

ORGANIZATIONAL MEETING

16, 19 February 1988

SPECIAL SESSION

17 - 19 February 1988

THIRTY-FIFTH SESSION

6 June - 1 July 1988

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88/1. Schedule of meetings of the Governing Council
in 1988 and other organizational matters

The Governing Council

I

Decides that the thirty-fifth session of the Governing Council, including the Committee of the Whole, the Budgetary and Finance Committee and the Drafting Group shall be held in Geneva from 6 June to 1 July 1988, and that the high-level segment of the plenary shall take place between 13 and 15 June 1988;

II

Takes note of the statement by the Associate Administrator at the organizational session on the rationalization of the work of the Council, including the measures concerning documentation taken in accordance with decisions 87/1 of 17 February 1987 and 87/51 of 18 June 1987;

III

Decides to waive for its meetings in 1988 rule 22 of its rules of procedure, inasmuch as that rule refers to the requirement of a quorum of one third of the members of the Governing Council present to open a meeting or to proceed with a debate;

IV

Approves the provisional agenda and tentative schedule of work for its special session from 16 to 19 February 1988 (DP/1988/L.2 and Add.1), as orally amended;

V

Approves the provisional agenda and the tentative schedule of work for its thirty-fifth session (DP/1988/L.3), as orally amended, and on the understanding that the President of the Council be given flexibility to ensure a smooth and proper conduct of the session;

VI

Agrees that the Committee of the Whole shall deal with the following items at the thirty-fifth session:

- (a) Relevant trends and problems in country programmes;
- (b) Implementation of country programmes in various regions;
- (c) All country and intercountry programmes;
- (d) Global and interregional projects;
- (e) Evaluation matters;
- (f) Country and intercountry programmes of the United Nations Population Fund;

VII

1. Decides to allocate the following items of the provisional agenda for the thirty-fifth session to its Budgetary and Finance Committee:

6. United Nations Population Fund: budgetary and financial matters;

8 (a)-8 (f). Other funds and programmes: financial and administrative questions;

9 (a). Annual review of the financial situation, 1987;

9 (b). Budget estimates for 1988-1989;

9 (c). Trust funds;

9 (d). Financial Regulations of the United Nations Development Programme;

9 (e). Audit reports;

9 (f). Agency support costs;

9 (g). Other matters;

2. Further decides that the Budgetary and Finance Committee shall also review the financial implications of draft decisions before the Governing Council takes action thereon;

VIII

Reaffirms the principles contained in section III of Governing Council decision 83/1 of 14 February 1983, which shall guide the deliberations of the Drafting Group;

IX

1. Decides to open the list of speakers for the high-level segment of its session on 25 April 1988 and to close it on 13 June 1988;

2. Decides that there shall be a time-limit of 15 minutes for all interventions, those made by delegations and secretariat alike, during the debate;

X

Agrees to waive the 10-week rule for the submission of documents to be considered by the Governing Council at its thirty-fifth session (1988), as specified in the note by the Secretariat (DP/1988/8);

XI

1. Agrees that the Committee of the Whole would make recommendations to the Council concerning the future activities of the Working Group of the Committee of the Whole at the Council's thirty-fifth session in June 1988 and that, therefore, no session of the Working Group of the Committee of the Whole be scheduled before June 1988;

2. Requests the Secretariat to keep the provisionally suggested dates, 31 August to 2 September 1988, reserved for a session of the Working Group of the

Committee of the Whole in New York until a final decision is taken by the Council in June 1988.

5th and 7th meetings
19 February 1988

88/2. Election of the members of the Working Group
of the Committee of the Whole

The Governing Council

Elects the following countries as members of the Working Group of the Committee of the Whole, for a term of one year, to end at its organizational meeting for 1989:

Brazil, Burkina Faso, Burundi, China, Cuba, Ecuador, Germany, Federal Republic of, Finland, France, India, Italy, Japan, Liberia, Libyan Arab Jamahiriya, Netherlands, Norway, Peru, Poland, Republic of Korea, Spain, Sudan, Syrian Arab Republic, Thailand, Union of Soviet Socialist Republics, United States of America and Zimbabwe.

5th meeting
19 February 1988

88/3. Country, intercountry, interregional
and global programmes and projects

The Governing Council

I

Takes note of the report of the Administrator on trends and problems in country programmes (DP/1988/3);

II

Approves the following country programmes for the duration of their programme periods and within the limits of their illustrative indicative planning figures for the period 1987-1991, taking into account the balance of overexpenditure and underexpenditure of their 1982-1986 indicative planning figures:

Equatorial Guinea	DP/CP/EQG/3
Gabon	DP/CP/GAB/4
Jordan	DP/CP/JOR/4
Libyan Arab Jamahiriya	DP/CP/LIB/4 DP/CP/LIB/NOTE/4
Portugal	DP/CP/POR/3
Romania	DP/CP/ROM/4

Sierra Leone

DP/CP/SIL/4
DP/CP/SIL/NOTE/4

Yemen

DP/CP/YEM/4
DP/CP/YEM/NOTE/4

6th meeting
17 February 1988

88/4. Report of the Chairman of the Working Group
of the Committee of the Whole

The Governing Council

Takes note of the report of the Chairman of the Working Group of the Committee of the Whole on the work of its sixth meeting, 14-16 September 1987.

6th meeting
18 February 1988

88/5. Co-operation with the World Health Organization
and other agencies against AIDS

The Governing Council

1. Takes note with approval of the report of the Administrator on co-operation against the disease known as acquired immunodeficiency syndrome (AIDS) (DP/1988/1 and Add.1), especially the information provided on the World Health Organization/United Nations Development Programme Alliance to Combat AIDS, and of the statements made by the Administrator, by the Director of the Special Programme on AIDS of the World Health Organization, and by the Under-Secretary-General, Department of International Economic and Social Affairs;

2. Approves the following project recommendations:

(a) Co-operation against AIDS; assistance for a global project - UNDP/WHO Financing Facility (DP/PROJECTS/REC/27);

(b) Co-operation against AIDS; assistance for a global project - Global Blood Safety Initiative (DP/PROJECTS/REC/28);

3. Requests the Administrator to submit an interim progress report to the Governing Council at its thirty-sixth session (1989) on the implementation of the project recommendation contained in DP/PROJECTS/REC/27, taking into account the views expressed during the special session.

2nd meeting
17 February 1988

The Governing Council

1. Takes note of the report on the United Nations Development Fund for Women (DP/1988/4), which contains proposals for changing from full funding to partial funding (paras. 22-26 and annex II);

2. Welcomes, in particular, the close linkages established between the United Nations Development Programme and the Fund and looks forward to their further strengthening;

3. Approves, in principle, the change to partial funding on the understanding that financial and administrative issues arising from this change will be referred to the Budgetary and Finance Committee at its thirty-fifth session (1988).

3rd meeting
17 February 1988

88/7. Mid-term review of resources for the fourth programming cycle

The Governing Council,

Recalling its decision 85/16 of 29 June 1985 on the fourth programming cycle, in particular paragraph 4, which, inter alia, provides for a review by the Council in June 1989 of resources available to date,

Further recalling decision 87/42 of 18 June 1987, in paragraph 1 of which it requested the Administrator to monitor the resource situation and report to the Council in February 1988 in order to seek its guidance on whether a review of indicative planning figures for the fourth cycle should be undertaken for consideration by the Council at its thirty-fifth session (1988),

Taking note of the Associate Administrator's statement concerning the resources available to the Programme to date, and the resource outlook for the remainder of the fourth programming cycle, 1987-1991,

Decides to consider at its thirty-fifth session the situation with regard to resources available to the Programme to date, and the resource outlook for the remainder of the fourth programming cycle, 1987-1991, in accordance with the provisions expressed in decision 85/16, particularly those in paragraph 4, and to assist this consideration, requests the Administrator to report to the Council on programme delivery, implementation rates for the various parts of the programme and utilization of resources thus far in the cycle; further requests the Administrator to provide his best estimate of the resource outlook for the remaining years of the cycle, as well as recommendations for utilizing the resources available in accordance with the criteria in decision 85/16 and taking into account the views expressed during the special session.

7th meeting
19 February 1988

88/8. Indicative planning figures for the
fourth programming cycle, 1987-1991

The Governing Council,

Having considered the report of the Administrator on the implementation of the fourth programming cycle, 1987-1991 (DP/1988/9),

1. Confirms its agreement to the proposal contained in paragraph 2 of document DP/1988/9 that, in those instances where the official revision of basic data of the gross national product used in the calculation of indicative planning figures is detrimental to the country indicative planning figures, no downward revision should be made to the indicative planning figures of the current programming cycle;
2. Further decides that where official revision of basic data on per capita gross national product would have changed the status of the country cited in paragraph 18 of document DP/1988/9 to that of a net contributor as defined in decision 85/16, no action will be taken during the current programming cycle with regard to net contributor obligations;
3. Approves the recalculation of country indicative planning figures for the fourth programming cycle detailed in paragraphs 2-6 and reflected in table 1 of document DP/1988/9;
4. Confirms the methodology proposed in paragraph 8 of document DP/1988/9 relating to the conditions under which future revision to country indicative planning figures resulting from changes to per capita gross national product will be considered;
5. Takes note of the likely outcome of the Administrator's intention (see document DP/1988/9, para. 16) to reduce programme activity to a level commensurate with anticipated voluntary contributions in those instances where it is clear that net contributor status will not be achieved in accordance with Governing Council decision 85/16, paragraphs 11-13;
6. Also takes note of the statement by the Associate Administrator that specific proposals on the basis of the new round of consultations will be submitted to the Council at its thirty-fifth session (1988).

7th meeting
19 February 1988

88/9. UNDP response to emergency, medium-term and
long-term development requirements in Africa

The Governing Council

1. Takes note of the report of the Administrator (DP/1988/10);
2. Requests the Administrator to submit a report to the Council at its thirty-fifth session (1988), setting forth the Administrator's proposals for supplementary staffing and related costs in response to the emergency, medium-term

4. Welcomes the information provided by the Administrator on the increasing involvement and role of the United Nations Development Programme in diverse areas of development co-operation identified in his report, including human resources development, technical co-operation among developing countries, the United Nations Programme of Action for African Economic Recovery and Development 1986-1990, and the Special Plan of Economic Co-operation for Central America, as well as the assistance rendered by the United Nations Development Programme upon request by Governments to programmes of economic recovery and development and the alleviation of the human and social consequences of adjustment programmes;

5. Calls upon the United Nations Development Programme and the executing agencies to collaborate more closely in order to respond effectively and efficiently to the priority needs of developing countries;

6. Welcomes in that context the evolving co-operation between the United Nations Development Programme and the World Bank, which is based on the full recognition of the respective mandates and policies of both institutions;

7. Takes note of the support of the United Nations Development Programme, at the express request of Governments of developing countries in accordance with their development priorities, to the private sector, which constituted the central theme of the Administrator's annual report for 1987;

8. Decides to devote the high-level segment of its thirty-sixth session (1989) to the issue of the role of the United Nations Development Programme in the 1990s and requests the Administrator to submit a comprehensive report to the Council at its thirty-sixth session.

35th meeting
1 July 1988

88/16. Annual report of the Administrator:
in-house technical expertise

The Governing Council,

Aware of technical capacities within the United Nations system,

Requests the Administrator to report to the Council on the role of and need for in-house technical expertise in the United Nations Development Programme, including the appropriate role of the Technical Advisory Division, in the programme and project cycle.

35th meeting
1 July 1988

88/17. Programme and project quality

The Governing Council,

Having examined documents DP/1988/19 and Add.1-4, describing the measures taken by the Administrator to improve programme and project quality,

Stressing the importance of mid-term reviews for the efficient implementation of the Programme,

1. Commends the Administrator for making available the new Programmes and Projects Manual, which incorporates the measures adopted by the Administrator in recent years to improve programme and project quality;

2. Welcomes the formulation and the issuance of more rigorous and comprehensive guidelines on project formulation and management, including a new project document format, which should be considered within the United Nations system as an instrument for the harmonization of project document format;

3. Welcomes the intention of the Administrator to make available, upon request, specific country programme management plans;

4. Requests the Administrator to carry out jointly with the recipient Government a mid-term review for each country programme approved for the fourth programming cycle;

5. Takes note of the format envisaged for the mid-term review reports to be prepared at the field level and requests that these reports should in addition contain information on the programming of the additional indicative planning figure resources made available according to decision 88/31;

6. Invites the Administrator to undertake through the Central Bureau of Evaluation an evaluation of the country programme mid-term review process;

7. Requests the Administrator in his report to the Council to include both aggregated data on all mid-term reviews as well as an analysis of the main findings and results of the different reviews;

8. Invites the Administrator to report to the Council at its special session in February 1989 on:

(a) The timetable envisaged for the different mid-term reviews with the prior understanding of the Governments concerned; and

(b) Measures taken to carry out mid-term reviews of regional, interregional and global programmes, spelling out in detail the operational mechanism and keeping the participating Governments fully in the picture, and on how and when he intends to report to the Council on these reviews;

9. Requests the Administrator to include in the next review of the operations of the Project Development Facility detailed data on the selection and recruitment of consultants for field missions as well as actual statistics related to consultants;

10. Notes the request by the Administrator to the major donor countries to provide him with information on the practices and procedures which are followed in their technical co-operation programmes and, in this respect, requests the Administrator to make use of existing sources of information and invites the major donors to provide any other supplementary information required and specified by the Administrator for the purpose of harmonizing both bilateral and multilateral technical co-operation;

11. Urges the Administrator to intensify efforts towards harmonization in the carrying out of technical co-operation in the United Nations system through, inter alia, harmonization of programming cycles, document formats and procedures;

12. Endorses the proposal by the Administrator that a comprehensive data base on the participation in the Programme of National Professional Project Personnel be established;

13. Recommends that systematic training in United Nations system practices and procedures be provided by the United Nations Development Programme and the executing agencies to national professional project personnel, and that further efforts be made to regularize, where necessary, their legal status in close consultation with their Governments.

35th meeting

1 July 1988

88/18. Government execution

The Governing Council,

Recalling its decision 87/14 of 19 June 1987, with particular reference to the questions of auditing and accounting and related work-load of United Nations Development Programme headquarters associated with government execution of projects,

Noting with satisfaction the continued expansion of government execution as a result of its cost-effectiveness and contribution to the promoting of self-reliance of recipient Governments,

Noting also the need for Governments continuously to improve their capability in the financial management of government-executed projects,

Responding to paragraph 31 of General Assembly resolution 42/196 of 11 December 1987,

Having considered the report and recommendations of the Administrator (DP/1988/19/Add.2),

1. Encourages Governments to continue the expansion of government execution;
2. Urges the Administrator to renew his efforts to involve the executing agencies in the use of this modality wherever feasible and desirable;
3. Takes note of the recommendations of the Administrator with respect to programming responsibilities and operational issues contained in paragraphs 30 and 34 of document DP/1988/19/Add.2;
4. Approves the recommendations of the Administrator with respect to revised accounting, auditing and reporting procedures for government-executed projects, contained in paragraphs 54 and 61 of document DP/1988/19/Add.2;

5. Requests the Administrator to implement accounting, reporting and auditing procedures so that Governments, in due course, can themselves assume, to the fullest extent possible, entire responsibility for the custody, use and reporting of financial outcomes of government-executed projects;

6. Also requests the Administrator, together with Governments, to ensure a greater commitment to the allocation of add-on funds for the purposes enumerated in Governing Council decision 82/8 of 18 June 1982, including accounting, reporting and auditing;

7. Invites the Administrator to present to the Governing Council at its thirty-seventh session (1990) a report containing specific proposals and recommendations for the implementation of paragraph 31 of General Assembly resolution 42/196, which calls for further support and flexibility to facilitate the government execution of projects and also to report on the impact of the implementation of the revised accounting, reporting and auditing procedures on: (a) the work-load of the United Nations Development Programme; (b) the commitment and capacity of Governments to assume their responsibility for accounting, reporting and auditing or to contribute to costs incurred by the United Nations Development Programme for this purpose, out of the add-on funds;

8. Authorizes the Administrator to continue, in 1989 and 1990, to charge additional staff resources approved by the Council in decision 87/14 of 19 June 1987 at the level of up to \$400,000 per year to the support costs line of the United Nations Development Programme;

9. Also authorizes the Administrator to establish at United Nations Development Programme headquarters a small unit, with two Professional staff plus supporting services, to administer and monitor audit requirements at a cost not exceeding \$300,000 per year to the support cost line in 1988, 1989 and 1990;

10. Requests the Administrator to undertake an examination of the use of the add-on funds in accordance with decision 88/50 on agency support costs.

36th meeting
1 July 1988

88/19. Agency accountability

The Governing Council,

Stressing the importance of the effective implementation of United Nations Development Programme projects for the long-term progress of recipient countries,

Appreciating the impact the working relationship among partners in the tripartite system can have on effective project implementation,

Noting the Administrator's accountability to the Council for effective use of United Nations Development Programme resources,

Noting further that the two-way relationship between the United Nations Development Programme and the agencies executing United Nations Development Programme projects is an evolving one,

12 Emphasizing the need for continued improvement in the quality of project execution,

1. Appreciates the efforts by the Administrator to identify the options contained in section III of document DP/1988/19/Add.4;

2. Looks forward to a further report on his efforts to the Governing Council at its thirty-sixth session (1989), and urges both the United Nations Development Programme and its executing agencies to participate fully and to collaborate in the exploration of these options;

3. Requests the Administrator to include in his report an explanation of his efforts to reach agreement on a standard basic agreement between the United Nations Development Programme and those executing agencies which have yet to sign such an agreement with the United Nations Development Programme;

4. Stresses the importance of the role of executing agencies in providing, inter alia, sectoral and subsectoral expertise as well as their role in project formulation and execution;

5. Stresses as well, the importance of this expertise to the resident co-ordinator as a support to his function of ensuring coherence of the United Nations system operational activities for development at the field level.

35th meeting
1 July 1988

88/20. Procurement from developing countries:
procurement policies and practices

The Governing Council,

Having considered the report of the Administrator of the United Nations Development Programme (DP/1988/20) and the oral report thereon,

Taking into account the views expressed by its members on the report,

Recalling paragraph 27 of General Assembly resolution 42/196 of 11 December 1987,

1. Notes with concern the continuing difficulty experienced in obtaining adequate statistical information on procurement activities within the United Nations development system;

2. Calls upon the agencies of the United Nations system to continue to provide to the Inter-Agency Procurement Services Unit full statistical information on their procurement activities and to co-operate fully with the Inter-Agency Procurement Services Unit with a view to enhancing the utility of this information;

3. Reaffirms that the overall objective and overriding concern of the Inter-Agency Procurement Services Unit should be the procurement of equipment at the lowest possible cost consistent with the maintenance of adequate standards, without prejudice to the implementation of the other objectives as laid out in decision 79/45 of 10 July 1979;

4. Reaffirms also the need to take concrete measures towards achieving equitable geographic distribution of procurement through the increased utilization of supply sources from developing and underutilized donor countries, consistent with the principle of international competitive bidding and the procurement regulations of the United Nations system, and with maximum effectiveness, with due regard to the full implementation of the preferential arrangements for developing countries;

5. Requests the Administrator to urge the participating and executing agencies to observe and implement the preferential arrangements for developing countries;

6. Invites the Administrator of the United Nations Development Programme, in association with the Inter-Agency Procurement Services Unit, the Department of Technical Co-operation for Development of the United Nations Secretariat and other executing agencies of the United Nations system to consider means by which information on procurement opportunities could be made more readily available to those interested at the headquarters of agencies, at the United Nations Development Programme headquarters in New York and at the Inter-Agency Procurement Services Unit in Geneva;

7. Requests the Administrator to report to the Council at its thirty-sixth session (1989) on developments in the area of procurement by the United Nations development system, with particular emphasis on the need for greater access to information and transparency of activity.

36th meeting
1 July 1988

88/21. Procurement from developing countries

The Governing Council,

Having considered the report of the Administrator on procurement from developing countries (DP/1988/20) and the procurement statistics provided separately,

Taking into account the views expressed by its members on the report,

Recalling paragraph 27 of General Assembly resolution 42/196 of 11 December 1987,

1. Notes the increase in 1987 of procurement of goods and equipment from developing countries;

2. Recognizes with appreciation the efforts of the Inter-Agency Procurement Services Unit to promote procurement from developing countries, including the production of country-specific binders providing information on goods and equipment available to the United Nations development system;

3. Calls upon the Inter-Agency Procurement Services Unit to continue to intensify its assistance to developing countries wishing to increase their involvement in the procurement activities of the United Nations development system;

4. Recognizes that increased procurement from developing countries by the United Nations development system depends on action by all parties, including the United Nations Development Programme, the funding and executing agencies of the United Nations system and Governments;

5. Authorizes the continuation of the two temporary posts approved by decision 87/43 of 19 June 1987;

6. Decides to review the staffing of the Inter-Agency Procurement Services Unit at its thirty-sixth session (1989) in the context of the 1990-1991 biennium budget, taking into account, inter alia, its responsibility for enhancing procurement from developing countries;

7. Invites the Inter-Agency Procurement Working Group to respond positively to invitations from developing countries when determining the venue of its annual meeting, thereby ensuring that developing countries also benefit from contact with agency procurement personnel;

8. Requests the Administrator to report to the Council at its thirty-sixth session (1989) on the issue of procurement from developing countries.

36th meeting
1 July 1988

88/22. Activities in the field of drug abuse control

The Governing Council,

Noting the report of the Administrator on activities in the field of drug abuse for the period 1986 to 1988 (DP/1988/21),

1. Notes the signing of a new agreement by the Administrator of the United Nations Development Programme and by the Executive Director of the United Nations Fund for Drug Abuse Control covering the working arrangements between the United Nations Development Programme and the United Nations Fund for Drug Abuse Control, and requests the Administrator to provide to the Governing Council at its thirty-sixth session (1989) an interim report on how these arrangements are working;

2. Commends donor countries for their decisive contributions to the United Nations system activities in drug abuse control.

35th meeting
1 July 1988

88/23. Assistance to national liberation movements recognized in its area by the Organization of African Unity

The Governing Council,

Having considered the report of the Administrator on assistance given to national liberation movements recognized in its area by the Organization of African Unity (DP/1988/2),

Taking into account the views expressed thereon during the debate in the Council,

1. Takes note of the report of the Administrator;

2. Notes with satisfaction that United Nations Development Programme assistance to national liberation movements recognized in its area by the Organization of African Unity is being effectively carried out in accordance with the first programme of assistance to national liberation movements (DP/CP/NLM/1), which forms the basis for fourth-cycle assistance to these movements;

3. Endorses the increased emphasis given to co-ordination in the planning and management of assistance to national liberation movements funded by various donors, and welcomes the steps taken by the United Nations Development Programme to enhance the capacity of the national liberation movements themselves to manage effectively such co-ordination;

4. Requests the Administrator to continue to assist with maximum efficiency and flexibility within the mandate of the Programme the national liberation movements recognized in its area by the Organization of African Unity and to report to the Governing Council at its thirty-sixth session (1989) on the implementation of this assistance as well as on the major trends and features thereof.

35th meeting
1 July 1988

88/24. Role of the United Nations Development Programme in the implementation of the United Nations Programme of Action for African Economic Recovery and Development 1986-1990

The Governing Council,

Recalling the United Nations Programme of Action for African Economic Recovery and Development 1986-1990, adopted by the General Assembly (S-13/2, annex) and the subsequent decision 86/27 of 27 June 1986 adopted by the Governing Council of the United Nations Development Programme authorizing and encouraging the Administrator to assist in the implementation of the United Nations Programme of Action,

Recalling further Governing Council decision 87/23 of 18 June 1987,

Recalling further resolution 635 (XXIII) on drought and desertification and resolution 641 (XXIII) on the campaign against locusts and grasshoppers adopted by the Conference of Ministers of the Economic Commission for Africa in April 1988,

Considering resolution ES-2/1 adopted by the Economic Commission for Africa Conference of Ministers at its second extraordinary meeting, in October 1986, requesting the Administrator of the United Nations Development Programme and the Executive Secretary of the Economic Commission for Africa to continue working closely in carrying out all activities concerning the formulation, preparation and implementation of the African regional programme under the fourth programming cycle,

Recognizing the need for additional resources to be mobilized specifically for the implementation of the United Nations Programme of Action for African Economic Recovery and Development,

Conscious of the provisions of General Assembly resolution 42/196 of 11 December 1987 and in particular of paragraph 13 thereof,

Taking note of the Administrator's reports contained in documents DP/1988/24 and DP/1988/65,

1. Appreciates the various actions and initiatives taken by the United Nations Development Programme in responding to the critical economic situation in Africa and towards the implementation of the United Nations Programme of Action for African Economic Recovery and Development;

2. Welcomes the approval of all the fourth cycle country programmes and the intercountry programmes which reflect the priorities contained in the United Nations Programme of Action for African Economic Recovery and Development and calls upon the Administrator in concert with the recipient countries to intensify efforts as a matter of urgency to speed up programme delivery in Africa, bearing in mind the need to improve the quality and impact of United Nations Development Programme-funded technical assistance projects;

3. Welcomes the close collaboration between the United Nations Development Programme, the Economic Commission for Africa, the Organization of African Unity, the African Development Bank and African subregional economic integration organizations in the implementation of the United Nations Programme of Action for African Economic Recovery and Development;

4. Notes with interest the close collaboration between the United Nations Development Programme and the Bretton Woods institutions in Africa, while preserving the specific mandate and policies of the individual institutions;

5. Requests the Administrator, in consultation with relevant United Nations organs and bodies and recipient countries and/or intergovernmental organizations to do his utmost to speed up the approval process for projects submitted by those organizations so as to support subregional economic integration efforts in Africa;

6. Requests the Administrator to continue his efforts to mobilize additional resources and provide increased support, as a matter of priority, to African countries for the full implementation, follow-up and monitoring of the United Nations Programme of Action for African Economic Recovery and Development;

7. Urges the Administrator to continue his efforts to identify more concrete and innovative approaches and actions in support of the United Nations Programme of Action for African Economic Recovery and Development and to adequately consult with African Governments in the formulation of such approaches and actions;

8. Urges further the Administrator to support the implementation of the United Nations Plan of Action to Combat Desertification and to urgently support the emergency activities against locusts;

9. Welcomes the Administrator's proposal to hold three subregional meetings of Ministers of Planning (West, Central, Eastern and Southern African subregions)

in late 1988, the goal of which is to ensure that the United Nations Development Programme adapts to the changing circumstances in Africa and that the programmes and projects funded by the United Nations Development Programme continue to be truly reflective of African policies and priorities; and urges the Administrator to hold a similar meeting for the North African subregion;

10. Takes note particularly of the support of the United Nations Development Programme for the efforts made by the African Development Bank to develop an innovative scheme for the refinancing of African debts and urges the United Nations Development Programme to play an active role in the development of this scheme at the national level at the request of interested countries;

11. Requests the Administrator to ensure continued support from the United Nations Development Programme for actions of the United Nations Steering Committee for the implementation of the United Nations Programme of Action for African Economic Recovery and Development;

12. Urges the Administrator to take concrete steps to ensure the appropriate involvement of women in all United Nations Development Programme programmes and projects related to the priority areas of the United Nations Programme of Action for African Economic Recovery and Development;

13. Urges also the United Nations Development Programme to continue to strengthen its ties with non-governmental organizations and, subject to approval by recipient Governments, to ensure their greater involvement in the implementation of United Nations Development Programme-sponsored programmes;

14. Requests the Administrator to report to the Council at its thirty-sixth session (1989) on actions taken to implement this decision.

35th meeting
1 July 1988

88/25. Evaluation

The Governing Council,

Noting the report of the Administrator on evaluation (DP/1988/14),

Welcoming the steps taken by the Administrator to integrate evaluation results more fully into the mainstream of the activities of the United Nations Development Programme,

Supporting his efforts to strengthen and standardize, in co-operation with the specialized agencies, the evaluation and monitoring practices and methodologies of the United Nations system,

Taking note of the proposed work programme for 1988-1989 of the Central Evaluation Office,

Noting the increased activities of the Central Evaluation Office,

1. Stresses that particular attention should be given to enhancing the evaluation capacity of recipient countries;

2. Requests the Administrator to review the staffing arrangements of the Central Evaluation Office in relation to its present and future work-load, and to make proposals to the Governing Council at its thirty-sixth session (1989) within the framework of the 1990-1991 budget proposals.

35th meeting
1 July 1988

88/26. Pre-investment activities

The Governing Council,

Noting the report of the Administrator on pre-investment activities (DP/1988/25) and the opinions expressed during the discussion of the report,

1. Appreciates the increase in the number of development finance institutions with which the United Nations Development Programme has established special interest arrangements within their respective mandates and the rise in the value of investment commitments made by most of these institutions and encourages the Administrator to seek an improvement in investment commitments from those international financial institutions where there has been a decline;

2. Commends the Administrator of the United Nations Development Programme for initiating reimbursable aid mechanisms to finance pre-investment activities, and for strengthening the links of the United Nations Development Programme pre-investment activities with the Caribbean and African Project Development Facilities;

3. Encourages the Administrator of the United Nations Development Programme to continue to collaborate with international development and finance institutions in providing the staff of the United Nations Development Programme and the Governments of developing countries with training in pre-investment studies and investment development techniques;

4. Requests the Administrator to report whenever necessary on the activities of the United Nations Development Programme in this area.

35th meeting
1 July 1988

88/27. Co-operation with non-governmental organizations and grass-roots organizations

The Governing Council,

Recalling its decisions 84/4 of 29 June 1984 and 86/15 of 27 June 1986,

1. Takes note with satisfaction of the report submitted by the Administrator as contained in document DP/1988/15;

2. Notes with appreciation the initiative taken in establishing the Partners in Development Programme as part of plans to strengthen co-operation through

support to small-scale grass-roots development activities undertaken by indigenous non-governmental organizations in recipient countries, and to strengthen the technical and managerial capabilities of these organizations; and requests the Administrator to submit to the Council at its thirty-sixth session (1989) a report on the work of this programme;

3. Endorses activities already under way that are leading to the establishment of an Africa 2000 Network of African non-governmental organizations working to support communities in natural resources management, community forestry, food production and environmental protection activities, and also endorses the setting up of a trust fund administered by the United Nations Development Programme for this purpose;

4. Requests the Administrator to take further steps to strengthen the capacity of recipient Governments to work with non-governmental organizations by helping with data collection, facilitating dialogue, providing appropriate institutional support and involving non-governmental organizations in programme and project design when appropriate;

5. Invites Governments and organizations to contribute to the Africa 2000 Network Trust Fund;

6. Requests the Administrator to continue to examine, jointly with specialized agency partners, ways of simplifying procedures and practices which will facilitate collaboration with grass-roots groups and non-governmental organizations;

7. Urges the Administrator to continue measures, including training, to strengthen the United Nations Development Programme staff capabilities to support United Nations Development Programme activities in the area of co-operation with non-governmental organizations and grass-roots organizations;

8. Requests the Administrator to report to the Council at its thirty-sixth session (1989) on measures taken in accordance with the above recommendations.

35th meeting
1 July 1988

88/28. Women in development

The Governing Council,

Having considered the report of the Administrator on programme implementation: women in development (DP/1988/15 and Add.1),

1. Notes with appreciation the progress made in the work of the Division for Women in Development and of the United Nations Development Programme generally, to ensure larger roles for women as participants and beneficiaries of United Nations Development Programme-funded projects and programmes;

2. Supports the emphasis in the approach of the United Nations Development Programme that women-in-development initiatives must be country- and culture-specific, action-oriented, and must respond to national priorities;

3. Recognizes the importance to the improvement of programme and project design of appropriate economic and social information disaggregated by sex, and the appropriate role of field offices in gathering such information;

4. Expresses satisfaction with the practical and positive outcome of project appraisals as regards the integration of women in regular United Nations Development Programme projects;

5. Notes the initiative taken by the Division to examine the feasibility of more gender-responsive programming and invites interested Governments to participate in it; and requests the Administrator to submit a progress report thereon to the Council at its thirty-sixth session (1989);

6. Expresses satisfaction with the staff training programme and encourages its expansion and diversification, and the inclusion, wherever possible, of agency and Government representatives involved in United Nations Development Programme-supported programmes and projects; and requests information on the development of the staff training programme and its coverage to be presented to the Council at its thirty-sixth session (1989);

7. Stresses the responsibility of the United Nations Development Programme in the follow-up to the Nairobi Forward-looking Strategies for the Advancement of Women and its participation in inter-agency collaboration to this end;

8. Reiterates the need for co-operation and complementarity between the Division for Women in Development and the United Nations Development Fund for Women as well as the International Research and Training Institute for the Advancement of Women, bearing in mind the need to avoid duplication, and requests the Administrator to report to the Council at its thirty-sixth session (1989) on how these relationships work;

9. Requests the Administrator to report to the Governing Council at its thirty-sixth session (1989) on how women-in-development perspectives are reflected in the work of the United Nations Development Programme.

35th meeting
1 July 1988

88/29. Experience in human resources development

The Governing Council,

Welcoming the useful review analysis of the experience of the United Nations Development Programme since 1970 in human resources development,

Reiterating its recognition that human resources development is an integral part of all development activities, not only as an instrument of self-sustained growth but also as an objective of development itself,

1. Notes with concern the prevailing constraints identified in the Administrator's report (DP/1988/62) - insufficient data, inappropriate curricula of training and educational institutions, and inadequate incentives - which limit the impact of United Nations Development Programme-funded human resources development

projects, and recommends that these be taken into consideration in designing United Nations Development Programme-assisted projects;

2. Supports the intention of the Administrator to devise a methodology aimed at measuring the impact of human resources development projects on social and economic development;

3. Invites the Administrator to capture and synthesize technical co-operation experience and thus ensure that future assistance furnished by the United Nations Development Programme achieves maximum impact;

4. Urges the Administrator, in designing human resources development projects, to take account of the long-term nature of the institution-building process;

5. Recommends that the Administrator utilize the national technical co-operation assessments and programmes and other appropriate mechanisms in undertaking comprehensive assessments of the technical co-operation needs for human resources development in recipient countries at their request;

6. Requests the United Nations Development Programme to assist those Governments which seek its help to explore the possibility of financing their human resources requirements beyond traditional sources;

7. Stresses the importance of strengthening local training and educational institutions and invites the Administrator to provide support for their establishment and upgrading in United Nations Development Programme-funded projects;

8. Calls upon the Administrator to support those aspects of the resolution from the Khartoum Conference on the Human Dimension of Africa's Economic Recovery and Development that are within the mandate of the United Nations Development Programme; and also urges him to contribute in any way possible to the implementation of the specific proposals for action included in the Jakarta Plan of Action on Human Resources Development in the ESCAP Region.

35th meeting
1 July 1988

88/30. Second United Nations Conference
on the Least Developed Countries

The Governing Council,

Recalling General Assembly resolution 42/177 of 11 December 1987, in which the Assembly decided to convene a United Nations Conference on the Least Developed Countries in September 1990 and to accept the offer of the Government of France to host the Conference;

1. Requests the Administrator, in close consultation with the Secretary-General of the United Nations Conference on Trade and Development, to assist the least developed countries to ensure that they are able to participate fully in the preparations, including preparatory meetings, for the 1990 United Nations Conference, and in the Conference itself;

2. Decides that such assistance should be funded from the Special Measures Fund for the Least Developed Countries;

3. Requests the Administrator to submit a report on the proposed participation of the United Nations Development Programme in the preparation for the Conference to the Council at its special session in February 1989.

35th meeting

1 July 1988

88/31. Mid-term review of resources for the fourth programming cycle

A

The Governing Council,

Having considered the forecasts and assumptions made by the Administrator as stated in document DP/1988/26 on the basis of which additional resources in United States dollars are likely to be \$676 million for the remainder of the cycle 1987-1991,

Taking into account that the increase of resources is partly due to the appreciation in the value of some national currencies in relation to the United States dollar,

1. Reaffirms its decision 85/16 of 29 June 1985, in particular paragraph 3, whereby it had decided that for the purposes of forward planning an assumed average annual growth of total voluntary contributions of at least 8 per cent on a basis of the target of \$700 million anticipated for 1986, shall apply, and appeals to all contributors to increase their contributions in order to achieve this goal;

2. Decides that of the \$676 million additional resources, \$600 million will be available for programming after provision for agency support costs of \$76 million;

3. Confirms that Special Programme Resources will be allocated at the rate of 1.24 per cent of the total \$676 million or \$8.38 million; and decides to augment these Special Programme Resources resources by an amount of \$101.62 million, making a total of \$110 million for Special Programme Resources, the totality of these Special Programme Resources resources to be used for purposes indicated in the paragraphs below;

4. Further decides that the amount of \$490 million will be distributed between country and intercountry indicative planning figures in accordance with the criteria established in decision 85/16, paragraph 5 (a) and 5 (b);

5. Agrees that in respect of country indicative planning figures the distribution should take into consideration the loss of purchasing power of indicative planning figures due to exchange rate fluctuations;

6. Decides therefore that the additional country indicative planning figures will be calculated in accordance with the following formula:

(a) Fifty per cent of the amount will be distributed proportionally to their existing indicative planning figures for the fourth cycle, and 50 per cent to be distributed in accordance with the criteria elaborated in paragraph 5 (d) (i) to 5 (d) (vi) of decision 85/16;

(b) The resultant indicative planning figures to constitute floors and ceilings in substitution for those established in paragraph 5 (d) (iv) and 5 (d) (v) of decision 85/16;

7. Decides further that the indicative planning figure for national liberation movements, the indicative planning figure for Namibia and the multi-island indicative planning figures shall be increased by a percentage equal to the average increase for countries belonging to the group of countries with a per capita gross national product between \$750 and \$1,500;

8. Further decides to increase the multi-island indicative planning figure by \$2.5 million for the cycle, so as to establish a Pacific multi-island indicative planning figure to be financed from the unallocated indicative planning figures;

9. Decides that the additional amount of \$110 million for Special Programme Resources will be allocated by three main categories as follows:

(a) Thirty million dollars for activities previously agreed by the Council and included in paragraph 35 (i) to 35 (iv) of document DP/1988/26. This amount is to be allocated in as close a proportion as possible to the existing earmarkings by broad categories previously enumerated, pending review by the Council at its special session in February 1989;

(b) Twenty million dollars for the Special Plan of Economic Co-operation for Central America, pursuant to paragraph 3 of General Assembly resolution 42/231, to be used for the promotion, co-ordination, implementation and follow-up of the objectives of the Special Plan through existing regional and subregional institutions;

(c) Sixty million dollars for a Special Programme for Management Development and Related Institution-building, the provisions of which are enumerated in paragraph 10 below;

10. Decides to establish a Special Programme for Management Development and Related Institution-building, to be known as the Management Development Programme, initially proposed as Management Facility in document DP/1988/76 as supplemented by the Administrator's introductory statement and the further clarification made by him and taking into account views expressed by the delegates in the debate, which will operate under the following principles:

(a) The programme will be available to all countries wishing to participate and in order to ensure a fair regional balance in administering the funds available under this programme, no more than 50 per cent of the resources will be allocated to programmes in one region;

(b) The programme will operate only in response to requests from developing countries to assist them to design and/or implement long-term, sectoral or multisectoral programmes of management development and related institution-building;

(c) No conditionality will be applied in the use of these funds or in the activities of the programme other than the normal requirements of United Nations Development Programme programmes;

(d) The use of this facility will not be related to the implementation of any policy other than that of the Governments concerned;

(e) The activities of the United Nations Development Programme in this field should not be conditional upon those of any other organization;

11. Requests the Administrator to provide, to the Governing Council at its special session in February 1989, details of the guidelines for the use of the Management Development Programme, as well as a report on its operation;

12. Notes with respect to paragraph 23 of document DP/1988/51, that the Special Measures Fund for the Least Developed Countries shall continue to exist as a separate fund and be used for purposes as established by the Council;

13. Agrees with the Administrator's proposal in paragraph 14 of document DP/1988/26 that notwithstanding decisions 80/50 of 30 June 1980, 85/16 of 29 June 1985 and 87/42 of 19 June 1987, regarding the level of the operational reserve, to maintain for the time being the reserve at its current level of \$200 million, and decides further to review on an annual basis the need to increase the operational reserve in accordance with the above decisions;

14. Considering that the forecasts of likely additional resources dealt with in document DP/1988/26 is based on assumptions which may or may not be realized, the Council requests the Administrator:

(a) To restrict commitments against categories both for additional indicative planning figures and special programme resources on the basis provided in paragraph 26 of document DP/1988/26;

(b) To review the resource situation each year in the light of voluntary contributions, exchange rates and other related factors and report to the Council each year at its June session;

15. Decides that if the increase in resources foreseen in the present decision does not materialize, equal proportional amounts will be deducted from Special Programme Resources and indicative planning figure allocations and paragraph 18 of decision 85/16 shall apply with Special Programme Resources additionally to be taken into account;

16. Decides that if the resources to be programmed should in future increase over and above the amounts foreseen in the present decision, any additional resources will be distributed in accordance with the formula set out in decision 85/16.

36th meeting
1 July 1988

B

Assistance to Lebanon

The Governing Council,

Recalling its decisions 80/30 of 26 June 1980, 81/16 of 27 June 1981, 81/18 of 26 June 1981, 82/16 of 18 June 1982, 83/13 and 83/14 of 15 June 1983, and 84/16 of 29 June 1984,

Bearing in mind the concern expressed by Member States about the aggravated situation in Lebanon and their interest in its returning to normal conditions of life and in its reconstruction and development,

Aware of the deteriorating socio-economic conditions of the Lebanese people and the magnitude of their unmet needs,

Noting with great concern the unprecedented inflation in Lebanon during the last four years and the catastrophic erosion of the value of the Lebanese currency, which has become equal to only one hundredth of its October 1984 value,

Convinced that there is urgent need for assisting the Government of Lebanon in its efforts for reconstruction and development,

1. Requests the Administrator to take urgently the necessary steps, in collaboration with the Government of Lebanon and the World Bank, to obtain the necessary statistical data needed to adjust Lebanon's interim illustrative indicative planning figure for the fourth cycle;

2. Requests the Administrator to continue to approve, on a temporary basis, projects submitted by the Government of Lebanon, to be financed by the interim illustrative indicative planning figure for the fourth cycle and the remaining funds brought forward from the third cycle;

3. Further requests the Administrator to take, in co-operation with the Government of Lebanon, all necessary steps to accelerate programme activities in the country and in this respect authorizes expenditures in the next year up to 60 per cent of the current provisional calculated indicative planning figure for the fourth cycle and the carry over from the third cycle;

4. Decides to examine the situation of Lebanon at its thirty-sixth session (1989), as a matter of priority.

36th meeting
1 July 1988

C

Net contributor status

The Governing Council,

Recalling its decision 85/16 of 29 June 1985,

1. Decides that net contributor obligations will be waived for any year in respect of which the per capita gross national product of net contributor countries falls below the thresholds established in paragraph 11 of decision 85/16;

2. Decides to defer further consideration of the item "Net contributor status" to the special session of the Council in February 1989 on the understanding that notwithstanding the provisions of decision 85/16, the Administrator could postpone taking action until March 1989;

3. Requests the Administrator to revise the formula for calculating the share of local office costs to be paid by each country covered by a multi-country office so that it takes into consideration likely fourth cycle indicative planning figure expenditures instead of pro rata annual fourth cycle indicative planning figures, and further requests the Administrator to use flexibility in the application of decision 84/9 of 29 June 1984 and paragraph 9 (a) and (b) of document DP/1988/70.

36th meeting

1 July 1988

88/32. Fight against the locust and grasshopper infestation in Africa

The Governing Council,

Deeply concerned by the extent and seriousness of the locust and grasshopper infestation in Africa, particularly in North and West Africa and in the Sahel, which may adversely affect the programmes embarked upon by the African countries, the donor countries and the international organizations with a view to ensuring the agricultural development and food security and self-sufficiency of Africa,

Recalling General Assembly resolution 41/185 of 8 December 1986 and Economic and Social Council resolutions 1988/2 of 5 February 1988 and 1988/3 of 24 May 1988 concerning the locust and grasshopper infestation in Africa, as well as resolution 641 (XXIII) adopted by the Conference of Ministers of the Economic Commission for Africa in April 1988,

Bearing in mind the United Nations Development Programme regional programme adopted by the Arab countries at their intergovernmental meeting held at Casablanca from 16 to 18 March 1988,

Noting with satisfaction the initiatives taken by the Maghreb countries and the countries members of the Permanent Inter-State Committee on Drought Control in the Sahel, as well as the co-ordination between these countries and donors, inter alia, at meetings of the Food and Agriculture Organization of the United Nations,

Noting that, despite the commendable efforts of the countries affected and the international community to contain the locust and grasshopper infestation, Africa lacks the resources required to cope with the large-scale outbreaks anticipated in the coming autumn and to finance a medium-term and long-term programme aimed at the eradication of this scourge,

Aware that desert locust control requires maximum rapidity and flexibility in the mobilization of appropriate human, scientific, technical, material and financial resources,

1. Endorses the project INT/88/705 contained in document DP/PROJECTS/REC/29 and Corr.1;

2. Urges the United Nations Development Programme and appeals to other sources of financing to provide, within their mandate, as a matter of urgency, the countries affected with the resources they require to cope with present outbreaks of desert locusts and grasshoppers and to contain the infestations expected to occur in the coming months;

3. Invites the United Nations Development Programme and other sources of financing to provide the countries affected with appropriate resources enabling them to devise and implement a regional strategy for the continuous and co-ordinated control of the locust scourge with a view to its eventual eradication;

4. Requests the United Nations Development Programme regional offices involved in the fight against locust and grasshopper infestation to co-ordinate their activities closely with the countries affected and/or the appropriate international, regional and subregional organizations in this field with a view to obtaining effective control of locust and grasshopper infestations, while safeguarding the environment;

5. Invites the donor countries to continue to provide the countries affected with the products, equipment and aircraft necessary in the urgent fight against this scourge.

35th meeting
1 July 1988

88/33. Country and intercountry programmes and projects

The Governing Council

I

1. Takes note of the report of the Administrator on the analysis of country programme trends during the third and fourth indicative planning figure cycles (DP/1988/31);

II

2. Also takes note of the reports of the Administrator on the implementation of selected country programmes in the Africa region (DP/1988/27), in the Arab States and European region (DP/1988/29), in the Asia and Pacific region (DP/1988/28), and in the Latin America and Caribbean region (DP/1988/30);

III

3. Approves the following country programmes for the duration of their programme period and within the limits of their illustrative planning figures for the period 1987-1991, taking into account the balance of overexpenditure and underexpenditure of their 1982-1986 indicative planning figures:

Bahrain	DP/CP/BAH/4
Benin	DP/CP/BEN/4 DP/CP/BEN/NOTE/4
Burkina Faso	DP/CP/BKF/4 DP/CP/BKF/NOTE/4
Cape Verde	DP/CP/CVI/3
Congo	DP/CP/PRC/3
Kenya	DP/CP/KEN/5 and Corr.1 DP/CP/KEN/NOTE/5
Maldives	DP/CP/MDV/4
Niger	DP/CP/NER/4 DP/CP/NER/NOTE/4
Qatar	DP/CP/QAT/2
Sao Tome and Principe	DP/CP/STP/3 and Corr.1
Sudan	DP/CP/SUD/3 and Corr.1 DP/CP/SUD/NOTE/3
Trinidad and Tobago	DP/CP/TRI/4 DP/CP/TRI/NOTE/4
Uganda	DP/CP/UGA/3 DP/CP/UGA/NOTE/3

IV

1. Takes note of the extension of the following country programme:
Iran (Islamic Republic of) DP/CP/IRA/EXTENSION II;
2. Takes note of the proposed regional programme for the Arab States (DP/RAB/2);
3. Approves the emergency assistance to meet short and intermediate needs for desert locust control (INT/88/705) as contained in document DP/PROJECTS/REC/29 and Corr.1.

35th meeting
1 July 1988

A

The Governing Council,

Taking into account the views expressed by delegations at its thirty-fifth session (1988) during consideration of matters concerning the United Nations Population Fund,

Emphasizing the sovereignty of nations in the formulation, adoption and implementation of their population policies, consistent with basic human rights and responsibilities of individuals, couples and families,

Recalling paragraphs 2 and 3 of General Assembly resolution 3019 (XXVII) of 18 December 1972, concerning the role of the Governing Council of the United Nations Development Programme relating to the United Nations Population Fund,

Also recalling paragraphs 1 and 2 of Economic and Social Council resolution 1763 (LIV) of 18 May 1973, reaffirmed by the Economic and Social Council in resolution 1986/7 of 21 May 1986, that set forth the aims and purposes of the United Nations Population Fund,

1. Takes note of the reports of the Executive Director of the United Nations Population Fund on the activities of the Fund in 1987 (DP/1988/32 (Parts I and II) and DP/1988/33 (Parts I and II));

2. Notes with satisfaction the new programme directions of the Fund, in particular improved substantive analysis, strategic programming and staff development and training;

3. Notes with satisfaction the continued expansion of the resources of the Fund in 1987, particularly in view of the continued absence of a contribution from its traditional major donor;

4. Invites all countries that are able to do so to increase their contributions in 1988 and future years and to make their payments as early as possible in the year for which the pledge is made;

5. Notes with satisfaction the proportions of assistance allocated to the highest priority programme areas, particularly the increase in both the volume and percentage of total programme resources allocated to family planning;

6. Endorses the modified criteria and their threshold levels (per capita gross national product of \$750 or under, gross reproduction rate of 2.0 or more, infant mortality rate of 120 or more, annual population increment of 100,000 or more, agricultural population density of 2.0 or more persons per hectare and female literacy rate of 40 per cent or under) to be used in designating priority countries; decides to allocate 80 per cent of country programme resources to the priority countries; requests the Executive Director to submit a report to the Governing Council at its thirty-eighth session (1991) on the implementation of the modified criteria, taking into account the findings of the review and assessment exercise, and requests further the Executive Director to submit a report to the Governing Council at its fortieth session (1993), reviewing the Fund's experience in implementing the modified criteria and in reaching the 80 per cent target;

7. Welcomes the Fund's increased emphasis on monitoring and evaluation as an integral part of its programming process, in particular the shift in the focus of independent, in-depth evaluations from individual projects to country and intercountry programmes and to technical areas and issues in a global comparative perspective, the establishment of an evaluation data base for lessons learned, the fullest possible use of evaluation results during the programming cycle, and the emphasis on training in evaluation; and requests the Executive Director to provide to the Council at its thirty-sixth session (1989), in her annual report, information on the Fund's experience with the system of feedback, and to include in her periodic report on evaluation to the thirty-seventh session of the Governing Council (1990) an overview of internal evaluation activities;

8. Welcomes the continued increase in both volume and percentage terms of United Nations Population Fund assistance to sub-Saharan Africa and urges the Executive Director to increase further the attention given to this region;

9. Urges that steps be taken to augment the resource base, so that even while increasing the emphasis on assistance to sub-Saharan Africa, support for programmes in other regions is maintained at present levels, if not increased;

10. Requests the Executive Director to submit a report to the Council at its thirty-sixth session (1989) on the status of the implementation of the strategy for United Nations Population Fund assistance to sub-Saharan Africa;

11. Welcomes the Fund's special efforts under the Secretary-General's initiative for Central America;

12. Notes with satisfaction the Fund's activities, under the leadership of the World Health Organization and in collaboration with other United Nations agencies, to assist developing countries, upon their request, in efforts to fight the AIDS pandemic, and requests the Fund once again to include a special section on AIDS in the report of the Executive Director for 1988;

13. Notes with satisfaction the Fund's continuing efforts and new initiatives to emphasize policy and programme co-ordination and co-operation with concerned organizations, programmes and agencies of the United Nations system, notably with the other members of the Joint Consultative Group on Policy, as well as with the non-governmental organization community and bilateral population assistance programmes;

14. Encourages the United Nations Development Programme and the United Nations Population Fund to continue their efforts to co-ordinate their inputs into country programmes and to assist countries, at the request of the countries, in co-ordinating the two programmes so as to ensure the complementarity and consistency of these programmes and in integrating to an even greater extent demographic data and population issues in their development plans;

15. Notes with satisfaction the systematic efforts of the Fund in the Women, Population and Development sector, in particular the extension of training in the incorporation of women's concerns in population programmes for staff in the field and at headquarters, as well as for their national counterparts, and welcomes the adoption of measures to ensure that all aspects of programming reflect due attention to gender-specific issues, such as the recognition of women as resource managers, and the need for the collection and analysis of statistical data on women;

16. Encourages the Fund to continue to increase support for activities related to population issues specifically designed to improve the status of women;

17. Underscores the importance of devoting, upon request by Governments, sufficient resources for the financing of socio-cultural studies on families' attitudes, beliefs and practices with regard to fertility and family planning in order to better formulate the content of family planning information and education among target populations;

18. Notes with satisfaction the publications, including the annual State of World Population report, produced by the United Nations Population Fund in conformity with its mandate to promote awareness of population and related issues both in developed and developing countries (Economic and Social Council resolution 1763 (LIV)), and requests the Executive Director to consider Arabic, Chinese and Russian language versions also of basic publications, when appropriate.

35th meeting
1 July 1988

B

The Governing Council,

Having considered the work plan for 1989-1992 and request for approval authority (DP/1988/34) and the report on the financial implementation of Governing Council-approved United Nations Population Fund country programmes and projects (DP/1988/35),

1. Endorses the Executive Director's planning proposals set out in paragraphs 29 and 30 of document DP/1988/34;

2. Approves the revised programme ceiling for 1988 of \$173.7 million as contained in document DP/1988/34, including an overprogramming authority of up to 10 per cent of new programmable resources in 1988;

3. Decides to maintain the level of permitted overprogramming of up to 10 per cent of new programmable resources for 1989;

4. Endorses the resource forecast shown in table H of document DP/1988/34 and the proposed distribution plans set out in tables I and J of the work plan as modified by the decision to allocate 80 per cent of country programme resources to the priority countries, while drawing the attention of the Executive Director to the concerns expressed on the share of intercountry activities;

5. Authorizes the net additional approval authority for programming in accordance with the work plan in the amounts of:

(a) \$63.7 million for 1989, to bring the total for 1989 to 100 per cent of the provisional programme ceiling for 1989, or \$179 million;

(b) \$42.3 million for 1990, to bring the total for 1990 to 75 per cent of the new programmable resources for 1990, or \$119.2 million;

(c) \$48 million for 1991, to bring the total for 1991 to 50 per cent of the new programmable resources for 1991, or \$86.4 million;

(d) \$46.7 million for 1992, to bring the total for 1992 to 25 per cent of the new programmable resources for 1992.

35th meeting
1 July 1988

C

The Governing Council

1. Approves the following country programmes:

Benin	DP/FPA/CP/32
Bhutan	DP/FPA/CP/33
Cape Verde	DP/FPA/CP/34
Colombia	DP/FPA/CP/44
Costa Rica	DP/FPA/CP/46
Gabon	DP/FPA/CP/36
Guatemala	DP/FPA/CP/45
Lesotho	DP/FPA/CP/37
Nepal	DP/FPA/CP/41
Paraguay	DP/FPA/CP/43
Peru	DP/FPA/CP/47
Swaziland	DP/FPA/CP/38
Turkey	DP/FPA/CP/35
Uganda	DP/FPA/CP/40
Viet Nam	DP/FPA/CP/42 and Corr.1
Zambia	DP/FPA/CP/39

2. Approves the following regional programmes:

(a) The regional programme for the sub-Saharan Africa area, 1988-1991, as contained in document DP/1988/37/Add.2;

(b) The regional programme for the Arab States and European area, 1988-1991, as contained in document DP/1988/37/Add.3;

(c) The regional programme for the Asia and the Pacific area, 1988-1991, as contained in document DP/1988/37/Add.4;

(d) The regional programme for the Latin American and Caribbean region, 1988-1991, as contained in document DP/1988/37/Add.5;

3. Approves the interregional programme, 1988-1991, as contained in document DP/1988/37/Add.1, with the exception of the following four projects (described in some detail in the annex to document DP/1988/39), which were referred to the Budgetary and Finance Committee (see paras. 12, 13, 16, 17, 18 and 19 of decision 88/36):

- (a) Management Information Systems project;
- (b) Publications aimed at increasing awareness of population issues;
- (c) Review and assessment;
- (d) Monitoring of multilateral population programmes;

4. Requests the Executive Director to submit in her annual report a progress report on the implementation of each of the five programmes mentioned in paragraphs 2 and 3 above to the thirty-sixth session (1989) of the Governing Council and a status report to the thirty-seventh session (1990).

35th meeting
1 July 1988

88/35. United Nations Population Fund: population,
resources and environment

The Governing Council,

Taking note with appreciation of the United Nations Population Fund 1988 State of World Population Report entitled, "Safeguarding the future", on the theme of population, resources and environment,

Recalling General Assembly resolution 42/187 of 11 December 1987 on the report of the World Commission on Environment and Development,

Also recalling General Assembly resolution 42/186 of 11 December 1987 on the Environmental Perspective to the Year 2000 and Beyond, in particular the section on population,

1. Recognizes that the effects of resource use, environmental damage and population growth are global in nature and that it is in the common interest of all countries to pursue policies aimed at sustainable and environmentally sound development;

2. Concurs with the recommendations contained in paragraph 9 of section II of the annex to General Assembly resolution 42/186, in particular the need to give special attention to population-related programmes aimed at improving environmental conditions at local levels and to the role of women regarding environment and population;

3. Endorses the "Agenda for change" and the "Conclusion" sections of the Executive Director's 1988 State of World Population report, concerning the requirements to establish a sustainable relationship between human and other resources;

4. Encourages the Fund to extend the reach of family planning programmes in order to meet the great need for such services and to continue to integrate these services with maternal and child health care in close co-operation with the other organizations of the United Nations system competent in this area;

5. Welcomes the Fund's emphasis on women, in both their reproductive role and in their role as managers of the local environment and effective controllers of large sectors of the economy;

6. Confirms and strongly supports the Fund's belief that individuals and communities play an important role in the success of national and international population policies, as do Governments and international organizations;

7. Requests the Executive Director to report to the thirty-sixth session (1989) of the Governing Council on the progress made in United Nations Population Fund programmes and projects towards sustainable development, in particular as concerns population, environment and resources;

8. Further requests that this report be submitted, through the Economic and Social Council, to the General Assembly at its forty-fourth session in accordance with paragraph 12 of General Assembly resolution 42/186 and paragraph 18 of General Assembly resolution 42/187.

35th meeting
1 July 1988

88/36. United Nations Population Fund: financial, budgetary and administrative matters

The Governing Council,

Having considered the revised budget estimates of the administrative and programme support services for the 1988-1989 biennium (DP/1988/39); the annual financial review, 1987 (DP/1988/40); the review of overall staffing requirements in the field and at headquarters (DP/1988/42); the audited accounts of executing agencies (DP/1988/41); and the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1988/44),

Recalling its decision 87/31 of 18 June 1987,

1. Requests the Executive Director to take, as a matter of priority, the appropriate steps within her competence, to correct the situation or conditions that gave rise to the qualifications of the audit opinion of the Board of Auditors and to take without delay, remedial action, also within her competence, in response to the other comments and observations of the Board of Auditors, and to report fully to the Council on progress made in addressing these issues at the thirty-sixth session;

2. Reaffirms the requirement of the Financial Regulations that any significant redistribution of financial resources among the Programmes I, II and III of the administrative and programme support services budget resulting from organizational changes at headquarters should be discussed with the Advisory Committee on Administrative and Budgetary Questions;

3. Requests the Executive Director to maintain for the preparation and presentation of the draft budget for 1990-1991 the current format of the budget presentation and the current appropriation structure;

4. Takes note of the report on staffing requirements (DP/1988/42), which dealt primarily with staffing needs in the field, and requests the Executive Director to take appropriate account of the comments on the report made by delegations;

5. Considers, in view of the complexity of the population field and the related programmes undertaken and supported by the Fund and the global scope of its operations, that the second Assistant Secretary-General post should be staffed at its designated level, without prejudice to the overall application of the relevant provisions of General Assembly resolution 41/213 of 21 December 1987;

6. Approves the establishment, in the administrative and programme support services budget for the biennium 1988-1989, of four new international professional field posts;

7. Also approves the establishment, in the administrative and programme support services budget for the biennium 1988-1989, of 57 new local posts as temporary posts;

8. Requests the Executive Director to present to the Council, in the context of the 1990-1991 budget presentation, a brief summary on the criteria and procedures of the Fund for establishing and staffing regular and temporary posts;

9. Decides to establish the 289 existing temporary local posts as regular posts in the administrative and programme support services budget, with up to 200 to be established through this decision effective for the current biennium and the balance to be established in the framework of the forthcoming biennial budget;

10. Confirms the classification of six international professional posts in the field at the D-1 level, effective from 1 January 1988;

11. Requests the Executive Director to ensure that the staffing of the Finance Branch of the Division for Finance, Personnel and Administration makes provision for adequate professional accounting expertise;

12. Requests the Executive Director to submit to the Council, at its thirty-sixth session (1989), a report on the strategy of the United Nations Population Fund for office automation, including the development of a management information system;

13. Decides, without prejudice to its final decision on the strategy for overall office automation, including the proposed management information system, to include under Programme II of the administrative and programme support services budget for the biennium 1988-1989 an additional appropriation of \$240,000, effective 1 July 1988, for two temporary professional posts for the purpose of assisting and monitoring system development;

14. Decides to include under Programme II of the administrative and programme support services budget for the biennium 1988-1989 an additional appropriation of \$800,000 for renovation of the headquarters office, with the total outlay for this activity not to exceed \$1 million, and the difference between the appropriation and the overall ceiling to be derived from savings in the administrative and programme support services budget, and requests the Executive Director to report on the expenditure of these resources;

15. Decides to increase the subvention to the United Nations Development Programme/United Nations under Programme II of the administrative and programme support services budget for the biennium 1988-1989 by an additional appropriation of \$164,500, and the budgetary provision for external audit by an additional appropriation of \$10,800;

16. Decides to include under Programme III of the administrative and programme support services budget for the biennium 1988-1989 an additional appropriation of \$500,000 for the conduct of the wide-ranging review and assessment of accumulated population experience in key areas within the United Nations Population Fund mandate;

17. Decides to include under Programme III of the administrative and programme support services budget for 1988-1989 an additional appropriation of \$48,000 to finance monitoring of multilateral population programmes entrusted to the United Nations Population Fund by the Secretary-General in 1987 in accordance with Economic and Social Council resolution 1985/4, paragraph 6;

18. Decides for the current biennium, that the costs of publications aimed at increasing awareness of population issues should continue to be charged to programme resources, and requests the Executive Director to consider Arabic, Chinese and Russian language versions, when appropriate;

19. Requests the Executive Director to report fully to the Council at its thirty-sixth session (1989) on the publication activities supported by the United Nations Population Fund, including insight on the effectiveness and impact of these activities, and to consider integrating the cost of publication activities into the administrative and programme support services budget for the next biennium;

20. Approves, based upon the decisions listed in the preceding paragraphs, a supplementary appropriation in the amount of \$3,709,700 to bring the total appropriation of the revised 1988-1989 biennial budget for administrative and programme support services from \$59,523,700 to \$63,233,400 gross, resulting in total appropriations of \$59,033,400 net by applying overhead credits available to the Fund in the estimated amount of \$3,800,000 and the miscellaneous income from trust funds for support services in the amount of \$400,000 to offset the total gross appropriation as indicated below:

1988-1989 revised biennial budget

(Thousands of US dollars)

Programme	Appropriations
Executive direction and management	7 581.7
Administration and information support services	15 426.9
Programme planning, appraisal and monitoring	18 347.7
Field programme support	21 877.1
Total gross appropriations	63 233.4
Less: Estimated credits and income	4 200.0
Total net appropriations	59 033.4

21. Authorizes the Executive Director to transfer credits between programmes of the administrative and programme support services budget within reasonable limits, with the concurrence of the Advisory Committee on Administrative and Budgetary Questions, and requests her to report thereon to the Council;

22. Also authorizes the Executive Director to accept, on behalf of the Fund, individual donations of up to \$100,000, without prior approval of the Council;

23. Takes note of the annual financial review (DP/1988/40) for 1987;

24. Also takes note of the audited accounts of executing agencies (DP/1988/41).

36th meeting
1 July 1988

88/37. United Nations technical co-operation activities

The Governing Council,

Taking note with appreciation of the report of the Secretary-General on United Nations technical co-operation activities (DP/1988/45 and Add.1-3),

Taking into account the views expressed during the debate thereon,

1. Welcomes the high rate of project implementation by the Department of Technical Co-operation for Development and its efforts to hold down its support costs;

2. Encourages further utilization of the expertise of the Department on population-related issues in keeping with the needs of development countries, funding agencies and the capacities of the Department;

3. Welcomes the steps taken by the Department to promote greater use of project evaluation as a tool to augment the quality and effectiveness of technical co-operation, and urges the Department to take appropriate measures to ensure feedback of the results of evaluation into project formulation, as well as to co-ordinate its evaluation procedures with those of the United Nations Development Programme and the United Nations Population Fund, as appropriate;

4. Requests the Secretary-General to report, when appropriate, to it on the major conclusions of the Department's study on behalf of the Administrative Committee on Co-ordination, on the improvement of the quality of experts for development projects;

5. Reiterates the continuing importance of greater co-operation between the United Nations Development Programme and the Department of Technical Co-operation for Development, inter alia, in the preparation of round-table meetings and national technical co-operation assessments and programmes in keeping with the needs of developing countries;

6. Notes with appreciation and encourages the increasing participation of the Department in the implementation of projects associated with the objectives of

the United Nations Programme of Action for African Economic Recovery and Development;

7. Requests the Department to extend all necessary support to assist African countries in improving their managerial capacities through training and institution-building, and calls upon funding agencies to make maximum use of the expertise of the Department in the field of economic management;

8. Encourages the Department to continue to co-operate closely with the United Nations Development Programme and to contribute effectively to the implementation of the Special Action Programme in Public Administration and Management for Africa;

9. Urges the Department, in co-operation with the United Nations Development Programme, to intensify further its efforts to promote technical co-operation among developing countries in accordance with the Buenos Aires Plan of Action;

10. Requests the Department to intensify its efforts to promote the full integration of women in development and to take into account their concerns in all aspects of its programmes, and requests the Secretary-General to report to the Council on specific measures taken in this respect, including information on the participation of women in its training programmes and seminars and as experts in its programme.

35th meeting
1 July 1988

88/38. United Nations Volunteers programme

A

The Governing Council,

Convinced of the value of volunteers in the United Nations system of operational activities,

Recognizing the contribution the United Nations Volunteers programme can make to providing operational expertise in developing countries,

Recognizing also the importance of the programme as a means of promoting technical co-operation among developing countries,

Noting with appreciation the host country Governments' recognition of the dedication, competence and cost-effectiveness of the United Nations Volunteers,

Taking into account the importance of maintaining and strengthening the universal character of the United Nations Volunteers programme,

1. Takes note of the useful review of the United Nations Volunteers programme;

2. Takes note with appreciation of the Administrator's response to the review, as set out in document DP/1988/46/Add.1;

3. Notes with satisfaction the intention of the Administrator to prepare and to circulate widely a Programme Advisory Note on the appropriate use of Volunteers and to draw its contents to the attention of organizations of the United Nations system;
4. Also notes with satisfaction the increasing practice of the United Nations system of considering the use of Volunteers in the project preparation stage;
5. Invites volunteer-sending organizations to continue to assist in the work of the United Nations system whether by participating in the United Nations Volunteers programme, by providing, at the cost of the sending organizations, volunteers for work in projects in accordance with terms of service and standards of qualification laid down by the Administrator, or by supporting the government or other local counterpart contribution to a project of the United Nations system;
6. Notes the intention of the Administrator to undertake periodic evaluations of the United Nations Volunteers programme and invites him to apprise the Council of these evaluations;
7. Requests the Administrator to inform the Council, as he deems appropriate, of the results of consultation meetings held with other volunteer-sending organizations;
8. Supports the change of the title "Volunteer" to the acronym UNV followed by the professional qualification;
9. Invites the Administrator to report to the Council at its thirty-seventh session (1990) on the desirability of continuing separate United Nations Volunteers programme youth activities;
10. Agrees that the Domestic Development Services should hereafter be known as the Participating Development Programme and should retain a separate identity;
11. Recognizes the need to streamline recruitment procedures and improve co-operation with volunteer-sending societies so that the universal character of the United Nations Volunteer programme can be reflected in the diversity of the Volunteers' countries of origin, and requests the Administrator to report on the steps taken and results obtained in this area at the thirty-seventh session of the Governing Council;
12. Reaffirms the understanding that Volunteers from countries with a national sending society are recruited through that society or by other means as agreed with the Government concerned;
13. Recommends the Administrator to make efforts towards increasing the representation of women Volunteers and older Volunteers;
14. Stresses the need for adequate and improved pre-assignment preparation, cross-cultural orientation and language training for all Volunteers, and supports increased collaboration in this area with the sending societies;
15. Stresses the need for precise job descriptions for United Nations Volunteers, including the framework within which the Volunteer's position has been

established, and for increased attention to the adequate matching of the Volunteer's skills with the assignments;

16. Supports the change of title of United Nations Volunteers Programme Assistants to United Nations Volunteers Programme Officers and the enhancement of their role in the field, and requests the Administrator to examine the possibility of hiring nationals with Volunteer experience for these posts.

36th meeting

1 July 1988

B

The Governing Council

1. Decides that, to the extent that the external costs of United Nations Volunteers cannot be borne by the Special Voluntary Fund, these external costs should in principle be charged to project budgets on the basis of average costs;

2. Further decides that, with effect from 1988, project budgets be charged on a pro forma basis \$2,500 per year per serving volunteer to cover the balance of external costs that cannot be met from the Special Voluntary Fund;

3. Decides that 85 per cent annually of the income accruing to the Special Voluntary Fund, from voluntary general contributions and interest income, be utilized to meet the balance of these above-mentioned external costs which are not covered by the \$2,500 charge to project budgets;

4. Decides that annually the remaining 15 per cent of the income of the Special Voluntary Fund, from voluntary general contributions and interest income, may be utilized in support of activities such as pilot and experimental projects of the United Nations Volunteers and Participating Development Programmes/Youth Programmes; the cost of Participating Development Programme specialists in the field; the orientation and briefing of United Nations Volunteers, Participating Development Programme specialists and government officials; and special recruitment campaigns;

5. Invites all member States to increase their contributions to the Special Voluntary Fund to enable the United Nations Volunteers programme to meet its commitment with the least possible augmentation of project costs, bearing in mind that 75 per cent of United Nations Volunteers serve in least developed, land-locked developing or island developing countries;

6. Further notes that the Administrator is empowered to receive into the Fund contributions for specific as well as general purposes, provided that such specific purposes are in keeping with the objectives of the United Nations Volunteers and the guidance of the Governing Council;

7. Requests the Administrator to report on the financial status of the Special Voluntary Fund and activities funded by it as part of his biennial report to the Council on the United Nations Volunteers, beginning at its thirty-seventh session (1990).

36th meeting

1 July 1988

88/39. United Nations Fund for Science and Technology
for Development and the Energy Account

The Governing Council,

Recalling General Assembly resolution 41/183 of 8 December 1986 on the objectives and functions of the United Nations Fund for Science and Technology for Development, and Governing Council decision 87/39 of 18 June 1987 on the organizational arrangements for the Fund,

Recalling also the role of the Intergovernmental Committee on Science and Technology for Development in providing guidance and priorities and the responsibilities of the Council for reviewing all aspects of the operation and management of the Fund,

Having considered the report of the Administrator on new arrangements in the United Nations Development Programme in the fields of science, technology and energy (DP/1988/47),

1. Takes note of the new arrangements for the work of the United Nations Development Programme in the fields of science, technology and energy;
2. Recommends to the General Assembly that it consider this issue and the change of designation of the United Nations Fund for Science and Technology for Development to the United Nations Fund for Science, Technology and Energy;
3. Affirms the importance of the Fund as a focal point in the United Nations Development Programme for assistance in strengthening the national, subregional and regional capacities of developing countries to manage technological change and for stimulating international technological co-operation;
4. Decides to close the Energy Office; the Energy Account will remain, becoming a separate sub-account of the United Nations Fund for Science and Technology for Development, in order to receive contributions for energy sector activities, which will be administered by the Fund;
5. Invites all Governments, in recognition of the valuable work by the Fund and the difficult resource situation facing it, to increase their pledges to the core resources of the Fund as well as to the projected activities through individual co-financing arrangements and other co-operative modalities.

35th meeting
1 July 1988

88/40. United Nations Revolving Fund for Natural Resources Exploration

The Governing Council

1. Takes note of the report of the Administrator (DP/1988/48 and Corr.1) and approves the recommendations contained therein;
2. Notes the approval by the Administrator of supplementary short-term financing for the Offshore Phosphate Feasibility Study Project in the Congo (DP/NRE/PROJECTS/REC/11);

3. Approves the project Exploration for Precious and Base Metals in Ghana (GHA/86/NO1) as described in document DP/NRE/PROJECTS/REC/8 and Corr.1;

4. Notes with satisfaction the continuing success of the Fund in obtaining joint financing as a means of meeting the increasing demand for Fund projects;

5. Renews its appeal to Member States to contribute to the financial resources of the Fund in order for it to fulfil its mandate.

35th meeting

1 July 1988

88/41. United Nations Sudano-Sahelian Office

The Governing Council,

Having considered the report of the Administrator on the activities of the United Nations Sudano-Sahelian Office (DP/1988/49),

Noting the contribution of the United Nations Sudano-Sahelian Office in the alleviation of the effects of drought through medium- and long-term recovery and rehabilitation programmes and in the implementation of the Plan of Action to Combat Desertification in the Sudano-Sahelian region,

1. Takes note with satisfaction of the various measures and efforts initiated in order to optimize the role and contribution of the United Nations Sudano-Sahelian Office to address the pressing problems posed by drought and desertification;

2. Takes note with satisfaction of the in-depth study on the United Nations Sudano-Sahelian Office, carried out in accordance with the decision of the Administrator, as noted in Governing Council decision 87/40 of 18 June 1987, and notes the main conclusions contained therein, including the general orientation and frame of reference for the United Nations Sudano-Sahelian Office activities;

3. Welcomes the renewed efforts and measures to intensify support and collaboration with the countries and organizations concerned, including, in particular, the Permanent Inter-State Committee on Drought Control in the Sahel and the Intergovernmental Authority on Drought and Development, and takes note of the concrete steps taken to ensure a regional representation in the Intergovernmental Authority on Drought and Development area on par with that in existence in the Permanent Inter-State Committee on Drought Control in the Sahel;

4. Further welcomes the emphasis being given by the United Nations Sudano-Sahelian Office to Government execution of projects, and further encourages the Office to initiate new measures, as appropriate, to provide the best possible assistance to recipient countries;

5. Encourages the Administrator, in connection with the follow-up by the United Nations Development Programme of General Assembly resolution 42/187 of 11 December 1987 on the report of the World Commission on Environment and Development, to capitalize on the experience and potential of the United Nations Sudano-Sahelian Office as regards environmental issues;

6. Renews its appeal to Governments, organizations and individuals to initiate, continue or increase contributions to the general resources of the United Nations Sudano-Sahelian Office as well as to earmarked projects activities, and to make use of its services;

7. Requests the Administrator to continue to report annually to the Governing Council on the activities of the United Nations Sudano-Sahelian Office.

35th meeting
1 July 1988

88/42. United Nations Development Fund for Women

The Governing Council

1. Takes note of the reports on the United Nations Development Fund for Women (DP/1988/50 and Add.1 and 2) and its decision 88/6 of 17 February 1988;

2. Recommends that the Director of the Fund, adhering strictly to the existing mandate, also pay attention in the activities of the Fund to the problems encountered by poor women in rural and urban areas in times of economic difficulties and economic adjustment, taking into account the contribution these women make to the economy;

3. Emphasizes the role of the United Nations Development Fund for Women as a catalyst in the United Nations overall development co-operation system in targeting mainstream resources to women's productive activities and in removing the constraints on their productivity;

4. Expresses appreciation for the initiatives of the Fund in assisting Governments and intergovernmental organizations in integrating the concerns of women and their participation into their development programmes;

5. Considers desirable enhanced opportunities for exchanges between the Council and the Consultative Committee on the United Nations Development Fund for Women on substantive issues;

6. Notes with satisfaction all the measures being taken by the United Nations Development Fund for Women to manage the Fund's expanding work-load and those being taken by the United Nations Development Fund for Women and the United Nations Development Programme towards constant increase in the effectiveness of operational activities and to secure financial integrity in the changeover to partial funding;

7. Expresses its appreciation for the contributions made to the Fund by Governments and non-governmental organizations and invites them to continue and, where possible, to substantially increase their contributions to the Fund;

8. Approves the implementation of the partial funding system, effective 1988;

9. Decides that the Fund should establish and maintain, on a fully funded basis, an operational reserve for the time being of 45 per cent of outstanding recommended project approvals and unspent allocations;

10. Requests the Administrator to submit a detailed report on the implementation of the system to the Council at its thirty-seventh session (1990).

35th meeting
1 July 1988

88/43. Strengthening of the capacity of the United Nations Development Programme to promote and support technical co-operation among developing countries, including its financing

The Governing Council,

Recalling its decision 88/13 of 19 February 1988 and General Assembly resolution 42/180 of 11 December 1987 on technical co-operation among developing countries,

Recalling further General Assembly resolution 42/179 of 11 December 1987 and Economic and Social Council resolution 1987/88 on further strengthening and improving intergovernmental programming exercises for technical co-operation among developing countries,

Bearing in mind the views of the General Assembly and the Economic and Social Council on the positive results of the recent technical co-operation among developing countries programming exercises and their impact on the reinforcement of the individual and collective self-reliance of developing countries,

1. Takes note of the report of the Administrator on strengthening the capacity of the United Nations Development Programme to promote and support technical co-operation among developing countries, including its financing, and comments by the United Nations development system on the implementation of the report of the Joint Inspection Unit on technical co-operation among developing countries;

2. Requests the Administrator to intensify the measures being taken to comply with the request of the General Assembly in resolution 42/180, paragraph 10;

3. Takes note, further, of the Administrator's efforts to assist the Special Unit for Technical Co-operation among Developing Countries in its current staffing constraints, and urges the Administrator to present specific proposals and recommendations for strengthening the Special Unit for Technical Co-operation among Developing Countries, in pursuance of Governing Council decision 79/29 of 29 June 1979 and the review undertaken by him in 1984, at the Council's request, in the context of his review of the overall staffing needs of the United Nations Development Programme secretariat for the 1990-1991 budgetary biennium; in doing so, requests the Administrator also to take into account the needs of the Special Unit for Technical Co-operation among Developing Countries in the light of its growing responsibilities.

35th meeting
1 July 1988

88/44. United Nations Capital Development Fund

The Governing Council,

Aware of the rapid expansion of the United Nations Capital Development Fund's project portfolio as a result of decision 87/37 of 18 June 1987, which modified the partial funding system of the United Nations Capital Development Fund,

Requests the Administrator to review the staffing arrangements of the United Nations Capital Development Fund in relation to its present and future work-load and to make proposals to the Council at its thirty-sixth session (1989) within the framework of the 1990-1991 budget proposal.

35th meeting

1 July 1988

88/45. Annual review of the financial situation, 1987

A

The Governing Council,

Taking note of the report of the Administrator of the United Nations Development Programme on the annual review of the financial situation (DP/1988/51 and Add.1 and 2),

Taking into account the observations and comments made by its members on the report,

Recalling its decisions 80/50 of 30 June 1980 and 85/16 of 29 June 1985 concerning the level of the operational reserve,

1. Notes the improved resource situation as set forth in document DP/1988/51 and, in particular, increased delivery in the first year of the programme cycle;
2. Urges the Administrator, in co-operation with recipient Governments and executing agencies, to continue to improve programme delivery so that it is better aligned with the available balance of resources, without compromising the quality of the programme;
3. Requests the Administrator to continue to report on problems related to the utilization of non-convertible currencies;
4. Decides to suspend the implementation of the formula establishing the level of the operational reserve set out in decision 80/50 of 30 June 1980 and modified by decision 85/16 of 29 June 1985;
5. Decides that, for the time being, the level of the operational reserve should be \$200 million and that this amount should be fully funded;

6. Approves the Administrator's proposals in respect of the Reserve for Construction Loans to Governments, including that it be renamed the Reserve for Field Accommodation.

36th meeting
1 July 1988

B

The Governing Council,

Recalling its decisions 86/50 of 27 June 1986 and 87/48 of 19 June 1987 on sectoral support and reiterating its wish to see co-operation with the United Nations Industrial Development Organization continued in providing the services of Senior Industrial Development Field Advisers to developing countries,

Noting that the open-ended inter-sessional working group established by the decision IDB.3/Dec.48 of the Industrial Development Board is currently reviewing the subject of Senior Industrial Development Field Advisers,

1. Expresses the hope that the open-ended inter-sessional working group will be able to complete its review in time to enable the Industrial Development Board to decide on this matter at its fourth session so that the Director-General of the United Nations Industrial Development Organization and the Administrator of the United Nations Development Programme may conclude a memorandum of understanding soon thereafter, taking due account of the proposals made in paragraph 11 of document DP/1987/58, which have already been endorsed by the Governing Council;

2. Recalls that the contribution of the United Nations Development Programme to the Senior Industrial Development Field Advisers programme is linked to the integration of Senior Industrial Development Field Advisers into United Nations Development Programme field offices;

3. Agrees to review that part of paragraph 1 of decision 87/48 which deals with the classification of Senior Industrial Development Field Advisers at its thirty-sixth session and requests the Administrator to provide in his report on the annual review of the financial situation, relevant information for this purpose.

36th meeting
1 July 1988

88/46. Revised budget estimates for 1988-1989

The Governing Council,

Having considered the 1988-1989 revised biennial budget estimates of the United Nations Development Programme as contained in documents DP/1988/52 and Add.1 and 2, as well as the Administrator's supplementary budget proposal in respect of operations in Africa (DP/1988/65), his proposals on the funding mechanism for the United Nations Volunteers (DP/1988/46/Add.1), and his review of the role and functions of the United Nations Development Programme Office in Geneva (DP/1988/75),

1. Takes note with appreciation of the report of the Advisory Committee on Administrative and Budgetary Questions (DP/1988/58);
2. Approves supplementary budgetary resources for the Africa operations of the United Nations Development Programme, amounting to \$11,757,000, covering the period 1 July 1988 through 31 December 1989, which resources are included in the overall appropriation table below;
3. Approves as an interim measure, pending the reviews mentioned in paragraphs 4 and 5 below, the upgrading to Assistant Administrator of the post of Director of the Office for Project Services for an 18-month period, beginning 1 July 1988;
4. Requests the Administrator to prepare an overall review of the most appropriate senior management structure for the United Nations Development Programme as a whole, to be presented to the Council at its thirty-sixth session (1989), in the context of the 1990-1991 biennial budget estimates;
5. Requests the Administrator to undertake a detailed review of the role and functions of the Office for Project Services, taking into account the work-load, structure and staffing of the Office, and to prepare a report for consideration by the Council at its thirty-sixth session (1989);
6. Decides to consider the grading of the post of Director of the United Nations Development Fund for Women in the context of its consideration of the 1990-1991 biennial budget estimates;
7. Approves the Administrator's proposals with regard to the role and functions of the office in Geneva;
8. Decides that, for the time being, provision be made for up to 40 United Nations Volunteers Programme Officers, to be financed from the United Nations Volunteers Programme budget at an average annual cost of \$25,000 per post, including an adequate level of support services;
9. Requests the Administrator to present proposals on the criteria to be applied in establishing United Nations Volunteers Programme Officer posts in the future, in the context of his 1990-1991 biennial budget estimates;
10. Approves a revised core budget for the United Nations Volunteers Programme amounting to \$16,000,000 for the 1988-1989 biennium, chargeable to the biennial budget of the United Nations Development Programme, a level intended to provide headquarters and field-level support to 1,000 serving volunteers, which resources are included in the overall appropriation table below;
11. Authorizes the Administrator to supplement this core budget by an additional annual charge to United Nations Development Programme general resources amounting to \$3,500 per serving volunteer over the established base of 1,000, as of 31 December of the previous year, which may be used for additional staffing units at a rate of one unit per 70 additional serving United Nations volunteers;
12. Decides that this arrangement shall supersede the temporary supplementary arrangements which were approved by the Council in its decisions 86/43 of 27 June 1986 and 87/43 of 19 June 1987;

13. Requests the Administrator to report to the Council on the exercise of these authorities, in the context of the biennial budget;

14. Takes note of the presentation on the funding mechanisms used by the United Nations Development Programme to meet its programme support and administrative services costs, contained in section I of document DP/1988/52, and decides to keep the issue under review in the context of the biennial budget presentation;

15. Approves the Administrator's proposals for changes in the presentation of the 1990-1991 biennial budget estimates, contained in section II of document DP/1988/52;

16. Takes note of the carry forward of \$2,600,000 of the 1986-1987 support-cost earnings of the Office for Project Services for use in 1988-1989;

17. Approves appropriations in an amount of \$416,183,100 (gross) to be allocated from the resources indicated below to finance the 1988-1989 biennial budget, and resolves that the income estimates in an amount of \$66,197,300 shall be used to offset the gross appropriations, resulting in net appropriations of \$349,985,800 as indicated below.

1988-1989 biennial budget

(Thousands of US dollars)

	Gross appropriations	Estimated income	Net appropriations
Resources of UNDP			
(i) UNDP core activities	343 536.0	33 340.0	310 196.0
(ii) OPS	26 382.6	26 382.6	0.0
(iii) IAPSU3	591.7	3 591.7	0.0
(iv) UNV	17 883.0	1 883.0 ^{a/}	16 000.0
(v) UNSO-UNDP/UNEP joint venture (institutional support)	2 000.0	1 000.0	1 000.0
(vi) TCDC/INRES	681.2	0.0	681.2
(vii) CGIAR	900.0	0.0	900.0
Total UNDP	394 974.5	66 197.3	328 777.2
Resources of United Nations Capital Development Fund			
	7 282.0	0.0	7 282.0
Resources of United Nations Revolving Fund for Natural Resources Exploration			
	3 050.6	0.0	3 050.6
Resources of United Nations Sudano- Sahelian Office			
	4 655.4	0.0	4 655.4
Resources of United Nations Development Fund for Women			
	3 465.7	0.0	3 465.7
Resources of United Nations Fund for Science and Technology for Development			
	2 754.9	0.0	2 754.9
Total appropriations	415 183.1	66 197.3	349 985.8

^{a/} Represents an estimate of the level of supplementary resources which will result from the application of the per capita charge to United Nations Development Programme general resources, approved in paragraph 11 of this decision. Based on 1,269 serving volunteers as of 31 December 1987.

36th meeting
1 July 1988

The Governing Council,

Having considered the report of the Administrator on trust funds established by him in 1987 (DP/1988/53) and the report of the Advisory Committee on Administrative and Budgetary Questions thereon (DP/1988/58),

Having considered also the note by the Administrator containing his recommendation that the Trust Fund for Assistance to Colonial Countries and Peoples be closed (DP/1988/57),

Noting that the resources of the Trust Fund for Assistance to Colonial Countries and Peoples had been almost fully utilized and that no further contributions to it were expected,

Taking into account the views expressed and observations made by its members during the consideration of these reports,

1. Takes note of the information provided in the report on trust funds established by the Administrator in 1987;

2. Requests the Administrator to provide, in future reports on trust funds established by him, summary information, at the aggregate level, on all trust funds established by him since 1981;

3. Agrees with the Administrator's recommendation that the Trust Fund for Assistance to Colonial Countries and Peoples be closed and that its unspent balance be transferred to the general resources of the United Nations Development Programme and requests the Administrator to take appropriate action to submit this proposal to the General Assembly at its forty-third session.

36th meeting
1 July 1988

88/48. Financial Regulations of the United Nations
Development Programme

The Governing Council,

Having considered the notes by the Administrator on the Financial Regulations of the United Nations Development Programme (DP/1986/63 and DP/1988/11),

Decides that the Budgetary and Finance Committee will consider, at the thirty-seventh session (1990) of the Governing Council, proposed financial regulation 4.6 and the other matters on which consensus was not reached at the thirty-fifth session of the Council, as specified in the annex to the note by the Administrator (DP/1986/63).

36th meeting
1 July 1988

88/49. Audit reports

The Governing Council,

Having considered documents DP/1988/5 and Add.1 containing the audited financial statements and audit reports of executing agencies for the year ending 31 December 1986, the reports of the external auditors thereon, the comments of the Administration on substantive observations made by the external auditors and a description of the action taken by the Administration in response to Governing Council decision 87/47 of 19 June 1987,

Having also considered the audited financial statements of the United Nations Development Programme for the year ending 31 December 1986, and the report of the United Nations Board of Auditors thereon, contained in General Assembly document A/42/5/Add.1, as well as the views of the Advisory Committee on Administrative and Budgetary Questions contained in document A/42/579,

Responding to General Assembly resolution 42/206 of 11 December 1987,

Also taking into account the views and comments of the members of the Council on these matters, as well as the views of the executing agencies, as communicated by the United Nations Development Programme Administration, on issues directly related to them,

1. Expresses its appreciation for the valuable work performed by the Board of Auditors and for the thoroughness and wide scope of their audit report;
2. Notes with concern that the audit opinion of the Board of Auditors on the 1986 accounts of the United Nations Development Programme was qualified on several counts;
3. Notes with satisfaction that the Administrator has taken, or is taking, the necessary steps within his competence to correct the situations or conditions that gave rise to the qualification of the audit opinion, as required by General Assembly resolution 42/206 of 11 December 1987;
4. Recognizes that, in spite of the Administrator's efforts, the audit opinion on the accounts of the United Nations Development Programme may remain qualified so long as annual audited accounts in respect of its executing agencies have not been received by the Board of Auditors at the time the Board issues its opinion on United Nations Development Programme accounts;
5. Requests the Administrator to bring the problem referred to in paragraph 4 above to the attention of the Panel of External Auditors for consideration at its next session, in particular that of obtaining annual audit certification of United Nations Development Programme-financed activities for those organizations which presently require audited accounts on a biennial basis;
6. Suggests that the Economic and Social Council invite the governing bodies of the executing agencies to consider the provision to the United Nations Development Programme of annual audited accounts of United Nations Development Programme-funded activities, as requested by the Board of Auditors in their report, contained in document A/42/5/Add.1;

7. Welcomes the proposals made by the Administrator concerning the management and administration of the audit process in connection with Government-executed projects;

8. Considers that the existing procedures established by the United Nations Development Programme for the recording of unliquidated obligations should continue to be applied pending the findings of the examination of the Panel of External Auditors of these procedures;

9. Welcomes the measures taken by the Administrator to provide fuller disclosure in the United Nations Development Programme financial statements of overexpenditure on projects funded from cost-sharing and Government cash counterpart contributions, in response to the comments made by the external auditors accepting that, for the time being, the present basis of recording income and expenditure for those contributions, and for trust funds, should continue, pending consideration of this matter by the Panel of External Auditors;

10. Considers that its decision 85/16 of 29 June 1985 whilst representing an exception to the formula established by decision 80/50 of 30 June 1980 was not in contradiction to the principles established by decision 80/50;

11. Reaffirms the purposes for which funds held in the operational reserve may be used, as defined in decision 80/50;

12. Takes note that a comparison of actual expenditure against appropriation estimates by major category of expenditure will, for 1987, be provided in a schedule contained in the annual audited financial statements of the United Nations Development Programme and made available to the Governing Council;

13. Decides, in view of this, to retain for the time being, a single appropriation line for United Nations Development Programme core activities;

14. Requests the Administrator to consider having the budget decision presented in more appropriation lines and to report on this matter to the Council at its thirty-sixth session (1989);

15. Takes note of the other recommendations and observations of the Board of Auditors, including in particular those relating to budgetary trends and programme and project management, and of the comments made and action taken by the United Nations Development Programme Administration on these matters.

36th meeting
1 July 1988

88/50. Agency support costs

The Governing Council

1. Considers that the successor arrangements for agency support costs dealt with in paragraph 34 of General Assembly resolution 42/196 of 11 December 1987 should be examined in the wider context of the evolving relationship of the United Nations Development Programme, Governments and the executing agencies of the United Nations system;

2. Decides as a means of facilitating its consideration of the most appropriate successor arrangements, to establish a small group of experts in the field of international development to make a thorough study of all the relevant issues and to make available its recommendations no later than 28 February 1990, and requests the Administrator to circulate the report and recommendations immediately, together with the comments of the specialized agencies, to all members of the Council to facilitate full consideration of this matter at the thirty-seventh session (1990) of the Council;

3. Requests the Administrator, after consultation with members of the Council and in close consultation with the United Nations agencies, as appropriate, to make a proposal to the Council at its special session in February 1989 on the following:

- (a) The appropriate composition of the group;
- (b) The working methods of the group and a timetable and work programme to be undertaken, following receipt of the group's recommendations, so as to ensure that the Council is in a position to take a decision no later than June 1991;
- (c) An estimate of all costs and financing associated with the exercise, including the programme of work following the group's recommendations;
- (d) The terms of reference for the expert group, which should include proposals on:
 - (i) The best way for the United Nations Development Programme to provide technical assistance to the developing countries, taking into account the evolution of new modalities for technical co-operation, as well as the capacity of the United Nations system to provide the required services;
 - (ii) Appropriate compensation arrangements to the United Nations agencies, Governments and other providers of services for United Nations Development Programme-funded projects on a basis which ensures enhanced accountability, project quality and maximum cost-effectiveness;
 - (iii) The manner in which the United Nations Development Programme, executing agencies and Governments would participate in this exercise;
 - (iv) Alternative arrangements between the United Nations Development Programme, executing agencies and Governments in the execution of United Nations Development Programme-financed activities, both projects and programmes.

36th meeting
1 July 1988

88/51. Agency support costs: ex post facto report

The Governing Council,

Taking note of the ex post facto report of the Administrator on agency support costs (DP/1988/54), and of the views and opinions of members of the Governing Council thereon,

Welcoming the increase in technical co-operation activities from all sources combined and the increase in the United Nations Development Programme share in these activities,

1. Expresses its concern at the increase in the ratio between agency support cost expenditure and total technical co-operation project expenditure;

2. Requests the Administrator to continue to submit, on a biennial basis, an ex post facto report on agency support costs.

36th meeting

1 July 1988

88/52. Agency support costs: effects of exchange rate fluctuations

The Governing Council,

Having considered the statement by the Administrative Committee on Co-ordination (DP/1988/66),

Recalling that by its decision 81/40 of 30 June 1981, it had established a procedure for compensating executing agencies for losses incurred as a result of exchange rate movements within certain prescribed limits for the period up to 1991, and that by its decision 88/53 an additional support-cost reimbursement was approved for those executing agencies eligible for such reimbursement in accordance with those provisions,

Noting also that in the years 1982 to 1985 the agencies now requesting an additional reimbursement for programme support costs had benefited considerably from the appreciation of the United States dollar vis-à-vis the national currency of their headquarter's location and that even in 1987 in three of the five countries concerned the value of the national currency compared with the United States dollar was still less than it had been in 1981,

Recognizing that the request had been made with the full support of the Administrator,

1. Authorizes the Administrator to make a special ad hoc additional support-cost reimbursement for 1987 to the executing agencies identified in document DP/1988/66 in the amounts shown in that document, less any amounts reimbursed to executing agencies by virtue of paragraph 5 (a) of decision 81/40 and in accordance with decision 88/53;

2. Emphasizes that this authorization is made on an exceptional basis and that the Council will not consider any further requests for support-cost reimbursement in excess of the amounts authorized by decisions 80/44 of 27 June 1980 and 81/40 for the years through 1991;

3. Requests the Administrator to bring this decision to the attention of the Administrative Committee on Co-ordination for its consideration and to inform the governing bodies of the executing agencies, through the Administrative Committee on Co-ordination, that:

(a) The Council considers that approval of this request should enhance the capacity of the executing agencies to support effectively the United Nations Development Programme projects entrusted to them and thus improve the quality of project execution by agencies;

(b) The Council intends, in accordance with decision 88/50, to examine, in consultation with and taking into account the views expressed by the executing agencies, the relationship between them and the United Nations Development Programme, including the best way for the United Nations Development Programme to provide technical assistance to the developing countries, accountability, and appropriate compensation arrangements to those agencies, Governments and other providers of services for United Nations Development Programme-funded projects with a view to devising successor arrangements for agency support costs to operate from January 1992, in which exercise it expects the fullest co-operation from the executing agencies;

4. Requests the Administrator to inform the Council, at the earliest opportunity, of the response of the Administrative Committee on Co-ordination.

36th meeting
1 July 1988

88/53. Agency support costs: requests for additional reimbursement

The Governing Council,

Having considered the note by the Administrator (DP/1988/67) concerning the requests submitted by seven executing agencies, whose headquarters are based in Europe, for additional reimbursement of support costs based on the provisions of paragraph 5 (a) of decision 81/40 of 30 June 1981,

Noting that the average annual values of the currencies in each of the countries in which these organizations are located had appreciated by more than 11 per cent vis-à-vis the United States dollar in 1987 as compared with 1986, and that the provisions of paragraph 5 (a) of decision 81/40 do not apply to the small executing agencies, which are eligible for support cost flexibility arrangements,

Noting also that the World Health Organization and the Economic Commission for Europe have also submitted such requests since the preparation of document DP/1988/67,

Authorizes the Administrator to reimburse the nine (larger) executing agencies with headquarters in Europe referred to above for their support costs in 1987, in accordance with the provisions of paragraph 5 (a) of decision 81/40.

36th meeting
1 July 1988

88/54. Management services

The Governing Council,

Having considered the report of the Administrator containing a review of the experience gained in the provision of management services (DP/1988/59),

Taking account of the views and comments of the members of the Council thereon,

1. Notes with satisfaction that the activities undertaken by the Administrator under management services agreements have been carried out in accordance with the principles and guidelines referred to in its decision 83/5 of 24 June 1983;

2. Authorizes the Administrator to continue to provide such services in accordance with the above-mentioned principles and guidelines;

3. Requests the Administrator to report to the Governing Council every two years, beginning in 1990, on the status of management services provided by him, with an analysis of any trends that may appear over the longer term and including information, by individual donor, on the level of voluntary contributions paid to the general resources of the United Nations Development Programme compared with amounts provided under management services agreements.

36th meeting
1 July 1988

88/55. Action taken by other organs of the United Nations system

The Governing Council

Requests the Administrator to submit to the Council at its special session in February 1989, a report indicating action which the United Nations Development Programme has taken or intends to take in response to decisions of other organs of the United Nations system in 1988.

35th meeting
1 July 1988

88/56. Operational activities for development

The Governing Council,

Having considered the conclusions and recommendations of the report on the findings of the case-studies on the functioning of operational activities for development of the United Nations system (A/42/326/Add.1) and the report of the Administrator containing the response of the United Nations Development Programme to the report on the findings of the case-studies (DP/1988/64),

Taking into account the views expressed during its consideration of this item at its thirty-fifth session (1988),

Welcoming General Assembly resolution 42/196 of 11 December 1987,

Taking note of the report on the findings of the case-studies and the response of the United Nations Development Programme,

1. Decides to submit the following conclusions on the subject to the Economic and Social Council:

(a) The Governing Council concurs with the view that the importance of assistance from the United Nations system for technical co-operation goes beyond its quantitative value, because of its multilateral, non-political and impartial character, including its provision on a grant basis; in order to be more effective, the assistance of the United Nations system should be better co-ordinated,

programmed and implemented with greater cohesion, particularly at the field level, in accordance with the development needs and priorities of developing countries. It further acknowledges the important role of the United Nations Development Programme as the central funding and co-ordinating mechanism for the United Nations system for technical co-operation, which is structured to be responsive to the priorities of developing countries and not intended to promote any particular sectoral approach. By contrast, the United Nations Population Fund appropriately adopts an advocacy approach to its population mandate;

(b) The Council considers the recommendation concerning the need for the United Nations development system to act as a coherent system at the country level to be of central importance. The issues here include the primary responsibility of recipient Governments for co-ordination; means of enabling the resident co-ordinator to fulfil the role and functions envisaged in General Assembly resolutions 32/197 of 20 December 1977 and 41/171 of 5 December 1986; greater collaboration within the United Nations system on programming; and the rationalization of the field representation of the United Nations system. The Council encourages the members of the Joint Consultative Group on Policy to collaborate as closely as possible, at the field as well as headquarters levels, on substantive matters, including programming, and attaches high importance to the forthcoming report by the Director-General for Development and International Economic Co-operation on the scope for a wider and more effective programming process;

(c) While the Governing Council recognizes the implications of varying situations and circumstances in recipient countries, it agrees that the relationship between recipient Governments and resident co-ordinators, which should include a clear expression by Governments of the responsibilities of the co-ordinator, is crucial to the coherence and co-ordination of the assistance provided by the United Nations system. Within the United Nations system, the authority of the resident co-ordinator should be enhanced to provide effective leadership, and a stronger and more precise inter-agency agreement would be an important contribution. The Council believes that resident co-ordinators can be drawn in certain circumstances from outside the permanent staff of the United Nations Development Programme. Therefore, it encourages the Administrator to select qualified staff from other United Nations agencies to serve as United Nations Development Programme resident representatives. It does not agree that the co-ordinator should be established as a separate office in countries with large programmes; in its view, much of the potential effectiveness of the co-ordinator derives from his/her access to the resources of the United Nations Development Programme. The Council awaits with interest the report of the Director-General for Development and International Economic Co-operation which is being prepared in accordance with paragraph 23 of resolution 42/196;

(d) The Governing Council welcomes the recommendation on the need for decentralization, to the extent possible, of the management of operational activities. The Council notes the existing degree of decentralization within the United Nations Development Programme at the level of country programming, the formulation of project proposals and project approval, and encourages further steps in that direction. An important role for headquarters in the provision of advice and in assuring quality is retained. The United Nations Population Fund has also taken welcome steps towards the decentralization of programme authority to the field. Field representatives of executing agencies of United Nations Development Programme projects may not uniformly possess the authority to respond flexibly to

emerging situations. The Council agrees that the increased harmonization of procedures, using to the extent possible Government planning and operating cycles, procedures and formats, must be pursued. In this context, it welcomes the agreement among agencies on the formulation of a model project agreement. The objective should be a better and more effective response to requirements of recipient countries;

(e) The Council agrees with the observation that self-reliance should receive particular attention in programming approaches, and that it is the objective of technical co-operation. The Council agrees that individual projects are more likely to succeed when situated in the context of sectoral and subsectoral objectives. Assistance to Governments, at their request, in the formulation of such sectoral strategies, is one of the fertile areas for enhanced collaboration between the United Nations Development Programme and the sectoral agencies of the United Nations system. The judgement as to whether United Nations funds should be concentrated on a few sectors or programmes rests primarily with Governments;

(f) The Council stresses the need for the continuous relevance of the United Nations system operational activities so as to respond to the varied and changing requirements of developing countries. While requirements vary from country to country, the system should respond adequately to these needs. The Council welcomes the fact that the allocations for the fourth cycle focus on the countries with the greatest needs, especially the least developed countries;

(g) The Council endorses the recommendation that more attention be given to reinforcing the central funding role of the United Nations Development Programme. The analysis to be undertaken by the Director-General of the concept of central funding should allow Member States to take clear decisions on the issue and on the follow-up to be undertaken. The initiative rests mainly with Governments, but a co-operative attitude among the organizations of the system is also an important factor. The Council urges the Administrator to explore means of establishing more collaborative relationships with its executing agencies;

(h) The Council welcomes the decision of the Administrator to raise the project approval limit of resident representatives to \$700,000 and encourages steps, wherever warranted, aimed at further decentralization with a view to increased efficiency at the country level without jeopardizing the quality of assistance. It shares the view of the Administrator that many issues need to be taken into account with respect to the recommendation eventually to abolish the approval limit and to change the functions of the headquarters of the United Nations Development Programme accordingly;

(i) The Council recognizes that the United Nations Development Programme country programme does not now serve the wider role envisaged in Assembly resolutions 32/197 and 41/171. It expresses keen interest in the study by the Director-General to assess the constraints on the use of the United Nations Development Programme country programme as a frame of reference for United Nations system operational activities and to explore a wider, more effective programming process. The Council is interested in the possibility of further reflections on the concept of joint programming, including the feasibility of carrying out on an experimental basis and at the request of the host Government such programming encompassing a broad spectrum of United Nations technical assistance. The Council is particularly interested in a clearer perception of which organizations within the United Nations system and which resources could be covered by such processes.

Within the framework of the responsibility of the Government for the formulation of their United Nations Development Programme country programmes, the United Nations Development Programme should facilitate the involvement of the appropriate specialized agencies in the programming process. In this context, it welcomes the information provided to the Council by the Director-General concerning enhanced inter-agency collaboration at the field level, as manifested in joint declarations of intentions. The Council believes that the best frame of reference for various inputs from the United Nations system would always be a programme of technical assistance requirements prepared by the recipient Governments, reflecting the needs arising from their national development plans and priorities;

(j) The Council considers that the collaboration with the international financial institutions should take into account the special character, mandates and policies of the institutions involved and respect their differences. The Council notes the arrangements devised to date and considers that as economic management becomes the focus of large numbers of developing countries, the United Nations Development Programme should be responsive to requests from recipient Governments for complementary technical assistance. The collaboration between the United Nations Population Fund and the World Bank on population issues is encouraged to deepen further;

(k) The Council considers that the capacity of the system for analytical work at the country level could be enhanced by ensuring that representatives of specialized agencies have technical functions and capacities in their sectoral areas, and by strengthening the capacity of the resident co-ordinators to draw upon this expertise in support of government programmes. Within the United Nations Development Programme, the Council welcomes steps which are being taken on a selective basis, such as in the strengthening of the analytical capacity of field offices in some African countries;

(l) The degree of interaction on matters of development policy will depend on the views of Governments on the appropriate role for the United Nations system. United Nations Development Programme support for national technical co-operation assessments and programmes, round-table meetings and substantive participation in consultative groups are some of the measures that help to provide a basis for such interaction where desired by Governments;

(m) The Council supports the recommendation to increase the flow of development information to the field and recommends that it should be made more accessible to Governments and the donor community, using modern information techniques;

(n) The Council strongly endorses the view that the United Nations system should provide maximum assistance to recipient Governments, at their request, to strengthen their capacity to co-ordinate external assistance. It is important that recipient Governments be assisted in building up their capacities in co-ordination with the United Nations system and other external aid at the field level. The United Nations Development Programme has an important role to play in strengthening the capacities of recipient Governments in the area of co-ordination, if so requested by them. Similarly, coherence of action among agencies and harmonization of procedures and formats by multilateral and bilateral donors are a necessary supplement to the co-ordination role of Governments;

(o) The Council agrees that non-governmental organizations can have an important role to play in some areas of operational activities in support of

recipient Government efforts and plans. Their great potential should be tapped. In order to render development assistance as a whole more effective and coherent, recipient Governments may bring non-governmental organizations into the development assistance co-ordination arrangements they opt for;

(p) The Council notes the findings on the question of agency representation. The Council encourages increased co-operation among representatives of the United Nations Development Programme and the United Nations agencies in the field so as to provide multisectoral and integrated advice as may be required by Governments. This could be reinforced by further vigorous efforts for common premises, taking into consideration the arrangements with the host Governments in this regard. The Council welcomes the steps undertaken by the members of the Joint Consultative Group on Policy and expresses the hope that agreement thereon among the heads of the organizations concerned will be forthcoming shortly and that the effective implementation thereof will be pursued. Other agencies should be invited to join the agreement;

(q) The Council notes that the United Nations Development Programme has also acquired a role as an implementor of programmes and projects, while United Nations technical agencies have acquired a funding role. At the same time, Governments are becoming increasingly capable of executing programmes. Thus, relationships among these partners are evolving to meet new capabilities and new needs. The Council stresses the need for it to assess this evolving relationship within the United Nations development system;

2. Takes note of the views of the Executive Director of the United Nations Population Fund on the implementation of General Assembly resolution 42/196 set forth in the statements at the thirty-fifth session of the Council and made available to the Council in an informal note, welcomes the increased co-operation between the respective geographic divisions of the United Nations Population Fund and the United Nations Development Programme as well as the simultaneous presentation of country programmes for a few selected countries by the Fund and the Programme, and requests the Executive Director to periodically report to the Council on the views of the Fund and activities in support of the implementation of General Assembly resolution 42/196;

3. Calls upon the Administrator of the United Nations Development Programme and the Executive Director of the United Nations Population Fund to continue to give strong support to and co-operate fully with the Director-General for Development and International Economic Co-operation in the implementation of resolution 42/196.

36th meeting
1 July 1988

88/57. Report of the World Commission on Environment and Development, and the Environmental Perspective to the Year 2000 and Beyond

The Governing Council,

Welcoming the report of the World Commission on Environment and Development, entitled Our Common Future, which stresses the interdependence between economic, social, environmental and other factors related to development,

1989

Governing Council, organizational meeting and special session	United Nations Headquarters	11-17 February
Working Group of the Committee of the Whole	United Nations Headquarters	21-24 February
High-level Committee on the Review of Technical Co-operation among Developing Countries	United Nations Headquarters	30 May-2 June
Governing Council, thirty-sixth session	United Nations Headquarters	5-30 June

II

Agrees to include in the agenda of the organizational meeting of the Council in February 1989 an item on the timing and the process of the review of the mandate of the Working Group of the Committee of the Whole set up by decisions 85/17 of 29 June 1987 and 87/20 of 19 June 1987.

36th meeting
1 July 1988

88/60. Provisional agenda for the thirty-sixth session of the Governing Council

The Governing Council,

Recalling its decisions 81/37 of 27 June 1981 and 84/44 of 29 June 1984,

Approves the following provisional agenda for the thirty-sixth session:

1. Opening of the session
2. Election of officers
3. Adoption of the agenda and organization of work
4. High-level segment: policy review
5. Programme implementation
6. Programme planning
7. United Nations Population Fund
8. United Nations technical co-operation activities
9. Other funds and programmes
10. Financial, budgetary and administrative matters
11. Other matters
12. Date and provisional agenda for the thirty-seventh session.

36th meeting
1 July 1988

