voluntary contributions as well as the relationship between donor voluntary contributions and management services and should ensure that bilaterally sponsored management services complement the core programme;

3. Authorizes the Administrator to continue to extend management and other support services to recipient countries for programmes funded from domestic resources;

4. Requests the Administrator to include in his annual report on management services included in the annual review of the financial situation, information on voluntary contributions and contributions to the management services activities of such donors;

5. Urges the Administrator to present, in his biennial report on the status of management services, a substantive overview of evaluations undertaken with regard to the developmental impact of programmes and projects funded by bilateral donors.

38th meeting  
22 June 1990

90/47. Trust funds

The Governing Council,

Having considered the report of the Administrator on trust funds established by him in 1989 (DP/1990/68) and the report of the Administrator on summary financial information on all trust funds established by the Administrator since 1981 (DP/1990/68/Add.1) and the report of the Advisory Committee on Administrative and Budgetary Questions thereon (DP/1990/87),

1. Takes note of the report of the Administrator on trust funds established by the Administrator in 1989 (DP/1990/68) and the report of the Administrator on summary financial information on all trust funds established by the Administrator since 1981 (DP/1990/68/Add.1) and of the views and observations of its members thereon;

2. Urges the Administrator and the donor Governments concerned to ensure that funds are received in advance of trust fund activities in accordance with the provisions of the United Nations Development Programme Financial Regulations and Rules.

38th meeting  
22 June 1990

90/48. Audit reports

The Governing Council,

Having considered the audited financial statements of the United Nations Development Programme for the year ended 31 December 1988, and the report of the Board of Auditors thereon, contained in General Assembly document A/44/5/Add.1, as well as the views of the Advisory Committee on Administrative and Budgetary Questions thereon, contained in document A/44/543,

Having also considered documents DP/1990/69 and Add.1, containing the audited financial statements of executing agencies for the year ended 31 December 1988, the reports of the external auditors thereon, the comments of the Administrator on the audit reports of the executing agencies, and the note by the Administrator on the audit reports of the United Nations Development Programme itself (DP/1990/76) and a description of the actions taken in response to Governing Council decision 89/61 of 1 July 1989 and General Assembly resolution 44/183 of 19 December 1989,

Responding to General Assembly resolution 44/183 of 19 December 1989,

Taking into account the views and comments of the members of the Council on these matters, as well as the additional information provided orally by the Deputy Director of Finance and by the representative of the Board of Auditors,

1. Expresses its appreciation for the valuable work performed by the Board of Auditors and for the thoroughness and wide scope of their audit report;

2. Notes with concern that the audit opinion of the Board of Auditors on the 1988 accounts of the United Nations Development Programme was qualified on several counts, although some of these were technical in nature;

3. Notes with satisfaction that the Administrator has taken, or is taking, the necessary steps within his competence to correct the situations or conditions that gave rise to the qualifications of the audit opinion, as required by General Assembly resolution 44/183 of 19 December 1989;

4. Recognizes that, in addition to the problem referred to in paragraph 6 below, the audit report of the United Nations Development Programme may remain qualified so long as audit confirmation of programme expenditure incurred by the executing agencies has not been received by the Board of Auditors at the time that Board issues its opinion on the United Nations Development Programme accounts;

5. Requests the Administrator to urge organizations executing projects or programmes to submit audit confirmation of programme expenditure on a timely basis;

6. Expresses concern regarding the lack of adequate audit coverage of funds disbursed by Governments in their capacity as executing agencies for the United Nations Development Programme and urges the Administrator to continue his efforts to rectify this situation;

7. Requests the Administrator to continue to review with the executing agencies the procedures for recording unliquidated obligations, including the means to ensure that such procedures do not lend themselves to abuse;

8. Welcomes the attendance and the comments provided by a representative of the Board of Auditors at the meeting of the Budgetary and Finance Committee;

9. Requests the Board of Auditors, in future reports, to provide, within its comments, sufficient information to enable the Budgetary and Finance Committee to evaluate the materiality or significance of the underlying issues;

10. Requests the Board of Auditors to submit, through the Advisory Committee on Administrative and Budgetary Questions, in their biennial report to the General Assembly and the Governing Council, the findings and recommendations on the first year of each biennium;

11. Invites the Board of Auditors to issue a special report for the first year of each biennium through the Advisory Committee on Administrative and Budgetary Questions, if in the opinion of the Board there are matters which need to be brought to the attention of the Governing Council, and if appropriate, the General Assembly;

12. Requests the Administrator to determine whether the Financial Regulations of the United Nations Development Programme need to be amended and to report the results of his findings to the Governing Council at its thirty-eighth session (1991).

38th meeting  
22 June 1990

The Governing Council,

Having considered the report of the Administrator on United Nations Development Programme Financial Regulations: matters on which consensus was not achieved at the thirty-fifth session (DP/1990/70) and the report of the Administrator on United Nations Development Programme Financial Regulations: biennialization of financial statements (DP/1990/63), as well as the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1990/87),

1. Decides that the Budgetary and Finance Committee will consider, at the thirty-ninth session of the Governing Council (1992), proposed Financial Regulation 4.6 and the other matters on which consensus was not reached at the thirty-seventh session (1990) of the Council;
2. Takes note of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1990/87);
3. Approves amendments to the Financial Regulations of the United Nations Development Programme, as proposed by the Administrator in document DP/1990/63, allowing the Administrator to submit audited financial statements to the General Assembly and to the Governing Council, through the Advisory Committee on Administrative and Budgetary Questions, on a biennial basis, beginning with the biennium 1990-1991.

38th meeting  
22 June 1990

90/50. Ex post facto reporting

The Governing Council

1. Takes note of the report of the Administrator on ex post facto reporting on agency support costs (DP/1990/72) and the views and opinions of the members of the Governing Council thereon;
2. Requests the Administrator to discontinue submission of the ex post facto report on agency support costs;
3. Requests the Administrator, taking into account the decision on successor arrangements on support costs, and after consultation with the participating and executing agencies, to present a draft of a report which will provide accurate information on actual support costs incurred, by source of funds, to the Governing Council for its consideration at its thirty-eighth session (1991).

38th meeting  
22 June 1990

90/51. Least developed countries

The Governing Council,

Recalling General Assembly resolution 44/211 of 22 December 1989 entitled "Comprehensive triennial policy review of operational activities for development of the United Nations system",

Recalling also Governing Council decision 90/2 entitled "Least developed countries",

1. Takes note of the Administrator's report contained in document 1990/89;
2. Notes the financial support provided by the United Nations Development Programme through the Special Measures Fund for Least Developed Countries towards the preparation for the Second United Nations Conference on the Least Developed Countries;
3. Recognizes that the increasing and special needs of the least developed countries warrant a substantial increase in resources to be allocated to the least developed countries on a predictable, continuous and assured basis;
4. Requests the Administrator to submit to the Second United Nations Conference on Least Developed Countries concrete proposals on ways to support and strengthen the development process of least developed countries in the 1990s;
5. Invites the Administrator to make available to the Governing Council at its next session the evaluation report on round-table conferences and consultative groups undertaken by a group of experts at the request of the United Nations Conference on Trade and Development;
6. Requests the Administrator to undertake, through the Central Evaluation Office, an evaluation of the contribution of the United Nations Development Programme to strengthening the capacity of least developed countries to co-ordinate their external assistance;
7. Reiterates its request to the Administrator to redefine the original mandate of the Special Measures Fund for the Least Developed Countries in the light of decision 90/2 and calls upon the international community, in particular the donor countries, to increase substantially the level of resources in real terms of the Special Measures Fund and the United Nations Capital Development Fund;
8. Notes with concern the increasing marginalization of the least developed countries in the development process and stresses the importance of expanded and effective support by the United Nations Development Programme to their human resource development and national capacity-building for accelerating economic growth and development;
9. Requests the Administrator to report to the Governing Council at its next session on the role of the United Nations Development Programme in the follow-up and implementation of the Programme of Action for the Least Developed Countries for the 1990s to be adopted at the Second United Nations Conference on Least Developed Countries;

10. Also requests the Administrator to report to the Governing Council at its thirty-eighth session (1991) on the implementation of the present decision.

38th meeting  
22 June 1990

90/52. Other reports and documents considered  
by the Governing Council

The Governing Council

Takes note of the following:

- (a) The annual report of the Administrator for 1989 (DP/1990/17 and Add.1-7);
- (b) The report of the Administrator on the role of the United Nations Development Programme in the 1990s: indicators for national capacity-building (DP/1990/18) and of the proposals made therein;
- (c) The report of the Administrator on assistance to the Palestinian people (DP/1990/84);
- (d) The report of the Administrator on evaluation (DP/1990/34 and Corr.1);
- (e) The note of the Administrator on the focal point for short-term advisory services (DP/1990/58 and Corr.1);
- (f) The report of the Administrator on the United Nations system regular and extrabudgetary technical co-operation expenditures in 1988 (DP/1989/60);
- (g) The report of the Administrator on steps taken by the United Nations Development Programme in response to action taken by the General Assembly at its forty-fourth session and by other organs of the United Nations system in 1989 (DP/1990/75);
- (h) The note by the Administrator on the reports of the Joint Inspection Unit of interest to the United Nations Development Programme (DP/1990/90).

38th meeting  
22 June 1990

90/53. Future sessions of the Governing Council  
and its subsidiary bodies

The Governing Council

Agrees to the following schedule of future sessions of the Council and its subsidiary bodies subject to the approval of the Committee on Conferences:

1991

Governing Council, organizational meeting	United Nations Headquarters	19 February 1991
Governing Council, special session	United Nations Headquarters	19-22 February 1991
Governing Council, thirty-eighth session	United Nations Headquarters	3-28 June 1991

39th meeting  
23 June 1990

90/54. Provisional agenda for the thirty-eighth session of the  
Governing Council

The Governing Council,

Recalling its decisions 81/37 of 27 June 1981 and 84/44 of 29 June 1984,

Approves the following provisional agenda for the thirty-eighth session:

1. Opening of the session
2. Adoption of the agenda and organization of work
3. High-level segment: policy review
4. Programme implementation
5. Programme planning
6. United Nations Population Fund
7. United Nations technical co-operation activities
8. Other funds and programmes
9. Financial, budgetary and administrative matters
10. Other matters
11. Matters relating to the work of the Governing Council in 1992

39th meeting  
23 June 1990

